



NATIONAL ACTION PLAN 2016 - 2018



Coordinating:



Point of Contact OGP in Paraguay

La Alianza para el Gobierno Abierto (AGA) / Open Government Partnership (OGP) is an international multi-stakeholder initiative that aims to secure concrete commitments from governments to promote transparency, empower citizens, fight corruption, and harness new technologies to strengthen governance. To participate in OGP, countries must endorse a high-level Open Government Declaration, deliver a National Action Plan developed with public consultation with civil society, and commit to independent reporting on their progress.

www.opengovpartnership.org

Alianza para Gobierno Abierto

Open Government Partnership



The **National Development Plan Paraguay 2030 (PND 2030)** approved by Decree No. 2,794 / 2014 establishes the Transversal Line for "efficient and transparent governance". Within it, it recognizes the "Open Government Action Plans" as a tool to strengthen the implementation process towards an increasingly open and transparent government.

PND Paraguay 2030 is a strategic document that facilitates coordinating actions into sectorial bodies of executive branch, as well as various levels of government, civil society, private sector and eventually the Legislative and Judicial branches. It is an instrument to fulfill the constitutional mandate established in Article 177, which states that national development plans will be indicative for the private sector, and mandatory for compliance for the public sector. The same was the product of an extensive consultation process started in November 2013 with more than 2,000 references in all sectors and regions.

As established in the PND 2030, an efficient and transparent public management involves satisfying the needs of the population, coordinating functional areas to eliminate the fragmentation of tasks, optimizing resources, providing accurate information of all acts of public management for interest to the society. It means orienting public management to results for citizens, ensuring a Solidarity State, guarantor of rights, open, without discriminations and without tolerance towards corruption. It will reduce corruption by clarifying the rules, improving transparency and control mechanisms of the State, and increasing the participation of beneficiaries and users in monitoring programs of the different levels of government.

www.stp.gov.pv/pnd/







































In January 2016, **Agenda 2030 for Sustainable Development (SDG 2030)** came into force and marked the beginning of the challenge of 15 years to effectively implement 17 ambitious goals that seek, among others, ending extreme poverty and hunger; improve the quality of health and education; and reduce environmental impact

Paraguay and several OGP member countries pledged to use the National Action Plans to adopt commitments that serve as effective tools to promote transparent and accountable implementation of the Agenda 2030 for Sustainable Development.

http://www.un.org/sustainabledevelopment/



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1. INTRODUCTION

Open Government (OG) is a form of relationship between government and citizens; supported by permanent participation and collaboration of its members in the practice of citizens' rights and fulfillment of obligations.

This third National Action Plan that presents Paraguay to OGP is evidence of how the government is committed to the principles of citizen participation, accountability and transparency. And at the same time it is a challenge that seeks to deepen the opportunities for collaboration and opening of information.

For this Plan, on the basis of the assessments made and the great challenges of OGP, the main challenges faced were:

- 1. Improve the quality of life of people linking the Open Government Action Plan with the National Development Plan Paraguay 2030 (NDP 2030) and the Sustainable Development Goals 2030 (SDG 2030);
- 2. Increase the involvement of civil society in the process of co-creation and strengthen the principle of citizen participation in all commitments of the Plan; and
- 3. Include commitments involving government institutions outside the executive branch and subnational governments.

The Plan was co-created with the participation of 62 civil society organizations, academics, international organizations and working groups; and 47 public institutions. The methodology used in promoted citizen participation and enabled the construction of consensus among the participants in the 8 thematic groups and 15 work sessions. In addition, seeking to improve and ensure the participation of different stakeholders, it was made a wide dissemination of the call, which included several complementary modalities. Throughout the process 609 people participated.

For the elaboration of the commitments 8 groups were organized, in which each of them covered a single theme. These groups were: poverty reduction and social development; education; Health; environment and natural resources; citizen security and comptrollership; access to public information, open data and transparency; continuity of action plans; and inclusion of new stakeholders. Also for the organization of the call, taking into account the specificity of the tables, a map of actors was elaborated to help that in each table were key representatives of civil society of each theme, public institutions and public in general. In each case, rigor invitations were made and in sufficient time to ensure the presence of the largest number of participants. All groups had key players from both civil society and the state and were opened and advertised for participation of citizens in general.

The consensus reached in each group were materialized in commitments, shared and put to consultation of participants, citizens in general through different broadcast channels used and referred to the Open Government Forum for review. It formed an Evaluation Committee that reviewed the commitments and made suggestions for improvements that were incorporated by the institutions responsible in each of the 10 commitments and 62 agreed goals.

2. OPEN GOVERNMENT EFFORTS TO DATE

Open Government values converge with the development goals of the Paraguay Government because: 1. They increase the level of confidence of stakeholders and local and international investors, 2- Improve the organization of the State as encourage and promote communication and participation with citizens for information to flow more efficiently and; 3- most importantly, they create an open culture for participation between different levels of government and society.

In this line, the Paraguay was established as a member of the OGP, understanding that this reinforces the commitment derived from the principles enshrined in the Universal Declaration of Human Rights, the UN Convention against Corruption, the Inter-American Convention against corruption and other international instruments related to human rights and good governance.

The First National Action Plan 2012 introduced 15 commitments. This Plan was evaluated by the Independent Review Mechanism (IRM) considering that the commitments are relevant to the values of the OGP, having a moderate or transformative potential impact, and have a level of substantive or full compliance. Of the 15 assumed commitments, 3 met the above criteria: a) information exchange system between government institutions (SII) through a software application that enables the exchange of information between government institutions; b) Purchasing System by electronic catalog, strengthening the national public procurement system; c) Integrated Control System of administrative career (SICCA) for people management and development of a Single Portal of Public Employment "Paraguay Concursa".

For the Second National Action Plan 2014-2016, nine commitments were elaborated assumed by 12 institutions and counted in its creation with the participation of nine civil society organizations. The Independent Review Mechanism, in its Progress Report 2014-2015, stands out with moderate or transformer potential impact and relevant, to the values of OGP to the following commitments:

Enactment and implementation of the Law on Access to Public Information.

Law No. 5282/2014 of Free Citizen Access to Public Information and Governmental Transparency and Decree No. 4064/2015 guarantees the effective exercise of the right of public information access through the implementation of the modalities, deadlines, exceptions and corresponding sanctions. Offices for Access to Public Information were created and are functioning in different institutions. In addition, a website for Access to Public Information (www.informacionpublica.gov.py) centralizes, at the time, more than 1,300 access applications of 70 government institutions attached to the website. The law sparked corruption and nepotism in all levels and branches of government. This process was named by the press as the "informative spring."

Design and implementation of a policy of open data and promotion of capacity building in civil society for its use.

The website of open data catalog (www.datos.gov.py) allows any citizen, institutions, companies and employees, to have simple, free and dynamic access to government open data sets. Relevant data sets of education, health, hiring, housing, culture and finances were made available. Courses and hackathons promoted the use of data and developed applications, for example, to control the use of public resources to improve the infrastructure of educational institutions (Controller FONACIDE), public procurement (Contrataciones PY), health services and medicines (akuerapp) and services linked to justice (Guía Legal).

Generating citizenship capacity on budgetary management in the public sector.

Campaigns, workshops and materials allowed explaining in a clear accessible language the proposal of the Executive branch of the General Budget of the Nation and created sites for public to access to budget information.

Transparency and Access to emblematic public projects Information.

We worked on a detailed access to online emblematic projects information such as Law No. 5102/13, "Promotion of Investment in Public Infrastructure and expansion and improvement of Goods and Services in charge of the State"; Project for Sustainable Rural Development (PRODERS) and the Master Plan of the Historic Downtown Asuncion (CHA Plan).

Implementation of social dialogue channels and citizen participation for consultation and monitoring of public policies.

National Strategy Country Team (ENEP) was institutionalized as a consultative and advisory body of the Executive Branch by Decree No. 1732/2014. Composed of representatives of government and social, business, cooperatives, scientific, academic and cultural areas, the ENEP was an active participant in the construction of the National Development Plan Paraguay 2030 (NDP 2030) and supports installation, communication, ownership and implementation in various sectors of society, in order to make state policy with short, medium- and long-term objectives. Consultative Tables were also created for public/private nature of culture, water and nutrition.

Creation and / or strengthening of 50 Municipal Development Councils.

At the time, more than 100 Municipal Development Councils were institutionalized on a universe of 250 municipalities in the country. Councils are instance of citizen participation where interaction with the public, private sectors and civil society is established; and coordinate, articulate and implement joint actions to benefit the community. The site manages to incorporate the approach of including all local stakeholders and transpires public management through the participation of its members. They have been working on the development and monitoring of Municipal Development Plans.

Creating a Legal Procedures Electronic System in Public Procurement for public access.

Legal Procedures electronic system is already part of Public Procurement website (www. contrataciones.gov.py) and enables the submission of objections by electronic means, allowing the public to know the substantiation process of the protest, the parties involved and the results.

Mesa Conjunta de Gobierno Abierto / Open Government Forum

For the purposes of the Open Government Partnership, the Ministry of Planning for Economic and Social Development under the President of the Republic (STP) is a public institution that has the representation of Paraguay before OGP and is the institution responsible to promote the principles of Open Government in the country. In addition, it is responsible for ensuring that government organizations and civil society participate in the design, implementation and monitoring of the Open Government National Action Plans in Paraguay.

