

## Ireland's Open Government Partnership National Action Plan 2014-2016

End-term Self-Assessment Report

Reform and Delivery Office, Department of Public Expenditure and Reform

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#### Ireland's Open Government Partnership National Action Plan 2014-2016 End-term Self-Assessment Report

#### 1. Introduction and Background

Ireland sought membership of the Open Government Partnership (OGP) in the belief that its aims would add further depth and provide an important international complement to our existing reform programme which aims at strengthening transparency and accountability of public institutions, providing improved and innovative public service and increasing citizen participation in policy-making.

The OGP's broadly based structure, together with its international cross-linkages, allows our political representatives and members of civil-society to trade ideas, both with each other and across the globe, about the objectives and the implementation of the OGP. This broadly-based trading of ideas helps to challenge the "accepted ways and whys of doing things" and to shine a light on the things that we are doing well and on the areas that we need to improve on. Ensuring that we have an open, transparent, accountable and ethical system of public administration can enrich and enhance our efforts to rebuild trust between government and citizens, improve public services, and drive innovation and business growth. Rebuilding trust is a cornerstone for our national recovery and will underpin the basis for our sustainable long-term growth.

This self-assessment report looks at progress at the end of our two-year <u>National Action Plan</u> (NAP). The NAP sought to build upon the existing reform foundations and to provide a framework for a new phase of reforms. The vast majority of actions in the Plan are either complete or made substantial progress. The development and finalisation of the NAP required the close participation of civil society, as detailed in section 2 below, and this participation and openness helped contribute to an increase in confidence in Government.

The 26 commitments in the National Action Plan are relevant to the principles of the OGP – transparency, civic participation, public accountability and technology and innovation for openness and accountability. The commitments span the following three core areas:

- 1. Open Data and Transparency opening-up Government data for greater accountability, improving public services and achieving economic growth
- 2. Fostering citizen participation/more active citizenship Greater citizen consultation and involvement to strengthen democracy and improve public services
- 3. Rebuilding public trust in Government strengthening governance and accountability

All three of these core areas address the grand challenges of improving public services and increasing public integrity. In addition, the first two areas also address the grand challenge of more effectively managing public resources.

#### 2. National Action Plan Process

#### A: Consultation during NAP development:

A great deal of time and effort was invested in the development of the NAP and an intensive process of consultation utilising a variety of mechanisms was undertaken to provide the broadest possible range of citizens the opportunity to engage. The process took place over a period of 14 months in a manner consistent with the OGP Guidelines for Public Consultation on Country Commitments. Following a competitive procurement process, Transparency International Ireland was engaged by the Department of Public Expenditure and Reform (DPER) in June 2013 to manage a public consultation process with civil society aimed at developing proposals for consideration for inclusion in the NAP. Three public meetings, arranged by Transparency International Ireland with funding support from DPER, were held during summer 2013 involving civil society groups and citizens and the Minister for Public Expenditure and Reform addressed the first meeting. Some 40 non-governmental organisations (over 100 individuals) participated in the consultation - see details in the archive section of <u>www.ogpireland.ie.</u>. DPER also encouraged a large number of organisations (civil society, unions, business and public bodies), to advise them of the OGP consultation process and to encourage participation.

The consultation process resulted in a <u>report</u> containing 62 recommendations for inclusion in the NAP. The recommendations spanned a broad range of areas with diverging degrees of specificity and no priorities assigned. A number of submissions were also submitted to DPER and can be found at <u>http://www.per.gov.ie/en/background-to-the-development-of-the-national-action-plan/</u>. The report and submissions were considered by Government and a meeting was held with civil society to consider how best to identify a limited number of recommendations for inclusion in the draft NAP which would best meet OGP objectives and standards.

A Joint Working Group (JWG) comprising representatives of civil society and Government Departments was established and met on a weekly basis from February 6<sup>th</sup> to April 3<sup>rd</sup> with an alternating chair. The JWG considered the recommendations for a period of several weeks culminating in a detailed response to each proposal (<u>http://www.ogpireland.ie/documents/</u>) and developed the draft NAP; with the civil society representatives consulting weekly with a Civil Society Forum. The action points from the weekly meetings of the JWG and all drafts of the NAP were published on the web. Following consideration by the Government, the draft NAP was launched at the OGP Europe Regional Meeting in Dublin Castle on 8<sup>th</sup> and 9<sup>th</sup> May 2014 for public consultation. Following the consultation, the NAP was finalised, approved by the Government and submitted to the OGP Steering Committee.

#### **B:** Consultation during implementation

Consultation during implementation took place at two levels - in relation to the individual actions under the plan and in relation to the OGP plan as a whole.

#### Consultation on implementation of individual actions

Primary responsibility for implementation of specific actions under the Plan rests with the public body to which lead responsibility is assigned and details of the extent of engagement of civil society with the public sector during implementation are set out in the individual templates at Appendix 1. There was extensive engagement in the development of the first Government Strategy on Children and Young People's Participation in Decision-making brought forward by the Minister for Children and Youth Affairs. There was also extensive consultation at all of the key stages in the development of the legislative reforms brought forward by the Minister for Public Expenditure and Reform to ensure adequate and effective arrangements for governance and accountability and to increase public integrity.

Of particular note is the consultation undertaken during the implementation of the action on the Register of Lobbying. The process included seeking submissions from interested parties, follow-up meetings with stakeholders, hosting an open public seminar, a further consultation phase on the outcome of these, a public consultation on the draft General Scheme, pre-legislative scrutiny, and consultation across all Government Departments. In addition, prior to the enactment of the legislation, a paper-based pilot of the proposed lobbying register was developed and stakeholders (i.e. five groups in total including representative organisations) were invited to highlight issues

encountered and an Advisory Group has been established to advise on implementation of the legislation.

A number of public events have been held, for example in relation to the Open Data actions, referenda were held following the Constitutional Convention in which many stakeholders participated, key policy documents were published for consultation and many other actions were taken to involve citizens and civil society during implementation.

#### Consultation on monitoring of implementation

In relation to the monitoring of implementation, DPER is responsible for collecting information and reporting on progress in respect of the implementation of the Action Plan. A progress update was provided in December 2014, further progress reports were published in April 2015 and, following an update provided at an open consultative event on 14<sup>th</sup> July 2015, in August 2015.

As regards consultation on the monitoring of the NAP as a whole, the proposal as set out in the NAP was to establish an Implementation Review Group (IRG) comprising representatives of civil society and Government Departments to monitor and oversee progress in respect of the NAP as a whole. A meeting of public service and civil society representatives was held in December 2014 to discuss draft terms of reference, the appointment of its Chair and the mechanism for appointing members to such a group. There was correspondence and meetings in later weeks in this regard. However, the Department was concerned that having such a small group of civil society representatives would not significantly progress the core objective of the OGP of increasing citizen participation. The Department proposed therefore, and the civil society representatives agreed, that a public consultative event should be held to address such issues. The aim of the event was to seek to establish how best to raise awareness of the OGP, broaden participation of citizens as well as civil society in the OGP and embed it in a sustainable way, and to inform the final approach to a model for monitoring progress in implementation. The event was held on 14<sup>th</sup> July 2015.

#### C: Consultation on the Self-Assessment Report.

A draft version of the mid-term Self-Assessment was published for consultation from 21st September to 12<sup>th</sup> October 2015. The response rate was low. One concern related to the short time available to respond to the Self- Assessment Report. However, it should be noted that progress reports on the implementation of the NAP were published at regular intervals and reported on at the consultative event held in July 2015.

Concern was also expressed about some delay in progressing actions in relation to young children and on enabling citizen engagement in local authority budgetary processes. The Digital Strategy for Schools is a long-term goal that sets out a five year programme of work and important progress has been made in the summer of 2016 towards achieving greater teacher support for the reform necessary to maximise understanding of young people in civic life.

A great deal of time and effort was invested in the development of the NAP and a consultation event was held in July 2015 to consider, among other things, how best to broaden participation of citizens as well as civil society in the OGP and embed it in a sustainable way.

#### 3. Implementation of National Action Plan Commitments

The Plan spans three main areas, Open Data and Transparency, Citizen Participation and Strengthening Governance and Accountability. Substantial work has been carried out in each area and substantial progress or completion has been achieved in 22 of the 25 commitments:

Completion level	Number of Commitments
Not started / Limited	3
Substantial	5
Completed	17

An overview assessment of each of each of the three main areas is provided below and the Templates at Appendix 1 set out in detail what is going on, by whom, progress made etc. in respect of each commitment.

#### Open Data and Transparency: Actions 1.1 - 1.8

Research indicates that delivery on Open Data will enable the public to hold Government accountable for its performance, use data to identify best practice, encourage the public sector to achieve greater efficiencies, improve the quality of analysis and decision-making and help citizens make more informed choices. Making data available to businesses will promote development of innovative products and services and drive economic growth. The commitments in this area focus on opening-up Government data to achieve these objectives.

The completion level in relation to the 8 commitments in this area are set out below:

Completion level	Number of Commitments
Not started / Limited	1
Substantial	0
Completed	7

Action	Action name	Lead Implementing Agency	Completion Level
1.1	Establishment of best practice standards for Open Data	DPER	Completed
1.2	Establishment of Ireland's Open Data Platform	DPER	Completed
1.3	Undertake an audit of key datasets for publication	DPER	Completed
1.4	Establish a roadmap for the Open Data and an evaluation framework to provide assessment of the ongoing Open Data	DPER	Completed
1.5	Establishment of an Open Data Ireland Governance Board (ODIGB) and Steering and Implementation Group (SIG) for Open Data Ireland	DPER	Completed
1.6	Signing up to the G8 Open Data Charter	DPER	Completed
1.7	Implementing Open Data	DPER	Completed
1.8	Improve computer literacy through implementation of proposed new Digital Strategy for Schools	DE&S	Limited

#### The specific actions involved are as follows:

The Open Data portal (a platform) has been developed with a beta version launched on 30<sup>th</sup> June 2015 significantly enhancing the look and feel of the portal and making datasets more accessible. Best practice standards in the form of a Technical Framework to underpin the publication of datasets on the Open Data portal have been developed. The portal currently contains almost 5,000 datasets with preparation of many more datasets for publication in line with the Technical Framework underway.

The roadmap and evaluation framework were developed. Since then a Foundation document on a draft strategy for Open Data was published for consultation to provide future direction on Open Data following implementation of the roadmap. The submissions have been considered and will feed into the Strategy which will be finalised and implementation led by the Open Data Governance Board.

External technical expertise and support has been availed of and the expertise of the Central Statistics Office will be fully utilised to progress the Initiative in the coming years. This support will include supporting public bodies in undertaking audits of datasets and publishing plans to ensure high quality datasets are made available for re-use. The principles of the G8 Charter will continue to guide publication in this regard. A Public Bodies Working Group (a steering and implementation group) was established to steer and implement the project and provide the necessary central technical support.

It was considered that the timing was not right to put an Open Data Governance Board in place until the groundwork had been done on the Initiative. Now that the technical foundations have been put in place, the Open Data Governance Board has been established, and a number of meetings have been held.

In a short space of time, the Open Data Initiative has gained a lot of traction as evidenced by the strong interest in and high calibre of applicants for the Open Data Governance Board and the attendance at public events. The technical work done by the Public Bodies Working Group was hugely instrumental in this, as was the hosting of a number of public events and other initiatives led by the Department, some of the Local Authorities and agencies, civil society and the business sector.

Notwithstanding the good work done, there is more to do. Looking ahead, the two main challenges we have are to:

- Ensure public bodies have the necessary supports to enable them to make high value datasets available over time and the potential of Open Data is realised; and
- promote usage the success of the Initiative is contingent on this and the Open Data community in Ireland is relatively small. We need the business sector, the researchers/academia and civil society/citizens to identify future opportunities and utilise datasets.

Our immediate focus now will be on supporting public bodies in carrying out audits and publishing datasets to grow the number of high quality datasets on the portal. This will take place on a phased basis. We will continue to host public events and work with stakeholders in line with our draft Open Data Strategy to promote usage as well as continuing to develop new features on the portal such as visualisations to promote usage of data. The Initiative requires the support of civil society, researchers, and the business sector to use the data, provide us with examples of usage and the impact this has had and so achieve the potential benefits.

The Digital Strategy for Schools was published in early October 2015, a little behind schedule. Its five year work programme aims to increase the amount of digital technologies used in the classroom by teachers and students and increase the amount of professional development opportunities for teachers in using ICT as part of their teaching methodologies. The feasibility and desirability of

providing an opportunity for students to pursue an in-depth course of study in discrete ICT skills will be explored during the lifetime of the Strategy.

#### Fostering Citizen Participation/More Active Citizenship: Actions 2.1 - 2.7.2

In recognition of the right of citizens to have an informed say in the public decisions that affect their lives, considerable efforts have been made in relation to the commitments in this area to promote greater participation in policy-making and service delivery.

The completion level in relation to the 13 commitments in this area are set out below:

Completion level	Number of Commitments
Not started / Limited	2
Substantial	4*
Completed	6
*Two sub-actions under 2.6 has been completed, four are categorized as 'Substantial'.	

#### The specific actions involved are as follows:

Action	Action name	Lead Implementing Agency	Completion Level
2.1	Review national and international practice to develop revised principles / code for public engagement/consultation with citizens, civil society and others by public bodies	DPER	Completed
2.2.1	Undertake public engagement early in the legislative process	DTAOIS; Oireachtas	Completed
2.2.2	Build capacity of public bodies to provide access to information under Aarhus Convention	DECLG	Substantial
2.3	Hold referenda arising from the     DECLG; DJ&E     Complex       recommendations of the Constitutional     Convention     Convention		Completed
2.4.1	Pilot approach to implementation of Public Participation Networks	DECLG Completed	
2.4.2	Provide legal base for public participation         DECLG         Substant           framework in local government         DECLG         Substant		Substantial
2.4.3	Undertake a feasibility study on possible means of enabling further citizen engagement in local authority budgetary processes	DECLG Not Started/Limited	
2.5.1	Develop, finalise and publish the first Government Strategy on children and young people's participation in decision-makingDC&YACompleted		Completed
2.5.2	Maximise participation and understanding of young people in civic life	DE&S Not Started/ Limited	
2.6	Customer improvements to be implemented for citizens through technology         DPER         Substantial*		Substantial*
2.7.1	A review of citizen complaints procedures will be undertaken.	DPER	Completed

2.7.2	Enhance customer engagement	DPER	Substantial
*Two sub-actions under 2.6 has been completed, four are categorized as 'Substantial'.			

Highlights in relation to work that has been completed include:

- A comprehensive review of public consultation policies and procedures was carried out in a number of jurisdictions as well as the OECD model of best practice. Following the review, new public consultation guidelines were developed to foster greater citizen involvement and participation and improve principles and procedures for the conduct of consultations by public bodies. These guidelines have been the subject of an 11-week consultation period which concluded on 9<sup>th</sup> October 2015. Several submissions have been received and these were considered in finalising the guidelines. The guidelines will apply to all public bodies.
- Pre-legislative scrutiny of Bills has been expanded and formalised and reasons must be given if a Bill is not sent for such scrutiny by the relevant Oireachtas (Parliamentary) Committee
- Training modules have been provided to relevant public bodies to build capacity in the provision of information under the Aarhus Convention
- Two referenda were held arising from the recommendations of the Constitutional Convention, an initiative which in itself did much to involve citizens in decision-making
- Following pilots, Public Participation networks (PPNs) have now been rolled out across all Local Authority areas. While still at a development stage the results so far have been good insofar as Local Authorities have been undertaking a range of activities to communicate with potential stakeholders of Public Participation Networks to increase awareness and aid in groups joining the PPNs
- The first National Participation Strategy on Children and Young People's Participation in decision making 2015-2020 was published in June 2015. The process of development of the Strategy included a national consultation process in 2011 which obtained the views of 66,700 children and young people; a public consultation in 2012, ongoing stakeholder engagement in Departmental initiatives e.g Dáil na nÓg, Comhairle na nÓg and other initiatives involving children and young people. There are 7 main objectives under the Strategy to give children a voice and an Action Plan which was developed following in-depth bilateral meetings with Government departments and agencies, with non-government stakeholders and with children and young people. A toolkit has also been developed to provide information for managers of organisations and a manual for practitioners on how to make the organisations and events. Work has also commenced on the development of a Participation Hub to provide information, guidance and practical support in delivering commitments outlined in the Action Plan
- A number of technical and innovative services are being introduced to ensure excellent service delivery such as the introduction of the Public Services Card which enables individuals to gain access to public services more efficiently and with a minimum of duplication of effort and the establishment of the new Local Government portal to facilitate one-stop-shop access for all citizens to all local authority services
- Actions are being taken to promote better customer engagement including provision of more customer service training, reviewing customer charter process, formal organisations survey of focus/user groups, meetings, seminars and consultation processes.

#### Rebuilding Trust in Government: Actions 3.1 - 3.5

The existence of adequate and effective arrangements for governance and accountability within the civil service and between the civil service, the political level and citizens generally is one of the fundamental elements of a democratic system of government. The 5 commitments in this area build on, and give further impetus to, a number of the Government's programme of political reform initiatives and lead to a more open, transparent and responsive Government and the restoration of public trust.

The completion level in relation to the 5 commitments in this area are set out below.

Completion level	Number of Commitments
Not started / Limited	0
Substantial	1
Completed	4

The specific actions involved are as follows:

Action	Action name	Lead Implementing Agency	Completion Level
3.1	Ethics Reform	DPER	Substantial
3.2	Strengthening Freedom of Information - Implement the Code of Practice for Freedom of Information (FOI)	DPER	Completed
3.3	Reform of FOI	DPER	Completed
3.4	Regulation of Lobbying	DPER	Completed
3.5	Encourage, Protect and Raise Awareness of Whistleblower Duties and Protections	DPER	Completed

Much work has been done to achieve these 5 commitments, which will ensure adequate and effective arrangements for governance and accountability are in place and to increase public integrity.

The Protected Disclosures Act 2014 closely reflects international best practice recommendations on whistleblower protection made by the G20/OECD, the UN and the Council of Europe, and draws on recent developments in legislative models adopted or being put in place in other jurisdictions. It provides a framework for the protection of workers in all sectors of the economy against reprisals in circumstances that they make a disclosure of information relating to wrongdoing which comes to their attention in the workplace. Briefing sessions were held to build capacity to implement the Act. Whistleblowing protection is increasingly seen as an essential anti-corruption mechanism and Whistleblowing should become an accepted norm as a result of the Act, promoting a culture of public accountability and integrity.

A modernised, consolidated, restructured and more accessible Freedom of Information Act was developed bringing almost all public bodies within scope and removing the main substantive restrictions in access to official information which had been introduced in 2003. The abolition of the up-front fee for making a request, the reduction of the fees for making appeals, and the minimum threshold and cap limits put in place for search, retrieval and copying have all led to more accessible information and are therefore advancing transparency, accountability and improved decision-making. Following a review of the implementation of FOI by an external expert group, and with the advice and support of a group of public bodies, a Code of Practice was developed to promote best practice among public bodies in relation to the operation of FOI and guide and inform them in the performance of their responsibilities under the FOI Act 2014. The Code was rolled out and implementation is ongoing.

The Regulation of Lobbying Act 2015 sets up a statutory regime for the regulation of lobbying activity and provides for the establishment of a web-based public register which ensures significant transparency on who is communicating with whom and about what. There was significant engagement with stakeholders in the development of the Act which came into legal effect on 1 September. It applies to lobbying communication with Ministers, Ministers of State, TDs and Senators, MEPs representing the Irish State, Special Advisers to Minister and senior officials in the Civil Service and the Local Authorities. The Act strengthens the degree of openness and scope for public scrutiny of the interactions and engagements between all sectors of society with the political and administrative systems. It allows the wider public to reach informed evidence-based judgments about the extent to which different interest groups are accessing key decision makers across the political and public service systems and consequently will increase the public understanding of lobbying activity in Ireland.

The Public Sector Standards Bill 2015 was published on 23 December 2015, and completed Second Stage in the Dáil on 20th January 2016. The Bill aims to significantly enhance the existing framework for identifying, disclosing and managing conflicts of interest and minimising corruption risks, to achieve a shift towards a more dynamic and risk-based system of compliance and to ensure that the institutional framework for oversight, investigation and enforcement is robust and effective. This Bill consolidates the current legislative framework governing the ethical obligations of public officials and gives effect to the recommendations of the Tribunals.

#### 4. Conclusion, Other initiatives and Next Steps

#### **A: Lessons learned**

The action plan contains many commitments and as set out above, there has been substantial progress or completion achieved in the majority of the actions. Nonetheless, perhaps a more focused programme of work with fewer actions would allow more time to be given to working with civil society and citizens in developing the actions in the first place and then keeping them informed and involved as implementation progresses.

When starting a new initiative, it is not always possible to predict the actions that will be required to deliver it and moreover the timing of when the actions should be taken. We saw this for example in relation to the Open Data Initiative where the timing was not right to put a Data Governance Board in place. We have gone beyond the stated actions in the NAP thus giving the initiative greater impetus.

