**Open Government Partnership**

**II ACTION PLAN 2015 -2017 COLOMBIA**

***OPEN GOVERNMENT***

***FOR SOCIAL AND REGIONAL INCLUSION***

**OGP Colombia Follow-Up Committee**

*By the National Government*:

Secretary of Transparency of the Presidency of the Republic

*By Civil Society*:

Asociación de Fundaciones Empresariales- AFE

Corporación Excelencia en la Justicia

Corporación Somos Más

Corporación Transparencia por Colombia

**June 30, 2015**

1. **INTRODUCTION.**

Good Governance is one of the transversal strategies to achieve the objectives of the National Development Plan 2015-2018 “*Todos por un Nuevo País: paz, equidad y educación*” (All for a New Country: peace, equality and education). This plan gives continuity and supplements the Good Governance policy started by President Juan Manuel Santos in the previous National Development Plan 2010–2014 based on the same principles: transparency, citizen´s participation, accountability, citizens’ service, fight against corruption, effective public management and service vocation. The national government values the contributions that the Open Government Partnership – OGP has given to the Good Governance strategy, and has defined participation in this initiative as a commitment in the document “Bases of the National Development Plan”. Thanks to OGP there is greater understanding that open government goes beyond the concept of an electronic government; new opportunities for dialogue and cooperation between the government and the civil society have arisen; and other branches of public power, other than the executive branch, are committed to Open Government.

The II OGP Action Plan - Colombia was built based on the lessons learned from the I OGP Plan (2011-2013), and considering the subjects defined as relevant by the National Development Plan 2014-2018 “*Todos por un Nuevo País: paz, equidad y educación*”, with the leadership of the Secretary of Transparency (ST) of the Presidency of the Republic, under the guidance of the OGP Colombia Follow-up Committee, and with the technical and financial support of the European Union[[1]](#endnote-1).

This II Plan is summarized in 19 commitments,that show purposes and action strategies derived from the Colombian context:

* This II Plan intends that the application of principles of transparency, citizen’s participation and accountability contribute to social and regional inclusion[[2]](#endnote-2), as a nutrient to the current peace process in the country.
* The implementation driver of the Law of Transparency and the Right to Access Public Information (Law 1712/2014) is a strategy that encompasses the OGP commitments, both in terms of improving access and quality of public information and the rendering of state services, as in the sense of guaranteeing the right to the truth, since it contemplates the right to access information in contexts of serious violations of human rights and infringements of International Humanitarian Law –IHL.
* Accepting civil society’s proposal, the II Plan is focused on sectors and in this sense, most of the commitments relate to one of the priority sectors: education, health, social inclusion, justice and the environment.
* In addition, the OGP Colombia Follow-Up Committee decided to work with a regional perspective, both in the sense of promoting that most actions that pursue the commitments of the national entities are undertaken or materialized in departments and/or municipalities of the country, and aiming at promoting regional institutional strengthening with the application of the OGP principles.
* There are four OGP challenges undertaken in the II Plan. Three challenges were already established in the I Plan: increasing public integrity, improving public services and a more effective management of public resources. A new challenge is to develop safer communities, from a human security perspective.
* As a novelty, other state public entities, different from the central executive government, assume OGP commitments: the Council of State (highest contentious administrative court) and the Governor’s Office of Antioquia, sub national government entity.

The II Plan was built under the guidance of the *OGP Colombia Follow-up Committee*, comprised of the Secretary of Transparency, on behalf of the National Government, and the following private non-profit organizations: Corporación Transparencia por Colombia, Somos Más, Asociación de Fundaciones Empresariales – AFE, and Corporación Excelencia en la Justicia. The purpose of the Plan, the path to follow in its construction, the schedule, methodologies to apply, strategy of citizen participation, and the tasks of sensitization and publication, were defined by the *OGP Colombia Follow-up Committee*. It is relevant to highlight: i) the survey among social organizations to assign priority to sectors which are the focus of the II Plan; ii) the citizen feedback to the draft plan prepared by the government entities involved, through seven workshops held in different regions of the country (Bogotá (2) Cali, Medellin, Bucaramanga, Montería and Villavicencio), where social organizations, citizen ombudsmen and regional entities and control body officials participated, iii) the citizen consultation in the virtual platform <http://agacolombia.org>.

1. **PROGRESS TOWARDS OPEN GOVERNMENT.**

The issuance of the Law of Transparency and the Right to Access Public Information (Law 1712/2014), a commitment included in the I AGA Plan, is the most important achievement to be highlighted in the last few years, given its scope in the protection of the right to access information and other fundamental rights. The importance of this law explains the great weight given to the purpose of its implementation in the II OGP Plan. Information management was also regulated, as a derivation of this law (Decree 103/2015). Other progresses to be highlighted are the adoption of the Anticorruption Comprehensive Public Policy (Conpes 167/2013), and most recently, the start-up of the National Moralization Commission and its regional commissions; the reactivation of the National Citizens

Commission Against Corruption; and the creation of the Anti-corruption Command that includes the Prosecutor’s Office, the Comptroller’s Office and the Attorney General’s Office. We also highlight the development of the Comprehensive Information Platform of the General Royalties System -Maparegalías[[3]](#endnote-3); the strengthening of the Economic Transparency website by including budgetary and contractual information; the presentation by Colombia of its request for candidacy to the Extractive Industries Transparency Initiative (EITI), commitment acquired in the first OGP action plan; and the declaration of constitutionality of almost the entire Bill of Statutory Law No. 134/2011 of the House of Representatives, “Whereby provisions are issued in terms of promotion and protection of the right to democratic participation.”

1. **OGP COMMITMENTS.**

The 19 commitments included in the II Action Plan Colombia are listed below, arranged by AGA challenges[[4]](#endnote-4). The annex shows the actions of each commitment, together with the goals and persons responsible for each of them.

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| **OGP CHALLENGE: INCREASE PUBLIC INTEGRITY** |

**COMMITMENT NO. 1: *INCREASE ACCESS AND QUALITY OF PUBLIC INFORMATION***.

**RESPONSIBLE ENTITIES:** Secretary of Transparency - ST, Department for Social Prosperity - DPS, National Planning Department–DNP, and the Ministry of Information Technologies and Communications - Mintic.