Open Government Forum is a platform for permanent dialogue created during the second action plan where the Civil Society and the State take decisions on Open Government Action Plans and watch and follow the fulfillment of the commitments submitted. This joint responsibility between governmental and non-governmental entities allows the opportunity to promote the development of an Open Government National Strategy to ensure that commitments do not become in isolated and unrelated efforts to each other, thus institutionalizing the processes of Open Government in Paraguay.

The meetings of the Open Government Forum regularly conducted at least quarterly, they are open to the public and are broadcasted live via streaming. In addition, a Control Panel allows the government, civil society organizations and citizens to follow the progress of plans permanently. All news and activities are promoted through the web www. gobiernoabierto.gov.py; social networks "Open Government Paraguay" on Facebook, Twitter and YouTube; awareness events across the country; and, recently, a weekly television program on "Paraguay TV" called #GobiernoAbiertoPy.



Mesa Conjunta de Gobierno Abierto (01.19.16)



Mesa Conjunta de Gobierno Abierto (04.21.16)

3. DEVELOPMENT PROCESS OF NATIONAL ACTION PLAN

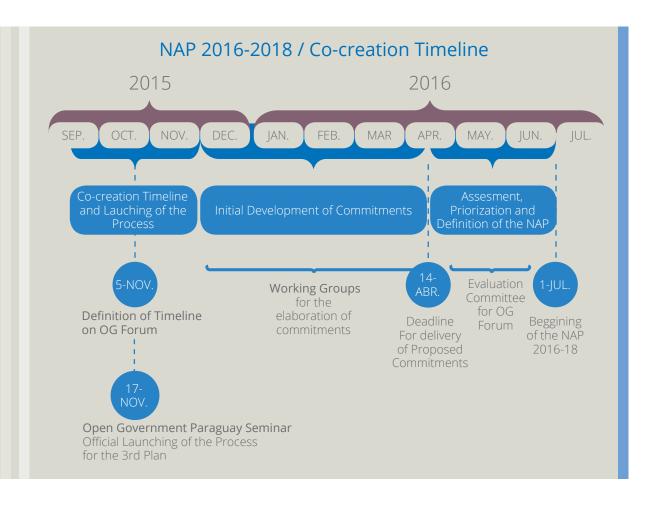
The design of co-creation process of the Plan was structured on the basis of OGP methodological guidelines responding to the need to convene and ensure the effective participation of citizens in the process through performing a wide public consultation about commitments to be presented, as well as promoting participation in different sites and giving the opportunity to participate through various channels.

■ Co-Creation Timeline and Launching of the Process

At the meeting of the Open Government Forum performed on November 5, 2015, the timeline on the basis of three stages was agreed; in the first stage preliminary tasks and organization of works for the design of the Plan were developed by defining a co-creation timeline that enables the previous notice and the promotion due to the activities, it was also included the conducting of an National OG Seminar as official launch of the process on November 17, 2015 and participation in related events¹, seeking awareness and inclusion

Launch Open Data Portal Legislative and application LegislativoPy. 11.15.25. Hall of the National Congress. / Public Policy Analysis Seminary with emphasis on "Open Government". 24 and 11/15/25. Aula Magna UC / International Seminar on Access to Public Information. 01, 02 and 12/03/15. Hotel del Paraguay / Citizen Day for Transparency. 12.15.05. Pantheon of Heroes. / Course Social Innovation and Transparency through Open Data. 01 and 02-16. Polytechnic Faculty of the National University of Asuncion. (A) /# OpenDataDay16.5.3.16. Working Ko Gua. / Meeting of Contact Points South Cone. 04.16.07. Montevideo, Uruguay / Workshop on Open Government organized by the IHRC Foundation. 19.04.16. National Archives of Asuncion / Workshop on the Open Government Partnership with international consultant Sandra Elena. 04.28.16. Granados Park Hotel / Workshop "Participation of Civil Society in the Open Governments" with international consultant Sandra Elena. 04.28.16. Hotel Villa Morra Suites. / Workshop on Citizenship Program Scholas Paraguay 16.05.16 / Regional Meeting of the Americas of the Open Government Partnership - Paraguay Panel. 1.6.16. Montevideo, Uruguay. / In addition, before the process of co-creation, Paraguay hosted the Second Regional Policy Dialogue Open Government in Latin America and the Caribbean | Focus on Citizens governments, co-organized by the STP and the Inter-American Development Bank (IDB). 17 and 18 -06 to 15

of new actors in the process of co-creation. The second stage of initial development of commitments, was to conduct a broad public call for participation in the process of co-creation and conducting working sessions organized in 8 clusters. Finally, in the third stage an Evaluation Committee was established, at the request of the Open Government Forum, which had the task of prioritization and definition of commitments to be included in the Plan. The process had the support of the USAID Democracy and Governance Program implemented by CEAMSO.



Initial development of commitments

In order for preparation of the commitments to fulfill the outlined criteria mentioned above, 8 groups were organized, each of which covered a single theme. These groups were: poverty reduction and social development; education; Health; environment and natural resources; security and citizen comptrollership; access to public information, open data and transparency; continuity of action plans; and a workshop for the inclusion of new actors.

The organization of the groups had as a priority the participation of citizens, and the used methodology focused on building of consensus among various participants. Seeking the possibility of developing specific thematic agreements, within the framework of a participatory and democratic process, and capable of become in commitments and specific targets for a period no longer than two years.

In order to organize the call and taking into account the specialty of the groups, a strategy of segmentation and classification² was used, drawing a map of actors that helped to have key civil society representatives of each topic, public institutions and citizens in general. In each case the rigor invitations were made and in sufficient time to ensure the presence of the largest number of participants. All groups had key players from both civil society and the state.

On January 19, during the first meeting of the Forum, the working groups, the cocreation plan and methodology were presented. With the approval granted by the Forum, the working meetings began.

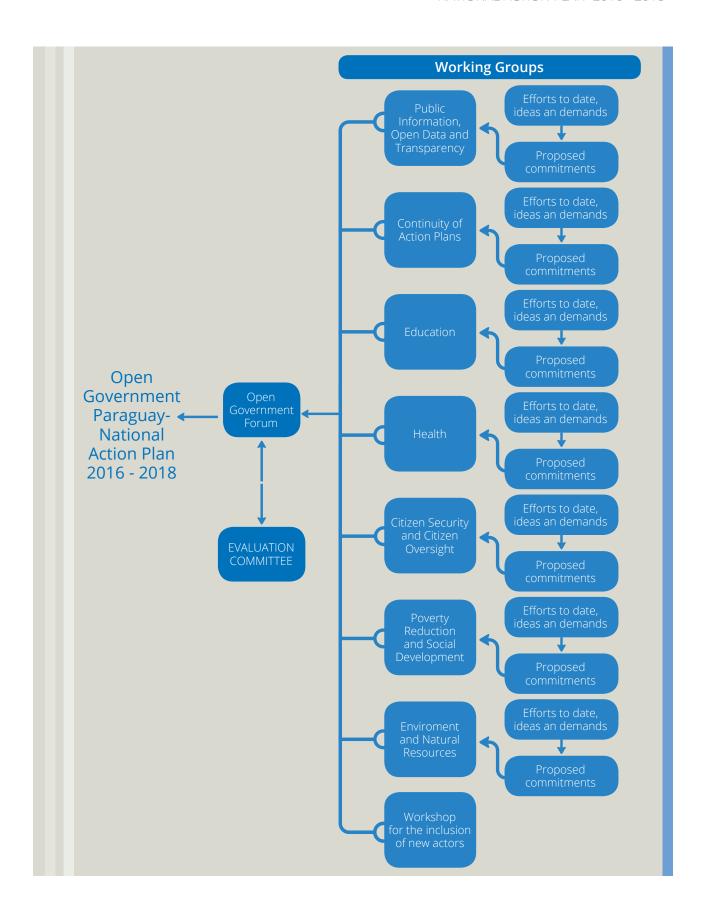
Working Groups

Participants

15 sessions of the various groups were developed, about eight specific themes and involving $\bf 47$ public institutions, $\bf 62$ civil society organizations, academic sector, agencies and international working groups.

The working groups met in two sessions for each subject. For the integration of each, calls were made addressed to institutional referents of civil society, unions and academia according to the mapping of actors performed were performed; and a public call for the general public, spread by social networks (Facebook and Twitter), Open Government website, press releases in mass media (print, television and radio media), alternative media, and emails lists. Also the information generated was replicated through the websites and social networks of public institutions and civil society organizations. Thus, each cluster was composed of the main actors.

² Previously it was made an ordering of civil society organizations according to the themes that each operates.



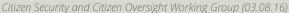
The first sessions of the working groups, carried out between February and March were organized in three parts. In the first part, state institutions presented progress and ideas, in the second part, the civil society organizations made presentations on specific demands that could be incorporated by the institutions to their commitments. Later exchange sites were opened where all participants from among public sector, civil society and citizens in general, from their own sectoral experiences, made contributions to enrich or supplement the submitted proposals. In most cases specific demands were made included by the institutions.

The working sessions were transmitted live via streaming, systematized in a document³ and made available to attendants and people in general through the OG web (http://www.gobiernoabierto.gov.py/plan2016-18). Likewise, news, photos and the main opinions and ideas expressed by the participants were also published. Prior to conducting the meetings a presentation scheme was distributed that arranged the exposures of each institution and / or participant.

