ACTION PLAN   
for the Implementation of the   
Open Government Partnership Initiative in 2016-2018

General provisions

By implementing the Open Government Partnership initiative, the Government of Ukraine intends to fundamentally change the approaches to the development and implementation of state policy with regard to ensuring the openness and transparency of decision-making and ensuring that these decisions meet the expectations of the Ukrainian public.

The role of civil society institutions in social and political processes and in particular in resolving vital issues in Ukraine is growing continually. Civic activists, volunteers, and representatives of charitable organisations are making a significant contribution to the implementation of social and economic reforms, the protection of the territorial integrity of the state, and the provision of support for socially vulnerable population groups. The implementation of the Open Government Partnership initiative is an important step in strengthening the partnership between the public authorities and civil society institutions, and a powerful tool for the democratisation of the state as a whole.

After consulting with civil society institutions, the Cabinet of Ministers of Ukraine undertakes to ensure the proper implementation of the Open Government Partnership initiative in 2016-2018.

The action plan will be carried out by the state executive agencies and civil society institutions in close cooperation. Information on the progress of this plan will be available to the public on the Government's “Civil Society and Government” website.

The achievements of Ukraine in the implementation of   
the Open Government Partnership initiative

The Open Government Partnership initiative (hereinafter, the Initiative) has been ongoing in Ukraine since 2012. The completion of the previous action plan resulted in a number of objectives being met, in particular:

Improvement of public consultation procedures, procedures regarding the establishment and work of public councils under executive agencies, and the provision of support for public expert reviews of the work of executive agencies;

Opening of access to the archives of the repressive authorities under the Communist totalitarian regime of 1917 to 1991;

Provision of access to public information in the form of open data;

Creation of the required conditions to introduce a system for the filing and publication of declarations of entities authorised to perform the functions of national or local government, in accordance with the Law of Ukraine “On the prevention of corruption”;

Launch of the unified state portal of administrative services containing information on the services provided by the central government executive agencies;

Implementation of the electronic appeal submission process and the electronic petitions tool;

Launch of the unified web portal on the use of public funds.

An independent assessment ordered by the Initiative Steering Committee found evidence of some progress in the development of open governance in Ukraine. At the same time recommendations were provided to reduce the number of obligations in the next action plan and focus on high-priority and realistic measures, such as the launch of the system for the filing and publication of declarations of entities authorised to perform the functions of national or local government, in accordance with the Law of Ukraine “On the prevention of corruption”, as well as the further disclosure and integration of various state registers through the provision of online access and in the form of open data, the implementation of public procurement using electronic platforms, the development of a roadmap for e-democracy in Ukraine, etc.

These recommendations were taken into account during the development of the new action plan for the implementation of the Initiative.

Preparation and discussion of the new goals of   
the Cabinet of Ministers of Ukraine under the Initiative

In order to engage representatives of civil society institutions in the development of a draft action plan at an early stage, in October 2015 a request for proposals on the main areas for implementation under the Initiative was posted on the Government's “Civil Society and Government” website.

In December 2015 and January 2016 executive agencies developed proposals for the draft action plan.

In January 2016 open meetings of Coordinating Council working groups were held to discuss issues regarding the implementation of the Initiative in Ukraine. At these meetings experts and representatives of civil society institutions and executive agencies discussed matters related to the implementation of the Initiative in 2016-2018.

In February 2016 regional public discussions were held on the proposals regarding the action plan for the implementation of the Initiative in 2016-2018. Since such discussions were held with the open accreditation of participants, they involved a large number of experts and representatives from civil society institutions.

The event held on 21 March 2016 to discuss the process for independent reporting on the implementation of the Initiative in Ukraine in 2014-2015 also included the development of proposals for the new action plan.

The proposals presented during these events were summarised by the Secretariat of the Cabinet of Ministers and analysed for compliance with the main goals and principles of the Initiative. When developing individual proposals, additional meetings were also held with representatives of executive agencies and experts in the relevant fields.

In May 2016 the proposals for the action plan were submitted for broad public discussion on the internet, enabling five priority measures from all of the proposals to be selected.

Information on the preparation of the draft action plan on the implementation of the Initiative in 2016-2018 and the methods and timeframes for community representatives to participate in the discussion were posted on the government's “Civil Society and Government” website.