Many of the actions, while stretching and ambitious, were quite concrete so it could be demonstrated that progress had been made. However it will be some time before the impact of the actions can be measured and indeed some of them will be quite difficult to measure as other factors will also have a role. We need to keep this in mind in developing the next NAP.

We are not yet at the position where we can conclude that OGP is something that the general public is aware of and we could do more in terms of publishing our achievements. There is much work to be done in this regard and it will involve a considerable investment of time and resources.

While we set out to achieve a number of actions around citizen participation and really good progress has been made in the specific actions, we would welcome greater civil society/citizen engagement in the OGP. As mentioned above, a consultative event was held on 14<sup>th</sup> July 2015, which was well attended, and the objective was to seek views on how to raise awareness of the OGP more generally, how to broaden participation of citizens and civil society in the OGP in a sustainable way, as well as to finalise an approach to a model for reviewing the OGP NAP itself. This will continue to be a priority.

#### **B: Conclusions and further steps**

The first NAP was very ambitious with the areas encompassed being extremely important to the functioning of government institutions, economic growth and social development. There has been very substantial implementation of the actions which should support harnessing the potential of Open Data, strengthening citizen engagement in policy-making and increasing government transparency. We are very pleased with the progress that has been made while recognising that improvements can be made. We appreciate the considerable efforts that have been made by all concerned to develop the NAP in the first instance and to ensure delivery of the actions. As the Independent Reporting Mechanism's interim progress report noted, establishing the Implementation and Review Group (IRG) presented difficulties that were not overcome in the period for the first National Action Plan. We will work with civil society to implement the recommendations of the report in order to establish the IRG during the period of the second National Action Plan

We consider the following to be important next steps:

- Establish an appropriate forum to review implementation of actions
- Identify and build stronger working relationships with civil society
- Raise awareness of the OGP, making it relevant to a wider community and promoting greater citizen engagement at local level;
- Strike the right balance in terms of the level of ambition and the need to be realistic in developing NAP2
- Continue to collaborate with other OGP members, sharing knowledge, experiences and lessons learned.

Our membership of the OGP and implementing actions has heightened the profile of the actions and supported implementation. It reaffirms Ireland's commitment to government transparency and provides an important platform to reinforce and add further depth to Ireland's ongoing programme of democratic reform. Continued political and administrative support are vital to the process. We welcome the support, goodwill, interest and enthusiasm of civil society and citizens in the OGP process.

## Appendix 1 - Commitment Completion Templates

	Com	mitment Completion Template
	Action 1.1 – Establis	shment of best practice standards for Open Data
Lead implementing agency		Department of Public Expenditure and Reform
Name o	f responsible person	Fiona Morley Clarke
from in	nplementing agency	
Title, Department		Assistant Principal, Open Data Unit, Department of Public Expenditure and Reform
	Email	Fiona.Morley-Clarke@per.gov.ie
	Phone	076 100 7250
Other	Government	All public bodies
actors	CSOs, private sector,	Progress in this action has been the subject of public
involved	working groups,	consultation processes. The Business, Research and Civil Society communities were all involved in the public consultations.
	multilaterals	
N	lain Objective	Establishment of best practice standards for Open Data
Brie	ef Description of	Establishment and implementation of best practice standards
	Commitment	for the publication and licensing of Open Data in Ireland.
(140	) character limit)	
	Relevance	This commitment addresses the grand challenges of: improving
Briefl	y describe the way	public services; increasing public integrity; and more effectively managing public resources. It is relevant to the advancement of
in whic	ch this commitment	transparency, accountability and public participation.
is relevan	t to further advancing	Open Data can deliver a significant democratic dividend, by
	OGP values	facilitating more transparency and accountability of public
of access	to information, public	bodies. Significantly greater availability of Open Data can play an important role in strengthening openness, transparency and
асс	ountability, civic	accountability and is an important element of Ireland's Open
participo	ation, and technology	Government Partnership National Action Plan. It will also require better data discipline in public bodies, providing for
and inne	ovation for openness	greater efficiency and effectiveness of service delivery. It is also
and accountability. (A		anticipated that the commitment to collaboration that is a fundamental element of the Open Data Initiative will encourage
detailed description of these		more citizen participation and greater inclusion.
values is available in the OGP		One example of collaboration leading to more transparency,
Values Guidance Note.)		accountability and public participation was the Open Data Licences consultation process which was undertaken in February and March 2015. This consultation process was based on a document which considered a number of options for an Open Data licence for use in Ireland, to help ensure

Ambition Briefly describe the intended policy results of the commitment and how it will either make government more open or improve government through more openness.	<ul> <li>facilitate use and re-use by ensuring continuity of Open Data availability. The document was developed based on a detailed analysis of international best practice, including the EU Commission's PSI guidelines recommending the use of Open Standard licences.</li> <li>Responses to the consultation recommended the Creative Commons Attribution licence (CC-BY).</li> <li>The Open Data Technical Framework has been completed following public consultation and is available at (http://www.per.gov.ie/open-data/). It recommends CC-BY for publication of Open Data under Ireland's Open Data Initiative.</li> <li>Generally, the advancement of the core values of the OGP in Open Data will be achieved through regular outreach and dissemination activities to raise awareness of the Open Data Initiative, publicise progress, and seek input from stakeholders including Civil Society.</li> <li>The Open Data Initiative aims to make it easier for any interested stakeholder to access, re-use and redistribute Government data, whether for commercial, research, citizen engagement, or other purposes. It also commits to regular engagement in outreach and collaboration activities to raise awareness.</li> <li>The Civil Society/Citizens community has an important role to play in ensuring that Open Data supports good practice in maximising the transparency and accountability gains from the release of datasets.</li> </ul>		
Completion level	Not started / Limited	Substantial	Completed
			x
Description of the results	The Open Data Technical Framew	ork is availal	
Include specific activities within	https://data.gov.ie/technical-fran	<u>nework.</u>	
the reporting period (first	The Technical Framework provide	s a clear set	of
or second year of the action	requirements for public bodies to ensure that published datasets meet clearly defined standards and are published in a consistent, persistent and truly open way, making them more discoverable, accessible, interoperable and reusable.		
plan) and, wherever possible,			
please indicate whether there			
has been evidence of members			
of the public using the	The Technical Framework was the subject of a public consultation process during the second half of 2015.		

commitment or whether the	Responses to the consultation were very supportive of	
commitment has had an effect.	the proposed approach.	
	<ul> <li>The Framework comprises five key components:</li> <li>Open Data Licence</li> <li>Formats</li> <li>Metadata</li> <li>Standards and</li> <li>Unique Resource Identifiers</li> </ul>	
	The completion of this Action (through the development of the Technical Framework) included a full public consultation.	
	The decision on adopting the Creative Commons Attribution (CC-BY) licence for the Open Data Initiative was also informed by a full public consultation.	
End date	Complete	
Next steps	Complete	
Additional information (Description on what remains to be achieved		
and any risks or challenges to implementing the commitment.)		
The focus is now on building the number of datasets available as Open Data, and ensuring a high level of compliance with the Open Data Technical Framework.		

Commitment Completion Template		
Action 1.2 - Establishment of Ireland's Open Data Platform		
Lead implementing agency		Department of Public Expenditure and Reform
Name o	f responsible person	Fiona Morley Clarke
from in	nplementing agency	
Tit	le, Department	Assistant Principal, Open Data Unit, Department of Public Expenditure and Reform
	Email	Fiona.Morley-Clarke@per.gov.ie
	Phone	076 100 7250
Other	Government	All public bodies
actors involved	CSOs, private sector, working groups, multilaterals	The alpha portal has been in place since July 2014. The beta version, launched on 30/06/15, includes a "Suggest a Dataset" facility which allows all interested stakeholders (from all groups across society) to suggest potential datasets for inclusion. The Open Data Initiative involves public consultation processes and public events. The Business, Research and Civil Society communities were all involved in these consultations and events, and at each of these, participants were asked to consider the potential datasets and use cases of data in the context of the portal.
N	lain Objective	Establishment of Ireland's Open Data Platform
Brie	ef Description of	Establishment of Ireland's Open Data Platform, which will
(	Commitment	contain a data catalogue allowing citizens to search for
(140	) character limit)	datasets hosted by public sector bodies.
	Relevance	This commitment addresses the grand challenges of: improving
	y describe the way ch this commitment	public services; increasing public integrity; and more effectively managing public resources. It is relevant to the advancement of transparency, accountability and public participation.
	t to further advancing	
is relevan	OGP values	These challenges will be achieved by ensuring that Open Data, linked though the portal <u>data.gov.ie</u> , will meet the requirements
of access	to information, public	of the Open Data Technical Framework over time:
-	ountability, civic	<ul> <li>Licence (allowing people to use data)</li> <li>Formats ((e.g., using non-proprietary instead of proprietary)</li> </ul>
	ation, and technology	formats)
and innovation for openness		<ul> <li>Metadata (precise descriptors about datasets)</li> <li>Standards (to ensure a common understanding of the data)</li> </ul>
and accountability. (A		<ul> <li>Unique Resource Identifiers</li> </ul>
detailed description of these		This will mean that all datasets published on the Open Data
values is available in the OGP Values Guidance Note.)		<ul> <li>portal will, within an agreed timeframe, be:</li> <li>Machine-Readable</li> <li>Non Bropriotany</li> </ul>
		<ul><li>Non-Proprietary</li><li>Associated with an Open Licence</li></ul>

	Described by standardised Metadata	
	and will thus be accessible and reusable.	
Ambition	The Open Data Strategy will set out the steps required to ensure	
Briefly describe the intended	that the portal meets the highest international standards as a true Open Data portal where datasets are free to use, reuse, and	
policy results of the	redistribute The Open Data published on the platform will	
commitment and how it will	strive to be compliant with the G8 Open Data Charter, including that the data will be available in open, machine-readable	
either make government more	formats, with robust and consistent metadata. The Open Data	
open or improve government	platform will contain a data catalogue that will allow citizens to search for datasets hosted by public sector bodies. Aligned with	
through more openness.	international best practices and to maximise the potential for	
	data interoperability, the Open Data Platform will strive to	
	publish 5-star quality data where possible. The Open Data platform will also facilitate feedback from citizens, for example	
	enabling citizens to request additional datasets, to provide	
	information about applications for which the data is being utilised and to provide practical knowledge about usability and	
	quality of datasets. The Open Data platform will be continually	
	supported and new features added where necessary.	
Completion level	Not started / Limited Substantial Completed	
Description of the results	The portal currently links to 4898 datasets from 88	
Include specific activities within	publishers (as of 06/08/2016).	
the reporting period (first		
	Statistics published at <u>https://data.gov.ie/stats</u> show a very high compliance with the Technical Framework	
or second year of the action	with 3778 datasets meeting the requirements of 3-Star	
plan) and, wherever possible,	Open Data.	
please indicate whether there		
has been evidence of members	All datasets are compliant with DCAT-AP v1.1	
of the public using the		
commitment or whether the		
commitment has had an effect.		
End date	Completed	
Next steps	Ensuring ongoing alignment of the portal with the Technical Framework. Continuing to build the number of high-value	
A 1.000	datasets made available through the portal.	
Additional information (Description on what remains to be achieved		
and any risks or challenges to implementing the commitment.)		
Over the lifecycle of the Open Data Initiative, the importance of collaboration with public bodies and other key stakeholders to ensure compliance with the Technical Framework.		

	Commitment Completion Template		
	Action 1.2 Lind	artaka an audit of kay datacats for publication	
Lead implementing agency		ertake an audit of key datasets for publication Department of Public Expenditure and Reform	
Name o	f responsible person	Fiona Morley Clarke	
from in	nplementing agency		
Tit	le, Department	Assistant Principal, Open Data Unit, Department of Public Expenditure and Reform	
	Email	Fiona.Morley-Clarke@per.gov.ie	
	Phone	076 100 7250	
Other	Government	All public bodies	
actors	CSOs, private sector,	N/A	
involved	working groups,		
	multilaterals		
N	l Iain Objective	Undertake an audit of key datasets for publication	
	ef Description of Commitment D character limit)	Auditing of datasets available within the public service. Determination of the high value data sets to be prioritized for publication. Ensuring correct cataloguing of existing data sets.	
Relevance Briefly describe the way in which this commitment		This commitment addresses the grand challenges of: improving public services; increasing public integrity; and more effectively managing public resources. It is relevant to the advancement of transparency, accountability and public participation.	
is relevant to further advancing OGP values of access to information, public accountability, civic participation, and technology		The Open Data Strategy recognises the importance of a planned and structured approach to the publication of data as Open Data. Public bodies should take into account the value, potential for re-use and contribution publication of data can make to realising benefits. Organisational data audits play a key role in this regard.	
and inno and detailec values is	ovation for openness accountability. (A description of these available in the OGP es Guidance Note.)	In making data open, public bodies seek to do so in an intelligent and managed manner. A key priority is to identify the data which they already hold. To ensure that the expansion of the portal, <u>data.gov.ie</u> , leads to the availability and use of high value datasets, a planned and structured approach to the publication of data as open data is required. This approach should take into account the value, potential for re-use and contribution a dataset can make to achieving the economic, social and democratic benefits of Open Data.	
		Under this Open Data Strategy, all public bodies will be required to conduct an audit of their datasets using a template developed by the Department of Public Expenditure and Reform, based on	

	the COMSODE methodology <sup>1</sup> . As referenced in action 1.2, a significant number of high value datasets have been identified and published following audits.		
Ambition Briefly describe the intended policy results of the commitment and how it will either make government more	The draft Strategy for Open Data includes the aim that all public bodies will conduct an audit and develop publication plans, thus making Government more open and providing a means of holding Government to account through analysis of the Open Data. It will also help improve the openness of Government by encouraging citizen participation - taking account of "high-		
open or improve government through more openness.	demand" datasets, and other requests with the Open Data user community,	-	
Completion level	Not started / Limited	Substantial	Completed
·			X
Description of the results Include specific activities within the reporting period (first or second year of the action plan) and, wherever possible, please indicate whether there has been evidence of members of the public using the commitment or whether the commitment has had an effect.	An audit template, based on the COMSODE methodology, was developed and the audit process is ongoing in public bodies. The Audit Tool is available at http://audit.data.gov.ie/. It is expected that auditing will be an ongoing process over the full duration of the Open Data Initiative. However, the tools are now in place and progress with increasing the number of datasets available shows that progress has been significant. In addition, a "Suggest a Dataset" feature has been added to the portal (https://data.gov.ie/dataset/suggest) which allows anyone to suggest additional datasets.		
End date	Ongoing over duration of the Strategy	/	
Next steps	Ongoing engagement with public bodies and stakeholders in progressing a lifecycle approach to Open Data. Working with public bodies in auditing their datasets leading to greater publication levels of high quality / value datasets		
Additional information (Description on what remains to be achieved and any risks or challenges to implementing the commitment.)			
The key lesson learned has been that capacity building is required in public bodies to ensure audits are undertaken and publication plans developed. Support is being provided in this respect.			

<sup>&</sup>lt;sup>1</sup> <u>http://www.comsode.eu/</u>

	Commitment Completion Template		
Action	1.4 – Establish a road	map for the Open Data and an evaluation framework to	
	provide assessment of the ongoing Open Data		
Lead in	nplementing agency	Department of Public Expenditure and Reform	
Name o	f responsible person	Fiona Morley Clarke	
from in	nplementing agency		
Tit	le, Department	Assistant Principal, Open Data Unit, Department of Public	
		Expenditure and Reform	
	Email	Fiona.Morley-Clarke@per.gov.ie	
	Phone	076 100 7250	
Other	Government	All public bodies	
actors	CSOs, private sector,	External expertise was contracted to assist in this action. The	
involved	working groups,	wider public was engaged through a public consultation, the results of which were published in 2014	
	multilaterals	(http://www.per.gov.ie/en/open-data/)	
N	l Aain Objective	Establish a roadmap for the Open Data and an evaluation framework to provide assessment of the ongoing Open Data	
Brie	ef Description of	Outlining steps to develop Open Data in Ireland. Setting	
	Commitment	quantitative and qualitative criteria. Regular progress assessment; benchmarking to best international practice.	
(140	) character limit)		
	Relevance	This commitment addresses the grand challenges of: improving	
Briefly describe the way		public services; increasing public integrity; and more effectively managing public resources. It is relevant to the advancement of	
in which this commitment		transparency, accountability and public participation.	
is relevan	t to further advancing	A roadmap was developed in 2014 setting out a detailed 3 year	
	OGP values	plan for the objectives, structure and actions necessary to	
of access	to information, public	advance publication of national and regional Open Data for maximum impact. The short and medium-term objectives have	
асс	ountability, civic	largely been achieved. The longer term objectives will be	
participo	ation, and technology	achieved in the context of the Open Data Strategy that is currently under development.	
and inne	ovation for openness		
and accountability $I\Delta$		This challenge of advancing the OGP values is being addressed in the context of the lifecycle approach to Open Data proposed	
detailed description of these		in the Foundation Document for the development of a National	
values is	values is available in the OGP Open Data Strategy.		
Value	es Guidance Note.)	By establishing a lifecycle approach to Open Data, there will be a common understanding of the activities that are required in terms of data audits, developing publication plans, and publishing data via <u>data.gov.ie</u> . This will be supported by	

	<ul> <li>ensuring that sound governance structures are in place to achieve a consistent and coherent approach to Open Data across all public bodies. As part of this approach, a set of metrics allowing for ongoing benefits realisation measurement and capture will be developed.</li> <li>The coherent, consistent approach envisaged in the consultation documents will, in turn, help to advance the OGP values of access, accountability, participation, and technological innovation for openness and accountability.</li> <li>These initiatives will be complemented by Ireland's ongoing engagement in EU and international Open Data benchmarking activities.</li> </ul>	
Ambition Briefly describe the intended policy results of the commitment and how it will either make government more open or improve government through more openness.	Significantly greater availability of Open Data will help to strengthen openness, transparency and accountability. Measurement tools will be developed in conjunction with the ongoing implementation of the <u>Public Service Reform Plan</u> and the <u>Public Service ICT Strategy</u> , as well as the Open Data Initiative. The ICT Strategy, in particular, identifies data as a critical enabler of Public Service Reform, facilitating "increased data sharing and innovative use of data across all Public Bodies to enable the delivery of integrated services, improve decision making and improve openness and transparency between Government and the public".	
Completion level	Not started / Limited Substantial Completed	
Description of the results Include specific activities within the reporting period (first or second year of the action plan) and, wherever possible, please indicate whether there has been evidence of members of the public using the commitment or whether the commitment has had an effect.	XThis Action was initiated in 2014, and has been ongoing, with the roadmap successfully completed by mid-2015.The Work Programme for Open Data has been achieved and the further development of the Open Data Initiative has seen significant progress.Significant engagement with the different stakeholder groups, both individually and together, have seen real progress in terms of the technical framework.The development of metrics is an ongoing challenge, but Ireland has engaged with the European Commission to identify use cases and individual public bodies are paying very close attention to the potential impacts of Open Data in their own areas.	
End date	Ongoing for the duration of the Open Data Initiative	
Next steps	Development of specific metrics under the Strategy Formation (Description on what remains to be achieved	

and any risks or challenges to implementing the commitment.)

The challenges of capturing the exclusive benefits of Open Data, as opposed to data that is available in other closed formats will need to be addressed in developing the benefits realisation methodology. It is an area where further research is required at international level.