For the second session, held between March and April, and with the systemized contributions of the first session as inputs, public institutions elaborated their commitment templates. These were presented and discussed with all participants involved. Later, after feedback, the institutions took time to incorporate improvements of its final draft of commitments, for referral to the Open Government Forum.

During the co-creation, the citizens contributed ideas and comments through a web site provided for the purpose and templates delivered during awareness events. They were taken into consideration for the formulation and evaluation of commitments.







³ The working sessions were moderated and systematized by hired external consultants in this case.



Education Working Group (02.19.16)



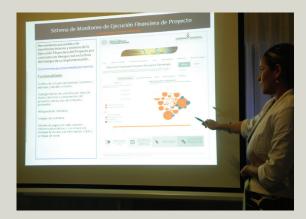
Workshop for the inclusion of new actors (03.29.16)



Continuity of Action Plans Working Group (03.10.16)



Access to Public Information, Open Data and Transparency Working Group (03.11.16)



Poverty Reduction and Social Development Working Group (02.26.16)



Health Working Group (02.18.16)

. Evaluation, Priorization and Definition of the Action Plan

The Open Government Forum⁴ met for the second time on April 21st, and in this context was elected the Evaluation Committee, the 40 commitments with 181 goals were presented and they were subjected to online public consultation. The Evaluation Committee was formed through a process of voluntary application of the attendants, in which it was appointed by consensus to five members of public institutions and five members of society organizations, who were responsible for the comprehensive review of commitment templates.

The Evaluation Committee⁵ met on three occasions. The first two sessions were aimed at assessing the commitments submitted under the Evaluation Grid⁶ and subsequent return to the institutions for inclusion of the made recommendations. Evaluation grids and recommendations were published to public in general through an Open Government Site. Also, a tour of the cities of Caacupé and Ciudad del Este⁷ was conducted to raise awareness about the Open Government initiative and share publicly a draft of the Plan.

Again, institutions made corresponding improvements and were returned to the Evaluation Committee for prioritization and final ordering. In this context, the Committee re-grouped templates and initial goals in 10 commitments and 62 goals, and they were ready for public consultation online. Finally, on June 21st, the Plan was presented to the Open Government Forum for final approval and referral to the corresponding authorities.

609 people participated in the co-creation process⁸

⁴ The Joint Table was expanded with new actors of the process of co-creation of this Plan.

⁵ The Evaluation Committee was composed from Civil Society: Jazmin Acuna (TEDIC), Arturo E. Bregaglio Association (Trinidad), Juan Pane (Polytechnic Faculty UNA), Raul Quiñonez (CEAMSO) and Francisco Samaniego (DNIC Foundation); and from Government by: Diana Correa (Civil Cabinet of the Presidency), Santiago García (Ministry of Planning for Economic and Social Development), Ariel Ojeda (National Anticorruption Directorate), José Javier Quinonez (National Directorate of Technology and Communication Information) and Celia Urbieta (Directorate of Public Information Access - Ministry of Justice).

⁶ Heeded evaluation criteria were: level of ambition, relevance, SMART rules compliance, dissemination activities, component of participation and level of linkage with the National Development Plan Paraguay 2030

Workshop on Principles, Progress and Open Government Plan 2016-18. 11.05.16 at Serrania Technology Centre. Caacupé. Co-organized with Paraguay Educa / 12.05.16 Hotel Convair. Ciudad del Este. Co-organized with Paraguay reaction.

⁸ Paraguay Open Government Seminar plus 15 sessions of Working Groups.

■ Towards an Open State

The Third Action Plan of Paraguay includes, for the first time, goals of an outer entity, outside the Executive Branch, as the Comptroller General of the Republic. In addition, the Congress (Representatives and Senators), accompanied by the Open Government Forum, are working in parallel with civil society to define its first Action Plan Partnership for Open Parliament 2016-20189.

Accompaniment of International Working Groups

During the process of co-creation of the third Action Plan of Paraguay, International Working Groups assisted with technical support for elaboration of commitments. They were: OGP thematic Working Groups of Access to Public Information, Open Data, Anti-Corruption, Fiscal Transparency and Natural Resource Opening; Access info Europe; Transparency and access to public information Network (RTA); National Institute of Transparency, Access to Information and Protection of Personal Data (NACI); USAID; World Bank; BID and international experts.

⁹ More information about the "Open Parliament Partnership" initiative can be found in www.diputados.gov.py and www.senado.gov.py



Evaluation Committee (05.24.16)



Evaluation Committee (04.27.16)



#GobiernoAbiertoPy on Paraguay TV



Open Government Workshop in Caacupe (05.11.16)



Open Government Workshop in Ciudad del Este (05.12.16)



Paraguay Open Government Seminar (11.17.15)

Guidelines for Public Consultation of National Commitments - Highlighted Points

Availability of timeline	 On November 5th, 2015 on the occasion of the meeting of the Open Government Forum, it was presented the timeline for the co- creation of the Open Government Action Plan (PAYS) 2016-2018. It was made official in the Paraguay Open Government Seminar on November 17th, 2015 and made available through the Open Government website and social networks.
Adequate notice	 The development of the Third Action Plan of Paraguay began eight months before the delivery date to ensure a large stage of awareness and breadth of channels and consultation.
Awareness raising	 The official launching of the Process of Co-creation of the third Action Plan was held in a "Open Government Seminar" on November 17th, 2015 with the attendance of ministers of the Executive Branch and more than 200 people from government institutions and civil society.
	 Before the Seminar, a breakfast presentation of Open Government was organized for 15 journalists from media on November 13th, 2015.
	 In 12 events related to Open Government issues were shared aspects related to the process of co-creation.
	 On April 22nd, 2016 began the broadcast television program #GobiernoAbiertoPY; a weekly space in "Paraguay TV" to share and discuss the progress and challenges linked to the principles of Open Government with government authorities and civil society leaders.
Multiple Channels	 Thematic working groups with face-to-face meetings increased the participation of government institutions and civil society. The working sessions were transmitted live via streaming, systematized in a document and made available to the attendants and people in general through the OG website.
	 A City tour through Caacupé and Ciudad del Este was held to raise awareness about the Open Government initiative and the draft Plan.
	 A voluntary entry Whatsapp group kept members of the Open Government Forum communicated throughout the whole process.

Breadth of consultation

- For the integration of each of the working groups an open call was made directed toward the institutional referents of civil society, unions and academia according to the mapping of actors performed; and a public call for people in general, spread by social networks (Facebook and Twitter), Open Government Portal, press releases in mass media (newspaper, television and radio), alternative media, and emailing lists. Also the generated information was replicated through the web and social networks of public institutions and civil society organizations.
- During the co-creation, citizens contributed ideas and comments through a website provided for the purpose and templates delivered during awareness events.

Documentation and feedback

- All information regarding the process was systematized and made available to actors and citizens in the "Plan 2016-2018" section available in the Open Government website. (www.gobiernoabierto. gov.py/plan2016-18)
- Press releases in mass media (newspapers, television and radio) and Paraguay Open Government social networks on Facebook and Twitter followed every step of the process.

Consultation during implementation

• The Open Government Forum, integrated by civil society organizations and the government, followed up the implementation of the second OG Action Plan and agreed on the decisions of the process of co-creation of the third Plan at its meetings of November 5th 2015, January 19th, 2016, April 21st, 2016 and June 21st, 2016. The Forum was expanded with new participants of the process of co-creation of the third Plan from the April 21st 2016 meeting.

Main Achievements of Co-creation Process of the Third Action Plan 2016-2018 of Paraguay Open Government

Linking Action Plan of Open Government with Development Goals to improve the quality of life The definition of the working groups allowed linking the commitments of the third Action Plan with the main challenges of the National Development Plan Paraguay 2030 and the Sustainable Development Targets 2030. The plan included strategic issues of these agendas such as Poverty Reduction and Social Development; Health; Education; Environment and Natural Resources.

Increased participation of Civil Society in the co- creation process	62 civil society organizations, academia, agencies and international working groups participated in the process of co-creation (in the previous Action Plan participated 9). The public consultation incorporated the recommendations regarding: availability of the process and co-creation timeline, advance notification, awareness, multiple channels, consultation breadth, documentation and feedback.
Towards an Open State	The Third Action Plan includes for the first time goals of an outer entity, such as the Comptroller General of the Republic. In addition of the Congress, accompanied by the Open Government Forum, are working in parallel with civil society to define its first Action Plan of the Open Parliament Partnership 2016-2018.
Subnational governments.	9 goals of the Plan include municipal and departmental governments across the country on issues such as participatory design of public policies and access to public information.
Prioritization of Citizen Participation	The priority of the third Action Plan was to improve citizen participation and dissemination of transparency and accountability tools. This is reflected in the participation and dissemination activities included in the commitments.
Incorporating the recommendations of the IRM	Key recommendations of the Independent Review Mechanism (IRM) of the Progress Report 2014-2015 were incorporated regarding to: define specific issues and problems; coordinate with other branches and levels of government; involve international working groups; improve public participation and involvement of stakeholders and key institutions; incorporate specific commitments and targets in several commitments to ensure accountability; include working groups and commitments of environment and natural resources; and address commitments to help transparency and accountability of FONACIDE.
	Increased participation of Government Institutions. In the Second Action Plan, 15 government institutions participated of which 12 submitted commitments. In the Third Plan participated 47 in which 26 submitted commitments.