**PERSONS RESPONSIBLE :** Fernando Segura R., ST advisor, ([fernandosegura@presidencia.gov.co](mailto:fernandosegura@presidencia.gov.co)); Yezid Francisco Carrillo, Coordinator Citizen Participation and Social Innovation Group of the DPS, ([Yezid.Carrillo@dps.gov.co](mailto:Yezid.Carrillo@dps.gov.co)); Juan Carlos Rodriguez, Coordinator National Citizen Service Program– PNSC, ([jcrodrigueza@planeacionnacional.onmicrosoft.com](mailto:jcrodrigueza@planeacionnacional.onmicrosoft.com)); and Felipe Guzmán, Coordinator of Planning and Evaluation of Online Government Strategy, ([felipe.guzman@gobiernoenelinea.gov.co](mailto:felipe.guzman@gobiernoenelinea.gov.co)).

**OTHER STAKEHOLDERS INVOLVED:** UACT, UARIV, ANSPE, ICBF, CNMH.

**DESCRIPTION:** It aims at encouraging implementation and compliance with Law 1712/2014, through technical assistance to national entities subject to public information management, including active transparency, passive transparency, classification and reserve of information, use of simple language for citizens, and the consolidation and opening of data in priority sectors, together with the promotion of its use by entities and citizens. This commitment directly relates to the principles of transparency, participation and innovative technologies. It received the fifth highest voting in the citizens’ consultation.

**GOALS**: 12/15: Health, education and social inclusion and reconciliation entities were accompanied in the implementation of Law 1712/2014.

06/16: An exercise of sensitization with PNSC-DNP on Clear Language and 6 response protocols were adjusted.

06/16 and 06/17: 3 pilots, of language simplicity labs for each year were implemented.

06/16 and 06/17: Opening and data use cycle completed in each of the five priority sectors.

06/17: Technical assistance to regional entities in the implementation of Law 1712/2014.

06/17: 6 protocols of response per entity were adjusted (for a total of 12 protocols intervened).

**COMMITMENT NO. 2: *MORE TRANSPARENCY IN PUBLIC PROCUREMENT****.*

**RESPONSIBLE ENTITY:** Colombia Compra Eficiente - CCE.

**PERSONS RESPONSIBLE :** Fabio Camilo Betancourth R., Deputy Director of Information and Technological Development, ([fabio.betancourth@colombiacompra.gov.co](mailto:fabio.betancourth@colombiacompra.gov.co)); Carlos Eduardo Martínez M., Deputy Director of Contractual Management, ([carlos.martinez@colombiacompra.gov.co](mailto:carlos.martinez@colombiacompra.gov.co)); and Julio Felipe Fajardo S., Office advisor, ([julio.fajardo@colombiacompra.gov.co](mailto:julio.fajardo@colombiacompra.gov.co)).

**OTHER STAKEHOLDERS INVOLVED:** World Bank and Alliance for Open Procurement.

**DESCRIPTION:** Will continue strengthening the electronic public procurement system (SECOP I and II) through online procurement; the development of the intelligent system of Virtual Agent to answer frequently asked questions (S2); the implementation of the open procurement data standard; and the establishment of the public buyer profile and the training and certification program. Through the use of innovative technologies it intends to increase the amount of entities that currently publish their public procurement processes, including not responsible entities, which choose to do so voluntarily, and improve accessibility, quality and ease of use of public procurement information. This commitment obtained the fourth highest voting in citizens’ consultation. It is related to the principles of transparency and innovative technologies.

**GOALS:** 12/15: 620 entities enabled to use Secop II to execute their procurement processes.

12/15: S2 Designed and implemented.

12/15: Secop II has throughout its entire structure the full development of Open Data under the required standards.

12/16: Bank with 250 answers referring to activities of the Sub-direction of Procurement Management, derived from current operations of CCE’s service table.

12/16: Start-up of the training program for the public buyer.

06/17: Increase in the use of the SECOP II by the institutions that must use this system, to 1152 enabled entities.

06/17: Expansion of data bank with frequently asked questions to feed the S2: aggregate bank of 370 answers referring to activities of the Sub-direction of Procurement Management.

06/17: Set of data registered in Secop I published under open procurement data standards.

06/17: Graduation of the first two classes of the public buyer training program.

**COMMITMENT NO. 3: *DISABLED PERSONS ACCESS PUBLIC INFORMATION AND STATE SERVICES MORE EASILY.***

**RESPONSIBLE ENTITIES:** Ministry of Information Technologies and Communications - Mintic and National Planning Department - DNP.

**PERSONS RESPONSIBLE:** Felipe Guzmán, Coordinator of Planning and Evaluation of Online Government Strategy, ([felipe.guzman@gobiernoenelinea.gov.co](mailto:felipe.guzman@gobiernoenelinea.gov.co)); and Juan Carlos Rodríguez, Coordinator PNSC (crodrigueza@planeacionnacional.onmicrosoft.com).

**OTHER STAKEHOLDERS INVOLVED:** INCI and FENASCOL.

**DESCRIPTION:** In order to facilitate access to public information by physically disabled persons and applying the differential criterion of accessibility (Law 1712/2014, art. 8), conceptual and technological tools will be designed and implemented to: guide those responsible for publishing information; self-diagnose access restrictions to physical spaces for citizen’s services; allow the use of the SI Portal as a service access channel; and allow the translation of information through such tools as the Screen Reader and the Relay Center. Transparency and technological innovation are the related AGA principles. This commitment obtained the third highest voting in the citizens’ consultation.

**GOALS:** 06/16: Set of tools to improve access to information and physical spaces of public administration entities for disabled persons.

06/16 and 06/17: Promotion to download 50,000 screen reader software licenses in the State service points that provide services and information to citizens.

06/16 and 06/17: 50,000 and 100,000 calls relayed, per year, for access to information by hearing impaired persons through the Relay Center, which in turn will be included in the SI Portal of Government Online.

**COMMITMENT NO. 4: *ACCOUNTABILITY OF THE JUDICIAL BRANCH AND MORE INFORMATION ON JUSTICE SERVICES.***

**RESPONSIBLE ENTITIES:** National Planning Department - DNP and the Ministry of Justice and Law.

**PERSONS RESPONSIBLE :** Gabriel Cifuentes, Deputy Director of Justice and Government, ([gcifuentes@dnp.gov.co](mailto:gcifuentes@dnp.gov.co)); and Ramiro Vargas Díaz, Director of Formal and Jurisdictional Justice, ([ramiro.vargas@minjusticia.gov.co](mailto:ramiro.vargas@minjusticia.gov.co)).