	Commitment Completion Template		
Action	Action 1.5 – Establishment of an Open Data Ireland Governance Board (ODIGB) and		
Action		ementation Group (SIG) for Open Data Ireland	
Lead im	plementing agency	Department of Public Expenditure and Reform	
Name o	f responsible person	Fiona Morley Clarke	
from im	nplementing agency		
Tit	le, Department	Assistant Principal, Open Data Unit, Department of Public	
		Expenditure and Reform	
	Email	Fiona.Morley-Clarke@per.gov.ie	
	Phone	076 100 7250	
Other	Government	All public bodies	
actors	CSOs, private sector,	The Minister for Public Expenditure and Reform launched an	
involved	working groups,	Expressions of Interest process for membership of the ODGB through <u>www.stateboards.ie</u> . Applications were invited from	
	multilaterals	three groups:	
		Business and Enterprise;	
		Civil Society Organisations; and	
N	1ain Objective	Academia and Research     Establishment of an Open Data Ireland Governance Board	
		(ODIGB) and Steering and Implementation Group (SIG) for Open Data Ireland	
Brie	ef Description of	Establishment of ODIGB and SIG to ensure that a comprehensive	
(	Commitment	governance and oversight and implementation framework is in place for future development of Open Data in line with Action	
(140	) character limit)	1.4.	
	Relevance	This commitment addresses the grand challenges of: improving	
Briefly	y describe the way	public services; increasing public integrity; and more effectively managing public resources. It is relevant to the advancement of	
in whic	ch this commitment	transparency, accountability and public participation.	
is relevan	t to further advancing	The Open Data Roadmap included a recommendation to	
	OGP values	establish an Open Data Board. The time is now right to establish	
of access to information, public		this structure.	
ассо	ountability, civic	The Open Data Governance Board (ODGB) will be established on	
participation, and technology		a non-statutory basis to provide leadership in line with best international practice in the area of open data. It will support	
and innovation for openness		the Minister for Public Expenditure and Reform and the	
and accountability. (A		Government in driving implementation of the National Open Data Strategy. The Board will consider opportunities to	
detailed description of these		maximise the value of Open Data for long-term economic, social	
values is available in the OGP		and democratic benefit, and will advise the Minister for Public Expenditure and Reform in this regard. The Board will focus on	
		governance of implementation of the Open Data Initiative	

please indicate whether there has been evidence of members	tandem with the ODGB which provides leadership and s strategic direction to ensure the benefits of open data a achieved.		•
or second year of the action plan) and, wherever possible,	The SIG was renamed as PBWG w implementation group on operation	nal matters	working in
the reporting period (first			
Include specific activities within	Bodies Working Group (PBWG) ard operational.	• •	
Description of the results	The Open Data Governance Board	(ODGB) and	X I Public
Completion level	identification and release of appropriand make recommendations to Gover PBWG (SIG) provides expertise and capability to the Initiative. The PBWG issues in relation to technical aspect well as supporting on practical aspect Not started / Limited	rnment in this d brings kno guides the nu s of policy do	regard. The wledge and uts and bolts ocuments as ts. Completed
	The ODGB will consider opportunities public sector data and information social and democratic benefit,		n economic,
either make government more open or improve government through more openness.	The Board will focus on governance of the implementation of the Open Data Initiative across the Public Service. It will consider how to improve the capacity and capability of public bodies in implementing Open Data, with particular emphasis on cross- cutting issues.		
Ambition Briefly describe the intended policy results of the commitment and how it will	The ODGB will provide strategic leadership in line with best international practice in the area of Open Data. It will support the Minister for Public Expenditure and Reform and the Government in driving implementation of the National Open Data Strategy.		
	A Public Bodies Working Group (which SIG) has been established. This Group I of the Foundation Document for the c Open Data Strategy and the Technic currently published for public consult	has driven the levelopment o al Frameworl	preparation of a National
	The ODGB will include representativ well as from other key stakeholder gro Civil Society.	•	
	across the Public Service, with parti cutting issues.	cular emphas	is on cross-

End date	Both governance structures are in place	
Next steps	Both governance structures are in place	
Additional information (Description on what remains to be achieved		
and any risks or challenges to implementing the commitment.)		
Ensuring that both governance structures work well together to deliver workable approaches to Open Data across a range of distinct public bodies is a challenge that continues to be addressed.		

	Com	mitment Completion Template
	Action 1.6 -	Signing up to the G8 Open Data Charter
Lead implementing agency		Department of Public Expenditure and Reform
Name o	f responsible person	Fiona Morley Clarke
from in	nplementing agency	
Tit	le, Department	Assistant Principal, Open Data Unit, Department of Public
		Expenditure and Reform
	Email	Fiona.Morley-Clarke@per.gov.ie
	Phone	076 100 7250
Other	Government	All public bodies
actors	CSOs, private sector,	N/A. However, this issue is included in a range of strategic
involved	working groups,	documents which were the subject of public consultation.
	multilaterals	
N	Iain Objective	Sign up to the G8 Open Data Charter
	ef Description of Commitment D character limit)	Signing up to G8 Open Data Charter; formulating and implementing a plan for release of the high value data sets taking account of the Charter's Annex within a 2 year timeframe.
	Relevance y describe the way ch this commitment	This commitment addresses the grand challenges of: improving public services; increasing public integrity; and more effectively managing public resources. It is relevant to the advancement of transparency, accountability and public participation.
of access	t to further advancing OGP values to information, public ountability, civic	The G8 Open Data Charter is considered the gold standard for Open Data. Ireland's Open Data Strategy (see Foundation Document at <u>http://www.per.gov.ie/en/open-data/</u> ) will be informed by the key principles of the Open Data Charter and will aim to achieve economic, social and democratic benefits.
participo and inno and o detaileo values is	ation, and technology ovation for openness accountability. (A I description of these available in the OGP es Guidance Note.)	<ul> <li>Open Data has significant potential to deliver valuable benefits across society. In terms of social and democratic benefits, Open Data can lead to, inter alia:</li> <li>More transparency and accountability of public bodies. Significantly greater availability of Open Data can play an important role in strengthening openness, transparency and accountability and is an important element of Ireland's Open Government Partnership National Action Plan.</li> <li>Better data discipline in public bodies, providing for greater efficiency and effectiveness of service delivery.</li> </ul>
	Ambition	<ul> <li>More citizen participation and inclusion.</li> <li>To achieve compliance with the principles set out in the Charter. This is being implemented through publication of datasets on</li> </ul>

Briefly describe the intended policy results of the commitment and how it will either make government more open or improve government       the portal in line with our Technical Framew (http://www.per.gov.ie/open-data/) and will be ongo throughout the life of the Initiative.			
<i>policy results of the</i> <i>commitment and how it will</i> <i>either make government more</i>			
commitment and how it will either make government more			
open or improve government			
through more openness.			
Completion level Not started / Limited Substantial Comple			
X			
Description of the results A <u>foundation document, which</u> was the subject of a public			
Include specific activities within consultation in June/July 2015, endorses the principles of the G8 Charter.			
the reporting period (first			
or second year of the action The ODGB, which includes representatives of Civil Society, is working to finalise an Open Data Strategy taking account of			
plan) and, wherever possible, responses to this consultation process.			
please indicate whether there The identification of appropriate datasets is a matter of ongo			
has been evidence of members consideration in public bodies.			
of the public using the			
commitment or whether the			
commitment has had an effect.			
End date The Open Data Initiative endorses the principles of the Charter. There is no requirement to formally sign-up, given t Ireland is not a member of the G8.			
Next steps         Ongoing implementation of Open Data.			
Additional information (Description on what remains to be achieved			
and any risks or challenges to implementing the commitment.)			
Success will require full and ongoing engagement with all stakeholders.			

	Com	mitment Completion Template
	Actic	on 1.7 – Implementing Open Data
Lead implementing agency		Department of Public Expenditure and Reform
Name of responsible person		Fiona Morley Clarke
from implementing agency		
Title, Department		Assistant Principal, Open Data Unit, Department of Public
		Expenditure and Reform
	Email	Fiona.Morley-Clarke@per.gov.ie
	Phone	076 100 7250
Other	Government	All public bodies
actors	CSOs, private sector,	Progress with Open Data has involved, as a core element,
involved	working groups,	ongoing engagement and collaboration with interested stakeholders from all areas of society. Public Consultation
	multilaterals	processes have been open to all.
N	lain Objective	Implement Open Data
Brie	ef Description of	Development of a detailed implementation plan by the Public
	Commitment	Bodies Working Group, informed by, for example, the Roadmap and setting out key deliverables and timelines to implement the
(140	) character limit)	Open Data strategy.
	Relevance	This commitment addresses the grand challenges of: improving
Briefl	y describe the way	public services; and increasing public integrity; and more effectively managing public resources. It is relevant to the
in whic	ch this commitment	advancement of transparency, accountability and public
is relevan	t to further advancing	participation.
	OGP values	This will be achieved through a coherent and consistent
of access	to information, public	approach to Open Data, as set out in the Foundation Document for the development of a National Open Data Strategy, and the
асс	ountability, civic	Technical Framework, and through a lifecycle approach to
participo	ation, and technology	auditing and publishing Open Data via the <u>data.gov.ie</u> portal.
and inne	ovation for openness	The implementation of the Open Data Initiative will be
and	accountability. (A	underpinned by sound governance structures and ongoing outreach and collaboration activities.
detailed	l description of these	Significant progress has been achieved in delivering the Work
values is	available in the OGP	Programme for the Open Data Roadmap. The next phase of
Values Guidance Note.)		this Initiative will be the finalisation and implementation of the Open Data Strategy.
Ambition		<ul> <li>To deliver the strategic objectives of the Open Data Initiative.</li> <li>This will include the following:</li> <li>Establish mechanism to measure success in realising the benefits of Open Data.</li> </ul>

policy results of the commitment and how it will either make government more open or improve government through more openness.	<ul> <li>Establish a lifecycle approach to Open Data, setting out the activities that are required in terms of data audits, developing publication plans, and publishing data via data.gov.ie</li> <li>Ensure sound governance structures to ensure that a consistent and coherent approach to Open Data is pursued across all public bodies.</li> <li>Promote usage of Open Data through engagement with appropriate structures and Sectors</li> <li>Improve the quality of data available to public bodies for analysis and decision-making to achieve better outcomes for all through improved data analytics.</li> <li>Set out a consistent approach to Open Data for public bodies.</li> <li>Identify specific domains for particular attention to allow for release of high value datasets, on a phased basis. Potential domains for the first phase include, but are not limited to:         <ul> <li>Environment,</li> <li>Health,</li> <li>Transport,</li> <li>Culture and Heritage,</li> <li>Flooding.</li> </ul> </li> </ul>		
			Х
Description of the results Include specific activities within the reporting period (first or second year of the action plan) and, wherever possible, please indicate whether there has been evidence of members	A comprehensive Work Programme for Open Data has been implemented and progress has been significant. The Open Data Governance Board, which includes representatives from each of the stakeholder areas under the Open Data Initiative, is working on the next phase of the Open Data Initiative.		
of the public using the commitment or whether the commitment has had an effect.			
commitment or whether the	Implementation of Open Data will be a Management processes in public bodi		
commitment or whether the commitment has had an effect.		es into the fur	ture ature of Data
commitment or whether the commitment has had an effect. End date Next steps	Management processes in public bodi Implementation of Open Data will be a	es into the fur an ongoing fea es into the fur	ture ature of Data
commitment or whether the commitment has had an effect. End date Next steps Additional informa	Management processes in public bodi Implementation of Open Data will be a Management processes in public bodi	es into the fur an ongoing fea es into the fur e achieved	ture ature of Data

	Commitment Completion Template			
Action 1.8 - Improve computer literacy through implementation of proposed new Digital Strategy for Schools				
Lead implementing agency		Department of Education & Skills		
Name of responsible person		Eddie Ward, Betty Regan, Clare Connolly		
from implementing agency				
Title, Department		Department of Education & Skills		
	Email	Eddie_ward@education.gov.ie;		
		Betty regan@education.gov.ie		
		Clare_Connolly@education.gov.ie		
	Phone	090 6483961/ 09064 84170/3978		
Other	Government	Department of Communications, Energy & Natural Resources		
actors	CSOs, private sector,	NCCA, Teaching Council, Industry, ITE's (Initial Teacher		
involved	working groups,	Education Providers), Young people, schools, teachers,		
	multilaterals	Management bodies, Industry.		
Main Objective		To realise the potential of digital technologies to enhance teaching, learning and assessment so that Ireland's young people become engaged thinkers, active learners, knowledge constructors and global citizens to participate fully in society and the economy.		
Brief Description of Commitment (140 character limit)		To support students in learning to use digital technology, communication tools and the internet to engage in self-directed enquiry in order to develop their digital literacy skills. As students develop their digital literacy skills, they learn how to create, collaborate and communicate effectively and ethically.		
	Relevance	This action relates to open data and transparency. Through the		
Briefl	y describe the way	Digital Strategy it is proposed to improve students' digital literacy and thereby ensuring students realise the potential of		
in whic	ch this commitment	digital technologies and become engaged thinkers, active		
is relevan	t to further advancing	learners, knowledge constructors and global citizens to participate fully in society and the economy and will have		
	OGP values	knowledge of open data and be able to use it throughout their		
of access	to information, public	lives.		
асс	ountability, civic			

participation, and technology				
and innovation for openness				
and accountability. (A				
detailed description of these				
values is available in the OGP				
Values Guidance Note.)				
Ambition	Students to actively engage in learning and to use digital			
Briefly describe the intended	technology, communication tools and the internet to engage in			
policy results of the	self-directed enquiry. As students develop their digital literacy skills, they improve their capacity to know what they are looking			
commitment and how it will		tion to ignore or dis		-
either make government more		<sup>i</sup> ul or significant. Th tiple sources of info	•	
open or improve government	between the multiple sources of information available online and to challenge the views they find there. They learn how to create, collaborate and communicate effectively and ethically. This will ensure that the public can access open data in the most efficient way.			
through more openness.				
Completion level	Not started	Limited	Substantial	Completed
		Х		
Description of the results		y sets out a compre		
Include specific activities within	-	to be achieved ove that technology wi		
the reporting period (first		and collaboration to		
or second year of the action	-	will be significant in		
plan) and, wherever possible,		opment opportunit r teaching methodol		-
please indicate whether there	actively engaged in	n learning – both in itically and ethically	and out of sch	nool and will
has been evidence of members	significant increase	e in the amount of c	ligital technol	ogies used
of the public using the		y teachers and stud ing how they will ef		
commitment or whether the			•	
commitment has had an effect.		teaching, learning and assessment practices. This will involve the entire school community in developing an e-Learning plan		
		count the profession and insights of stu	•	ent needs of
		Schools will streng		lationships
		nmunity, both local	-	-
	more with parents and students in their homes through the			
	use of digital technology. Curriculum specification will support in-depth study of ICT and			
	all future curricula will include clear statements that focus on			
	the development of digital learning skills and the use of ICT as a resource in achieving specific outcomes across the curriculum.			
End date	2020			
Next steps		aunched in October which will overse	•	

	implementation of the strategy had its first meeting on 6 July 2016.
Additional informa	tion (Description on what remains to be achieved
and any risks or	challenges to implementing the commitment.)
Additional Information from lead a	gency:
education through induction and support services and in particular the second se	ngly in the implementation of the Digital Strategy from initial teacher continuing professional development (CPD). The Department's he Professional Development Service for Teachers (PDST) will be key hools in becoming competent and confident in the use of ICT for
developments since it was first de	for schools will be updated to reflect technological and educational veloped in 2009. This work will facilitate schools to create linkages ample School-Self-Evaluation, so that ICT is embedded deeply within
	achers will be adapted to the Irish context and it has great potential ntify their training needs and the CPD required.
the effective, critical and ethical us	vill provide schools with guidance and examples of good practices on se of ICT for teaching learning and assessment. These examples will ction. Teachers will be encouraged to share their own examples of
of the Strategy. A Steering Commit continued involvement of the key	ommunication strategies are central to the effective implementation tee has been established to provide oversight and governance. The stakeholders and the wider Education Partners will be facilitated nsultative advisory group. Industry will also be represented on the
use for teaching and learning. A k speeds to primary schools and	peed broadband and the emphasis now will be a focus on its effective ey priority for the Strategy will be to provide improved broadband the Department will be collaborating with the Department of nal Resources (DCENR) in this regard.
Risks or challenges:	
Department (and its agen identified in the Strategy. their delivery.	city (including personnel, financial and expertise) in areas of the icies) which have significant policy and leadership responsibilities Other priority works across these same areas and the demands for
education providers, statu	of some objectives will require participation from independent utory bodies, and other Government Departments. Collaborative anding, good communication and co-operation will be key challenges als.

- Shortfall in financial resources for improved ICT Infrastructure in schools including the provision of High Speed Broadband to primary schools.
- Difficulties in providing broadband connectivity to schools particularly in rural areas.
- Ensuring a collaborative approach and consistent messaging across all of the areas with responsibility for delivering the Digital Strategy.

### Commitment Completion Template

# Action 2.1 – Review national and international practice to develop revised principles / code for public engagement/consultation with citizens, civil society and others by public

bodies.			
Lead in	nplementing agency	Department of Public Expenditure and Reform	
Name of responsible person		lan Devlin	
from implementing agency			
Title, Department		Assistant Principal, Department of Public Expenditure & Reform	
Email		lan.devlin@per.gov.ie	
Phone		604 5741	
Other	Government	All public bodies	
actors involved	CSOs, private sector, working groups, multilaterals	Public consultation on the draft guidelines, open to all, was undertaken for a period of 11 weeks, concluding on 9 <sup>th</sup> October 2015. Several submissions have been received and these have been considered in the context of finalising the guidelines.	
N	Aain Objective	To foster greater citizen involvement and participation through the development of revised guidelines and principles for the consultation and engagement by public bodies with citizens, civil society and others	
Brief Description of Commitment (140 character limit)		Review national and international best practice to develop improved regulations, principles and procedures for the conduct of consultations by public bodies.	
Relevance Briefly describe the way in which this commitment is relevant to further advancing OGP values of access to information, public accountability, civic participation, and technology and innovation for openness and accountability. (A detailed description of these values is available in the OGP		This commitment addresses the grand challenges of: improving public services, increasing public integrity and more effectively managing public resources. It is relevant to the advancement of transparency, accountability and public participation. The adoption and implementation of principles guiding the carrying out of consultation processes complements and will help achieve the commitment in the Civil Service Renewal Plan (http://www.per.gov.ie/en/civil-service-renewal/) to strengthen policy-making skills and develop more open approaches to policymaking.	
Values is available in the odd Values Guidance Note.) Ambition Briefly describe the intended policy results of the commitment and how it will either make government more open or improve government through more openness.		The guidelines will help officials in deciding when, with whom and how to consult. They will remind officials of the need to consult among themselves and ask them to be conscious of the necessity to develop more open approaches to policy-making and to involve networks of practitioners, academics and experts in developing and debating policy options at an early stage. The guidelines will set out a brief checklist of issues/stages that officials should have regard to throughout the consultation	

	process. Ultimately it should result in facilitation of greater citizen participation in policy making.		
Completion level	Not started / Limited	Substantial	Completed
			Х
Description of the results Include specific activities within the reporting period (first or second year of the action plan) and, wherever possible, please indicate whether there has been evidence of members of the public using the commitment or whether the commitment has had an effect.	A review has been carried out which included an examination of the Codes of Practice/Guidance on Consultation, and Consultation Principles in place in the UK, Australia, and Canada as well as those produced by the Council of Europe, the OECD, and the European Commission. A principles based approach to public consultation is advocated by these administrations and institutions. This review informed the development of a guidance document setting out the principles to inform engagement by Government departments and other public bodies with stakeholders/citizens when developing policy, services and legislation. To ensure that citizens and stakeholders can easily access consultations that are ongoing, it is also proposed to put in place a central repository for all public consultations and consideration will be given to automatically notifying organisations and individuals of consultations in areas where they have registered an interest. A public consultation process on the draft guidance document		
End date	and these were considered in finalisin End 2015.	5 the Suldane	
Next steps	Government is expected to approve t end of September 2016. It will be imp of the Guidelines and promote comp the OGP and in the Civil Service Renew A Central repository for all public developed.	ortant to rais liance if the o al Plan are to	e awareness objectives in be achieved.
	tion (Description on what remains to b		
and any risks or	challenges to implementing the comm	itment.)	