4. Commitments

COMMITMENT	1	Access to Public Information
COMMITMENT :	2	Open Data
COMMITMENT :	3	Citizen Participation and monitoring
COMMITMENT	4	Accountability
COMMITMENT :	5	Subnational Government and Citizen Participation
COMMITMENT	6	Environment and Natural Resources
COMMITMENT	7	Health
COMMITMENT	8	Education
COMMITMENT	9	Poverty reduction and social development
COMMITMENT 1	0	Citizen Oversight

Access to Public Information

Higher level of appropriation of the Law of AIP and of the principles of open government to improve quality of life.

COMMITMENT

Status quo or problem addressed

The Law on Access to Public Information in Paraguay entered into force in September 2015. This fact, although it is a major step forward in itself does not guarantee the access to the information because the actors of civil society and the people in general are not aware of this law and there is no tradition of reguests for information to the State. The current reality is that the people still do not have access to the information they need to assert their rights and to monitor the public sector, in part due to the lack of availability of information and in part because of ignorance of existing mechanisms. Also the principles of open government need greater ownership by the actors.

Main Objective

Achieve the citizen empowerment and key actors of civil society through the promotion, dissemination and exercise of the right of access to Public Information (AIP), contributing to the progressive implementation of the law N° 5282/14 "free citizen access to public information and transparency of government" and the citizen participation, accountability and transparency through the promotion of open government.

Brief description of the Commitment

Perform activities that promote, disseminate and facilitate the exercise of the right of AIP, the Law of AIP and open government with civil society and public officials.

OGP challenges addressed

- 1. Improvement of public services
- 2. Increase of Public Integrity
- Effective management of public resources

Relevance

The increase of the publicly available information will contribute to the development of an institutional culture of transparency and accountability on the part of the Government. And contribute to the participation of citizenship and the social monitoring.

Ambition

A proper implementation of the law on access to public information that includes on the one hand, wide dissemination of the law, the form of exercising the right, its importance as a means to access other fundamental rights, and, on the other, the progressive increase of the minimum information available obligatorily in the institutional websites and higher percentage of responses to requests for information in a timely manner, in addition to the promotion of the principles of open government will contribute to reducing the asymmetries of information in order to achieve more inclusive institutions and citizens more empowered.

Strategic objectives of the PND 2030 / Objectives of Sustainable Development 2030

- 22. Increase the access to public information and formalities by means of electronic networks / ODS16 Peace, Justice and Strong Institutions
- 25. Decentralization of the management of the public policies / ODS10 Reduced Inequalities
- 47. Ensure the transparency of public expenditure in the three levels of government and in the three branches of the State / ODS16 Peace, Justice and Strong Institutions



Transparency ✓ Accountability ✓ Participation ✓ Technology and Innovation ✓

GOAL Responsible Ministerio de Justicia 1 (a) legal aid clinic created within the AIP chair of the Faculty of Law of the National University of Asuncion to perform and give follow up to practical cases of requests for public information, both at the administrative level as well as in the judiciary. Start Date 2nd Half-Year 2016 End Date 1st Half-Year 2018 GOAL **SENAC** Responsible 30 institutions of the Executive Branch are consistent to 100% with the requirements laid down in Article 8 of the Law AIP, minimum information available, using the standardized system of active openness developed by SENAC; and furthermore, linked to the single portal of AIP. 2nd Half-Year 2017 Start Date 1er Semestre 2017 End Date **GOAL** Responsible Ministerio de Justicia 1 (a) an instance of administrative mediation judicial pre-created in the direction of AIP, in coordination with the mediators of Houses of Justice of MJ. Start Date 2nd Half-Year 2016 End Date 1st Half-Year 2018 **GOAL**

1 (a) contest of proposals of dissemination aimed at citizenship to strengthen the relationship between the agenda of open government and the improvement of quality of life. A winning proposal implemented.

> 1st Half-Year 2018 Start Date 2nd Half-Year 2016 End Date

GOAL 5	Responsible	Secretaría Nacional de To Comunicación	ecnologías de l	a Información y								
50 Municipios conform their web pages, with the support of SENATICs, to comply with the requirements of minimum information available, as set out in Article 8 of the Law AIP, and adhere to the single portal of AIP.												
	Start Date	2nd Half-Year 2016	End Date	1st Half-Year 2018								
GOAL 6	Responsible	Ministerio de Justicia										
1000 young people between the ages of 15 and 29 years of age, 50 journalists and 300 staff trained in AIP, in at least 15 events.												
	Start Date	2nd Half-Year 2016	End Date	1st Half-Year 2018								
GOAL 7	Responsible	Secretaría Técnica de Pla Económico y Social	ınificación del [Desarrollo								
500 trainees (civi	il society and public	officials) through short co	urses of open {	government.								
	Start Date	2nd Half-Year 2016	End Date	1st Half-Year 2018								
GOAL 8	Responsible	Ministerio de Justicia										
csos, and training	g and awareness m	An awareness campaign on the Law of AIP with technical support and dissemination of SICOM and csos, and training and awareness materials available in user-friendly format on the website of the Directorate of AIP.										
	Start Date	2nd Half-Year 2016	End Date	1st Half-Year 2018								
GOAL 9	Start Date Responsible	2nd Half-Year 2016 Gabinete Civil de la Pres										
Copies of Gazett	Responsible te and of all decrees		sidencia de la R ls available in tl	epública								
Copies of Gazett	Responsible te and of all decrees	Gabinete Civil de la Pressigned of previous period	sidencia de la R ls available in tl	epública								
Copies of Gazett	Responsible te and of all decrees al.gov.py and www.p	Gabinete Civil de la Pres s signed of previous period presidencia.gov.py, respect	idencia de la R ls available in tl ively. End Date os Derechos H	epública ne webs 1st Half-Year 2018								
Copies of Gazett www.gacetaoficia GOAL 10 Updated informa Rights of Person	Responsible The and of all decrees all gov.py and www.p Start Date Responsible ation on a quarterly s with Disabilities (0)	Gabinete Civil de la Pres s signed of previous period presidencia.gov.py, respect 2nd Half-Year 2016 Secretaría Nacional por l	idencia de la R ls available in tl ively. End Date os Derechos H lad t of the Nation ronic platform	epública ne webs 1st Half-Year 2018 umanos de las al Commission for the								

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Other Actors Involved

Government

- Goal 1: National University of Asunción (A)
- Goal 2: Network of Transparency and anti-corruption
- Goal 5: chiefdoms ICTS of the municipalities affected
- Goal 6: National Secretariat for Youth (SNJ)
- Goal 8: Secretariat of Information and Communication (SICOM)

Target 10: Ministry of Public Health and Social Welfare; the Ministry of Education and Culture; Ministry of Women; Ministry of Finance; Ministry of Justice; Ministry of Labor, Employment and Social Security; National Secretariat for Children and Adolescents; Secretariat of the Public Function; National Secretariat of Youth; Ministry of Planning for Economic and Social Development; Council of Governors; and Paraguayan organization of inter-municipal cooperation (OPACI).

Civil society, working groups or Multilateral

Grupo Impulsor de Acceso a la Información Pública (IDEA, Semillas para la Democracia, CIRD, Fundación Libre, Centro de Estudios Judiciales, Cátedra de Acceso a Información Pública de la Universidad Nacional de Asunción), CEAMSO, CEDEP, Saraki, Teletón, Parigual, Mecanismos Independiente conformado - OACNUDH, Decidamos, TEDIC, Asociación Trinidad, AGORA-PY, organizaciones de la sociedad civil integrantes de la Comisión Nacional por los Derechos de las Personas con Discapacidad (CONADIS), Grupo de trabajo AGA de AIP, Red de Transparencia y Acceso a Información Pública (RTA) y Grupo de trabajo de AGA Anticorrupción. Cooperación Internacional: NED, Embajada Británica, Banco Mundial, Unión Europea (Eurosocial) and U.S. Agency for International Development.

use

COMMITMENT

or problem

addressed

Paraguay is in a process of opening up public data from two years ago. This process is still half way; on the one hand, there are few institutions that have opened their databases and have published in the portal of open data. On the other hand, is still limited the use - and is unknown in part the level of use - in the data that have been opened by the State. Nor have prioritized the data sets made available according to the needs of civil society.

Main Objective

Put at the disposal of the citizenship greater amount of relevant data in the catalog, prioritized by public consultation; and promote its use through activities of dissemination and Hackatones.

Brief description of the Commitment

Opening of new catalogs of data prioritized, under public consultation, in institutions of the State and promotion of the open data.

OGP challenges addressed

- Improvement of public services
- 2. Increase of Public Integrity

Continued implementation of a policy of open data and

promotion of the generation of capacities in civil society for its

3. Effective management of public resources

Relevance

The regular updating of information on open formats will contribute to improve the collaborative participation of civil society and install a culture of public transparency.

Ambition

The Decree that regulates Law No. 5282/14 "free citizen access to public information and transparency of government" (Act of AIP) establishes that the public information available to the Government must be transformed progressively to open data format. The increase of the data sets available in open formats, in particular wage policies, selection of public servants, data of elections, political parties, culture, industry, commerce, public tenders, as well as the promotion and training for the use of the data will allow you to raise awareness and empower the population on the usefulness of the open data to improve the access to rights.