**OTHER STAKEHOLDERS INVOLVED:** CSdJ, FGN, ICBF, Secretaría de la Mujer de Bogotá, CPEM, Governor’s Offices, ombudsman’s offices, mayor’s offices, Ministry of Labor, superintendences, legal clinics, foundations and other non-profit entities, Probono.

**DESCRIPTION:** The purpose is to promote accountability of the judicial branch and facilitate public access to information on justice services with innovative technological tools. It is a commitment of the national government to be carried out through LEGALAPP (web portal and mobile application) with georeferenced information for all municipalities of the country on how

to carry out processes and use of justice related services. On the other hand, technical assistance will be provided to the judicial branch through the preparation of guidelines for accountability to citizens and accompaniment for implementation. This last action provides answers to citizens’ proposals in the process of construction of the II AGA Action Plan. Transparency, accountability and technological innovation are the principles related to this commitment.

**GOALS:** 06/16: Work tables held for the accompaniment and technical assistance in terms of accountability in the Judicial Branch.

06/16: Expansion of contents, geo-referencing services, generation of strategic alliances with public and private entities for the exchange and handling of information sources, feedback tools and other interaction facilities - Legalapp.

06/17: Strategic lines for accountability of the Judicial Branch.

06/17: Expansion of contents and new Legalapp functionalities.

**COMMITMENT NO. 5: *MEDICATIONS AND TRANSPARENT HEALTH TECHNOLOGIES.***

**RESPONSIBLE ENTITIES:** Ministry of Health and Social Security and Invima.

**PERSONS RESPONSIBLE:** Javier Guzmán, Director of Medications and Health Technologies, ([jguzman@minsalud.gov.co](mailto:jguzman@minsalud.gov.co)); and Blanca Elvira Cajigas, Director of Invima, ([Bcajigas@invima.gov.co](mailto:Bcajigas@invima.gov.co)).

**OTHER STAKEHOLDERS INVOLVED:** Superintendence of Health, scientific societies, medical associations, pharmaceutical industry, EPS, IPS, INS, and Institute of Health Technology Evaluation.

**DESCRIPTION:** It aims at promoting transparent relations among prescribing physicians, patients and the pharmaceutical industry to counteract inducing demand by potential influence of the industry, through: the disclosure of information for medication prescription, independently and with public access; the design and development of a database with mandatory reporting by physicians, the pharmaceutical industry, EPS, IPS and patients on prescription and use of medications; management of data sources and design of indicators in SISPRO, to reduce the asymmetries of information and evidence price dispersions between substitute competitors. Transparency and use of innovative technologies are the principles related to this commitment.

**GOALS:** 06/16: Completed INVIMA’s information generation procedure and its use through different strategies.

06/16 Issuance of the necessary regulations to start with information reports and database construction on prescription and use of medications.

06/16: Design of medication price indicators.

06/16 Results of the first implementation phase of the medication data standard are published.

06/17: Information available to the public through the different channels.

06/17: Duly developed a database on prescription and use of medications.

06/17: Price indicators of medications available in SISPRO.

06/17 Duly published the periodical updates of the new medications data standard.

**COMMITMENT NO. 6: *MORE TRANSPARENCY IN THE EDUCATION SECTOR.***

**RESPONSIBLE ENTITY:** Ministry of National Education -MEN.

**PERSONS RESPONSIBLE :** Fernando Bonilla, Head of Technology and Information Systems Office, ([fbonilla@mineducacion.gov.co](mailto:fbonilla@mineducacion.gov.co)); and Olga Zarate, Specialty Professional of the Office of Competencies Promotion, ([Ozarate@mineducacion.gov.co](mailto:Ozarate@mineducacion.gov.co)).

**OTHER STAKEHOLDERS INVOLVED:** RegionalSecretaries of Education–SE, civil society, productive sector, education community, international bodies**.**

**DESCRIPTION:** The National Education Registry - RENE- will be developed for the Colombian education sector, the MEN and other State entities in order to improve, among other things, data availability (Open Data) for entities and citizens, and access to information by the general public. This action obtained the third highest voting in the citizens’ consultation. Additionally, technical assistance will be provided to the SE to guide the development of citizens’ competencies in educational establishments, in issues of transparency and right of access to information, as established by Law 1712/2014. Transparency and the use of ITC are the related principles.

**GOALS:** 06/16: 70% of architecture development of RENE and the technical design of the system.

06/16 and 06/17: Accompanied 45 and 95 SE, per year, for the development of citizens’ competencies.

06/17: 50% of RENE is implemented.

**COMMITMENT NO. 7: *IMPROVE THE ENVIRONMENTAL INFORMATION SYSTEM.***

**RESPONSIBLE ENTITY:** Ministry of Environment and Sustainable Development–Minambiente.

**PERSONS RESPONSIBLE:** Margarita Gutiérrez, Advisor to the Office of the Vice-Minister, ([MMGutierrez@minambiente.gov.co](mailto:MMGutierrez@minambiente.gov.co)).

**OTHER STAKEHOLDERS INVOLVED:** Investigation Institutes of SINA and Mintic.

**DESCRIPTION:** Facilitate access to environmental information by the general public, through the improvement of inter-operability of information sub-systems of the National System of Environmental Information - SIAC. Transparency and use of innovative technologies are the principles of Open Government related to this commitment.

**GOALS:** 06:16: Design of the optimized SIAC model for pilots tests in two regions.

06/16: Prepared inventory of sub-systems existing in environmental institutions and their prioritization for information integration.

06/17: Implemented an optimized SIAC model, in two (2) regional pilots.

**COMMITMENT NO. 8: *CITIZENS’ PARTICIPATION AND ACCOUNTABILITY IN THE MINING PRODUCING SECTOR.***

**RESPONSIBLE ENTITY:** Ministry of Mines and Energy.

**PERSON RESPONSIBLE:** Karen Aparicio, Coordinator of Mining Extractive Industries Transparency Initiative - EITI Colombia, ([kaaparicio@minminas.gov.co](mailto:kaaparicio@minminas.gov.co)).