Action plan for   
the implementation of the Initiative in 2016-2018

|  | Event | Implementation timeframe | Entities responsible | Partners | Expected results |
| --- | --- | --- | --- | --- | --- |
| 1. | Improvement of quality and transparency in the provision of administrative services: |  |  |  |  |
|  | 1) Decentralisation of powers to provide the most important administrative services for the public and the integration of basic administrative services in administrative service centres. | 2016-2018 | Ministry of Justice, Ministry of Internal Affairs, Ministry of Regional Development, Ministry of Agricultural Policy,  State Agency for E-governance, State Land Cadastre, Regional and Kyiv Municipal State administrations, local government authorities (by consent). | Centre for Policy and Legal Reform non-governmental organisation, other civil society institutions and international organisations (by consent). | Delegation of powers for the provision of the main administrative services to the local authorities (the appropriate regulations have been adopted) and/or provision of the following services through the administrative service centres:  Issuance of internal passports to Ukrainian citizens and passports for citizens of Ukraine to travel abroad.  State registration of land plots, entry and retrieval of information from the State Land Cadastre  State registration of civil records. |
|  |  |  |  |  |  |
|  | 2) Monitoring of the functioning of the administrative service centres. | December 2017 | Ministry of Economic Development, State Agency for E-governance, local  state administrations. | Centre of Policy and Legal Reform and Transparency International Ukraine non-governmental organisations, other civil society institutions and international organisations (by consent). | Creation of an information system for monitoring the functioning of the administrative service centres. |
|  | 3) Holding of information and explanatory campaigns regarding the provision of administrative services, including in united local communities. | 2016-2018 | Ministry  of Information Policy, Ministry of Regional Development, Ministry of Economic Development, State Agency for E-governance, other central executive agencies,  Regional and Kyiv Municipal State administrations, local government authorities (by consent). | Civil society institutions and international organisations (by consent). | Ensuring the:  Raising of awareness among the public about the operation of the administrative service system through the administrative service centres.  Implementation of educational campaigns regarding the procedure for obtaining administrative services.  Holding of webinars for representatives of civil society institutions on reforming the administrative services system.  Distribution of the appropriate social advertising materials.  Creation of specialised educational programmes. |
| 2. | Introduction of  of administrative services provided in electronic form: |  |  |  |  |
|  | 1) Extension of the functionality of the unified state portal for administrative services in order to provide administrative services in electronic form. | 2016-2018 | Ministry  of Economic Development, State Agency for E-governance,  other central executive agencies,  Regional and Kyiv Municipal State administrations. | Transparency International Ukraine non-governmental organisation, other civil society institutions and international organisations (by consent). | Ensuring the:  Development of draft regulations on the maintenance procedures and operational requirements of the unified state portal for administrative services and the submission of these drafts in accordance with established procedures for consideration by the Government.  Integration of information systems and information resources into the unified state portal for administrative services.  Operation of the common platform for the provision of administrative services on the basis of the unified state portal for administrative services.  Provision of administrative services in electronic form (complete cycle):  in 2016 — 15 services  in 2017 — 20 services  in 2018 — 25 services. |
|  | 2) Introduction of the unified system for electronic interaction between government information resources. | 2016-2018 | State Agency for E-governance, Ministry of Economic Development,  other central and local executive agencies, local government authorities (by consent). | Eidos Centre for Political Studies and Analysis non-governmental organisation, other civil society institutions and international organisations (by consent). | Ensuring the:  Development of a draft regulation on electronic interaction between government electronic information resources and submission of the draft in accordance with established procedures for consideration by the Government.  Development of software application interfaces for granting access to priority government electronic information resources.  Connection to electronic interaction:  in 2016 — 10 priority government electronic information resources  in 2017 — 20 priority government electronic information resources  in 2018 — 30 priority government electronic information resources. |