Strategic objectives of the PND 2030 / Objectives of Sustainable Development 2030

- 21. Increase the proportion of public officials incorporated or promoted with criteria of merit and skills / ODS16 Peace, Justice and Strong Institutions
- 22. Increase the access to public information and formalities by means of electronic networks / ODS16 Peace, Justice and Strong Institutions
- 47. Ensure the transparency of public expenditure in the three levels of government and in the three branches of the State / ODS16 Peace, Justice and Strong Institutions





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Open Data

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Other Actors Involved

Government

Goal 1: The Superior Tribunal of Electoral Justice (TSJE), national civil aeronautics agency Dinac, General Directorate for Statistics, Surveys and Censuses (DGEEC), National Secretariat of Culture (CNS), Ministry of Industry and Commerce (MIC) and/or Municipality of Asuncion.

Goal 2 and Goal 3: National Secretariat of Information and Communication Technologies (SENATICS)

Goal 7: Ministry of Justice (MJ)

Civil society, working groups or Multilateral

CEAMSO, Polytechnic Faculty of the National University of Asuncion, TEDIC, GIROLABS, DataPy, decide, CIRD Foundation, IDEA, Association Trinidad, Free Foundation, AGORA-PY, seeds for Democracy and Working Group AGA of Open Data and U.S. Agency for International Development.

Citizen Participation and monitoring

Implementation of new channels of citizen monitoring of public works and services.

COMMITMENT

3

Status quo or problem addressed

Limited integrated tools of management of easy access for interaction/complaints and citizen monitoring of public works and services; and insufficient information on the management of complaints about acts of corruption in the public management difficult to control citizen.

Main Objective

Promote and facilitate the social monitoring of public works and public services; as well as contribute to the increase of ethics within the public service.

Brief description of the Commitment

Creation of new systems of social monitoring of public works, claims on services and complaints.

OGP challenges addressed

- 1. Improvement of public services
- 2. Increase of Public Integrity
- 3. Effective management of public resources

Relevance

The tools and functionality of the systems to develop using information technologies will contribute to clarify the management of resources and promote the monitoring and citizen control.

Ambition

The citizen participation in the monitoring of the execution of public works, civil and social services and will improve the quality of public service.

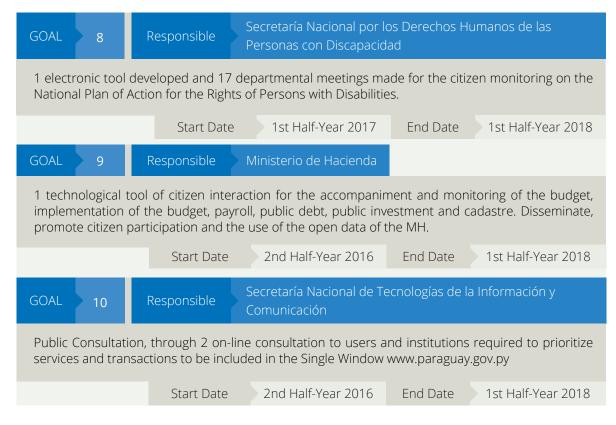
Strategic objectives of the PND 2030 / Objectives of Sustainable Development 2030

- **22.** Increase the access to public information and formalities by means of electronic networks / ODS16 Peace, Justice and Strong Institutions
- 29. Universal access to safe drinking water / ODS6 Clear Water and Sanitation
- **30.** Universalizing access to improved sanitation / ODS6 Clear Water and Sanitation
- **40.** Consolidate a network of multimodal transport efficient to reduce logistical costs averages at competitive levels international / ODS9 Industry, Innovation and Infrastructure
- **47.** Ensure the transparency of public expenditure in the three levels of government and in the three branches of the State / ODS16 Peace, Justice and Strong Institutions

It is relevant to the following principles:

Transparency ✓ Accountability ✓ Participation ✓ Technology and Innovation ✓

GOAL 1	Responsible	Dirección Nacional de Co	ontrataciones Públicas			
In the public procurement portal, develop, deploy and update an interactive map of public works awarded, with the option of that citizenship make complaints by this means and will follow it up.						
	Start Date	1st Half-Year 2017	End Date 1st Half-Year 2018			
GOAL 2	Responsible	Ministerio de Obras Públ	icas y Comunicaciones			
Interactive web map of public works (MAWIO) of the MOPC with the feedback module and citizen monitoring developed, implemented, disseminated and regularly updated.						
	Start Date	1st Half-Year 2017	End Date 1st Half-Year 2018			
GOAL 3	Responsible	Ministerio de Obras Públ	icas y Comunicaciones			
for monitoring ph	2 electronic tools (computerised management system of interaction-claims citizens and web system for monitoring physical, financial, environmental and social works) of public works developed, implemented and disseminated.					
	Start Date	1st Half-Year 2017	End Date 1st Half-Year 2018			
GOAL 4	Responsible	Empresa de Servicios Sai	nitarios del Paraguay S.A.			
2 electronic tools (computerised management system of interaction-claims citizens and web system for monitoring physical, financial, environmental and social works) of works and services of water and sanitation developed, implemented and disseminated.						
	Start Date	2nd Half-Year 2016	End Date 2nd Half-Year 2017			
GOAL 5	Responsible	Secretaría Nacional Antic	sorrupción.			
Development and dissemination of mobile application for the portal of allegations of corruption.						
Development and	d dissemination of i	mobile application for the				
речеюртнеги апс	d dissemination of dissemination	mobile application for the a				
GOAL 6			portal of allegations of corruption. End Date 1st Half-Year 2018			
GOAL 6 Open Data publis maries, criminal c	Start Date Responsible hed on public infor	2nd Half-Year 2016 Secretaría Nacional Antice mation of active openness ary investigations that allo	portal of allegations of corruption. End Date 1st Half-Year 2018			
GOAL 6 Open Data publis maries, criminal c	Start Date Responsible hed on public infortases and prelimin	2nd Half-Year 2016 Secretaría Nacional Antice mation of active openness ary investigations that allo	portal of allegations of corruption. End Date 1st Half-Year 2018 corrupción , information about complaints, sum-			
GOAL 6 Open Data publis maries, criminal c	Start Date Responsible hed on public inforcases and preliminits of complaints are	2nd Half-Year 2016 Secretaría Nacional Anticomation of active openness ary investigations that alloand cases. 2nd Half-Year 2016	portal of allegations of corruption. End Date 1st Half-Year 2018 corrupción , information about complaints, summy for a better understanding of the			
GOAL 6 Open Data publis maries, criminal oprocess and resu	Start Date Responsible hed on public inforcases and prelimin. Its of complaints ar Start Date Responsible	2nd Half-Year 2016 Secretaría Nacional Anticomation of active openness ary investigations that alloand cases. 2nd Half-Year 2016 Secretaría Nacional de Tecomunicación	portal of allegations of corruption. End Date 1st Half-Year 2018 corrupción , information about complaints, sumow for a better understanding of the End Date 1st Half-Year 2017			



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Other Actors Involved

Government

Goal 4: MOPC

Goal 5 and Goal 6: SENATICS and Network of Transparency and anti-corruption

Goal 7: National Administration of Electricity (ANDE), ESSAP and Municipality of Asuncion

Goal 8: responsible in the matrix of the National Plan of Action for the Rights of Persons with Disabilities: Ministry of Public Health and Social Welfare; the Ministry of Education and Culture; Ministry of Women; Ministry of Labor, Employment and Social Security; National Secretariat for Children and Adolescents; Secretariat of the Public Function; National Secretariat of Youth; Ministry of Planning for Economic and Social Development; Council of Governors and Paraguayan organization of intermunicipal cooperation (OPACI).

Civil society, working groups or Multilateral

CEAMSO, Drive Group on Access to Public Information (IDEA, seeds for democracy, CIRD, Free Foundation, Center for Judicial Studies, Chair of Access to Public Information from the National University of Asuncion), decide, TEDIC, Association Trinidad, AGORA-PY, Saraki, Telethon, 50/50 and other organizations of the civil society of the disability sector. Working Group AGA of open data, Working Group of AGA anticorruption and World Bank and U.S. Agency for International Development.

Accountability

Improved accountability mechanisms available to citizens.

COMMITMENT

Status quo or problem addressed The limited institutional mechanisms of accountability, reporting and timely data on public spending and the difficulty to electronically access the goods and services offered by the State constitute obstacles to citizen participation in governance.

Main Objective Increased accountability and a system of management by results improved through citizen participation.

Brief description of the Commitment Making available, improving information and mechanisms of accountability for citizens.

OGP challenges addressed

- 1. Increase of Public Integrity
- 2. Effective management of public resources

Relevance

The development of institutional mechanisms and the availability of information on governance will contribute to the increase of accountability.

Ambition

The institutionalization of the accountability and the timely provision of strategic information on the part of the State will improve the quality of citizen participation and the efficiency of the government.