	Commitment Completion Template		
Action 2.2.1 - Undertake public engagement early in the legislative process			
Lead implementing agency		Houses of the Oireachtas	
Name of	responsible person from	Charles Hearne	
imp	plementing agency		
Т	itle, Department	Houses of the Oireachtas	
	Email	Charles.Hearne@oireachtas.ie	
	Phone	01 6183113	
Other	Government	Houses of the Oireachtas Committees	
actors involved	CSOs, private sector, working groups, multilaterals	In the context of the pre-legislative scrutiny, the Oireachtas Committee may invite interest groups and / or submissions on the draft Bill.	
	Main Objective	Undertake public engagement early in the legislative process	
	cription of Commitment 40 character limit)	Oireachtas Committees to conduct systematic pre-legislative scrutiny of draft Bills, enabling consultation with citizens, civic society groups and others.	
	Relevance	This commitment addresses the challenges of: improving public	
Briej	fly describe the way	services; increasing public integrity, and more effectively managing public resources. It is relevant to the advancement of	
in wh	ich this commitment	transparency, accountability and public participation.	
is releva	nt to further advancing	In November 2013, revised Dáil Standing Orders came into	
	OGP values	effect that expanded and formalised a Pre-Legislative consideration of legislation where a Minister could have the	
of access to information, public		Heads of a Bill reviewed by the appropriate Oireachtas	
	bility, civic participation,	Committee before the drafting process had been completed and the Bill published. Standing Orders in the 32 <sup>nd</sup> Dáil are also	
	ology and innovation for	being amended to continue process of the pre-legislative	
	s and accountability. (A	scrutiny.	
	d description of these		
values is available in the OGP		The protocols agreed provide that Departments must inform Oireachtas Committees which Bills will be subject to Pre-	
Valu	ies Guidance Note.)	Legislative scrutiny or not. Where the Heads of the Bill have not been provided to the Oireachtas Committee, the Minister must explain why in the course of his or her second stage speech on the Bill.	
		It is a matter for the relevant Committee to decide whether or not Pre-Legislative scrutiny is appropriate. The Committee Clerk must inform the Minister in writing if pre-legislative scrutiny is	

	I		
	not to proceed. The protoc the process to apply where it		e time limits and
	As part of the Pre-Legislativ may: undertake research comparative international re the Heads of the Bill or or individual experts, stakehol consult with the general pub individuals or groups to make	on the policy search; seek written the general subj der groups or in lic; and hold public	area including n submissions on ect matter from terested parties; hearings inviting
	The Oireachtas Committee themes dealt with by the Bill the Oireachtas and immedi Committee Clerk. Where consideration, the Committe Stage after the Minister and outline the Committee's wor	and this is laid befor ately sent to the there has beer e will have an opport d the Opposition s	ore the Houses of Minister by the Pre-Legislative rtunity at Second
	There has been relatively litt 2016, due to the dissolution election, the delay in forming establishing committees of t political agreement to contir scrutiny. As a result of the a government, it is likely that a government bills (known as I past a second reading in the not have the same resources Ministers, and are not in a polegislative scrutiny which had In order to address this, a ne scrutiny after the second read consideration of Private Mer the time of writing of this up	of the 31 <sup>st</sup> Dáil, the g a new governmen he 32 <sup>nd</sup> Dáil. Howe hue the process of p ppointment of a m in increased numb Private Members' E Oireachtas. Privat as are available to psition to support t d applied to most g w process involvin ding and before co nbers' Bills, was be	e general nt and in ver, there is pre-legislative inority er of non- Bills) will proceed e members do o government the type of pre- government bills. g detailed ommittee stage
Ambition Briefly describe the intended policy results of the commitment and	To provide greater opportunities for engagement by the public in law making. At the pre-legislative stage, the Committee can consult with citizens, civic society groups and other interested groups.		
how it will either make			
government more open or improve			
government through more			
openness.			
Completion level	Not started / Limited	Substantial	Completed
			х

Description of the results Include	It was aimed that this Action would be introduced on a phased		
specific activities within the	basis over 2014.		
reporting period (first	By end 2015, pre-legislative scrutiny had become a normal		
or second year of the action plan)	feature of the legislative process, and this Action (Action 2.2.1) had been substantially completed. The Government which was		
and, wherever possible, please	appointed after the 2016 general election has committed itself		
indicate whether there has been	to continuing the pre-legislative scrutiny process, but the process will be refined to reflect the changed relationship		
evidence of members of the public	between the Oireachtas and the Government and the increased		
using the commitment or whether	number of non-government Bills which may pass second stage consideration in the Oireachtas.		
the commitment has had an effect.			
End date	It is expected that the pre-legislative scrutiny will continue on an ongoing basis.		
Next steps	Continuation of the pre-legislative scrutiny with some adjustment to accommodate non-government Bills (also known as Private Members' Bills) which may become a more prominent feature of the 32nd Dáil.		
Additional informat	Additional information (Description on what remains to be achieved		
and any risks or challenges to implementing the commitment.)			
The workload could be high pending the number or complexity of bills brought forward. Pre-			
legislative scrutiny remains a work in progress, as we need to modify the process slightly to reflect			
the changed composition of government and the fact that more non-government bills are likely to			
progress past second stage readings			

	Commitment Completion Template			
	Action 2.2.2 (A) and (B) - Build capacity of public bodies to provide Access to Information on the Environment under the Aarhus Convention This template covers 2 actions in the NAP, as follows:			
A	: Development and deli	very of a training module for staff in public bodies		
	: Creation of a database nplementing agency	e to record requests for information Department of Communications, Climate Action and		
	ipicinenting upchey	Environment		
Name o	f responsible person	Terry Dunne, Aoife Byrne, Aoife Joyce		
from in	nplementing agency			
Tit	le, Department	Environment Policy & Awareness		
	Email	terry.dunne@dccae.gov.ie; Aoife.Joyce@dccae.gov.ie;		
		Aoife.byrne@dccae.gov.ie		
	Phone	053 911 7419; 053 911 7515		
Other actors involved	Government	All public bodies covered by the European Communities (Access to Information on the Environment) Regulations 2007 – 2014 and all other legislation transposing the Directive 2003/4/EC.		
	CSOs, private sector,	Environment Pillar, Environmental Law Implementation Group		
	working groups,	(ELIG).		
	multilaterals			
N	Aain Objective	Build capacity of public bodies to provide Access to Information on the Environment (AIE) in accordance with Directive 2003/4/EC and the Aarhus Convention.		
Brie	ef Description of	(A) Development and delivery of a training module to train staff		
1	Commitment	(including AIE officers or decision-makers) in public bodies to facilitate Access to Environmental Information as provided for		
(140	0 character limit)	under Directive 2003/4/EC and the Aarhus Convention.		
		(B) Creation of a database to record requests for information under the AIE Regulations Directive 2003/4/EC <u>http://www.environ.ie/en/Publications/StatisticsandRegularP</u> <u>ublications/AccesstoInformationontheEnvironment/.</u> This database will provide a basis for analysis of AIE requests submitted to relevant public bodies similar to that which is in place for Freedom of Information requests (FOI).		
Relevance		This commitment addresses the grand challenges of; improving		
Briefly describe the way		public services, increasing public integrity; and more effectively managing public resources. It is relevant to the advancement		
in which this commitment		of transparency, accountability and public participation.		
is relevant to further advancing		The objective of building capacity of public bodies to provide		
OGP values		Access to Information on the Environment under the Aarhus Convention supports the aims of achieving "open data and		

of access to information, public accountability, civic participation, and technology and innovation for openness and accountability. (A detailed description of these values is available in the OGP Values Guidance Note.)	transparency of Government data for greater accountability improving public services and achieving economic growth". (A) The effectiveness of building the capacity of public bodies to provide access to information under the Aarhus Convention through the development and delivery of a training module to public authority staff is key to promoting transparency of government decision making through the provision of access to information on the environment and public participation. The training module empowers the relevant public authorities resulting in a more efficient and informed service for the public through increased awareness of the Aarhus Convention. The use of online resources (Environlink) promotes the use of technology that offers opportunities for information sharing and collaboration for relevant public authorities. (B) The database of AIE requests supports effective capacity building for public authorities to provide Access to Information on the Environment under the Aarhus Convention through the collection, analysis and disclosure of non- sensitive metadata on AIE. The published database improves the transparency of formal democratic processes. The AIE database promotes transparency of government decision making and carrying out of basic functions. Publishing
	the AIE database on the Department's website makes the information public in ways that enables people to both understand what their governments do and the process in doing this.
Ambition	(A) The training module as designed and delivered (on-going):
Briefly describe the intended	<ul> <li>Significantly enhances the existing framework for AIE requests.</li> </ul>
policy results of the	<ul> <li>Increases awareness of, and compliance with the Aarhus Convention amongst public authority staff.</li> </ul>
commitment and how it will	• Strengthens the standards that are required from public
either make government more open or improve government	officials in the performance of their functions under the Aarhus Convention.
through more openness.	• Puts in place a consistent AIE framework that corresponds with best practice.
	<ul> <li>Increases awareness of the availability of online resources.</li> <li>76 users of Environlink online resource to build network of AIE officers.</li> <li>On-going response to requests for information packs and access to Environlink by public authority staff.</li> </ul>
	(Bi) The AIE database that has been published annually serves
	<ul> <li>to:</li> <li>Significantly enhance the existing framework for AIE.</li> <li>Increase awareness of and compliance with the Aarhus Convention amongst relevant public authority staff.</li> </ul>

	<ul> <li>Strengthen the standards that are required from public officials in the performance of their functions under AIE requests.</li> <li>Put in place a consistent AIE framework that corresponds with best practice.</li> </ul>		
Completion level	Not started / Limited	Substantial	Completed
		Х	
Description of the results	(A)		
Include specific activities within	Two AIE training events, of have been delivered to da		-
the reporting period (first	presentations from the Aa	arhus Convention Nati	ional Focal
or second year of the action	Point, a solicitor with spec and case law and a repres	-	-
plan) and, wherever possible,	hosted in September 2014	4 and the second in No	ovember 2015.
please indicate whether there	A third training event is pl members of staff represe		
has been evidence of members	and 52 public authorities	in 2015 have attended	d these events.
of the public using the	The events have received opportunities for AIE offic		
commitment or whether the	decision-makers and staff		-
commitment has had an effect.	disseminating information to engage and network with the		ork with their
	In addition, in house train 30 staff in the Departmen National Resources, the Ir receives the greatest num also been delivered as an other public bodies: e.g. a to the Association of Teac January 2015.	t of Communications, ish Government Depa ber of AIE requests. T element of a larger tr presentation on AIE	Energy and artment that training has aining event to was delivered
	(B) The 2013 AIE statistics published on the Departm statistics for all local author and all bodies under their viewed 340 times. The 20 published on the Departm Department in collecting to each public authority public	nent's website. (This in orities, Government D aegis. To date the pap 014 statistics have bee nent's website. Furth the statistics recomme	ncludes Departments ge has been en recently ermore, the ended that
	The 2015 statistics are constrained by published as soon as all register expected that the statistics of submitted to public authors were granted, refused or and the collection of AIE statistics and the collection of AIE statistics and the collection of AIE statistics are constrained by the statistics of the collection of AIE statistics are constrained by the statistics are con	eturns are received. G stics will be compiled record the number of prities and show, inter partially granted. Deli tatistics delivers outco bilateral meetings	oing forward, it and published of AIE requests alia, how many very of training omes raised and between the

	Environment Network (IEN) and the Environmental Law	
	Implementation Group (ELIG) adding value to the delivery of	
	these objectives through civic participation.	
	The ettendance of ALE training and number of views on the	
	The attendance at AIE training and number of views on the	
	statistics database demonstrates increased awareness of AIE.	
	The use of Environlink as a resource to the AIE officer network	
	in public authorities builds knowledge and expertise and this	
	will be further promoted through the delivery of the next AIE	
	training session in Q4 2016 and the collation and publication of	
	the 2015 AIE statistical database.	
End date	(A) Q4 2016; (B) On-going	
Next steps	Next steps (A) Organise a third training event for Q4 2016;	
(B) Compile and publish statistics on AIE for 2016		
Additional informa	Additional information (Description on what remains to be achieved	
and any risks or challenges to implementing the commitment.)		

(A) The planning and delivery of a third AIE training module to public bodies is intended to be completed in Q4 2016. Challenges may include availability of resources (staff and funding).

(B) Database to be updated and published annually. Challenges may include delays in receipt of requested information from public bodies as requested. One challenge is the identification of public bodies as per recent court ruling on NAMA. It is intended to work closely with the established FOI statistics collection procedure.

Additional Comments from Lead Agency:

On page 41 of the first Independent Review Mechanism (IRM) report, it is suggested that AIE was on the government agenda from 2013. It should be noted that AIE was on the Government agenda prior to 2013 with the first regulations existing from 2007 and circulars issuing on AIE to Government Departments prior to 2013. A focus on increasing awareness of the Access to Information on the Environment regime, along with the other provisions of the Aarhus Convention, was intensified following the ratification of the Aarhus Convention in 2012.

Furthermore the IRM report, again on page 41, reports a comment from a civil society group leader that the training should have been more widely promoted to public authority staff. The training provided has been free of charge and open to all staff of public authorities to attend. It was offered to all public authorities who were requested to promote it internally to their staff.

	Commitment Completion Template		
Action 2.3 – Hold referenda arising from the recommendations of the Constitutional Convention			
	This Action comprises 2 parts as follows, with 2 separate implementing agencies: A: Referendum on age of candidacy for presidential elections and reducing voting age		
	Referendum on same-		
Lead imp	plementing agency	<ul> <li>A: Department of Environment, Community and Local</li> <li>Government;</li> <li>B: Department of Justice and Equality</li> </ul>	
Name of	responsible person	A: Ríona Ní Fhlanghaile, Enda Falvey	
from imp	plementing agency	B: Tracy O'Keeffe (PO); Rachel Dunn (AP)	
Title, Department		<ul> <li>A: Franchise Section, Department of Environment,</li> <li>Community &amp; Local Government</li> <li>B: Civil Law Reform Division, Department of Justice and</li> <li>Equality</li> </ul>	
Email		A: <u>riona.nifhlanghaile@environ.ie</u> , enda.falvey@environ.ie B: <u>tnokeeffe@justice.ie</u> ; <u>rxdunn@justice.ie</u>	
Phone		A: 01 888 2484 (Ríona Ní Fhlanghaile), 01 888 2420 (Enda Falvey) B: +353 1 479 0205 (Rachel Dunn)	
Other	Government	N/A	
actors	CSOs, private sector,	N/A	
involved	working groups,		
	multilaterals		
Main Objective		Hold referenda arising from the recommendations of the Constitutional Convention	
Brief	Description of	The Government committed to holding three referenda in 2015	
Co	ommitment	in relation to reducing the age of candidacy for presidential elections, reducing voting age and same-sex marriage.	
(140 character limit)			
1	Relevance	This commitment addresses the grand challenges of: improving	
Briefly describe the way		public services; and increasing public integrity; and more effectively managing public resources. It is relevant to the	
in which this commitment		advancement of transparency, accountability and public	
is relevant to further advancing		participation.	
OGP values		The creation of the Constitutional Convention was a core	
of access to information, public accountability, civic		commitment in the 2011 Programme for Government, intended to allow meaningful public participation and consultation in the further shaping and development of Bunreacht na hÉireann. It was asked to consider a range of matters viewed as socially	

participation, and technology and innovation for openness and accountability. (A detailed description of these values is available in the OGP Values Guidance Note.)	significant. The Convention considered the matter of amending the Constitution to allow same-sex couples to marry, and concluded that an amendment was required and should be positively framed and directive (as distinct from permissive) in nature. The Convention recommended that the age of eligibility for election to the office of president should be reduced from the prescribed age of 35 and it also recommended that the voting age should be reduced from 18 years to 16 years.		
Ambition Briefly describe the intended policy results of the commitment and how it will either make government more open or improve government through more openness.	In light of the recommendation by the Constitutional Convention, Government decided in November 2013 to hold a referendum in the first half of 2015 on opening marriage to same sex couples, and directed the Minister for Justice and Equality to undertake the necessary preparatory work. This included outlining the detailed policy approach to be taken, which included review to ensure that marriage would not otherwise be altered and that the position of religious bodies would not be changed either by a proposed constitutional amendment or by any subsequent implementing legislation. The decision to proceed with a referendum was a direct and transparent response to the very strong recommendations of the Constitutional Convention. The Government decided in July 2013, in response to the recommendation of the Constitutional Convention, to hold a referendum, before the end of 2015, on reducing the age of		
	21 years.		
Completion level	Not started / Limited	Substantial	Completed
Description of the results	The target was to hold the re	X Eferenda by the en	d of 2015.
Include specific activities within the reporting period (first or second year of the action plan) and, wherever possible, please indicate whether there has been evidence of members	The referendum were held on 22 May 2015. The people approved the proposal to enable persons to marry without distinction as to their sex. The people did not approve the proposal to reduce the Presidential candidate age.		
of the public using the commitment or whether the commitment has had an effect.			pprove the ge. ons of the same

	S. I. No 504 / 2015 appointed 16 November 2015 as the date on which the Marriage Act 2015 would be commenced and from which persons of the same sex would be able to marry.
End date	
Next steps	No further steps are required in relation to the Presidential candidate age or in relation to marriage between persons of the same sex

Additional information (Description on what remains to be achieved and any risks or challenges to implementing the commitment.)

There are a number of other recommendations from the Constitutional Convention which if they were to be implemented would require amendment of the Constitution. The Taoiseach in the Dáil on 9 June 2015 said that 'the Government do not propose to hold any further referendums during the remainder of its term'. The 31<sup>st</sup> Dáil was dissolved on 3 February 2016, a general election was held on 26 February 2016 and a new Government was formed in May 2016. The new Programme for A Partnership Government proposes that a number of referendums be held, these include referendums on Article 41.2.1 of the constitution regarding a "woman's life within the home"; the question of amending Article 40.6.1(i) of the Constitution to remove the offence of blasphemy; Ireland's participation in the Universal Patent Court; and giving the Office of the Ceann Comhairle constitutional standing. There are currently no proposals to proceed with a referendum on lowering the voting age.

### (i) <u>overall lessons learned and challenges encountered with respect to the action plan</u> <u>development and implementation</u>

Legislation and related procedures in relation to the conduct of referendums is well established and in the implementation of requirements in respect of the referendums held in relation to the marriage equality and lowering the age of eligibility for Presidential candidates we did not encounter any new challenges to the process.

During a debate in the Dáil on 5 July 2015 about the implementation of the remaining recommendations of the Convention on the Constitution views were put forward by the Taoiseach and by opposition leaders on the timing and the subject of referendums and on the question of what number of referendums can be effectively held on the one day. These will clearly be further considered in any decisions on holding referendums in the future.

(ii) <u>the positive impact of the activities and related outcomes with respect to each commitment;</u> <u>this could include a broader assessment that may detail actions taken outside the action plan itself,</u> <u>such as political/electoral developments, cultural changes, and plans for the future unrelated to last</u> <u>year's commitment</u>

An impact of the holding of the referendum was that it provided a platform and focus for debate on the question of lowering the age of eligibility for Presidential candidates.

### (iii) Why the referendum on voting age was not held in 2015

The Government set out its position on 6 February 2015 during the second stage debate on the Private Member's Bill – Thirty-fourth Amendment of the Constitution (No.2) Bill 2014 – which proposed the reduction in the voting age from 18 to 16. While supportive of a referendum, the Government side indicated their belief that it would be premature to proceed with a referendum on reducing the voting age from 18 to 16 with the other two referendums then in mind – marriage equality and reduction in the age of candidacy for President – for May. During the debate, Minister

of State Coffey indicated that it would be necessary first of all to consider issues such as the implications of lowering the voting age across the policy spectrum. It was indicated that work had commenced on this and that it would be continuing. The Taoiseach subsequently indicated in the Dáil on 9 June 2015 that the Government did not propose to hold any further referendums during the remainder of its term. In responding to questions in the Dáil on 5 July 2016 about implementing the outstanding recommendations of the Convention on the Constitution, the Taoiseach confirmed that there are currently no proposals to proceed with a referendum on lowering the voting age.

The provisional referendum certificate in relation to the Marriage Referendum became final in August 2015 and on 29 August 2015 the President signed the Thirty-Fourth Amendment of the Constitution (Marriage Equality) Act into law. The Marriage Act 2015, removing the statutory impediment to marriage of the parties being of the same sex and closing new civil partnership registration, was enacted on 29th October 2015 and commenced with effect from 16th November 2015. The referendum result has therefore now been given full effect.

#### **Commitment Completion Template** Action 2.4.1 – Pilot approach to implementation of Public Participation Networks Lead implementing agency Department of the Environment, Community and Local Government Name of responsible person **Diarmuid O'Leary** from implementing agency Title, Department Principal, Community Division Email Diarmuid.O'Leary@housing.gov.ie Phone 01-888-2948 Other Government Local Authorities in Galway, Tipperary, South County Dublin and Carlow. actors CSOs, private sector, Community and Voluntary Groups. involved working groups, multilaterals Main Objective Pilot set up and implementation of Public Participation Networks (PPNs) in four Local Authority Areas - Galway Co. Co., Tipperary Co. Co. South Dublin Co. Co. and Carlow Co. Co. Brief Description of Developing a PPN in each Pilot local authority area to enable the public to take an active formal role in relevant policy making and Commitment oversight activities of the local authority. (140 character limit) The value of citizen participation in local decision making is Relevance directly enhanced by the development of Public Participation Briefly describe the way Networks - the foundation of which was laid out for the first time in which this commitment on a statutory basis with the Local Government Reform Act 2014. is relevant to further advancing **OGP** values The PPNs will enable the public to take an active formal role in relevant policy making and oversight committees across a range of access to information, public of areas of responsibility in each Local Authority. accountability, civic participation, and technology and innovation for openness and accountability. (A detailed description of these values is available in the OGP Values Guidance Note.) Ambition The aim of developing the PPNs is to facilitate and enable the public to articulate a diverse range of views and interests within Briefly describe the intended the local government system. This will allow the diversity of voices and interests in a local authority area to be facilitated and policy results of the

commitment and how it will either make government more open or improve government through more openness.	<ul> <li>involved in decision-making. A parallel and equally important aim is to facilitate the local authority in making better and more- timely decisions.</li> <li>The participation of members of local communities, whether as individuals or as members of local community or other groups in public life and their right to influence the decisions that affect their lives and communities are at the centre of democracy. Open and inclusive policy-making enhances transparency and accountability, and builds civic capacity.</li> </ul>		
Completion level	Not started / Limited	Substantial	Completed x
Description of the results Include specific activities within	This action is complete. PPNs have now been rolled out across	all Local Auth	nority areas.
the reporting period (first or second year of the action plan) and, wherever possible, please indicate whether there	While still at a development stage the good insofar as Local Authorities have of activities to communicate with p Public Participation Networks to incre- groups joining the PPNs.	ent stage the results so far have been orities have been undertaking a range cate with potential stakeholders of	
has been evidence of members of the public using the commitment or whether the commitment has had an effect.	PPNs are active across all Local Authorities (with the exception of one local authority where the preparatory process is stit concluding) in nominating and selecting community representatives for public seats on Strategic Policy Committee and other Committees of the Local Authority, including Loca Community Development Committees, where the PPN has fiv seats across the community and voluntary (two), social inclusion (two) and environmental (one) sectors. All local authorities, with the exception of one, have now established PPNs. Dedicated funding of €80,000 per PPH (comprising €50,000 from the Department of the Environment		coess is still community Committees luding Local PPN has five cial inclusion , have now 00 per PPN nvironment,
End date	Community and Local Government, r the local authority) has been pro including the provision of a dedicated N/A	vided to sup	oport PPNs,
Next steps	The commitment to pilot PPN's in four completed and the new PPN str implemented across all 31 Local Author A National PPN Advisory group has be of representatives from various releva In addition, training and developm provided to PPNs and local authoritic PPN members to fulfil meaningful government arena.	uctures are prity areas. en established ant stakeholde ent supports es to develop	now being d, comprised ers. have been capacity of

	A PPN User Guide has been developed to assist PPNs in their role
	and a dedicated PPN database is being developed, supported by
	the Department of the Environment, Community and Local
	Government. This database is currently being trialled among a
	number of PPNs and it is anticipated that it will be rolled out to
	remaining PPNs by end 2016.