|  | 3) Introduction of modern tools for the electronic identification of individuals and legal entities. | 2017-2018 | State Agency for E-governance, Ministry of Regional Development, Ministry of Justice, Ministry of Economic Development, State Special Communication Service. | Civil society institutions and international organisations (by consent). | Ensuring the:  Development of draft regulations regarding the implementation of the electronic identification of individuals and legal entities in the governmental information and telecommunication systems and submission of the drafts in accordance with established procedures for consideration by the Government (May 2017).  Development of the appropriate technological base (June  2018). |
| 3. | Introduction of the system for filing and publication of declarations of entities authorised to perform the functions of national or local government, in accordance with the Law of Ukraine “On the prevention of corruption.” | 2016-2018 | National Agency for the Prevention of Corruption, State Special Communication Service. | Draft of the UN Development Programme in Ukraine “Enhanced Public Sector Transparency and Integrity”, Transparency International Ukraine non-governmental organisation, other civil society institutions and international organisations (by consent). | Filing of declarations of the subjects to be declared as specified in article 3 of the Law of Ukraine “On the prevention of corruption.” |
| 4. | Provision of free public access to urban planning documentation. | 2017-2018 | Ministry of Regional Development, Ministry of Defense, local state administrations, local government authorities (by consent), commercial entities in the field of the development of urban planning documentation (by consent). | East Ukrainian Centre for Civic Initiatives and Eidos Centre for Political Studies and Analysis non-governmental organisations, other civil society institutions and international organisations (by consent). | Ensuring the:  Development of a draft law on amending article 18 of the Law of Ukraine “On the regulation of urban planning documentation (December 2017) and submission of the draft in accordance with established procedures for consideration by the Government.  Compliance of the structure and content of urban planning documentation at the local level, as it concerns restricted access information, with legislative requirements for openness (December 2017).  Development and implementation of the first stage of the software and hardware system for the urban planning cadastre at the state level, launch of the trial operation of the information system (June 2018). |
| 5. | Improvement of the mechanism for verifying information about ultimate beneficial owners. | 2017-2018 | Ministry of Justice. | Transparency International Ukraine non-governmental organisation. | Implementation of mechanisms to search and display the relations between legal entities and their founders (participants), ultimate beneficial owners (controllers), including ultimate beneficial owners (controllers) of the founder, and heads of legal entities by updating the software for the Unified State Register of Legal Entities, Individual Entrepreneurs and Community Groups. |
| 6. | Introduction of the Construction Sector Transparency Initiative (CoST) international standards in order to ensure the accountability of procurement organisations and open access to information during publically funded construction work. | 2017 | Ministry of Infrastructure, Ministry of Regional Development, Ministry of Economic Development, Ministry of Finance, Ukraine State Roadway Agency (Ukravtodor). | Transparency International Ukraine and Eidos Centre for Political Studies and Analysis non-governmental organisations, Advisory Steering Group of the Construction Sector Transparency Initiative (CoST), other civil society institutions and international organisations (by consent). | Ensuring the:  Implementation of four pilot projects by the Construction Sector Transparency Initiative (CoST) regarding the disclosure of data on construction sites, major renovations and road infrastructure reconstruction, and the publication of reports on the data by a group of independent experts  (first half of the year 2017).  Adding of other construction sites using public funds to the standards for information disclosure of the Construction Sector Transparency Initiative (CoST) (March 2017).  After the successful implementation of the four pilot projects of the Construction Sector Transparency Initiative (CoST), filing of proposals on the required amendments to regulations aimed at enhancing the efficient of use of public funds by applying the information disclosure standards of the Construction Sector Transparency Initiative (CoST) (second half of 2017).  Approval of a mechanism to apply the standards of the Construction Sector Transparency Initiative (CoST) at the level of by-laws in order to ensure transparency of the use of public funds during the construction of infrastructure and to improve the accountability of procurement organisations (December 2017). |
| 7. | Implementation of the first stage in the development of the integrated “Transparent budget” information and analysis system. | 2016-2017 | Ministry of Finance. | Eidos Centre for Political Studies and Analysis non-governmental organisation, other civil society institutions and international organisations (by consent). | Ensuring the:  Development of technical specifications for the development of the “Transparent budget” system (June 2017).  Development and trial operation of a “Budget for the citizens” subsystem (December 2017). |