**OTHER STAKEHOLDERS INVOLVED:** ST, DNP, National Mining Agency, National Hydrocarbons Agency, DIAN and Corporación Transparencia por Colombia.

**DESCRIPTION:** It aims at promoting the effective use of information gathered in the EITI standard framework. A strategy will be designed and implemented for the training, sensitization and generation of capabilities in citizens, local authorities and social organizations– national, territorial and local- around the mining sector value chain and EITI Colombia’s initiative. Additionally, it will promote public accountability mechanisms around the extractive sector value chain by public authorities. Transparency, citizens’ participation and accountability are AGA principles related to this commitment.

**GOALS:** 12/15: A strategy for generation of capabilities of national and local level STAKEHOLDERS already designed. The strategy must establish: a) Contents (knowledge of the mining sector, EITI Standard, national report, follow-up and evaluation mechanisms and accountability); b) Instruments and tools (in-person and virtual); c) Feedback mechanisms; d) Incorporate international best practices in the socialization and generation of capabilities in the implementation framework of the EITI Standard; and, e) Action Plan for the implementation of the strategy.

06/16: Implemented the strategy in the selected municipalities.

12/16: Formulated methodology standard for the generation of capabilities, focusing on the implementation experience, the results and recommendations made in fieldwork.

06/16: Designed the Institutional Strengthening Strategy for promotion of accountability. The document must contain: a) Proposal of action plan by entity at national level; b) Proposal for municipal strategy; and c) Follow-up and assessment mechanism.

**COMMITMENT NO. 9: *ANTIOQUIA TRANSPARENTE.***

**RESPONSIBLE ENTITY:** Governor’s Office of Antioquia.

**PERSON RESPONSIBLE:** Sergio Fajardo, Governor of Antioquia, ([sergiofajardo@une.net.co](mailto:sergiofajardo@une.net.co)); and Rubén Fernández, Manager Antioquia Legal, ([ruben.fernandez@antioquia.gov.co](mailto:ruben.fernandez@antioquia.gov.co)).

**OTHER STAKEHOLDERS INVOLVED:** Municipal mayors of Antioquia.

**DESCRIPTION:** This commitment is novel considering goals compromising the sub-national government are tied to AGA for the first time. As a result of a political decision of the current Governor of Antioquia of developing a transparent and responsible government, and in development of the programs Antioquia Legal and Transparency Fairs, the Department of Antioquia today holds first place in the Transparency Index of Transparencia for Colombia, as the entity with the least risk of corruption. Ratifying this intention, and at the end of his term, they join AGA with the commitment of holding accountability hearings in all municipalities of Antioquia. Accountability and citizens’ participation are the AGA principles related to this commitment.

**GOALS:** 12/15: 125 accountability hearings held in 125 municipalities with the participation of 12,000 persons on: compliance with the departmental development plan, the results of Transparency Fairs in terms of contracting and the results of Public Agreements entered into by the Governor and each of the mayors of the municipalities of Antioquia.

1. Proyecto Actúe – Institutional strengthening of Colombian capacity to increase integrity and transparency. [↑](#endnote-ref-1)
2. Social inclusion entails not only the institutional sense considered in Colombia and related to the assistance of the poor, vulnerable population victim of violence, and the consolidation of territories within a strategy that guarantees the presence of the State, but also in the sense of socially and politically including populations that have been socially and historically discriminated against. [↑](#endnote-ref-2)
3. Allows the general public to visualize, in a georeferenced way, the cycle of royalties (production, budget, distribution, draw, projects, execution and follow-up of resources), since their generation in the exploitation of natural resources until the assignment and investment in projects. [↑](#endnote-ref-3)
4. These are the OGP challenges related to this II Plan: Increase public integrity, efficient management of public resources; improving public services; and safer communities.

   **COMMITMENT NO. 10: STRENGTHENING CITIZENS’ PARTICIPATION**

   **RESPONSIBLE ENTITY:** Ministry of the Interior – (Mininterior) and Administrative Department of Public Function - DAFP

   **PERSON RESPONSIBLE:** Ana Maria Almario, Office Director of Democracy, Citizens’ Participation and Community Action Groups of Mininterior, ([ana.almario@mininterior.gov.co](mailto:ana.almario@mininterior.gov.co)); Office of Black Communities Affairs of Mininterior, (telephone 2427400 ext. 3370) and Elsa Yanuba Quiñones a Specialized Professional of DAFP, ([equinones@funcionpyblica.gov](mailto:equinones@funcionpyblica.gov)).

   **OTHER STAKEHOLDERS INVOLVED**; ESAP, ST, Human Rights Council, entities of prioritized sectors, citizens’ ombudsmen, “Cómo Vamos” (How are we doing) programs and Territorial Planning Councils.

   **DESCRIPTION:** This commitment contains four actions: the startup of the Bank of Initiatives for citizens’ participation; the development of actions of dialogue with the citizens to strengthen accountability; the formulation and implementation of the national participation route; the conformation of the consulting, participating mechanisms of the black, afro, native, the Palenque populations. It aims at strengthen citizens’ participation as a political and social inclusion strategy. The two calls of the Bank of Initiatives include the financial support of social control exercises and are addressed to women, youngsters, and people with disabilities, citizen oversights and community organizations. The actions of dialogue respond to concerns and proposals arising in the consultation Workshop of AGA Plan II around the shortcomings of the accountability hearings of the national and territorial entities. Citizens’ participation and accountability are the related principles.

   **GOALS**: 12/15: 33 panel discussions were carried out in the departments about citizens’ participation and the proposal of the National Participation Route, with its corresponding memory.

   12/15 and 12/16: Supported by the Bank of Initiatives for participation, 60 and 40 citizens’ participation exercises to be carried out, respectively.

   06/16: The National Participation Route duly formulated.

   12/15: Consultation panels comprised in 32 departments, the District of Bogotá and at national level.

   12/16: Consultation panels accompanied in the territorial entities that request so.

   12/16: The dialogue actions were strengthened in the accountability exercises of the prioritized sectors: with at least two (2) meetings with civil society organizations through a technical assistance process to the leading teams in accountability.