Additional information (Description on what remains to be achieved and any risks or challenges to implementing the commitment.)

Prior to the development of the Action Plan under the Open Government Partnership initiative, DECLG was already engaged in a process of reform of local government. The Local Government Reform Act 2014 makes legal provision for the reforms set out in the Government's Action Programme for Effective Government, "Putting People First" Local (http://www.environ.ie/en/LocalGovernment/LocalGovernmentReform/), which was published in October 2012. "Putting People First" emphasises the relationship between the local authority and local community groups. Community organisations have a distinct relevance for the community leadership role of local government as such groupings include many of those citizens most active in, and committed to, their localities. The development of strengthened relationships between local community groups and Local Authorities will be mutually beneficial.

Provision of resources, including a resource worker to support the development of the Public Participation Network will ensure the viability and sustainability of the new structures.

# Commitment Completion Template

Action 2.	4.2 – Provide legal ba	se for public participation framework in local government
Lead implementing agency		Department of the Environment, Community and Local Government
Name of responsible person		Diarmuid O'Leary
from in	plementing agency	
Tit	le, Department	Principal, Community Division
	Email	Diarmuid.O'Leary@housing.gov.ie
	Phone	01-888-2948
Other	Government	All Local Authorities
actors	CSOs, private sector,	N/A
involved	working groups,	
	multilaterals	
N	lain Objective	Provide legal base for public participation framework in local government expanding on that provided in the Local Government Reform Act 2014.
Brief Description of Commitment (140 character limit)		<b>Legislation:</b> Section 46 of the Local Government Reform Act 2014 provides the legislative basis which gives effect to the Framework for Public Participation and the Public Participation Networks (PPN's). Section 46 was commenced on 01 June 2014, along with a number of other sections of the Act. Guidelines on implementation of PPN's issued from the Department to Local Authorities in April 2014; these remain in effect and may be amended from time to time.
Relevance Briefly describe the way in which this commitment is relevant to further advancing		Statutory under-pinning of public participation mechanism for engagement with the local authority system enabling the public to take an active formal role in relevant policy making and oversight committees across a range of areas of responsibility in each Local Authority.
	OGP values	Meets the government's commitment to strengthen and
of access to information, public		deepen civic participation at a local level.
accountability, civic		To develop a framework for public participation in local
participation, and technology		government, which will set out the mechanisms by which citizens and communities will be encouraged and supported to
and innovation for openness		participate in the decision-making processes of the local
and accountability. (A		authority.
detailed description of these		
values is available in the OGP		

Values Guidance Note.)		
Ambition Briefly describe the intended policy results of the commitment and how it will either make government more open or improve government through more openness.	The PPN will be the main link through which the local authority connects with the community and voluntary, social inclusion and environmental sectors without prejudice to other consultation processes. With effect from 01 June 2014, where community representation is to be provided on appropriate committees of the Local Authority, such as Strategic Policy Committees/Local Community Development Committees etc., it must be sourced through the PPN. The participation of members of local communities, whether as individuals or as members of local community or other groups in public life and their right to influence the decisions that affect their lives and communities are at the centre of democracy. Open and inclusive policy-making enhances transparency and accountability, and builds civic capacity.	
Completion level	Not started / Limited Substantial Completed	
Description of the results Include specific activities within the reporting period (first or second year of the action plan) and, wherever possible, please indicate whether there has been evidence of members of the public using the commitment or whether the commitment has had an effect.	PPN have now been rolled out across all Local Authority areas. with exception of one local authority area where the preparatory process is concluding. The results so far have been good insofar as Local Authorities have been undertaking a range of activities to communicate with potential stakeholders of Public Participation Networks to increase awareness and aid in groups joining the PPNs. With the exception of one local authority area, PPNs are active across all Local Authorities in nominating and selecting community representatives for public seats on Strategic Policy Committees and other Committees of the Local Authority, including Local Community Development Committees, where the PPN has five seats across the community and voluntary (two), social inclusion (two) and environmental (one) sectors.	
End date	PPNs will be ongoing.	
Next steps	<ol> <li>Making of regulations; - deferred for now</li> <li>Setting up oversight group to monitor and evaluate implementation across the local government sector;</li> <li>Securing adequate resources to ensure effective implementation of the new arrangements</li> </ol>	
Additional information (Description on what remains to be achieved and any risks or challenges to implementing the commitment.) The primary responsibility and accountability for decision-making within the local authority resides in the elected council. As part of a revitalisation of local government, the approaches to engage the public in local authority policy formulation and service design will go beyond the range of communication, consultation and community participation mechanisms used in the past.		

Approaches to stimulate greater public participation will complement rather than diminish, compete with, or substitute for local representative democracy. The participation of members of

local communities, whether as individuals or as members of local sectoral, community or other groups in public life and their right to influence the decisions that affect their lives and communities are at the centre of democracy. Open and inclusive policy-making enhances transparency and accountability, and builds civic capacity.

Regulations for the PPNs have been drafted; however, some legal issues remain to be resolved. In this regard it is important that the arrangements for PPNs allow for a degree of flexibility to take account of local circumstances. The introduction of regulations for PPNs at this time may be counterproductive to the overall objective. However, while it is not proposed at this stage to introduce regulations, the matter will be kept under review.

A National PPN Advisory Group has been established, representative of relevant stakeholders and chaired by the Department of Environment, Community and Local Government. The first meeting of this group was held in May at which a range of relevant issues was discussed. The next meeting is scheduled for September 2016.

€50K has been allocated centrally for each PPN during 2015, provided it is supplemented by €30K from local authority sources. This will allow the recruitment/deployment of a dedicated resource worker and overheads for each PPN. This level of funding needs to be maintained over time, to ensure the successful development of the new structures.

A number of other initiatives have been developed to support the PPN structure. A PPN User Guide has been developed to provide practical assistance to PPNs. A PPN Data Base comprising a robust data and information management system that all PPN's can use, is currently being developed, supported by the Department of the Environment, Community and Local Government. This is being trialled initially among a number of PPNs and it is anticipated that it will be rolled out to all PPNs by end 2016.

A series of training and information events have been provided at a number of different geographical locations to support PPNs and local authorities.

	Commitment Completion Template			
Action 2.4.3 – Undertake a feasibility study on possible means of enabling furthe				
	citizen engagement in local authority budgetary processes			
Lead in	nplementing agency	Department of the Environment, Community and Local		
Namo o	f responsible person	Government Rory O'Leary		
		Kory O Leary		
	nplementing agency			
Tit	le, Department	Assistant Principal Officer, Local Government Finance Section, Department of the Environment, Community and Local Government		
	Email	Rory.OLeary@environ.ie		
	Phone	053 – 911 7441		
Other	Government	The Members' Association and the County and City Managers' Association		
actors	CSOs, private sector,			
involved	working groups,			
	multilaterals			
N	l Aain Objective	Undertake a feasibility study on possible means of enabling		
		further citizen engagement in local authority budgetary processes		
Brie	ef Description of	Members' Association & County and City Managers' Association		
	Commitment	to undertake feasibility study, in consultation with key stakeholders, on enabling further citizen engagement in local		
(140	) character limit)	authority budgetary processes.		
	Relevance	This commitment addresses the grand challenges of: improving		
Briefl	y describe the way	public services; and increasing public integrity; and more effectively managing public resources. It is relevant to the		
in whic	ch this commitment	advancement of transparency, accountability and public		
is relevan	t to further advancing	participation by assessing how citizen engagement in the local authority budgetary process can be further enabled.		
	OGP values			
of access	to information, public			
accountability, civic				
participation, and technology				
and innovation for openness				
and accountability. (A				
detailed description of these				
values is available in the OGP				
Values Guidance Note.)				

Ambition Briefly describe the intended policy results of the commitment and how it will either make government more open or improve government through more openness.	steps on how fu	feasibility study will rther citizen engag ses can be facilitated	ement in loc	
Completion level	Not started	Limited	Substantial	Completed
	Not started			
Description of the results	-	vas that a request w		•
Include specific activities within	of 2014, with a view to the study being carried out by the end of 2015. This has not advanced as quickly as originally anticipated however the Department is continuing to engage with various stakeholders with a view to progressing the commitment.			
the reporting period (first				
or second year of the action				
plan) and, wherever possible,				
please indicate whether there				
has been evidence of members				
of the public using the				
commitment or whether the				
commitment has had an effect.				
End date	To be decided.			
Next steps	DECLG to discuss approach to study with other actors involved.		ors involved.	
Additional informa	ation (Description or	n what remains to b	e achieved	
and any risks or challenges to implementing the commitment.)				
Current status: The budgetary process and its application within the context of the Municipal District structures has been subject of discussion at the Local Government Reform Advisory Group (established by The Minister for the Environment, Community and Local Government). Having regard to these active				

been subject of discussion at the Local Government Reform Advisory Group (established by The Minister for the Environment, Community and Local Government). Having regard to these active considerations and the potential for further reforms to the budgetary process, it is considered that the opportunity for the timely commencement of Action 2.4.3 will be informed by emerging amendments to the budgetary process. The means by which further citizen engagement might be enhanced can be considered as part of this overall process. This process is still on-going and the Department continues to engage with the various stakeholders with a view to progressing the commitment.

Commitment Completion Template			
Action 2.5.1 – Develop, finalise and publish the first Government Strategy on children			
Lead in	and you nplementing agency	ng people's participation in decision-making. Department of Children & Youth Affairs	
	ne of responsible	Anne O'Donnell	
person	from implementing		
	agency		
Tit	le, Department	Head of Participation Unit, Department of Children and Youth	
		Affairs	
	Email	Anne ODonnell@dcya.gov.ie	
	Phone	+353 1 6473016	
Other actor s involv ed	Government	Department of Education and Skills Department of Environment, Community and Local Government Department of Health Department of Transport, Tourism and Sport Education and Training Boards Health Information and Quality Authority Health Service Executive Housing Authorities HSE, Mental Health Services Local Authorities Local Government Management Authority Mental Health Commission National Council for Special Education National Educational Psychological Service, National Transport Authority The Teaching Council	
	CSOs, private sector, working groups, multilaterals	Tusla – Child and Family AgencyChildren and Young People's Services CommitteesChildren's Mental Health CoalitionComhairle na nÓgDrug and Alcohol Task ForcesEmpowering People in Care (EPIC)Family Mediation ServiceHeadstrong Youth Advisory PanelHealthy Ireland CouncilLegal Aid BoardLocal Community Development CommitteeRural Transport NetworkSports PartnershipsThe National Forum for the Enhancement of Teaching andLearning	

	Union of Students in Ireland
Main Objective	Develop, finalise and publish the first Government Strategy on children and young people's participation in decision making
Brief Description of	Developing strategies, resources, guidance and training to enable
Commitment	appropriate participation by children and young people in decision making.
(140 character limit)	
Relevance	This commitment addresses the grand challenges of: improving
Briefly describe the way	public services; and increasing public integrity; and more effectively managing public resources. It is relevant to the advancement of
in which this commitment	transparency, accountability and public participation.
is relevant to further	The National Strategy on Children and Young People's Participation
advancing OGP values	in Decision-making ( <u>http://www.dcya.gov.ie/docs/national-strategy-</u>
of access to information,	on-children-and-young-people-s-participation-in-decision- making/3456.htm) builds on the achievements and challenges of the
public accountability, civic	National Children's Strategy by further embedding effective,
participation, and	meaningful and systematic participation by children and young people in decision-making on issues that affect them in all aspects of
technology and innovation	their lives.
for openness and	There is a growing body of evidence on the benefits of participation
accountability. (A	by children and young people in decision-making across a range of
detailed description of	measures, including improved services, policies, research, active citizenship and, most importantly, improvements for children
these values is available in	themselves and for society generally.
the OGP	Inclusion of children and young people in decision-making can
Values Guidance Note.)	promote children's protection, improve their confidence, communication skills and ability to negotiate, network and make judgements.
	There is also strong evidence that participation by children and young people in decision-making can support <b>active citizenship</b> and <b>social</b> <b>inclusion</b> at an early stage and there is general agreement that this is crucial to building and sustaining a healthy society. Young people's engagement with social media in new social movements and global forms of activism is evidence that they take their citizenship very seriously and are engaged actively on issues of importance to them, using a space that is owned and created by them.
	<b>In education,</b> effective and meaningful participation of children and young people has been shown to be beneficial to children and young people, and to schools. Students' participation generally, and in student councils more particularly, can improve academic standards, reduce rates of early school-leaving, improve discipline and facilitate students in acquiring communication, planning and organisational skills.
	<b>Improved services</b> are among the most measurable benefits of children and young people's participation in decision-making. Recent

### Ambition

Briefly describe the intended policy results of the commitment and how it will either make government more open or improve government through more openness. evaluation of healthcare service provision can have a significant influence on health outcomes and reduce healthcare usage. Children and young people live their lives at home, in communities, in childcare, in schools and other education settings, in clubs and organisations. Some children and young people have experience of growing up in care, living with disabilities, being in detention or interacting with the health, mental health, child protection or homelessness services. Children and young people's voices should be heard in all of these significant settings and they should be facilitated to be active participants in decisions that affect them, in accordance with their age and maturity. It is a key priority of this strategy that seldom-heard children and young people are enabled to take part in decision-making and this is particularly critical in the case of children living in the care of the State or in receipt of child protection and welfare services.

studies indicate that using children's views in the development and

### Accordingly, the priority objectives in this strategy are that:

1. Children and young people will have a voice in decisions made in their local communities.

2. Children and young people will have a voice in decisionmaking in early education, schools and the wider formal and nonformal education systems.

3. Children and young people will have a voice in decisions that affect their health and well-being, including on the health and social services delivered to them.

4. Children and young people will have a voice in the Courts and legal system.

The actions outlined in this strategy aim to address the challenges that exist in children and young people being enabled to participate appropriately in decision-making. The use of age-appropriate methods is particularly critical in involving very young children in decision-making. There is a growing body of evidence and good practice on creative methods for involving this age group effectively in decision-making. These methods are already being used by some early education practitioners in Ireland. In addressing these challenges, the strategy contains a series of additional objectives, which include the following objectives:

**Objective 5:** Promoting effective leadership to champion and promote participation of children and young people.

National leadership on participation will be strengthened through the establishment of the DCYA Children and Young People's Participation Hub, which is one of the key actions in this Strategy (page 31 in Strategy). The hub will support Government departments and other organisations to develop the leadership and culture required to implement the strategy's actions effectively.

Organisational change is essential to ensuring meaningful participation by children and young people in decisions that affect

them. Participation must be embedded within the infrastructure of an organisation and progress beyond one-off, discrete activities, to become an ongoing embedded process.
<ul> <li>Effective participation demands a whole-systems approach, combining four key elements, namely:</li> <li>Culture: The ethos of an organisation, shared by all staff and service users, which demonstrates a commitment to participation.</li> <li>Structure: The planning, development and resourcing of participation evident in an organisation's infrastructure.</li> <li>Practice: The ways of working, methods for involvement, skills and knowledge that enable children and young people to become involved.</li> <li>Review: The monitoring and evaluation systems that enable an organisation to evidence change effected by children and young people's participation.</li> <li>This strategy proposes a range of measures to achieve a whole-systems approach to participation:</li> <li>increased participation training for individuals and organisations;</li> <li>capacity-building;</li> <li>awareness-raising;</li> <li>skills training for young people and adults;</li> <li>the adoption of participation practice standards;</li> <li>opportunities for practitioners and organisations to network and share information about participation practice;</li> <li>embedding a culture of participation within organisations,</li> </ul>
<ul> <li>whereby young people feel that they are valued, listened to and play an important role in influencing decisions that affect their lives.</li> <li>Organisational culture and strong leadership are particularly critical in ensuring the involvement of seldom-heard children and young people in decision-making. A precondition for the meaningful, effective and sustainable participation of seldom-heard young people is an appropriate organisational infrastructure, including a cultural climate that values inclusiveness, empowerment and participation.</li> </ul>
Objective 6: Development of education and training for professionals working with and on behalf of children and young people. Training for professionals is also critical to participation by children and young people in decision-making. Strategies to give children a voice will only work if there are adults willing to listen to them. Actions in the present Strategy address the training of professionals and others who work with and on behalf of children and young people. The DCYA Children and Young People's Participation Hub will form partnerships with third-level and further education institutions to oversee development of education on children's rights (including participation in decision-making) for professionals who work with and on behalf of children and young people.

	<b>Objective 7: Mainstreaming the</b> <b>people in the development of po</b> The right of children and young affect their lives is Government children and young people have of a number of significant piece research. Better Outcomes, Brig Framework for Children and You to children and young people ha their lives across all five outcom Actions in the present strategy and agencies and other stakehol people in the development of po	blicy, legislation ar people to a voice policy since 2000. been involved in the s of national police ghter Futures: The ng People, 2014-20 wing a voice in decon ne areas of the Po- commit Governme lders to involve ch	nd research. in decisions that Since that time, the development y, legislation and e National Policy 020 also commits tisions that affect policy Framework. ent departments ildren and young nd research.
Completion level	Not started / Limited	Substantial	Completed
		 	X
Description of the results Include specific activities	The original aim was that the strategy would be published in 2014, with ongoing work over the period 2014-2020 and good progress made by mid-2016. The first National Participation Strategy on		id good progress tion Strategy on
within the reporting period (first	Children and Young People's Par 2020 ( <u>http://www.dcya.gov.ie/</u>	docs/national-stra	tegy-on-children-
or second year of the	and-young-people-s-participation was published in June 2015. Th		-
action plan) and, wherever possible, please indicate	was published in June 2015. The Strategy includes an Action Plan which was developed following in-depth bilateral meetings with Government departments and agencies, with non-government stakeholders and with children and young people involved in the implementation of Better Outcomes, Brighter Futures (http://www.dcya.gov.ie/viewdoc.asp?DocID=3146&ad=1).		
whether there has been			
evidence of members of the		<u></u>	<u>000-1</u> ).
public using the	The implementation of the actions in the action plan will be monitored under the mechanisms established for monitoring the		
commitment or whether	progress of the national frame	ework strategy, B	etter Outcomes,
the commitment has had	Brighter Futures.		
an effect.	A practical guide aimed at a wide find ways to enable marginalis young people to have a say in de level has (http://www.dcya.gov.ie/docs/A omheard Children & Yo/3536.F The Toolkit was developed to pr organisations; and a manual fo 'seldom-heard' children and yo events, and how to make the org children and young people.	ed or disadvantage ecision-making at le been <u>Practical guide te</u> <u>otm</u> ) with the Partie ovide: information or practitioners on pung people in o	ged children and ocal and national published o Including Seld cipation Strategy. for managers of how to include rganisations and
	Work has commenced on the dev An online database of documents and practice of children and your making is being compiled and your	s and online resour ng people's particip	ces on the theory ation in decision-

	exercise to explore the needs of stakeholders and inform the establishment of the Participation Hub has also been commissioned and will be complete in Q3.
End date	2020
Next steps	Establishment of a Children and Young People's Participation Hub is the key priority action for the DCYA in the Action Plan accompanying the strategy. This hub will be the national centre of excellence on children and young people's participation and will provide information, guidance and practical support to Government departments and agencies in delivering commitments outlined in this strategy's Action Plan. It will also become a key driver in supporting the implementation of this strategy and Better Outcomes, Brighter Futures. To achieve this, the hub will champion and promote participation, create resources and training materials, conduct training, document and disseminate learning and establish an online children's participation database. It will also form partnerships with third-level and adult education institutions to oversee development of education on children's rights (including participation in decision- making) for professionals who work with and on behalf of children and young people. The vision for the Participation Hub includes the establishment by the DCYA of strategic formal partnerships with organisations and initiatives in the statutory and non-statutory sectors to develop and document innovative best practice in children and young people's participation in decision-making. The hub will involve children and young people appropriately in its development and operation.
Additional inf	ormation (Description on what remains to be achieved
and any ris	ks or challenges to implementing the commitment.)