| 8. | Provision of openness and transparency in public procurement. | November 2016-March 2017 | Ministry of Economic Development, Ministry of Finance, Ministry of Justice, State Agency for E-governance, State Audit Service, National Police, Treasury. | Transparency International Ukraine and Eidos Centre for Political Studies and Analysis non-governmental organisations, Open Contracting Partnership Initiative, other civil society institutions and international organisations (by consent). | Ensuring the:  Publication of the application software interface of the public procurement electronic system in accordance with the international Open Contracting Data Standard (November 2016).  Publication of the application software interface of the Unified State Register of Legal Entities, Individual Entrepreneurs and Community Groups with disclosure of the owners and ultimate beneficiaries (February 2017).  Establishment of a multilateral monitoring group aimed at ensuring the independent monitoring of public procurement (November 2016).  Introduction of a public feedback system to improve the integrity of the system (February 2017).  Functional compatibility between the data on public procurement and use of public funds with treasury data in order to increase the transparency of the use of public funds by providing a link between the planned budget and budgetary classification, the results of tenders, agreements, certificates of work performed under these agreements and transactions under agreements, in particular through the publication of a unique agreement ID (March 2017). |
| 9. | Implementation in Ukraine of the Extractive Industries Transparency Initiative | 2016-2018 | Ministry of Coal and Energy, Ministry of Economic Development, Ministry of Finance, Ministry of the Environment, State Geology and Subsoil Resources Service. | Renaissance International Fund, German Corporation for International Cooperation (GIZ), American Chamber of Commerce in Ukraine, non-governmental organisations Dixie Group, Analytical Centre for Regional Cooperation, Energy Transparency Association, the international initiative Publish What You Pay, other civil society institutions and international organisations (by consent). | Ensuring the:  Support in the Verkhovna Rada of Ukraine for the draft Law of Ukraine “On the disclosure of information in extractive industries” (until adoption).  Publication of reports in Ukrainian and English based on the standards of the Extractive Industries Transparency Initiative (December 2016, December 2017). |
| 10. | Introduction of public monitoring of the state of the environment. | 2016-2018 | Ministry of the Environment, State Agency for Administration of the Exclusion Zone, Regional and Kyiv Municipal State administrations. | Civil society institutions and international organisations (by consent). | Ensuring the:  Creation of an open list of the largest polluters in the regions as part of the development of a national automated environmental data system.  Creation of an electronic system for monitoring radiation safety and environmental threats. |
| 11. | Creation of a “Community policing” system. | 2016-2018 | National Police, Ministry of Internal Affairs, Ministry of Education and Science, Regional and Kyiv Municipal State administrations. | European Union Advisory Mission in Ukraine (EUAM), IREX International organisation, Dream Kyiv non-governmental organisation, other civil society institutions and international organisations (by consent). | Ensuring the:  Training of patrol policemen, district policemen, juvenile prevention inspectors and inspectors of patrol police response groups in the principles of community policing (December 2017).  Holding of information campaigns on matters related to community policing among the populace (June 2018).  Establishment of citizen advisory groups in urban settlements (June 2018).  Creation and launch of online resources for police and community support and cooperation (2017).  Implementation of the “School and Police” project (June 2018). |
| 12. | Development of a draft law on public consultations. | December 2016 | Ministry of Justice. | Charity Fund CCC Creative Centre, the All-Ukrainian non-governmental organisation Committee of Voters of Ukraine, the non-governmental organisations Ukrainian Centre for Independent Political Research and Centre for Policy and Legal Reform, the OSCE project coordinator in Ukraine, the Council of Entrepreneurs under the Cabinet of Ministers of Ukraine, other civil society institutions and international organisations (by consent). | Development of the draft Law of Ukraine “On public consultations” to regulate matters related to the holding of consultations by the public authorities with the community and submission of the draft in accordance with established procedures for consideration by the Government. |
| 13. | Development of e-democracy. | 2017 | State Agency for E-governance, other executive agencies. | EGAP Programme, Centre for Innovations Development at the National University Kyiv-Mohyla Academy, the non-governmental organisations Centre of Policy and Legal Reform, e-democracy, and Eidos Centre for Political Studies and Analysis, other civil society institutions and international organisations (by consent). | Ensuring the:  Development of the Conceptual design for the development of e-democracy and submission in accordance with established procedures for consideration by the Government (May 2017).  Development of the action plan for for the development of e-democracy and submission in accordance with established procedures for consideration by the Government (November 2017). |

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