Strategic objectives of the PND 2030 / Objectives of Sustainable Development 2030

27. Periodic accountability at all levels of government / ODS16 Peace, Justice and Strong Institutions

It is relevant to the following principles:

Transparency 🗸 Accountability 🗸 Participation < Technology and Innovation 🗸

GOAL 1	RESHONSINIE	Secretaría Técnica de Pla Social	ınificación del	Desarrollo Económico y		
Catalog of action plans and accountability related to the National Development Plan Paraguay 2030 implemented and disseminated.						
	Start Date	2nd Half-Year 2016	End Date	1st Half-Year 2018		
GOAL 2	Responsible S	Secretaría Nacional Antic	corrupción			
Manual of accountability designed, developed and socialised.						
	Start Date	2nd Half-Year 2016	End Date	2nd Half-Year 2016		
GOAL 3	Responsible	Secretaría Nacional Antic	corrupción			
Deployment in 2 institutions of Accountability model laid down in the manual.						
	Start Date	1st Half-Year 2017	End Date	2nd Half-Year 2018		

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Other Actors Involved

Government

Goal 2 and Goal 3: Network of Transparency and anti-corruption.

Civil society, working groups or multilateral

CEAMSO, Drive Group on Access to Public Information (IDEA, seeds for democracy, CIRD, Free Foundation, CEJ, Chair AIP for the National University of Asuncion), decide, TEDIC, Association Trinidad, Working Group of AGA anticorruption and AGA Working Group on Fiscal Transparency and U.S. Agency for International Development.

Subnational Government and Citizen Participation

Strengthening of citizen participation in the design of public policies at the municipal and departmental levels.

COMMITMENT

-5

Status quo or problem addressed

Limited participation of citizens at the local level in the processes of formulation, implementation and evaluation of public policies, cultural plans, development plans and citizen security. Likewise there is a low representation of women in politics and there is a lack of updated information and disaggregated data on investment in childhood and adolescence of central and local governments.

Main Objective Strengthen the municipal and departmental citizen participation in relation to national plans of culture, Security, Women, Sustainable Development and Investment in childhood and adolescence.

Brief description of the Commitment

Realization of tables where outlines and enrich the municipal and departmental plans with regard to culture, Security, Women and Sustainable Development. And publication of information on investment in childhood and adolescence.

OGP challenges addressed

- 1. Improvement of Public Services
- 2. More efficient management of public resources

Relevance

The development of spaces and institutional mechanisms of decentralization and consultation will improve the conditions for participation municipal and departmental levels.

Ambition

The construction and promotion of instances of participation at the national level to include the citizens in the processes of construction of public policies will contribute to further improve and democratize decision-making by making these have greater legitimacy.

Strategic objectives of the PND 2030 / Objectives of Sustainable Development 2030

- **13.** 75% increase in the participation of women in the formal labor world in equality of conditions / ODS5 Gender Equality.
- **18.** Reduce in 75% the rate of homicides (deaths/100,000) / ODS16 Peace, Justice and Strong Institutions.
- **25.** Decentralization of the management of the public policies / ODS11 Sustainable Cities and Communities.
- **26.** Territorial Planning at the municipal level to determine the use of the ground in rural and urban considering the economic, social, cultural and environmental impacts, in a way to have a population density adequate to facilitate the provision of public services with efficiency / ODS11 Sustainable Cities and Communities.





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Other Actors Involved

Government

National Police, National Anti-corruption secretariat (SENAC), Ministry of Finance (MH), the Superior Tribunal of Electoral Justice (TSJE) and gender commissions of Chambers of Deputies and Senators.

Civil society, working groups or multilateral

Goal 1: Cultural Association Mandu'arã.

Goal 6: Neighborhood Committees in 6 departments of the country, Saxony free and safe, CIRD, CEAMSO.

Goal 7: Women policies and networks of women politicians, authorities (structure) of the political parties and communicators/ace.

Goal 8: Bureau of investment in childhood and adolescence.

COMMITMENT

Environment and Natural Resources

Improvement of quantity and quality of public information on environment and natural resources

COMMITMENT

6

Status quo or problem addressed

The little or no publication of information related with reports of environmental impact assessment, air quality, water resources, land use plans and related to the forest sector hampers the possibilities of control and citizen participation.

Main Objective Contribute to the accountability, citizen participation and transparency through access to information related to the environment.

Brief description of the Commitment

Open data and public information available on environment and natural resources, such as assessments of environmental projects, reports on quality of air and water resources, as well as the national forest inventory.

OGP challenges addressed

- 1. Improvement of public services
- 2. Effective management of public resources

Relevance

The opening data from the environmental impacts and the forestry sector, whether they are positive or negative, contribute to citizen participation, involving citizens in the processes of evaluation of environmental projects and improve the quality of public policies on environmental matters.

Ambition

The publication of information and the opening of channels of citizen participation in topics such as: environmental impact, the quality of the air, water resources, land use plans and the forestry sector, will contribute to increasing the monitoring and the possibility of influencing the decision-making in environmental matters.

Strategic objectives of the PND 2030 / Objectives of Sustainable Development 2030

- **32.** 95% reduction in deaths attributable to air pollution (deaths/100,000) / ODS11 Sustainable Cities and Communities.
- **33.** To universalize the provision and management of urban and industrial waste / ODS11 Sustainable Cities and Communities.
- **52.** 60% increase in the consumption of renewable energies / ODS7 Affordable and Clean Energy.
- **70.** Reduce the costs of recovering to events of disasters caused by climatic effects / ODS13 Climate Action.
- **72.** Increase the coverage of forest areas and biomass protected / ODS15 Life on Land.



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Other Actors Involved

Government

SENATICS

Civil society, working groups or multilateral

CEAMSO, IDEA, Moisés Bertoni Foundation, Paraguayan Industrial Union (IPU), World Wide Fund for Nature (WWF), Lezcano & Partners, University of San Carlos, Technical University of Marketing and Development (UTCD), ECOPLOM PARAGUAY, Paraguayan organization of Conservation and Sustainable Development (OPADES), FCBT (Fund for the conservation of tropical forests), the World Resources Institute (WRI), the Foundation Prof. Dr. Reinaldo Decoud, Polytechnic Faculty of the National University of Asuncion and Working Group AGA Opening of Natural Resources and U.S. Agency for International Development.

COMMITMENT

Health

Improvement in the quality of services in public health

Status quo or problem addressed Citizenship is not used massively yet data supplies to monitor health services delivered to the community. There are no systematic channels of measurement of the conformity of the users of the health system with the services provided and neither there are channels for citizen participation in the development of health policies that improve the quality of our services.

Main Objective

Improve the quality of health services (MSPBS and IPS) through the involvement of citizens in the control of the services and resources.

Brief description of the Commitment Implementation of Quality policy of health services, and open data and public information available for the use of users and professionals.

OGP challenges addressed

- Improvement of Public Services
- 2. Increase of Public Integrity
- 3. More efficient management of public resources

Relevance

The process of construction and implementation of the Quality Policy promotes the participation and control on the part of the citizenry. The availability of public information and of open data public, contributes to increase the appropriation of this right by all citizens and obliges the State to develop e-government tools that facilitate the enjoyment of a better quality of life.

Ambition

An informed citizenry and participatory contributes to the improvement of the quality of health services. This generates a monitoring system that assists in the construction of an open and transparent link between citizenship and the MSPBS and IPS. The quality of the services provided is better than is currently the case in accordance with the reports of the users.

Strategic objectives of the PND 2030 / Objectives of Sustainable Development 2030

- 3. In a 90% reduction in chronic malnutrition of children (percentage of boys and girls <5 years with delay of height for age), with emphasis on vulnerable groups / ODS2 Zero Hunger
- 4. 75% reduction in maternal mortality (deaths/100,000 live births) / ODS3 Good Health and Well-Being
- 5. Reduce in 70% the infant and child mortality rate (deaths per 1,000 live births), with emphasis on vulnerable groups / ODS3 Good Health and Well-
- 16. Decrease in 50% deaths from noncommunicable diseases (probability of death between 30 and 70 years) / ODS3 Good Health and Well-Being
- 17. Decrease in 50% the rate of obesity in the population (% of population) / ODS3 Good Health and Well-Being
- 22. Increase the access to public information and formalities by means of electronic networks (% of consultations and regular proceedings made in digital form) / ODS16 Peace, Justice and Strong Institutions.



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Other Actors Involved

Government

Goals 1, 2, 3 and 5: All Addresses General of the MSPBS, Superintendence of Health, Ministry of Planning for Economic and Social Development - STP, Social Security Institute (IPS), and Police and Military Health. In addition to the above for Goals 1 and 2: Public Ministry, Ministry of Public Works and Communications (MOPC), Ministry of Education and Culture (MEC), National Secretariat for Children and Adolescents (SNNA), National Secretariat for Human Rights of Persons with Disabilities (SENADIS), Social Action Secretariat (SAS), Secretariat of the Environment (SEAM) and Secretariat of National Emergency (SEN).

Targets 3 and 4: National Secretariat of Information and Communication Technologies (SENATICs) and Hospital of Clinics.

Civil society, working groups or multilateral

Goals 1 to 5: Paraguayan Red Cross, CIRD, Paraguayan Association of People with rheumatoid arthritis and related (APPARA), with a look of Women, Federation of Associations for the life and the family (FEDAVIFA), Good Neighbords, GG and Associates, Higher Institute Advanced Professional (ISPA), scientific societies, academy and related cameras. In addition to Goals 1 and 2: Pan American Health Organization (Technical Assistance).