# Commitment Completion Template

Action 2.5.2 – Maximise participation and understanding of young people				
Lead implementing agency		Department of Education & Skills		
Name of responsible person		Anita Fitzgerald, Pádraig Mac Fhlannchadha, Breda Naughton,		
from implementing agency		Kevin McCarthy		
Tit	le, Department	Department of Education & Skills		
Email		Anita_Fitzgerald@education.gov.ie; padraig_macfhlanncha@education.gov.ie; Breda_Naughton@education.gov.ie; Kevinj_mccarthy@education.gov.ie 01 8892291		
	Phone			
Other actors	Government	Department of Education & Skills, Primary and post-primary schools		
	CSOs, private sector,	N/A		
involved	working groups,			
	multilaterals			
N	lain Objective	Maximise participation and understanding of young people in civic life		
Brie	ef Description of	Schools exploring how new Junior Cycle can be delivered across		
	Commitment	curriculum in terms of 24 Statements of Learning in particular that the students "will value what it means to be an active		
(140	) character limit)	citizen, with rights and responsibilities in local and wider		
		contexts".		
		Implementation of Politics and Society as a Senior Cycle subject to commence in a number of schools from September 2016.		
	Relevance	1. All schools will be asked to participate in an important civic		
Briefl	y describe the way	project in 2015-16. As Ireland celebrates the centenary of its 1916 Rising, on 15 <sup>th</sup> March 2016 (Proclamation Day) school		
in whic	ch this commitment	children will be asked to contribute to a school		
is relevan	t to further advancing	'proclamation' (vision for modern Ireland) which will promote citizenship and societal engagement.		
	OGP values	<ol> <li>Reforms at ISCED 2 will include an extended emphasis on Civic, Social and Political Education. In time, CSPE will be</li> </ol>		
of access to information, public		incorporated into a core area of learning called Wellbeing,		
accountability, civic		strengthening the message that societal and civic involvement are important to every individual's personal		
participation, and technology		wellbeing. This will foster greater positivity towards civic		
and innovation for openness		participation. We also plan to introduce an optional short		
and accountability. (A		course in Digital Media Literacy, which will strengthen awareness of technology-related citizenship activity,		
detailed description of these		communication and accountability. Reforms will also aim to		
values is available in the OGP		recognise and encourage aspects of civic participation outside the classroom e.g. student council participation.		
Values Guidance Note.)		<ol> <li>At ISCED 3, the new optional subject Politics and Society will be introduced to a number of schools in 2016-17, with a</li> </ol>		

Ambition Briefly describe the intended policy results of the commitment and how it will either make government more open or improve government through more openness.	view to widespread implement emphasise political understanding citizenship, including assessment component. We aim to continue to foster public a understanding of the political system This will include significant engagem e.g. school links to local councils, schoo and members of parliament. Student to participate in their Student Council	g and active, p of a major stu and civic engagen through the pent with poli ol visits by loca s will also be	gement, and curriculum. tics directly, al councillors encouraged	
Completion level	Not started / Limited	Substantial	Completed	
	Important progress made in Q3			
	2015.			
Description of the results Include specific activities within the reporting period (first or second year of the action plan) and, wherever possible, please indicate whether there has been evidence of members of the public using the commitment or whether the commitment has had an effect. End date	2015.Important progress has been made in the summer of 2015towards achieving greater teacher support for these reforms,and the final Framework for Junior Cycle has been published(August 2015). The timeline for the introduction of Politics andSociety as a Senior Cycle subject is as set out in the NationalStrategy on Education for Sustainable Development.The Department in September 2015 will announce launched anextensive programme of commemorative events on 22 <sup>nd</sup> September, including citizenship activities such as ProclamationDay, to coincide with the 1916 centenary. These includeprojects, competitions and resources which support civicengagement and, in several instances, all-island collaboration –see www.education.ie. As different initiatives reach their startpoints, details will become available at www.Scoilnet.ie/2016.Junior Cycle reform is being progressed in consultation withteachers and educational stakeholders.A firm commitment to introduce Politics and Society has beengiven, and work continues on issues around teacherqualification and assessment.			
	2017			
	Next steps			
	on on what remains to be achieved and implementing the commitment.)	any fisks of C	nallenges to	

	Com	mitment Completion Templete		
Commitment Completion Template				
Action 2.	Action 2.6.A – Customer improvements to be implemented for citizens through			
	technology: Development of ICT Strategy			
	n comprises six commit			
	) Development of ICT St			
		notion of Data Sharing and Governance Bill		
C)	) Public Services Card			
D	) Single Customer View			
-	Local Government port			
F)	Establishment of Local	•		
		tment A: Development of ICT Strategy		
	nplementing agency	Department of Public Expenditure & Reform		
	of responsible person	Barry Lowry		
	nplementing agency			
Tit	le, Department	Government CIO,		
	Fmoil	Department of Public Expenditure & Reform		
	Email	Mary.ODonohue@per.gov.ie,		
Other	Phone	076 100 7076		
Other actors	Government	All public bodies: <u>Public Service ICT Strategy</u>		
involved	CSOs, private sector,	N/A		
involved	working groups,			
	multilaterals			
N	/ain Objective	Customer improvements to be implemented for citizens		
	, <b>,</b>	through technology		
Brie	ef Description of	Delivering better outcomes and efficiency through innovation		
	Commitment	and excellence in ICT as set out in the Public service ICT Strategy		
(140	0 character limit)	<u>2015</u> .		
		Digital trends are revolutionising how governments, citizens and		
		businesses interact with each other and the world. Shifts to		
		digital technology such as the rapid rise in the use of		
		smartphones, widespread information sharing and expectations of 'anytime, anywhere' access necessitates investment in		
		whole-of-government strategic projects that target efficiencies		
		or better outcomes for citizens & businesses.		
	Relevance	This commitment addresses the grand challenges of: improving		
Briefl	y describe the way	public services and more effectively managing public resources.		
	ch this commitment	It is relevant to the advancement of transparency, accountability		
	nt to further advancing	and public participation.		
OGP values				
of access to information, public		Digital First: Digitisation of key transactional services and the		
accountability, civic		increased use of ICT to deliver improved efficiency within Public		
participation, and technology		Bodies and provide new digital services to citizens, businesses		
and innovation for openness		and public servants.		
and accountability. (A				
detailed description of these		Innovative use of ICT in the Public Service will deliver better		
values is available in the OGP		value for taxpayers by creating efficiencies through integration,		
Values Guidance Note.)		consolidation and sharing of common infrastructure, systems and resources.		
		מות ובסטעונכס.		

	Adoption and facilitation of digital technologies will increase productivity, improve the relationship between citizens, businesses and government and will deliver social and economic benefits for Ireland. <b>Data as an Enabler:</b> Integrated services and increased data sharing will drive significant efficiencies; will facilitate insight driven decision making; will increase openness and transparency between Government and the public; and will provide a much higher user experience and quality of service for citizens, businesses and public servants.		
Ambition Briefly describe the intended policy results of the commitment and how it will either make government more open or improve government through more openness. Completion level	The PS ICT Strategy sets out to build the ICT foundations that will deliver government services into the future. It is specifically aligned with the objectives of the Public Service Reform Plan and the goals of the Civil Service Renewal Plan (http://www.per.gov.ie/en/civil-service-renewal/). It aims to provide a framework for the delivery of greater efficiencies in Public Service ICT delivery and administration, with better outcomes for citizens, businesses and public servants.Not started / LimitedSubstantialCompleted		
Description of the results Include specific activities within the reporting period (first or second year of the action plan) and, wherever possible, please indicate whether there has been evidence of members of the public using the commitment or whether the commitment has had an effect.			

	<ul> <li>The potential for consolidation and rationalisation of ICT technical infrastructure is recognised as a means to lower computer centre running costs and deliver efficiencies. A proof of concept for a private Government Cloud service is being developed during 2016.</li> <li>A new Government CIO was appointed in April 2016. Following consultations with the Civil Service Management Board, Secretaries General of Departments and Heads of Offices, CIOs and Heads of ICT across the Public Service, the GCIO will bring forward proposals to drive forward the implementation of the PS ICT Strategy by end 2016. These proposals, which will be based on an agreed set of principles, are likely to develop further the <i>Build to Share</i> programme as well as addressing the <i>Governance</i> and <i>Increase Capability</i> streams. In addition, under the <i>Digital First</i> stream, consideration is being given to the development of a Digital Services Gateway to enable more effective digital engagement with Government by citizens and</li> </ul>
	businesses.
End date	2020
Next steps	<ul> <li>To end 2016:</li> <li>In parallel with maintaining progress with the <i>Build to Share</i> programme already underway, the immediate next step is for the GCIO to get approval for the programme to drive forward the strategy, and to secure the associated necessary resourcing. Given the scale of the challenge and the diversity of the Public Service it is envisaged that the programme will be broken in to a range of project-based activities targeted at achieving the objects of the strategy – <i>Delivering better outcomes and efficiency through innovation and excellence in ICT.</i> A programme of digital projects across the Public Service will be overseen by the Office of the GCIO with updates to the Civil Service Management Board and Public Service Reform and Innovation Network on a regular basis. A Digital Services Gateway is considered to be an essential element to enhance the level of digital engagement by Government with citizens and businesses.</li> </ul>
	ition (Description on what remains to be achieved challenges to implementing the commitment.)
Significant progress has been achi both from the rollout of Governm platform. The implementation pla Secretaries General and Heads of build on successes already achieve	eved with the <i>Build to Share</i> and efficiencies are already evident ent Network services and also of the common applications an being developed by the GCIO in conjunction with the CSMB, Office, as well as the leaders in ICT in the Public Service, will ed and further the level and effectiveness of on-line engagement lic services through digitisation projects.

Substantial Seed funding will be required to put in place the structures necessary to achieve the transformation envisaged in terms of both enhancing digital engagement with Government and also driving efficiencies and innovation in ICT and digital service delivery.

	Com	mitment Completion Template			
		mprovements to be implemented for citizens through t and promotion of Data Sharing and Governance Bill			
	This Action comprises six commitments as follows:				
	A) Development of ICT Strategy				
	B) Development and promotion of Data Sharing and Governance Bill				
-	C) Public Services Card				
	D) Single Customer View E) Local Government portal				
-	Establishment of Local				
C	ommitment B: Develop	ment and promotion of Data Sharing and Governance Bill			
Lead in	nplementing agency	Department of Public Expenditure & Reform			
Name o	f responsible person	Michael Perkins			
from in	nplementing agency				
Tit	le, Department	Michael Perkins, Assistant Principal, Department of Public Expenditure & Reform			
	Email	Michael.Perkins@per.gov.ie			
	Phone	Michael Perkins: 01 604 5613			
Other	Government	All public bodies			
actors	CSOs, private sector,	N/A			
involved	working groups,				
	multilaterals				
N	1ain Objective	Customer improvements to be implemented for citizens			
Brie	ef Description of	through technology A Data Sharing and Governance Bill will be developed to			
	Commitment	promote and encourage data sharing between public bodies.			
(140	) character limit)				
	Relevance	This commitment addresses the grand challenges of: improving			
Briefl	y describe the way	public services; increasing public integrity; and more effectively managing public resources. It is relevant to the advancement of			
in whic	ch this commitment	transparency, accountability and public participation.			
is relevant to further advancing		The Data Sharing and Governance Bill will be developed to			
OGP values		promote and encourage data sharing between public bodies.			
of access	to information, public	On 1 August 2014, the Department of Public Expenditure and			
accountability, civic		Reform published a policy paper entitled, "Data Sharing and Governance: Policy Proposals", which set out key elements of			
participation, and technology		Governance: Policy Proposals", which set out key elements of proposed legislation. Interested parties were invited to make			
and innovation for openness		submissions responding to the policy proposals. The			
and accountability. (A		Department received many constructive submissions, which have contributed significantly to the development of policy on Data-Sharing.			

detailed description of these				
values is available in the OGP	On 24 November 2014, a public information event was held to discuss the outcomes of the consultation, and allowed for useful			
Values Guidance Note.)	discussion of the main policy issues from different perspectives.			
	Having considered the submissions received, the Department prepared a draft General Scheme of the Data Sharing and Governance Bill. In July 2015, the Government approved the drafting of the Data Sharing and Governance Bill along the lines of the General Scheme, subject to such drafting or technical amendments as may be agreed between the Minister and the Attorney General.			
	The Heads of Bill were published on the Department's website, and the drafting of the Bill is now in the preliminary stages. While the consultation phase is now completed, the Department continues to monitor developments, such as, for, example, the September 2015 ECJ judgment in the <i>Bara</i> case, and any implications these may have for the draft legislation.			
Ambition	The Data Sharing and Governance Bill will promote and encourage data sharing between public bodies with a view to significantly reducing the administrative burden on citizens and			
Briefly describe the intended				
policy results of the	businesses, allow	ing them to avail	of higher qu	uality, more
commitment and how it will	efficient and seamless public services, while reducing reliance on paper documents.			
either make government more				
open or improve government				
through more openness.				
Completion level	Not started	Limited	Substantial	Completed
			Х	
Description of the results	The target comple	tion date is the end	of 2016.	
Include specific activities within	At its meeting of 7	July 2015, the Gove	ernment:	
the reporting period (first				
or second year of the action		lrafting of the Data e lines of the Gener	-	
plan) and, wherever possible,	such drafting or te	chnical amendmen	ts as may be a	greed
please indicate whether there	between the Minister for Public Expenditure and Reform and the Attorney General;			
has been evidence of members				
of the public using the	<ul> <li>(2) authorised the Minister to arrange for the General Scheme to be submitted to the Joint Oireachtas Committee on Finance, Public Expenditure and Reform for pre-legislative scrutiny; and</li> <li>(3) agreed to the publication of the General Scheme of the Bill on the website of the Department of Public Expenditure and Reform.</li> </ul>			
commitment or whether the				li utiny; anu
commitment has had an effect.				

End date		
Next steps	Submission of the General Scheme of the Bill to the Joint Oireachtas Committee on Finance, Public Expenditure and Reform for pre-legislative scrutiny.	
	Completion of drafting of the Bill.	
Additional information (Description on what remains to be achieved		
and any risks or challenges to implementing the commitment.)		

	Com	mitment Completion Template		
Action 2.6.C – Customer improvements to be implemented for citizens through technology: Public Services Card				
	This Action comprises six commitments as follows:			
	A) Development of ICT Strategy			
	<ul> <li>B) Development and promotion of Data Sharing and Governance Bill</li> <li>C) Public Services Card</li> </ul>			
	D) Single Customer View			
-	E) Local Government portal			
F)	Establishment of Local	Enterprise Offices mmitment C: Public Services Card		
Load in	nplementing agency	Department of Public Expenditure & Reform		
	f responsible person	Richard Shine		
from in	nplementing agency			
Tit	le, Department	Richard Shine, Principal, Department of Social Protection		
	Email	richard.shine@welfare.ie,		
	Phone	Richard Shine: 071 9672696		
Other	Government	Relevant public bodies		
actors	CSOs, private sector,	N/A		
involved	working groups,			
	multilaterals			
N	lain Objective	Customer improvements to be implemented for citizens through technology		
Brie	ef Description of	A number of significant improvements will be made through the		
	Commitment	new Public Services Card including the incorporation of contactless ticketing chips for travel entitlement and new smart		
(140	) character limit)	card technology.		
	Relevance	This commitment addresses the grand challenges of: improving		
Briefl	y describe the way	public services; and increasing public integrity; and more effectively managing public resources. It is relevant to the		
in which this commitment		advancement of transparency, accountability and public		
is relevan	t to further advancing	participation. A number of significant improvements will be made through the new Public Services Card including the		
OGP values		incorporation of contactless ticketing chips for travel		
of access to information, public		entitlement and new smart card technology.		
accountability, civic				
participation, and technology				
and innovation for openness				
and accountability. (A				

detailed description of these				
values is available in the OGP				
Values Guidance Note.)				
	The summer of the Dublic Consists Court is to excelle individuals			
Ambition	The purpose of the Public Services Card is to enable individuals to gain access to public services more efficiently and with a			
Briefly describe the intended	minimum of duplication of effort, while at the same time			
policy results of the	preserving their privacy to the maximum extent possible. The PSC is designed to replace other cards within the public sector such as the free travel pass and the social services card and to			
commitment and how it will				
either make government more	make it easy for providers of public services to verify the identity of customers.			
open or improve government	of customers.			
through more openness.				
Completion level	Not started / Limited	Substantial	Completed	
		x		
Description of the results	Face-to-Face registration, which invol	ves the captur	e of an	
Include specific activities within		individual's photograph and signature and the verification of		
the reporting period (first	identity data already held by the Department, is taking place			
or second year of the action	countrywide in 100 offices of the Dep	artment		
plan) and, wherever possible,	Selected customers, whose identity is			
please indicate whether there	in a face-to-face process, have also been invited to avail of a 'postal' registration process.			
has been evidence of members				
of the public using the	<ul> <li>Registration is now required for individual applicants for a Personal Public Service (PPS) Number and people applying for or in receipt of social protection payments or benefits. It is also a requirement for first time adult passport applicants since March 2016.</li> <li>Online self-scheduling was deployed in Q3 2015 to facilitate customers to book their own appointments e.g. Child Benefit recipients who are working and have limited availability during the standard working day.</li> <li>DSP has also developed an online Identity and Access Management (IAM) solution which allows people to login using credentials that have been verified as part of the SAFE registration process.</li> </ul>			
commitment or whether the				
commitment has had an effect.				
	This IAM went live in February 2016 and has the potential to facilitate start-to-finish high-value online services. The IAM will provide relying parties (public service bodies) with a high level of assurance of the identity of customers accessing online services.		The IAM rith a high	

	A Mobile Registration solution has been developed in-house and trialed in undertaking a number of SAFE registrations (e.g. employees in their work premises as well as residents of congregated settings). Mobile SAFE registration kits are now being made available across the Department's Regional Divisions. The demand for this option is low to date but is expected to increase as SAFE Registration is offered to the wider population. The target for completion is the end of 2017 By the end of May 2014, over 730,000 cards had been issued. As of the end of June 2016 over 2 million cards had been issued, including 670,000 Free Travel variant cards. It is intended that a cumulative target of three million cards will have been issued
	by the end of 2017. Further services will be reviewed with a view to providing them through use of the Public Services Card.
	The number of Public Service Cards has more than doubled from the levels previous to the action plan, resulting on over 1.27 million new cards being issued since May 2014, with improvements in the registration system having been made.
End date	End of 2017
Next steps	The PSC project has been earmarked as a Pathfinder Project for the Civil Service Management Board as the PSC is essentially a major piece of public service infrastructure that will in time be leveraged by all public bodies. Further services for use through the Cards are under consideration.
Additional informa	ation (Description on what remains to be achieved
and any risks or	challenges to implementing the commitment.)
N/A	

	Com	mitment Completion Template	
Actio	Action 2.6.D – Customer improvements to be implemented for citizens through		
This Astis		hnology: Single Customer View	
	n comprises six commit ) Development of ICT St		
-	•	notion of Data Sharing and Governance Bill	
-	Public Services Card	notion of Data Sharing and Governance bin	
	) Single Customer View		
-	Local Government port	tal	
F)	Establishment of Local	Enterprise Offices	
	Con	nmitment D: Single Customer View	
Lead in	nplementing agency	Department of Public Expenditure & Reform	
Name o	f responsible person	Owen Harrison	
from in	nplementing agency		
Tit	le, Department	Owen Harrison, PO, Office of Government Chief Information	
		Officer	
	Email	Owen.harrison@per.gov.ie ; Mark.warren@per.gov.ie	
	Phone	Mark Warren: 01 604 5091	
Other	Government	Relevant public bodies	
actors	CSOs, private sector,	N/A	
involved	working groups,		
	multilaterals		
N	lain Objective	Customer improvements to be implemented for citizens	
		through technology	
Brie	ef Description of	A range of new public service applications will be developed	
	Commitment	based on the Single Customer View.	
	commument		
(140	) character limit)		
	Relevance	New public service applications were developed based on the	
Briefly	y describe the way	Single Customer View which gave access to information using:	
in whic	ch this commitment	• An application to assists organisations looking to verify	
is relevan	t to further advancing	<ul><li>the identity of customers.</li><li>An application that assists with sharing of Public</li></ul>	
OGP values		Service Card information	
of access to information, public			
accountability, civic			
participation, and technology			
and innovation for openness			
and accountability. (A			

detailed description of these			
values is available in the OGP			
Values Guidance Note.)			
Ambition	The intention of the system was to reduce the amount of customer interactions with state bodies by sharing information rather than requesting it multiple times. It also improved government by sharing the Public service Card information		
Briefly describe the intended			
policy results of the			•
commitment and how it will	across a number of bodies.		
either make government more			
open or improve government			
through more openness.			
Completion level	Not started / Limited	Substantial	Completed
			Yes
Description of the results Include specific activities within the reporting period (first or second year of the action plan) and, wherever possible, please indicate whether there has been evidence of members of the public using the commitment or whether the commitment has had an effect.	YesThe Single Customer View system has been developed to provide an advanced form of citizen identification matching solution catering for partial matching, which is now in active use across various Public Service bodies for verifying the identity of customers.The Single Customer View system has also been developed to include a function whereby SAFE2 registered identities (Public Services Card data) can be retrieved and used to electronically share customer identity data and is in use and being trialled within Public Service bodies.The Single Customer View system is now operational and will continue to expand in usage to improve citizen identity quality and interaction over time. Also, it will continue to be sought to increase the system's functionality add value as a key piece of identity infrastructure.		
End date	End 2015		
Next steps			
Additional information (Description on what remains to be achieved			
and any risks or challenges to implementing the commitment.)			
Not applicable			