   12/16¨Trained and with the corresponding follow up, 1,250 multipliers in social control through 7 training events for social control to accountability about policies, plans and projects implemented for victims attention at territorial level from the health, education, environment and social inclusion sectors within the framework of the national training plan for social control.

   06/17¨Trained and with the corresponding follow up, 1,250 multipliers in social control through 7 training events for social control to accountability about education, health, environment and social inclusion programs, and projects at municipal level.

   06/17: Improvement plans for the health, education, social inclusion and environment sectors formulated incorporating at least two (2) recommendations of the citizens as a result of the dialogues of the accountability process.

   06/17: The National Participation Route monitored.

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   | **OGP CHALLENGE: EFFICIENT MANAGEMENT OF PUBLIC RESOURCES** |

   **COMMITMENT NO. 11: TRANSPARENCY AND CITIZENS’ PARTICIPATION IN ROYALTIES.**

   **RESPONSIBLE ENTITY**: National Planning Department. DNP

   **PERSON RESPONSIBLE**: Amparo García, Director of Royalties Surveillance, (([agarciam@dnp.gov.co](mailto:agarciam@dnp.gov.co)); Liliana Marcela Cañas, Social Control Coordinator, ([lcanas@dnp.gov.co](mailto:lcanas@dnp.gov.co)); and Luis Leonardo Rojas, advisor of the Royalties Surveillance Office -DVR, ([llrojas@dnp.gov.co](mailto:llrojas@dnp.gov.co)).

   **OTHER STAKEHOLDERS INVOLVED:** SECOP, Ministry of Finance, General Accounting Office of Colombia, World Bank, BID, Ecopetrol, Ministry of the Interior, executing agencies of the respective projects, Follow up Committees of the Investment of Royalties - (CSIR) and Corporación Transparencia por Colombia.

   **DESCRIPTION:** This commitment is the second with the highest voting in the citizens’ consultation. The purpose in the first place is to continue strengthening the technological tools to improve and make more transparent the management royalties resources, and for that purpose the Maparegalías (the Royalties Map) Platform (driven in the AGA Plan I) will evolve the Mapainversiones (the investments map), to integrate all the information about investments.

   It is an unreleased and highly innovative project both in the country as well as in the region. It is a tool that globalizes the access, visualization and geo-referenced consultation of information related the assignments, status of the execution, progress of the works and other relevant information associated to the execution of resources of all the sources of public investment (PGN, SGP AND SGR), that will allow greater transparency in the use of the resources and more citizens’ monitoring in the execution of the investment resources. Secondly, and regarding citizens’ participation in royalties, a participation model in the cycle of investment projects financed with resources of royalties, that include the implementation of a strategy of citizens’ training for the promotion of social control to royalty resources and making visible audits and citizen audits as social control methodologies to royalty resources, will be designed and implemented. Transparency, citizens’ participation, accountability and technological innovation are the related AGA principles.**GOALS**: 06/16: One (1) citizens’ participation model to the cycle of public investment projects designed and implemented.

   06/16 and 06/17: A citizen training strategy implemented for the promotion of social control to royalty resources in 30 and 60 municipalities, for each year.

   06/16 and 06/17: 60 and 120 projects of visible audits carried out and the realization of citizens’ audits promoted as social control methodologies for projects financed with resources of royalties, respectively.

   06/17: the platform of Mapainversiones implemented.

   06/17: One (1) pilot plan of citizens’ participation to the cycle of public investment projects designed and implemented.

   **COMMITMENT NO. 12: TRANSPARENCY AND ACCOUNTABILITY FOR A BETTER TERRITORIAL MANAGEMENT**

   **RESPONSIBLE ENTITY:** National Planning Department – DNP

   **RESPONSIBLE PERSON:** María Fernanda Téllez,Institutional Strengthening Project ([mtellez@dnp.gov.co](mailto:mtellez@dnp.gov.co))

   OTHER STAKEHOLDERS INVOLVED: Transparency Secretary (ST), IT&C Ministry, Colombia Compra Eficiente, Contaduria General de la Nación and the Ministry of Finance.

   **DESCRIPTION:** This commitment is framed in the Institutional Strengthening Project, led by DNP, with long term duration which core purpose is deepening decentralization by improving the managerial, institutional and technical skills of both the National Government and the territorial governments, for the effective compliance with its competencies. As part of the process of technical assistance in the execution of this Project, instruments for good governance will be offered, which within the framework of AGA II Plan commitment, is limited to promote the implementation of Law 1712 of 2014, as a preventive element of corruption acts and to spread the Single Accountability Manual. Furthermore, an accounting, financial, budgetary and contractual information systems baseline will be created, in the territorial entities, open to the public as an action to strengthen the Economic Transparency Site. Transparency and accountability are the related principles.

   **COMMITMENT**: 12/16 and 06/17: Technical assistance to 25 and 50 territorial entities, respectively.

   06/16 and 06/17. Single Accountability Manual spread in 30 and 60 territorial entities for each year, through the action plans developed in each municipality.

   06/16 and 06/17: Advance in the baseline with information of 50 territorial entities for the first year and 100 for the second year.

   **COMMITMENT NO. 13: SOCIAL MAP: SYNERGY BETWEEN THE PUBLIC AND PRIVATE SECTORS FOR SOCIAL PROJECTS.**

   **RESPONSIBLE ENTITY:** Social Prosperity Department – DPS

   **RESPONSIBLE PERSON**: Andrea León, coordinator of Public Private Partnerships ([Andrea.leon@adp.gov.co](mailto:Andrea.leon@adp.gov.co))

   **OTHER STAKEHOLDERS INVOLVED:** Ministry of Justice, Ministry of Environment, Ministry of Health and Ministry of Education.

   **DESCRIPTION:** The following will be strengthened: social map, the virtual platform that provides geo- referenced information regarding the supply and demand of social projects in the country: mapping of the private sector projects, of the public sector projects, of the Public Private Partnerships, of the social needs and, in addition, it records good social investment practices. The added value of this platform is that besides providing updated information about who is working in which type of project and where, it allows to carry out “market intelligence” indicating which are the most urgent needs of each municipality, contrasting it with which type of projects are being carried out. The updating of the platform will be made with information of projects of the prioritized sectors in this AGA Plan II. The transparency, the use of innovative technology and the participation of collaborative citizens’ participation are AGA’s related principles.