Education

Citizen participation in the control of the investment in education (FONACIDE, food, school kits and fellowships)

COMMITMENT

Status quo or problem addressed

Problems of governance and corruption are reported in the use of resources of the FONACIDE (National Fund for Public Investment and Development), delivery of school kits, school feeding and the granting of fellowships.

Main Objective Contribute to the participation and control of the citizenship in food services, school kits of MEC, use of funds FONACIDE; as well as on the supply of student scholarships by institutions and bodies of the State.

Brief description of the Commitment

Expansion of information related to the use of FONACIDE, consolidated and other institutions involved, and scholarships; with monitoring tools and dissemination activities and citizen empowerment.

OGP challenges addressed

- 1. Improvement of public services.
- 2. Increase the public integrity.

Relevance

The expansion of the information would contribute to the transparency of public expenditure in the three levels of government. For its part, the electronic tools (platform of social auditing, the Unified Register of scholarships and fellowships) and the application for mobile phones that are put into operation will contribute to the participation and control of the citizenship in the school feeding services, kits and fellowships. In turn, open a line of interaction between the citizenry and the areas responsible in the MEC and the SNJ.

Ambition

The use of the resources FONACIDE, the management of the delivery of school kits and school feeding, as well as the granting of scholarships is transparent and is not challenged by external actors because there are channels of communication and monitoring between state institutions and the key actors that permit the early detection of and solve the problems of management or corruption that might exist.

Strategic objectives of the PND 2030 / Objectives of Sustainable Development 2030

- **6.** Increase to 70% of the coverage of initial education / ODS4 Quality Education.
- **8.** Increase 5 times the average education of the indigenous population / ODS4 Quality Education.
- **10.** To achieve universal coverage of basic school education / ODS4 Quality Education.
- 11. Increase the coverage of secondary education to 92%, with emphasis on vulnerable populations / ODS4 Quality Education.

It is relevant to the following principles:

Transparency \checkmark Accountability \checkmark Participation \checkmark Technology and Innovation \checkmark

GOAL 1 Responsible Ministerio de Educación y Cultura

Tool of "social monitoring of kits and school feeding" developed, implemented and disseminated, in 25 districts with the participation of actors of the educational community, through an electronic platform with mobile application.

Start Date 2nd Half-Year 2016 End Date 1st Half-Year 2018

GOAL 2 Responsible Ministerio de Educación y Cultura

Platform "Comptroller FONACIDE" - with data on expanded school feeding, data linked to public procurement (DNCP), reports of the Office of the Comptroller General of the Republic (CGR) and the Ministry of Finance (MH) - including a control module citizen with mobile application. Disseminated for use in schools, universities, educational communities and the media.

Start Date 2nd Half-Year 2016 End Date 1st Half-Year 2018

GOAL 3 Responsible Secretaría Nacional de Juventud

30% increase of institutions and agencies of the State that report their data on fellowships for the inclusion of the same in the Fellowship Record and Fellows (RUBB) available in institutional web page.

Start Date 2nd Half-Year 2016 End Date 2nd Half-Year 2017

GOAL 4 Responsible Secretaría Nacional de Juventud

Campaña comunicacional implemented in 200 centers of students for the dissemination and use of electronic tools available - on subjects related to the education sector - and to promote the participation of young people.

Start Date 2nd Half-Year 2016 End Date 2nd Half-Year 2017

Contact Information

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Secretaría Nacional de Juventud (SNJ)

Linda Vera Marchuk, Director of Programs and Projects

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Other Actors Involved

Government

Ministry of Finance (MH), Comptroller General of the Republic (CGR), the National Directorate of Public Procurement (DNCP), General Audit of the Executive Branch (AGPE) and National Secretariat of Information and Communication Technologies (SENATICS).

Sociedad civil, Grupos de trabajo o Multilaterales

Goals 1, 2 and 3: Educational Community: parents, students and civil society organizations involved in the area of education (Paraguay educates, reaction Paraguay, Good Neighbors, Sarakí Foundation, Association Trinidad, TEDIC AND CEAMSO). Academy, Municipal Development Councils, Associations of Parents and Students Center and U.S. Agency for International Development.

Goal 4: Centers of students and "Young comptrollers"

COMMITMENT

Citizen participation for the improvement of actions which contribute to the reduction of poverty

Status quo or problem addressed

Limited mechanisms of citizen participation and control in the processes of design and implementation of public policies related to poverty reduction and social development.

Main Objective

Develop actions of citizen participation and control for a deployment more transparent and socially auditable for the following social programs: National Fund for Social Housing -FONAVIS, Tekoporã, Sustainable Rural Development Project - PRODERS; and strengthen instances of mixed participation (National Team of Country Strategy - ENEP, Council Public Private for Poverty Reduction).

Brief description of the Commitment

Various tools and actions that promote citizen participation and control in poverty reduction programs, including actions of dissemination.

OGP challenges addressed

- 1. Improvement of public services.
- 2. Rise in the public integrity.
- 3. More efficient management of public resources.
- 4. Increase in Corporate Responsibility

Relevance

The access to public information and increase citizen participation through the proper application and awareness of social auditing tools will create favorable conditions to allow use of the voice of the participants/citizens to detect and resolve the problems in the provision of services and improve the performance of the public institutions. In addition, strengthen inter-agency links and develop monitoring capability of civil society. Likewise, through the spaces for debate will promote the participation and empowerment of the citizenship.

Ambition

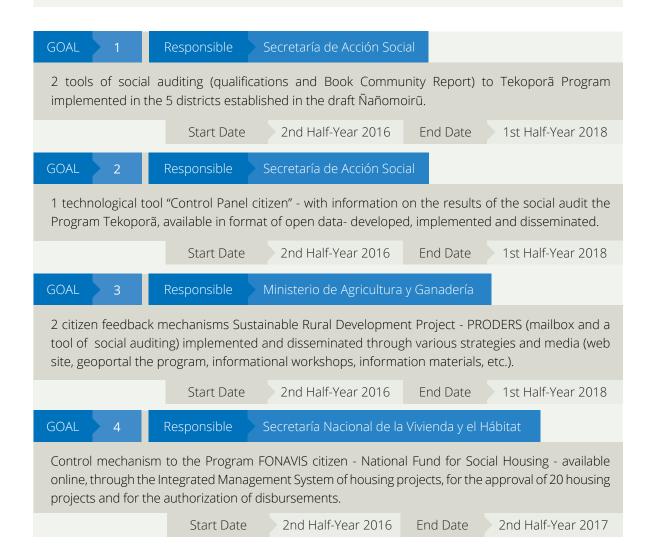
The strengthening of the cycle of feedback (demand-supply) in the provision of services and the empowerment of the beneficiaries will contribute to the improvement of the performance of the social programs on the basis of information obtained by the beneficiaries and the staff responsible for implementation. Also, the local and departmental governments, will promote the interinstitutional articulation based on the citizen monitoring to improve the delivery of services.

Strategic objectives of the PND 2030 / Objectives of Sustainable Development 2030

- 2. Eradicate extreme poverty of men and women (incidence with the extreme poverty line national equal to or less than the 3 per cent in both men and women) / ODS1 No Poverty
- **27.** Periodic accountability at all levels of government / ODS16 Peace, Justice and Strong Institutions
- **28.** Reduce in 70% the housing deficit / ODS11 Sustainable Cities and Communities
- **34.** Maintaining the growth rate of the income of the 40% of the lower-income population above the average rate of growth of the economy / ODS10 Reduced Inequalities

It is relevant to the following principles:

Transparency ✓ Accountability ✓ Participation ✓ Technology and Innovation ✓



META 5	Responsible	Secretaría Técnica de Planificación del Desarrollo Económico y Social				
6 joint visits of Ministers of the Executive, National Team of Country Strategy (ENEP) and journalists to families in extreme poverty which participate in the program "Planting Opportunities" to propose improvements to the program.						
	Start Date	2nd Half-Year 2016	End Date	1st Half-Year 2018		
META 6 Responsible Secretaría Técnica de Planificación del Desarrollo Económico y Social						
2 proposals elaborated and implemented by the Council Public Private for Reducation poverty, for the fight against extreme poverty in the program "Planting Opportunities".						
	Start Date	2nd Half-Year 2016	End Date	1st Half-Year 2018		

Secretaría Técnica de Planificación del Desarrollo Económico y Social (STP)

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Secretaría Nacional de la Vivienda y el Hábitat (SENAVITAT)

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Ministerio de Agricultura y Ganadería (MAG)

Silvana Careaga, Coordinator of the Sustainable Rural Development Project - PRODERS, in the National Directorate for the coordination and administration of projects (DINCAP)

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Other Actors Involved

Government

Goals 1 and 2: Ministry of Education and Culture (MEC), Ministry of Public Health and Social Welfare (MSPBS), National Secretariat of Information and Communication Technologies (SENATICS) and municipal and departmental authorities.

Goals 5 and 6: Executive and Municipalities

Civil society, working groups or multilateral

Goals 1 and 2: relating to civil society and community representatives. CIRD, lively conscience, Paraguayan Foundation, Foundation PDA, GG and Partners, seeds for democracy, CEAMSO and World Bank.

Goal 3: World Bank.

Goal 4: Inter-American Development Bank (IDB), Roof Paraguay and neighborhood committees with appreciation, beneficiaries of FONAVIS.