Commitment Completion Template			
Acti	Action 2.6.E – Customer improvements to be implemented for citizens through technology: Local Government portal		
This Actio	n comprises six commit		
A	) Development of ICT St	rategy	
-		notion of Data Sharing and Governance Bill	
	Public Services Card		
	) Single Customer View		
-	Local Government port		
F)	Establishment of Local	nitment E: Local Government portal	
		-	
	nplementing agency	Department of Public Expenditure & Reform	
Name o	f responsible person	Tim Willoughby	
from in	nplementing agency		
Tit	le, Department	Tim Willoughby, Chief Technology Officer, Local Government	
		Management Agency	
	Email	<u>twilloug@lgma.ie</u>	
	Phone	01 633 2200	
Other	Government	Relevant public bodies	
actors	CSOs, private sector,	N/A	
involved	working groups,		
	multilaterals		
Main Objective		Customer improvements to be implemented for citizens	
D.		through technology	
Brie	ef Description of	Establishing the new Local Government portal, localgov.ie, facilitating one-stop-shop access for all citizens to all local	
	Commitment	authority services.	
(140	) character limit)		
	Relevance	This commitment addresses the grand challenges of: improving	
Briefl	y describe the way	public services; and increasing public integrity; and more effectively managing public resources. It is relevant to the	
in whic	ch this commitment	advancement of transparency, accountability and public	
is relevan	t to further advancing	participation by integrating the process of building and planning into a process that the Builder and Architects are immersed.	
	OGP values		
of access to information, public		The Local Government Portal ( <u>www.localgov.ie</u> ) is a Service Catalogue of All Local Government Services harnessing open	
accountability, civic		source technologies. The system connects the public with all of	
participation, and technology		the Local Government Services. The first end to end online service on the Portal is the Building Control service, where users	
and inne	ovation for openness	can Register, Upload, Pay and monitor progress. There is also an	
and	accountability. (A	Online Building Register where all previous applications are available to view. This will be available as Open Data on data.localgov.ie in the coming months.	

detailed description of these			
values is available in the OGP			
Values Guidance Note.)			
Ambition	The Local Covernment Portal is a se	ntral location	a whore the
	The Local Government Portal is a central location where the citizen can find and interact with all of the Local Government		
Briefly describe the intended	Services. The Catalogue details whi		,
policy results of the	different services and also harn authorities may call similar service		
commitment and how it will	intention is to build more and more ir	nteractive serv	vices, similar
either make government more	to the BCMS, which can be accessed, to the Portal.	transacted an	d completed
open or improve government			
through more openness.	<ul> <li>At this stage, the portal is substant catalogue of all Local Governme Transactional Services Enabled,</li> <li>Citizen Registration</li> <li>Online Forms</li> <li>Upload Documents</li> <li>Make Payments</li> <li>Track Applications</li> </ul>	• •	
Completion level	Not started / Limited	Substantial	Completed
		x	
Description of the results	The aim was that the new Lo	ical Governn	nent portal
Include specific activities within	www.localgov.ie would be in place in 2014. The Building Control Management System as the Initial Portal		
the reporting period (first			
or second year of the action	delivery has been very successful ir launch on 1 <sup>st</sup> March 2014, there has l		
plan) and, wherever possible,	commencement registered, with o	-	•
please indicate whether there	uploaded, over 2m in payments, over 30,000 registrations of owners, builders, architects and developers. The next phase will		
has been evidence of members	see more forms being added to the p	ortal for Fire	•
of the public using the	Disability Permits and Completion Cer	tificates.	
commitment or whether the	The Portal, as the front end to the		
commitment has had an effect.	components that other services can u Payments and Registration.	itilise, Forms,	Documents,
End date			
Next steps	A tender is issuing from the LGMA to build the next phase of the BCMS project. This phase will add a Mobile use platform for the end user and a more Open Registration system for the public that will allow them to reuse existing identities, rather than having to create new ones for Local Government and that can be leveraged across Local Government.		
Additional information (Description on what remains to be achieved			
and any risks or challenges to implementing the commitment.)			

The LGMA is issuing a tender to build the next phase of the project. This will build out more legislatively required functionality for the BCMS, but can also enhance the front end shared services. Areas of interest are – a Mobile platform, so that Mobile users can access services. A more open registration system that will allow for Businesses to view all their transactions, across many users, and will allow users to reuse existing Identities.

## **Lessons Learned and Future Plans**

Due to the Nature of the project and the tight timelines, the LGMA had to really focus on the Citizen deliverable and the business deliverables. The project was split into two deliverables, with specific focus on Citizen engagement in the portal and Business requirements in the shared back end. The approach proved successful and is a potential way forward for future projects.

	Com	mitment Completion Template
	technology:	mprovements to be implemented for citizens through Establishment of Local Enterprise Offices
	n comprises six commit	
-	) Development of ICT St	rategy notion of Data Sharing and Governance Bill
	Public Services Card	notion of bata sharing and Governance bin
	) Single Customer View	
-	Local Government port	
F)	Establishment of Local	•
	Commitment	t F: Establishment of Local Enterprise Offices
Lead in	nplementing agency	Department of Jobs, Enterprise and Innovation
Name o	f responsible person	Claire Crowley, Department of Jobs, Enterprise and Innovation
from in	nplementing agency	(DJEI)
Tit	le, Department	Assistant Principal
	Email	claire.crowley@djei.ie
	Phone	631 2467
Other	Government	DJEI
actors	CSOs, private sector,	N/A
involved	working groups,	
	multilaterals	
N	1ain Objective	Customer improvements to be implemented for citizens through technology
Brie	ef Description of	Establish Local Enterprise Offices (LEOs) to provide 'first-stop-
(	Commitment	shops' for micro-enterprise and small business sector to avail of enterprise support services, other direct business supports and
(140	) character limit)	co-ordinated access to other services for business.
	Relevance	This commitment addresses the grand challenges of improving
Briefl	y describe the way	public services and more effectively managing public resources.
	ch this commitment	It is relevant to the advancement of transparency, accountability and public participation.
is relevant to further advancing		The LEOs serve as a first-stop-shop service to the micro-
OGP values		enterprise and small business sector providing enterprise
of access to information, public		support services, direct business supports and a sign-
accountability, civic		posting service to other business supports. In tandem with the formal establishment of the LEOs, a new National LEO
participation, and technology		Gateway website and 31 LEO sub-sites were launched. In
and inne	ovation for openness	addition, the cross-governmental SMEs Online tool, designed to help Irish start-ups and small businesses
and	accountability. (A	navigate the range of Government business supports for

detailed description of these values is available in the OGP	which they could be eligible, is Gateway site.	accessible o	on the LEO
Values Guidance Note.) Ambition Briefly describe the intended policy results of the commitment and how it will either make government more	In 2012, in recognition of the changes to the social, economic and technological landscape of Ireland in recent years, the Government decided to reform the system for delivery of support to micro and small enterprises. The purpose of the reform was to make the operating environment for businesses more coherent, responsive and conducive to entrepreneurship at local level.		
open or improve government through more openness.	The reformed structure provides a service which amalgamates national enterprise policy and local business supports in order to strengthen the local business culture and environment. The LEO structure combines the expert knowledge of the former CEBs with the Business Development expertise of the Local Authorities, overseen by the Centre of Excellence in Enterprise Ireland.		
Completion level	Not started / Limited	Substantial	Completed
			х
Description of the results Include specific activities within the reporting period (first or second year of the action plan) and, wherever possible, please indicate whether there has been evidence of members of the public using the commitment or whether the commitment has had an effect.			LEOs, a new p-sites were ed in that the ne new LEOs online tools irred delivery allowed the s so that no y would be layout and applications, social media site provides ere is also a e that is then r sub-site. overnmental ne Taoiseach ps and small ess supports on the LEO

	<ul> <li>find out which of the over 80 Government business supports from 27 different Government Departments, Agencies and Initiatives are available to them</li> <li>obtain information on the range of Government supports for accessing credit</li> <li>identify their nearest Local Enterprise Office where they can discuss the outcomes of the guide further</li> <li>download all these filtered results into a document for their further use.</li> </ul>
End date	2014
Next steps	Ongoing provision of the enhanced service.
	ation (Description on what remains to be achieved challenges to implementing the commitment.)

## Commitment Completion Template

Acti	ion 2.7.1 - A review o	of citizen complaints procedures will be undertaken.
Lead implementing agency		Department of Public Expenditure & Reform
Name of responsible person		Kieran Sheedy
from imp	plementing agency	
Title	e, Department	Assistant Principal, Department of Public Expenditure & Reform
	Email	Kieran.Sheedy@per.gov.ie
	Phone	604 5729
Other	Government	All public bodies
actors	CSOs, private sector,	N/A
involved	working groups,	
	multilaterals	
Ma	ain Objective	To review the effectiveness of citizen complaints procedures
Brief	Description of	Review how public service bodies respond to complaints;
Co	ommitment	whether they provide information on how to appeal & complain; & the effectiveness of remedies to complaints.
(140 character limit)		a the chectiveness of remeties to complaints.
Relevance		This commitment addresses the grand challenges of: improving
Briefly describe the way		public services; increasing public integrity; and more effectively managing public resources. It is relevant to the advancement of
in which this commitment		transparency, accountability and public participation.
is relevant to further advancing		A document setting out the key principles for complaints
OGP values		systems was produced by the Department of Public Expenditure and Reform in January 2014 to provide clarity for Departments
of access to information, public		and Offices in terms of how they develop their complaints
accountability, civic		handling processes, as well as ensuring a greater level of consistency in approach between different organisations. The
	tion, and technology	Guidelines for Customer Charters (2012) also provide for greater
and innov	vation for openness	consistency in this regard.
and a	ccountability. (A	The review examined the extent to which this principles based
detailed a	description of these	approach is being implemented at a practical level in a selection
values is available in the OGP		of civil service organisations and non-commercial state agencies
Values Guidance Note.)		
	Ambition	Citizens will have clear knowledge of complaints procedures.
Briefly describe the intended		Complaints will be dealt with thoroughly, impartially and in good time and effective remedies will be put in place in response to
policy results of the		complaints made.
commitm	nent and how it will	

either make government more open or improve government through more openness. Completion level	Not started / Limited	Substantial	Completed X
Description of the results Include specific activities within the reporting period (first or second year of the action plan) and, wherever possible, please indicate whether there has been evidence of members of the public using the commitment or whether the commitment has had an effect.	Phase 1, which involved a review of C and offices, was completed in April 20 reviewed non-commercial State Agen end June 2016. There was very substa the outcomes and recommendations combined report was published. The r summarised below - have been sent t Customer Service Network and to indi any follow up action.	016 and Phase cies was comp antial overlaps for Phase 1 ar recommendat o the Civil Ser	2 which oleted at s between nd 2 and a ions – vice Quality
End date	Mid-June 201	.6	
Next steps	N/A		
Additional information (Description on what remains to be achieved			

and any risks or challenges to implementing the commitment.

The review recommends that:

- To supplement its findings, organisations should engage directly with customers in relation to the effectiveness of their complaints handling processes where they do not already do so, and consideration should be given in future iterations of the Civil Service Customer Satisfaction Survey to including questions specifically related to customer complaint handling processes in respect of civil service bodies.
- Civil service bodies should jointly examine the feasibility of applying a common, intuitive, approach to presenting details in relation to customer complaint handling processes on their websites
- Public service bodies should ensure that such details are easy for customers to find, including early in any process by Government to re-assign portfolios across public bodies to address specific priorities
- The provision of advice and training to staff on Customer Charter and Customer Plan obligations should continue and complainants should continue to be made aware of the need to treat staff with dignity and respect
- Organisations should consider including the business case for applying an externally validated quality assurance system to their complaint handling processes
- To complement existing corporate governance mechanisms organisations should consider including the formal activation of internal complaint procedures in their risk register.

Com	mitment Completion Template	
Action 2.	7.2 - Enhance customer engagement	
Lead implementing agency	Department of Public Expenditure & Reform	
Name of responsible person	David Feeney	
from implementing agency		
Title, Department	Principal Officer, Reform and Delivery Office, Department of	
Email	Public Expenditure & Reform	
Phone	David.Feeney@per.gov.ie 01 604 5135	
Other Government	All public bodies	
actors CSOs, private sector,	N/A	
involved working groups,		
multilaterals		
Main Objective	Enhance customer engagement	
Brief Description of	Promoting customer engagement through providing more	
Commitment	customer service training, reviewing customer charter process,	
(140 character limit)	formal organisations survey of focus/user groups, meetings,	
	seminars and consultation processes.	
Relevance	This commitment addresses the grand challenges of improving	
Briefly describe the way in which this commitment	public services; and increasing public integrity; and more effectively managing public resources. It is relevant to the	
is relevant to further advancing	advancement of transparency, accountability and public	
OGP values	participation. In improving how the State provides its services,	
of access to information, public	there is a need to radically change the relationship with the	
accountability, civic	service user. Engagement with the citizen and business	
participation, and technology	customer must be real and meaningful if service delivery is to	
and innovation for openness	meet their needs, rather than a perception of those needs.	
and accountability. (A	Better customer engagement undoubtedly leads to better	
detailed description of these	public services and is therefore an important aspect of Public	
values is available in the OGP	Service Reform.	
Values Guidance Note.)		
Ambition	Public Service Reform is a key element of the Government's	
Briefly describe the intended policy results of the	overall strategy for recovery. The Government's second <u>Public</u> <u>Service Reform Plan 2014-2016</u> was published in January 2014	
commitment and how it will	and has a priority focus on improved service delivery and better	
either make government more	outcomes, alongside ongoing efficiency measures. A key	
open or improve government	objective of the Reform Plan is to enhance how the Public	
through more openness.	Service engages with service users, with a view to improving the	
	quality of their interaction with the Public Service and to	
	facilitate service improvements at organisational and sectoral	
	levels. An important part of this work is about improving the	
	customer experience and some initiatives in this area are summarised below.	
Completion level	Not started / Limited Substantial Completed	
Description of the results	There have been a range of initiatives to improve customer	
Description of the results Include specific activities within	There have been a range of initiatives to improve customer engagement and customer service undertaken by the	

or second year of the action plan) and, wherever possible,	Department of Public Expenditure and Reform in the last year. A number of these are summarised below:
please indicate whether there	
has been evidence of members of the public using the	All Government Departments, Offices and other public bodies are required to publish <b>Customer Charters and Customer Action</b>
commitment or whether the	<b>Plans</b> , covering a three year period, based around a four-step
commitment has had an effect.	cycle of Consultation, Commitment, Evaluation and Reporting.
	A <b>survey of Civil Service business customers</b> has been initiated, with the contract awarded in July 2016, following an open tendering process. This is an important customer engagement initiative. The survey will analyse the experience of Irish businesses in their interaction with Government Departments and Offices, thereby establishing overall satisfaction with the standards of customer service and delivery. It is intended that the fieldwork for the survey will be undertaken in the fourth Quarter of 2016. The final report will be published.
	This survey will complement the <b>Civil Service Customer</b> <b>Satisfaction Survey 2015</b> published in 2015. The survey was undertaken by Ipsos MRBI following a tendering competition. The purpose of the survey, which had over 2,000 respondents from the general public, was to ascertain satisfaction levels with services, as well as more general perceptions of, and attitudes to, the civil Service. The results of the survey help inform ongoing developments in service delivery across Government Departments and Offices.
	To complement these centrally driven surveys, public bodies are encouraged to regularly undertake organisational level surveys and other forms of customer engagement.
	<b>Service Design</b> is an innovative approach to improving public services by streamlining processes and improving the customer experience. The Department was centrally involved in a service design training initiative in conjunction with a number of public bodies throughout 2015. The tools and techniques that were part of the training help improve service provision from the customer perspective by identifying bottlenecks and inefficiencies in the current front facing processes; co-creating with service users to provide true customer value; and developing innovative service solutions to key service issues.
	The Department has now commenced cooperation with the National Disability Authority in the development of 'Universal Design for Customer Engagement' toolkits for Public servants. More generally, the Department promotes the provision of customer service training by public bodies for their frontline staff through the Quality Customer Service Officers' Network.

	Increased use of <b>plain language</b> is an important part of the Public Service Reform agenda. In order to help achieve this objective, the National Adult Literacy Agency (NALA) were engaged by the RDO to deliver five sessions of Plain Language Training for public bodies. Officials from more than 20 organisations took part in training. In 2016, the RDO have also, in cooperation with NALA, updated its handbook on the use of plain language for public servants. Due to the nature of customers' interactions with public services, most engagement and customer improvement tends to take place at an organisational level. In this context, the role of the <b>Quality Customer Service (QCS) Officers' Network</b> is to coordinate and improve customer service and customer engagement across the Civil and Public Service. Membership of the Network includes representatives from all Government Departments and Offices. The Network is supported by the Department and meets regularly to discuss items of interest and share best practice on all aspects of Customer Service.
	One specific aspect of the work of the QCS Network is the organisation of an <b>annual conference for public servants</b> to promote best practise in the area of customer service. The most recent annual Customer Service conference took place on 11 December, 2015 in the Ballroom of Iveagh House. Over 130 public servants were in attendance, drawn from Civil Service Departments and major Offices, Local Authorities and the wider Public Service.
	Finally, the <b>Annual Progress Report</b> on the Public Service Reform Plan 2014-2016 was published in April 2016 and this sets out a broad range of initiatives to improve public services and customer engagement ( <u>www.reformplan.per.gov.ie</u> )
	Overall, better customer engagement is a key aspect of Public Service Reform and undoubtedly leads to better public services.
End date	The current Public Service Reform Plan runs to end 2016. Many of these initiatives will continue beyond that timeframe.
Next steps	This year's Public Service Reform and Innovation Conference, took place on 14 July. This event brought together officials from across the Public Service to share and discuss reform initiatives, such as those in the area of customer service, to consider the future direction of reform and innovation in the Irish Public Service.
	The Annual Customer Service Conference is scheduled for December 2016.

	Finally, though still in development, the next phase of Public Service Reform is likely to include a continued focus on the area of improved customer service.
	tion (Description on what remains to be achieved challenges to implementing the commitment.)
A key lesson / conclusion is that enhancing customer engagement should be a priority for all public bodies. While DPER leads and coordinates some initiatives in this area, it is important for all public bodies to play a role. There is no one single initiative that will deliver the overall objective of enhanced customer engagement – this requires a whole series of ongoing initiatives at both central and organisational levels.	

	Cor	nmitment Completion Template
Lood implementing agong		Action 3.1 – Ethics Reform Department of Public Expenditure and Reform
Lead implementing agency Name of responsible person		Joyce Nolan
from implementing agency		
	le, Department	Assistant Principal, Department of Public Expenditure & Reform
	Email	Joyce.Nolan@per.gov.ie
	Phone	604 5486
Other actors	Government	Department of Public Expenditure and Reform in consultation with Government Departments and other stakeholders
involved	CSOs, private sector, working groups, multilaterals	N/A
N	lain Objective	Reform of legislative framework governing ethics in public office
	ef Description of Commitment O character limit)	Government will bring forward legislation to modernise, consolidate & simplify statutory framework for ethics in public office, will implement recommendations of Final Report of Mahon Tribunal agreed by Government and will draw on international best practice.
Relevance Briefly describe the way in which this commitment is relevant to further advancing OGP values		This commitment address the grand challenges of improving public services and increasing public integrity. It is relevant to the advancement of transparency, accountability and public participation. The existence of adequate and effective arrangements for
of access to information, public accountability, civic participation, and technology and innovation for openness and accountability. (A detailed description of these values is available in the OGP Values Guidance Note.)		me existence of adequate and effective analgements for governance and accountability within the civil service and between the civil service, the political level and citizens generally is one of the fundamental elements of a democratic system of government. There is a significant body of research highlighting internationally the important linkage between the quality of public institutions and long-term economic and social sustainability. Moreover, there are a number of significant examples in Ireland's history – most recently the banking and financial crisis - where institutional weaknesses and governance failures have given rise to very substantial economic and social costs.
		The effectiveness of the ethical framework in managing conflicts of interest arising for public officials is integral to the quality and efficacy of public governance and in addressing corruption risks. Minimising corruption risks, and ensuring that conflicts between the public interest and private interests of public officials in the performance of their duties are regulated, is central to maximising the value generated and contribution made by the public sector.
Ambition Briefly describe the intended policy results of the commitment and how it will either make government more		The Standards in Public Office Commission, the Department of Justice and Equality, the Houses of the Oireachtas Commission, the Department of Environment, Community and Local Government, and the Office of the Attorney General were consulted in relation to proposals contained in the draft General Scheme and the Scheme was circulated to all Government

open or improve government through more openness.	Departments for observations prior to the submission of the Scheme to Government.	
	<ul> <li>The reform proposals that have been developed are designed to:</li> <li>Significantly enhance the existing framework for identifying, disclosing and managing conflicts of interest as well as minimising corruption risks;</li> <li>Strengthen public trust in public administration by reinforcing the standards required from public officials in the performance of their functions;</li> <li>Achieve a shift towards a more dynamic and risk-based system of compliance;</li> <li>Ensure that the institutional framework for oversight, investigation and enforcement is robust and effective;</li> <li>Put in place a consistent, coherent and proportionate ethics framework for all public officials at both local and national level which is calibrated to conflict of interest framework corresponds to international best practice and is appropriately balanced to other important public policy objectives including safeguarding privacy and encouraging participation in public life.</li> <li>These reforms complement the reforms introduced in the areas of whistleblower protection, ombudsman reform and Freedom of Information in boosting openness, transparency and accountability of public governance.</li> </ul>	
Completion level	Not started / Limited Substantial Completed	
Completion level	Not started / Limited Substantial Completed	
Description of the results Include specific activities within the reporting period (first or second year of the action plan) and, wherever possible, please indicate whether there has been evidence of members of the public using the commitment or whether the commitment has had an effect.	The Government agreed in June 2015 to the publication of a <u>draft</u> <u>General Scheme</u> to replace the current legislative framework governing ethical obligations for public officials, and to its referral for priority drafting and pre-legislative scrutiny. This will provide the Oireachtas Committee with the opportunity to consult civil society groups, advocacy groups and individuals with expertise in ethics, enabling them to provide input and to develop the draft General Scheme. To inform and encourage public debate, and to facilitate consultation with citizens, users of public services and interested organisations, a <u>Policy Document</u> was also published, setting out the analysis conducted by the Department which informed the Scheme's development. Comments were sought by Friday 11 September 2015 – see <u>http://www.per.gov.ie/public-sector- standards-bill/</u> . Submissions were published on the Department's website.	
	December 2015 and completed Second Stage in the Dáil on 20 <sup>th</sup>	

	January 2016. It is anticipated that the Bill should recommence at	
	Committee Stage in the Dáil in the Autumn.	
End date	Q1 2017.	
Next steps	Recommence Bill at Committee Stage in the Dáil in autumn 2016	
	with a view to enactment.	
Additional information (Description on what remains to be achieved		
and any risks or challenges to implementing the commitment.)		