   **GOALS: 12/15:** Updated social indicators.

   06/17: Information about social projects of the public sector in health, education, justice and environment, included in the platform.

   **COMMITMENT NO. 14: GOOD PRACTICES IN THE MANAGEMENT OF PUBLIC ENVIRONMENTAL EXPENDITURE.**

   **RESPONSIBLE ENTITY:** Ministry of Environment and Sustainable Development.

   **RESPONSIBLE PERSON**: Heidi Alonso, Head of the Planning Office ([halonso@minambiente.gov.co](mailto:halonso@minambiente.gov.co)).

   **OTHER STAKEHOLDERS INVOLVED**:DNP, Ministry of Finance, CAR, CDS, Association of Regional Autonomous Corporations and Sustainable Development (ASOCARS), GIZ and GGGI.

   **DESCRIPTION**: This commitment the third one with more votes in the citizens’ consultation, its purpose is to strengthen accountability and transparency in the processes and operations of resource distribution of the Environmental Compensation Fund – FCA – to the Regional Autonomous Corporations and Sustainable Development Corporations. The idea is to prepare a plan to implement the good OECD practices in the management and diffusion of the information associated to the instrument of Environmental Public Expenditure. The implementation plan only applies to public investment expenditure; that is to say, it does not include: Operation resources; own resources of the corporations or of other environmental authorities. Transparency and accountability are the related AGA principles.

   **GOALS:** 12/15: The methodological and procedural bases to carry out the improvement plan of the processes and procedures of the Environmental Compensation Fund are redesigned.

   06/16: The FCA procedures to comply with the principles included in annex 1 of the OECD instrument are modified.

   06/17: i) The new processes, procedures and other administrative acts are implemented to comply with the recommendations included in Check List No. 1 of the instrument of Environmental Public Expenditure of the OECD

   ii) The balanced scorecard of the Environmental Compensation Fund – FCA implemented as a tool of strategic alignment, control monitoring and performance of the processes and operations of the CARs, beneficiaries of the FCA.

   iii) The Manual to structure the investment projects in environment and sustainable development financed with public resources duly implemented, incorporating the good practices of Budget for Performance and other recommendations included in Check List No. 1 of the instrument of environmental public expenditure.

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   | **OGP CHALLENGE:IMPROVEMENT OF PUBLIC SERVICES** |

   **COMMITMENT NO. 15: BETTER ACCESS TO SERVICES AND PROCEDURES IN JUSTICE, HEALTH, EDUCATION, ENVIRONMENT AND SOCIAL INCLUSION.**

   **RESPONSIBLE ENTITIES:** Public Function Administrative Department - DAFP, National Planning Department – DNP and Mintic.

   **RESPONSIBLE PERSONS:** Jaime Orlando Delgado, Coordinator of the Procedures Rationalization Group of DAFT,([jdelgado@funcionpublica.gov.co](mailto:jdelgado@funcionpublica.gov.co)); Juan Carlos Rodriguez, PNSC Coordinator of the DNP ([crodrigueza@planeacionnacional.onmicrosoft.com](mailto:crodrigueza@planeacionnacional.onmicrosoft.com));y Felipe Guzmán, Planning and Evaluation of the Government’s Strategy on line,([felipe.guzman@gobiernoenelinea.gov.co](mailto:felipe.guzman@gobiernoenelinea.gov.co)).

   **DESCRIPTION:** This commitment had the largest voting in the citizens’ consultation. It aims at adjusting at least one procedure for each of the prioritized sectors, whereby the planned route for the rationalization and automation of procedures will be carried out incorporating citizens’ input. Likewise, access to services in the prioritized sectors through the integration of the supply of on-site and virtual assistance channels, in particular the SI Portal. Transparency, citizens’ participation and innovative use of technologies are the related AGA principles.

   **GOALS: 06/16:** Prioritized procedures and services for rationalization and automation incorporating citizens’ contribution.

   06/16: Integration of the procedures and service supply of entities at national and territorial level in the same physical space in Chaparral. Integrated Service Centers (If On site Assistance).

   06/16 and 06/17: Five (5) exercises of accessible and usable services and procedures integration on line in the prioritized sectors (if Virtual), respectively.

   06/17: The procedures and prioritized services for rationalization and automation incorporating citizens’ contribution are up dated.

   06/17: The supply of procedures and services of entities at national and territorial levels in the same physical space in San Andrés – Integrated Service Centers (If On site assistance) duly integrated.

   **COMMITMENT NO. 16: TRANSPARENCY AND ACCOUNTABILITY IN THE COUNCIL OF STATE FOR A BETTER JUSTICE SERVICE.**

   **RESPONSIBLE ENTITY:** Council of State

   **RESPONSIBLE PERSONS**: Judges Guillermo Vargas A., William Zambrano, Álvaro Name V., Germán Bula, Sandra Ibarra, Jorge Octavio R., Hugo Bastidas B., Lucy Jeannette Bermúdez B., Danilo Rojas B.([proyectojtyrc@consejodeestado.gov.co](mailto:proyectojtyrc@consejodeestado.gov.co)).

   **OTHER STAKEHOLDERS INVOLVED**: The media, national and international institutions interested in supporting the Ibero-American Code of Judicial Ethics, the divulging of the Council of State memories and the unified sentences – (SU).

   **DESCRIPTION**: With the background of the plenary of the Council of State that met in Paipa between March 9 and 10 last, where it was decided to carry out programs of transparency and accountability in justice, and motivated by the process of the proposal of Plan AGA Colombia II,

   that highest court of the contentious administrative created on May 12 this year the Commission of Transparency and Accountability (CT & RC). The purpose is to provide a better justice service to the internal and external users through a management of quality in terms of effectiveness, efficiency and transparency. The AGA commitments aim at regulating such Commission and to formulate its action plan; to divulge to the public in general the memories of section fifth of the high court, the curriculum vitae of the lawyers who candidates to Councilors. The agenda of the Contentious Plenary Council to socialize with communities the work of Section Fifth and participate in the preparation of the document “Accountability of the Judicial Branch” and to define the notifications procedure of the Constitutional actions and to unify the methodology and dogmatic in the production of the unification sentences and to divulge them. Transparency and accountability are the related AGA principles.

   **GOALS**: 12/15: Regulations and Action Plan of the CT & RC proposed and published in the web site of the Council of State.

   06/16: The Transparency and Accountability Commission socializes and motivates the implementation of the Ibero-American Code of Judicial Ethics.

   06/17: Report with the results of the socialization and motivation management for the implementation of the Ibero-American Code of Judicial Ethics.

   06/16 and 06/17: The public presentation of the 2015 and 2016 memories of the Council of State, of the activities of the Contentious Administrative Council and of Consultations and Civil Service Plenary, were carried out.

   06/16 and 06/17: Published in the web site, agendas of the ordinary sessions of the Council of State-Plenary Council and Contentious Plenary Council- during 2016 and 2017 respectively.

   06/16 and 06/17: The curriculum vitae of the 2016 and 2017 candidates published in the web site.

   06/16: The criteria were defined to propose and incorporate in the document of Accountability of the Judicial Branch.

   06:17: Document resulting from the debate and contribution of the Council of State in the text of Accountability of the Judicial Branch.

   06/16: The pilot test of Functionality of the Process and Procedures Manual for notifications of the constitutional actions in the Fifth Section of the Council of State was designed and carried out.

   06/17 The opportunities to improve the Process and Procedures Manual of notifications of the constitutional actions in Section Fifth of the Council of State are implemented and identified.

   06/16: The diagnosis for the implementation of the Electoral Management System tool was made.

   06:17: The structure of the management of the Electoral Management System is defined.

   12/16 and 06/17: Two (2) socialization journeys of the work of Section Fifth of the Council of State for each term of 2016 and 2017 were performed.

   06/16: The core aspects of the dogmatic about the SU Sentences that are unified by decision of the Contentious Administrative Plenary Council are defined.

   06/17: The Sections of the Council of State what was disposed in the Contentious Administrative Plenary Council about the dogmatic of the SU was adopted.

   06/16: There is special advertising mechanism that allows learning timely about the SU, both inside the Council of State as well as in the Public Administration, in particular the administrative entities involved.

   06/17: A special easy access database is consolidated that allows the users and the public in general to know in real time the SU.

   06/17: Database articulated with a special space dedicated to this subject in the Magazine of the Jurisdiction of the Contentious Administrative – JCA and available to serve the community.

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   | **OGP CHALLENGE: SAFER COMMUNITIES** |

   **COMMITMENT NO. 17: HISTORIC MEMORY AND TRUTH OF THE INTERNAL ARMED CONFLICT**

   RESPONSIBLE ENTITY: Centro Nacional de Memoria Histórica – CNMH

   **RESPONSIBLE PERSONS:** Ana Margoth Guerrero, Archives Director ([ana.guerrero@centrodememoriahistorica.gov.co](mailto:ana.guerrero@centrodememoriahistorica.gov.co)); and Martha Nubia Bello, Museum Director, ([martha.bello@centrodememoriahistorica.gov.co](mailto:martha.bello@centrodememoriahistorica.gov.co)).

   **OTHER STAKEHOLDERS INVOLVED:** National Care System and Integral Reparation to Victims and social organizations and of victims of the national and territorial order.

   **DESCRIPTION**: The creation and opening of the Human Rights and Historic Memory archive will continue and also the design, construction and implementation of the National Museum of Memory. The purpose of these two actions is to assure to the victims of the internal armed conflict and to the public in general, the right to the truth, to the memory as a basis to construct a future and the promotion of a respectful culture of human rights. This commitment is related with the right to the truth as the contents of the right to access public information in contexts of serious infringements of human rights and offenses to DIH and it has a symbolic value in the AGA framework, that reaffirms the country’s decision for peace, justice and reconciliation.

   **GOALS: 12/16 AND 06/17:**  Collected and integrated to the Human Rights and Historic Memory Archive and made available to the public in general 229.000 (first year), and 240.000 (second year) documents of the archive and/or collections of human rights and historic memory documentaries (Cumulative goal with a baseline of 100.000 documents).

   12/16 and 06/17: the physical and social construction of the museum with an advance of 40% and 50% for each year. (Cumulative goal).

   **COMMITMENT NO. 18: WOMEN FREE OF VIOLENCE AND DISCRIMINATION**

   **RESPONSIBLE ENTITIES**: National Planning Department – DNP (with the support of the Presidential Council for Gender Equity) and Instituto Nacional de Salud – INS,

   **RESPONSIBLE PERSONS:** Katthya De Oro, Deputy Director of Gender DNP,([kgenes@dnp.gov.co](mailto:kgenes@dnp.gov.co)); and Natalia Gutiérrez, Office of Injuries of External Cause ([cronicas.Ice.ins@gmail.com](mailto:cronicas.Ice.ins@gmail.com)).

   **OTHER STAKEHOLDERS INVOLVED:** CPEG, Ministry of Finance, Intersectoral Commission for the Implementation of the Public National Policy of Gender Equity, social organizations and women networks and international cooperation organizations.

   **DESCRIPTION:** In order to assure the realization of women’s rights to equality and a life free of violence, a participatory evaluation of the Public Policy of Gender Equity (Conpes 161/13) will be designed and actions, goals and budgets will be adjusted in accordance with the National Development Plan 2014-2018. In addition the surveillance system of violence against women, sexual and intra-family violence (SIVIGILA) will be consolidated from conceptual and normative adjustments introduced to the system during 2014. This information contributes to make transparent and to carry out follow up of gender violence in the country. Citizen participation and transparency are the related AGA principles.

   **GOALS**: 12/16: The participation evaluation of the public policy designed.

   06/16 and 06/17: The SIVIGILA report of 2015 and 2016 respectively, published.

   06/17: the Participatory evaluation initiated.

   **COMMITMENT NO. 19 – PARTICIPATORY CONSTRUCTION OF THE LGBTI PUBLIC POLICY**

   **RESPONSIBLE ENTITY:** Ministry of the Interior

   **RESPONSIBLE PERSON**:Carlos Marín, Adviser Office of Indigenous Affairs, Room and Minorities, Minorities Team Mininterior, ([parcero62@hotmail.com](mailto:parcero62@hotmail.com)).