## Commitment Completion Template

Action 3.		eedom of Information - Implement the Code of Practice for Freedom of Information (FOI).
Lead implementing agency		Department of Public Expenditure and Reform
Name of responsible person		Evelyn O'Connor
from in	nplementing agency	
Tit	le, Department	Principal, Department of Public Expenditure and Reform
	Email	Evelyn.O'Connor@per.gov.ie
	Phone	604 5311
Other	Government	All public bodies
actors	CSOs, private sector,	N/A
involved	working groups,	
	multilaterals	
N	lain Objective	Strengthening Freedom of Information - Implement the Code of Practice for FOI
Brie	of Description of	Implementing a <u>Code of Practice for Freedom of Information;</u>
(	Commitment	proactive publication of information by public bodies; introducing a 'legislative footprint' regarding current legislative
(140	) character limit)	initiatives, published on Department websites.
	Relevance	This commitment addresses the grand challenges of improving public services and increasing public integrity. It is relevant to
Briefly	y describe the way	the advancement of transparency, accountability and public
in which this commitment		participation through improved access to information and the decision-making process. The objectives of the Code include promotion of best practice among public bodies in relation to
is relevant to further advancing		
OGP values		the operation of FOI and guiding and informing them in the performance of their responsibilities under the FOI Act 2014.
of access to information, public		performance of their responsibilities under the for Act 2014.
ассо	ountability, civic	The implementation of the Code of Practice for FOI will assist greatly in achieving the fundamental aim of the FOI Act 2014:
participation, and technology		"to enable members of the public to obtain access, to the
and inno	ovation for openness	greatest extent possible consistent with the public interest and
and accountability. (A		the right to privacy, to information in the possession of public bodies, other bodies in receipt of funding from the State and
detailed description of these		certain other bodies and to enable persons to have personal
values is available in the OGP		information relating to them in the possession of public bodies corrected"
Values Guidance Note.)		The implementation of the Code of Drestice involves of the
invol Inter		The implementation of the Code of Practice involves all those involved in FOI: Requesters, Decision Makers, FOI Officers, Internal Reviewers, and the Office of the Information Commissioner.
	Ambition	The existence of adequate and effective arrangements for governance and accountability within the civil service and

Briefly describe the intended policy results of the commitment and how it will either make government more open or improve government through more openness.	<ul> <li>between the civil service, the pogenerally is one of the fundamental system of government.</li> <li>In previous FOI regimes the roles of t not clearly set out. The Code of Practroles in detail, including the responsible and management in each public be governance in implementing FOI in p in timely information about policy people's lives.</li> <li>The main objectives of the Code of Preserver of FOI;</li> <li>Guide and inform the performation of FOI;</li> <li>Guide and inform the performation to their responsibilities u efficiently as possible;</li> <li>Secure appropriate consistency approach by public bodies in reserver and</li> <li>Provide a framework for approximation of compliance with the performance of compliance with the perfor</li></ul>	elements of a hose involved ctice for FOI s pilities for FOI body, thus st public bodies a and decisions actice for FOI bodies in rel ance of publ nder the FOI A with by publ and standa sponding to F propriate ov e of public bo	a democratic l in FOI were ets out such practitioners trengthening and resulting that affect are to: ation to the ic bodies in Act; ic bodies as rdisation of OI requests; ersight and
Completion level	Not started / Limited	Substantial	Completed
			x
Description of the results Include specific activities within the reporting period (first or second year of the action plan) and, wherever possible,	The aim was that the Code would be published by Q3 2014 for public consultation, finalised by the end of 2014, and that implementation would be ongoing. The Code of Practice was published in tandem with the Commencement of the FOI Act 2014 in October 2014.		
please indicate whether there has been evidence of members of the public using the commitment or whether the commitment has had an effect.	<ul> <li>Implementation of the Code is ongoing with the following areas completed:</li> <li>A single FOI Training Framework is in place which provides a panel of trainers from which FOI bodies can procure quality-assured training in a consistent and cost-effective manner – completed Nov 2014;</li> <li>The reconstitution of the FOI Networks – completed Oct. 2014; Additional networks have been established in 2015 and 2016 in areas such as commercial bodies, education and training boards, and enterprise bodies.</li> <li>The redevelopment of a modern accessible FOI website along with the issuing of an FOI newsletter quarterly to public bodies.</li> </ul>		

	<ul> <li>A suite of Frequently Asked Questions have been published to assist both citizens and FOI Officers.</li> <li>Ongoing review and updating of Manuals/ Guidance/ Templates in line with best practice.</li> <li>Increased resources centrally to assist in provision of advice and guidance as well as collection of statistics</li> <li>Public bodies have been requested to publish generic email addresses on their FOI contact details to improve access by the public.</li> <li>FOI Costs – FOI bodies have been furnished with a template to record time spent processing FOI requests.</li> <li>A Model Publication Scheme and associated Guidance has been published by the Minister for Public Expenditure and Reform in accordance with Section 8 of the FOI Act 2014 in October 2015</li> </ul>	
End date	April 2016	
Next steps	New guidance continues to be developed as the need arises	
	The FOI CPU will continue to encourage all public bodies to link up with a network or to create new ones.	
	Records Management – The DPER will review and provide central guidance if required to improve records management.	
	Further templates will be developed to assist public bodies in effectively processing FOI requests.	
	An ICT-based help desk and dealing with FOI queries arising and the collection of statistical data will be developed to support public bodies in the effective operation of the FOI regime.	
Additional informa	ation (Description on what remains to be achieved	
and any risks or challenges to implementing the commitment.)		
The Central Policy Unit will continue to provide guidance and to drive and oversee the implementation of the Code. The main risks involved achieving the outstanding items (above) is that a lot of the responsibility lies with the various public bodies, many of whom have various programmes competing for limited resources.		

	Com	mitment Completion Template
		Action 3.3 – Reform of FOI
Lead implementing agency		Department of Public Expenditure & Reform
Name o	of responsible person	Evelyn O'Connor
from in	nplementing agency	
Tit	le, Department	Principal, Department of Public Expenditure and Reform
	Email	Evelyn.O'Connor@per.gov.ie
	Phone	604 5311
Other actors involved	Government	Department of Public Expenditure & Reform in consultation with public bodies and the Office of the Attorney General be involved in the delivery of this action. All public bodies will be involved in implementation once the Bill is enacted.
	CSOs, private sector,	N/A
	working groups,	
	multilaterals	
N	lain Objective	Reform of FOI
Brie	ef Description of	Implementing a comprehensive reform of Ireland's Freedom of
	Commitment	Information legislation through the FOI Bill 2013 and the establishment of a Code of Practice for FOI as referenced above.
(140	0 character limit)	
	Relevance	This commitment addresses the grand challenges of improving
Briefl	y describe the way	public services and increasing public integrity. It is relevant to the advancement of transparency, accountability and public
in whic	ch this commitment	participation.
is relevar	nt to further advancing	The new FOI Act came into force on 14 October 2014. It
	OGP values	removed the main substantive restrictions in access to official information which had been introduced in 2003 providing
of access	to information, public	access to records which would previously have been excluded.
асс	ountability, civic	The Act also extends the powers of the Information
participo	ation, and technology	Commissioner and introduces provisions to ensure that FOI
and innovation for openness		requests for information held electronically are dealt with effectively. It also clarifies that there is a general right of access
and accountability. (A		to records held by public bodies and introduces new policies and
detailed description of these		principles clarifying that FOI bodies must have regard to the need to achieve greater openness in their activities and
values is available in the OGP		adherence to the principle of transparency and to strengthen
Values Guidance Note.)		accountability and improve the quality of decision-making.
		It also extended FOI to all public bodies unless specifically exempt in whole or in part and provides a framework for the extension of FOI to non-public bodies in receipt of significant

	funding from the Exchequer. The leg opportunity for a necessary consolid updating of the legislation and the leg restructured to make it more accessib The new Act applies to all public established bodies that conform to th in Section 6 of the Act (a very broad de as many bodies as possible within specifically exempt or part-exempt for as to protect the economic interess brought a number of long-establish bodies within remit for the first time i An Garda Siochana and many others. The €15 application fee has been a	ation, modern islation was sin ole to the citized bodies inclu e definition of efinition desig remit), unle or necessary r ts of the Sta red high profi ncluding the C	nisation and mplified and en. uding newly public body ned to bring ss they are easons such te. The Act ile excluded central Bank,
	threshold of €101 (approx. 5 hours) retrieval and copying fees can be char can be processed within this time per charging of search, retrieval and copy	below which rged provided iod. A cap of	n no search, the request €500 on the
Ambition Briefly describe the intended policy results of the commitment and how it will	The existence of adequate and effective arrangements for governance and accountability within the civil service and between the civil service, the political level and citizens generally is one of the fundamental elements of a democratic system of government.		
either make government more open or improve government through more openness.	The FOI Act 2014 has provided citizens with a more open and transparent method of obtaining information held by public bodies. The abolition of the up-front fee for making a request, the reduction of the fees for making appeals, and the minimum threshold and cap limits put in place for search, retrieval and copying have all lead to more accessible information.		
	The Act is in favour of releasing infor the relevant public body to apply t usually subject to a public interest tes	he necessary	
Completion level	Not started / Limited	Substantial	Completed
			x
Description of the results Include specific activities within the reporting period (first or second year of the action plan) and, wherever possible, please indicate whether there has been evidence of members of the public using the	It was aimed that the comprehensiv legislation would be implemented thr the establishment of a Code of Practi would be ongoing to be completed by The FOI Act 2014 came into force in O <u>Practice for FOI</u> was issued in tandem The following legislation has all bee	ough the FOI E ce for FOI, an the end of 20 october 2014. with the Act.	Bill 2013 and d that these 014. <u>The Code of</u>
commitment or whether the commitment has had an effect.	accordance with various sections of the	ne Act:	

	<ul> <li>SI No 531 of 2014 - Freedom of Information Act 2014 (Fees) (No. 2) Regulations 2014</li> <li>SI No 103 of 2015 - Freedom of Information Act 2014 (Commencement Date for Certain Bodies) Order 2015</li> <li>SI No 144 of 2015 - Freedom of Information Act 2014 (Exempted Public Bodies) Order 2015</li> <li>SI No 148 of 2015 - Freedom of Information 2014 (Effective Date for Certain Bodies) Order 2015</li> <li>S.I. 218 of 2016 Freedom of Information Act 2014 (Amendment of Schedule 3) Regulations 2016</li> <li>S.I. 330 of 2016 Freedom of Information Act 2014 (Amendment of Schedule 3) Regulations 2016</li> <li>S.I. 330 of 2016 Freedom of Information Act 2014 (Amendment of Schedule 3) Regulations 2016</li> <li>A Model Publication Scheme and associated Guidance which provides for the proactive publication by FOI bodies of official information was published by the Minister for Public Expenditure and Reform in accordance with Section 8 of the FOI Act 2014. Each FOI body was required to complete its own Publication Scheme, based on the Model Publication Scheme, not later than 14 April 2016.</li> <li>Regarding the provision of key principles to guide public bodies in the performance of their functions under the Act; the extensions of the functions/powers of the Information Commissioner; provisions to ensure that FOI requests relating to information held electronically are dealt with effectively; and confirmation that there is a general right of access to records held by public bodies; each of these principles have been addressed in the FOI Act 2014.</li> </ul>	
End date	Q3/2015	
Next steps	Further regulations/orders will be made as required	
Additional informa	tion (Description on what remains to be achieved	
and any risks or challenges to implementing the commitment.)		
The Information Commissioner may examine and report on the extent to which FOI Bodies are in compliance with Section 8 (Publication of information about FOI bodies) of FOI Act 2014.		

	Com	mitment Completion Template
	Act	ion 3.4 – Regulation of Lobbying
Lead implementing agency		Department of Public Expenditure & Reform
Name o	f responsible person	Joyce Nolan
from in	nplementing agency	
Tit	le, Department	Assistant Principal, Department of Public Expenditure & Reform
	Email	Joyce.Nolan@per.gov.ie
	Phone	01 604 5486
Other actors involved	Government	Department of Public Expenditure & Reform in consultation with the Office of the Attorney General and public bodies. All public bodies will be involved in implementation on a phased basis.
	CSOs, private sector, working groups, multilaterals	Wide range of stakeholders including representative bodies, NGOs and Charity sector, Business interests, Unions and Consultant PR / Lobbying sector
N	lain Objective	Regulation of Lobbying
	ef Description of Commitment D character limit)	Securing Government approval for, publishing and enacting the Regulation of Lobbying legislation. Developing a Transparency Code.
	Relevance y describe the way ch this commitment	This commitment addresses the grand challenges of improving public services and increasing public integrity. It is relevant to the advancement of transparency, accountability and public participation.
is relevant to further advancing OGP values		The Regulation of Lobbying Act 2015 sets up a statutory regime for the registration of lobbying activity on a web-based public register. It will show who is communicating with whom and
-	to information, public ountability, civic	about what.
participo	ation, and technology	
and inne	ovation for openness	
and accountability. (A		
detailed description of these		
values is available in the OGP		
Value	es Guidance Note.)	
	Ambition	The existence of a public register of lobbying activity will provide
Briefly describe the intended		transparency on who is seeking to influence Government and the senior public service in respect of certain issues impacting
policy results of the		

commitment and how it will	on public policy, legislative initiatives or matters involving public			
either make government more	funds.			
open or improve government				
through more openness.				
Completion level	Not started / Limited	Substantial	Completed	
			х	
Description of the results	The target for the publishing of the Bill was mid-2014, and for the Enactment the end of 2014.		014, and for	
Include specific activities within				
the reporting period (first	The <u>Regulation of Lobbying Act 2015</u> is now in place. The Act Commenced on 1 September 2015. The first registration period was from 1 September 2015 to 31 December 2015 and the deadline for the first registrations was 21 January 2016.			
or second year of the action				
plan) and, wherever possible,				
please indicate whether there				
has been evidence of members				
of the public using the				
commitment or whether the				
commitment has had an effect.				
End date	Action Completed. On commencement, the Act applied to lobbying communication with Ministers, Ministers of State, TDs and Senators, MEPs representing the Irish State, Special Advisers to Minister and senior officials in the Civil Service and the Local Authorities.			
Next steps	The scope of the Act will be extended over time to other areas of the wider public service by Ministerial Order. A review of the first year of the implementation of the Act will begin in September 2016.			
Additional information (Description on what remains to be achieved				
and any risks or challenges to implementing the commitment.)				

	Commitment Completion Template				
Action 3.5 – Encourage, Protect and Raise Awareness of Whistleblower Duties and Protections					
Lead implementing agency		Department of Public Expenditure & Reform			
Name of responsible person		Michael Perkins			
from in	nplementing agency				
Title, Department		Assistant Principal, Department of Public Expenditure & Reform			
	Email	Michael.Perkins@per.gov.ie			
	Phone	01 604 5613			
Other actors	Government	All Government Departments and the Office of the Attorney General were consulted.			
involved	CSOs, private sector,	Trade unions, relevant civil society organisations and employer representative bodies involved.			
involveu	working groups,	representative boules involved.			
	multilaterals				
N	Iain Objective	Encourage, Protect and Raise Awareness of Whistleblower Duties and Protections			
Brie	ef Description of	Communicate and increase awareness of whistleblowing and			
	Commitment	the availability of whistleblowing protection consistent with Protected Disclosures legislation.			
(140	) character limit)				
	Relevance	This commitment addresses the challenges of improving public services, and increasing public integrity. It is relevant to the			
Briefly	y describe the way	advancement of transparency, accountability and public			
in whic	ch this commitment	participation.			
is relevan	t to further advancing	The Protected Disclosures Act, which has been in place since July			
	OGP values	2014, provides a framework for the protection of workers in all sectors of the economy against reprisals in circumstances that			
of access	to information, public	they make a disclosure of information relating to wrongdoing			
acc	ountability, civic	which comes to their attention in the workplace. The legislation			
participo	ation, and technology	is drafted to cover as broad a population of persons in the workplace environment as is feasible. The extent of the			
and inne	ovation for openness	'wrongdoings' on which protected disclosures can be made is			
and	accountability. (A	sufficiently broad to ensure that a wide range of possible wrongdoings can be reported.			
detailea	l description of these	This Act addresses a continue in the land's local framework for			
values is	available in the OGP	This Act addresses a gap in Ireland's legal framework for preventing corruption and reflects international best practice			
Values Guidance Note.)		relating to whistleblowing protection recommended by, the G20/OECD, the UN Council of Europe and the European Parliament. It requires that every public body shall establish and maintain procedures for the making of protected disclosures by workers who are or were employed by the public body and for dealing with such disclosures. Written information			

	in relation to those procedures must be provided to workers employed by the public body. The Minister for Public Expenditure and Reform in March 2016 issued Guidance for the purpose of assisting public bodies in the performance of these functions.		
Ambition Briefly describe the intended policy results of the commitment and how it will either make government more open or improve government through more openness.	The existence of adequate and effective arrangements for governance and accountability within the civil service and between the civil service, the political level and citizens generally is one of the fundamental elements of a democratic system of government.		
Completion level	Not started / Limited	Substantial	Completed
			Х
Description of the results Include specific activities within the reporting period (first or second year of the action plan) and, wherever possible,	The Protected Disclosures Act has drawn wide international praise as a best in class provision and represents a small but nonetheless significant step in Ireland's anti-corruption framework. All Public Bodies are required under the Act to prepare and issue written procedures for the making of protected disclosures by their workers.		
please indicate whether there has been evidence of members of the public using the commitment or whether the commitment has had an effect.	Following detailed consultation with public bodies and a range of other interested parties (including a public consultation period in Q3 2015), the Department of PER finalised and published Guidance to assist public bodies in the performance of their functions under the Act in Q1 2016.		
	Exchequer grant funding of €300K has been allocated to Transparency International Ireland in 2016 for the provision of a free and independent legal advice service to workers who are considering making a protected disclosure and associated awareness raising initiatives.		
	The Protected Disclosures Act h comment in Europe-wide peer review for whistle-blowers.		
End date	Legislation is complete but implementation of the Protected Disclosures Act will be ongoing.		
Next steps	The Department of PER will finalise request for tender for the establi framework for the provision of service Disclosures Act to public bodies, inclu	shment of a es relating to the	third-party he Protected

	disclosures, investigation of disclosures, training of staff and legal advice.
Additional information (Description on what remains to be achieved	
and any risks or challenges to implementing the commitment.)	

The emphasis of the Protected Disclosures legislation is to protect individuals making a protected disclosure within the terms of the Act from penalisation. The very fact of the legislation gives rise to an expectation that a range of investigatory mechanisms are available to promptly investigate and adjudicate on all protected disclosures no matter what their nature. In reality, the Act contains no new obligation to investigate: There may very well be an expectation or sometimes an obligation of investigation, but that comes from somewhere else; not from the Protected Disclosures Act. The Act itself is not prescriptive on the approach to be taken to investigating protected disclosures, as this will depend on the specific circumstances that apply in any particular case.