   **OTHER STAKEHOLDERS INVOLVED:**  All the Ministries, control entities and Colombia Diversa (Diverse Colombia).

   **DESCRIPTION:** The Public Policy LGBTI will be formulated with the participation of stakeholders and representatives of the LGBTI population, in order to ensure their rights to equality and to non-discrimination. Citizen participation is the principle of AGA related in this commitment.

   **GOALS**: 06/17: The guidelines of the Policy with the participation of stakeholders and representatives of the LGBTI population agreed.

   **LIST OF ABREVIATIONS**

   AGA: Alianza de Gobierno Abierto (OGP en inglés)

   Open Government Partnership

   AGN: Archivo General de la Nación

   General Archive of the Nation

   ANSPE: Agencia Nacional para la Superación de la Pobreza

   National Agency for Overcoming Extreme Poverty

   BID: Banco Interamericano de Desarrollo

   Interamerican Development Bank

   CAR: Corporaciones Autónomas Regionales

   Autonomous Regional Corporations

   CCE: Colombia Compra Eficiente

   Colombia Purchases Efficiently

   CDS: Corporaciones de Desarrollo Sostenible

   Sustainable Development Corporations

   CNMH: Centro Nacional de Memoria Histórica

   National Center for Historic Memory

   CSdJ: Consejo Superior de la Judicatura

   SuperiorJuidiciary Council

   CONPES: Consejo Nacional de Política Económica y Social

   National Council on Economic and Social Policy

   CPEM: Consejería Presidencial para la Equidad de las Mujeres

   Presidential Council for Women’s Equity

   CTyRC: Comisión de Transparencia y Rendición de Cuentas del Consejo de Estado

   Commission of Transparency and Accountability of the Council of State

   DIAN: Dirección de Impuestos y Aduanas Nacionales

   Taxes and Customs National Bureau

   DIH: Derecho Internacional Humanitario

   International Humanitarian Law

   DNP: Departamento Nacional de Planeación

   National Planning Department

   DPS: Departamento para la Prosperidad Social

   Department for Social Prosperity

   DVR: Dirección de Vigilancia de Regalías

   Royalties Surveillance Management

   EITI: Iniciativa de Transparencia en las Industrias Extractivas (siglas en inglés)

   Mining Industry Transparency Initiative

   FENASCOL: Federación Nacional de Sordos de Colombia

   Colombian National Deaf Federation

   FGN: Fiscalía General de la Nación

   Attorney General´s Office

   GA: Gobierno Abierto

   Open Government

   GGGI: Global Green Growth Institute

   GIZ: Cooperación Internacional Alemana

   IInternational German Cooperation

   ICBF: Instituto Colombiano de Bienestar Familiar

   Colombian Family Welfare Institute

   IES: Instituciones de Educación Superior

   Higher Education Institutions

   INCI: Instituto Nacional para Ciegos

   National Institute for the Blind

   INS: Instituto Nacional de Salud

   National Health Institute

   INVIMA: Instituto Nacional de Vigilancia de Medicamentos y Alimentos

   National Institute of Food and Drug Monitoring

   IPS: Instituciones Prestadoras de Salud

   Health Care Provider Institutions

   LGBTI: Lesbianas, gays, bisexuales, travestis e intersexuales

   Lesbians, gays, bisexuals, travestis and intersexuals

   MEN: Ministerio de Educación Nacional

   Ministry of National Education

   Minambiente: Ministerio de Ambiente y Desarrollo Sostenible

   Ministry of Environment and Sustainable Development

   Minhacienda: Ministerio de Hacienda y Crédito Público

   Ministry of Finance and Public Credit

   Minjusticia: Ministerio de Justicia y del Derecho

   Ministry of Justice and Law

   Minminas: Ministerio de Minas y Energía

   Ministry of Mines and Energy

   Mininterior: Ministerio del Interior

   Ministry of the Interior

   Minsalud: Ministerio de Salud y Protección Social

   Ministry of Health and Social Protection

   Mintic: Ministerio de Tecnologías de Información y Comunicaciones

   Ministry of Information Technologies and Communications

   Mintrabajo: Ministerio del Trabajo

   Ministry of Labor

   OCDE: Organización para la Cooperación y el Desarrollo Económicos

   Organization for Cooperation and Economic Development

   PGN: Presupuesto General de la Nación

   General Budget of the Nation

   Portal SÍ: Nuevo Portal del Estado Colombiano para trámites y servicios

   New site of the Colombian State for procedures and services

   PND: Plan Nacional de Desarrollo

   National Development Plan

   PNSC: Programa Nacional de Servicio al Ciudadano

   National Program for Citizen Service

   PTE: Portal de Transparencia Económica

   Economic Transparency Site

   RENE: Registro Nacional de Educación

   National Education Register

   SE: Secretarías de Educación

   Education Secretaries

   SECOP: Sistema Electrónico de Contratación Pública

   Electronic Public Procurement System

   SIAC: Sistema de Información Ambiental para Colombia

   Environmental Information System for Colombia

   SINA: Sistema Nacional Ambiental

   National Environmental System

   SGP: Sistema General de Participaciones

   General Participations System

   SGR: Sistema General de Regalías

   General Royalty System

   SISPRO: Sistema Integral de Información de la Protección social

   Integral Information System for Social Protection

   ST: Secretaría de Transparencia (Presidencia de la República)

   Transparency Secretariat (Presidency of the Republic)

   SU: Sentencia Unificada

   Unified Sentence

   UACT: Unidad Administrativa de Consolidación Territorial

   Administrative Unit for Territorial Consolidation

   Proyecto Actúe (Project Act) - Institutional Strengthening of the Colombian capacity to increase integrity and transparency.

   Social inclusion is understood not only in the institutional sense that it has in Colombia and related to the care of the vulnerable and poor population victim of violence and the consolidation of territories within a strategy that ensures the presence of the State, but also in the sense of including social and politically the discriminated populations historically discriminated

   It allows the public in general to visualize, in a geo-referenced way, the cycle of royalties (production, budget, distribution, transfer, projects, execution and follow-up of the resources) from its generation in the exploitation of natural resources up to the assignment and investment in projects.

   This are the OGP challenges related to this Plan II: to increase public integrity, efficient management of public resources, improvement of public services and safer communities [↑](#endnote-ref-4)