Goals 5 and 6: National Team of Country Strategy (ENEP) and Public Council Private.

Citizen Oversight

Improvement of capacities in Citizen Oversight

COMMITMENT

10

Status quo or problem addressed

Limited channels of citizen participation, accountability, reporting mechanisms, of access to public information; and insufficient training in Social Watch.

Main Objective Promoting Citizen Participation and accountability, through training to citizenship, fairs of accountability, public hearings, systems of requirements citizens and campaigns of diffusion of the system of access to public information and complaints.

Brief description of the Commitment

Open new spaces for citizen participation and accountability and promote the social monitoring.

OGP challenges addressed

- 1. Increase of Public Integrity
- 2. More efficient management of public resources

Relevance

Improving the system of requirements citizens and public spaces will increase transparency. And with the strengthening of the capacities of CSOS, the help of the technology, increase the participation and accountability.

Ambition

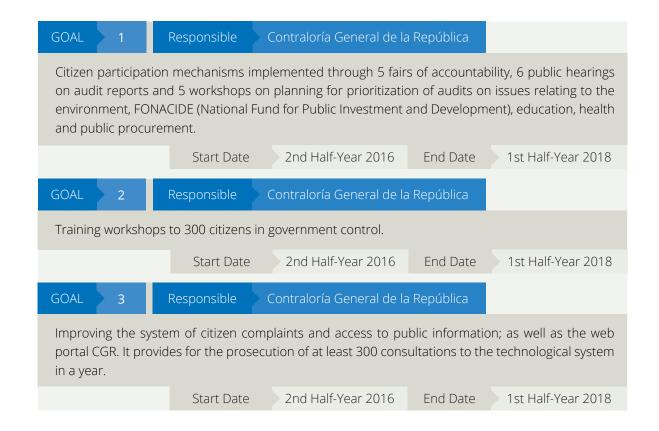
Empowerment of the OSC on issues relating to the control and accountability will contribute to a growing culture of control in the public sphere.

Strategic objectives of the PND 2030 / Objectives of Sustainable Development 2030

- **22.** Increase the access to public information, complaints and formalities by means of electronic networks / ODS16 Peace, Justice and Strong Institutions.
- **27.** Periodic accountability at all levels of government / ODS16 Peace, Justice and Strong Institutions.
- **47.** Ensure the transparency of public expenditure in the three levels of government and in the three branches of the State (indexes of transparency, corruption and use of the public information systems) / ODS16 Peace, Justice and Strong Institutions.

It is relevant to the following principles:

Transparency ✓ Accountability ✓ Participation ✓ Technology and Innovation ✓



Contraloría General de la República (CGR)

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Other Actors Involved

Government

Goal 1 and 2: Ministry of Planning for Economic and Social Development (STP) - search for synergies of actions with the Municipal Development Councils.

Goal 3: National Anti-corruption secretariat (SENAC) and Ministry of Justice (MJ)

Civil society, working groups or Multilateral

CEAMSO, FEDEM, IDEA, Seeds for Democracy and the media and U.S. Agency for International Development.

5. PARTICIPANTS OF THE PROCESS OF CO-CREATION PLAN

The followings participated in the elaboration of the Open Government Paraguay - third National Action Plan 2016-2018 within the frame of the Working Groups:

GOVERNMENT INSTITUTIONS

- 1. Gabinete Civil de la Presidencia de la República
- 2. Ministerio de Agricultura y Ganadería (MAG)
- 3. Ministerio de Educación y Cultura (MEC)
- 4. Ministerio de Justicia (MJ)
- 5. Ministerio de Obras Públicas y Comunicación (MOPC)
- 6. Ministerio de Salud Pública y Bienestar Social (MSPBS)
- 7. Ministerio de Relaciones Exteriores (MRE)
- 8. Ministerio de la Mujer (MINMUJER)
- 9. Ministerio del Interior (MDI)
- 10. Secretaría Técnica de Planificación del Desarrollo Económico y Social (STP)
- 11. Secretaría Nacional Anticorrupción (SENAC)
- 12. Secretaría Nacional de Tecnologías de la Información y Comunicación (SENATICS)
- 13. Secretaría de Acción Social (SAS)
- 14. Secretaría de Información y Comunicación (SICOM) / Paraguay TV
- 15. Secretaría de Políticas Lingüísticas (SPL)
- 16. Secretaría del Ambiente (SEAM)
- 17. Secretaría de la Función Pública (SFP)
- 18. Secretaría Nacional de Cultura (SNC)
- 19. Secretaría Nacional de la Juventud (SNJ)
- 20. Secretaría Nacional de la Niñez y la Adolescencia (SNNA)
- 21. Secretaría Nacional por los Derechos Humanos de las Personas con Discapacidad (SENADIS)

- 22. Administración Nacional de Electricidad (ANDE)
- 23. Banco Central del Paraguay (BCP)
- 24. Caja de Jubilaciones y Pensiones de Empleados Bancarios
- 25. Comisión Nacional de Valores (CNV)
- 26. Dirección General de Estadística, Encuestas y Censos (DGEEC)
- 27. Dirección General de Migraciones (DGM)
- 28. Dirección Nacional de Aduanas (DNA)
- 29. Dirección Nacional de Aeronáutica Civil (DINAC)
- 30. Dirección Nacional de Contrataciones Públicas (DNCP)
- 31. Empresa de Servicios Sanitarios del Paraguay S.A. (ESSAP)
- 32. Fondo Ganadero (FG)
- 33. Fondo para la Excelencia de la Educación y la Investigación
- 34. Instituto de Previsión Social (IPS)
- 35. Instituto Forestal Nacional (INFONA)
- 36. Instituto Nacional de Desarrollo Rural y de la Tierra (INDERT)
- 37. Procuraduría General de la República (PGR)
- 38. Programa Nacional de Becas Carlos Antonio López (BECAL)
- 39. Servicio Nacional de Promoción Profesional (SNPP)
- 40. Servicio Nacional de Saneamiento Ambiental (SENASA)
- 41. Unidad Técnica del Gabinete Social (UTGS)
- 42. Corte Suprema de Justicia (CSJ)
- 43. Honorable Cámara de Senadores (HCS)
- 44. Honorable Cámara de Diputados (HCD)
- 45. Contraloría General de la República del Paraguay (CGR)
- 46. Gobernación Departamento Central
- 47. Municipalidad de Fernando de la Mora

CIVIL SOCIETY

Organizations

- 1. Asociación de Padres de Personas con Síndrome de Down de Itapúa
- 2. Asociación Internacional de Mujeres de Empresa (AIMEPA)
- 3. Asociación Paraguaya de Personas con Artritis Reumatoidea y Afines (APPARA)
- 4. Asociación Trinidad
- 5. Centro de Estudios Ambientales y Sociales (CEAMSO)
- 6. Centro de Información y Recursos para el Desarrollo (CIRD)
- 7. Centro Nacional de Entrenamiento (CENAE)
- 8. Con mirada de mujer
- 9. CONAVE. Comisión Vecinal Fernando de la Mora
- 10. Conciencia Viva
- 11. DECIDAMOS, Campaña por la expresión ciudadana
- 12. ECO PLAN Consultores Ambientales y Asociados
- 13. FEDAVIFA Movimiento Apostólico de Schoenstatt
- 14. Federación de Entidades Vecinalistas del Paraguay (FEDEM)
- 15. Fondo de Conservación de Bosques Tropicales (FCBT) Paraguay

- 16. Fundación Itá Enramada
- 17. Fundación Libre
- 18. Fundación Moisés Bertoni
- 19. Fundación Paraguaya
- 20. Fundación PDA
- 21. Fundación Prof. Dr. Reinaldo Decoud Larroza
- 22. Fundación Saraki
- 23. Fundación Teletón
- 24. Good Neighbors Paraguay
- 25. Grupo Impulsor de Acceso a la Información Pública (GIAI)
- 26. Instituto de Derecho y Economía Ambiental (IDEA)
- 27. Juntos por la Educación
- 28. Mingarã, Asociación para el Desarrollo Sustentable
- 29. Organización Paraguaya de Conservación y Desarrollo Sustentable (OPADES)
- 30. Paraguay Educa
- 31. Programa AGORA PY
- 32. reAcción Paraguay
- 33. Red Universitaria de Latinoamérica y el Caribe para la Reducción de Riesgo de Desastres (REDULAC/RRD)
- 34. Sajonia libre y social
- 35. Semillas para la Democracia
- 36. TECHO Paraguay
- 37. World Resources Institute (WRI)
- 38. World Wildlife Fund for Nature (WWF) Paraguay

Academia

- 39. Escuela Judicial del Paraguay
- 40. Facultad de Derecho de la Universidad Nacional de Asunción (UNA)
- 41. Facultad Politécnica de la Universidad Nacional de Asunción (UNA)
- 42. ISPA Instituto Superior Profesional Avanzado
- 43. Universidad San Carlos
- 44. Universidad Técnica de Comercialización y Desarrollo (UTCD)

Private Sector

- 45. G & G Asociados
- 46. Girolabs
- 47. Jardín Crecer Jugando
- 48. Radio Cáritas
- 49. Silvera, Lezcano & Asociados | Abogados
- 50. SxD Consultora
- 51. Unión Industrial Paraguaya (UIP)

MULTILATERALS AND WORKING GROUPS

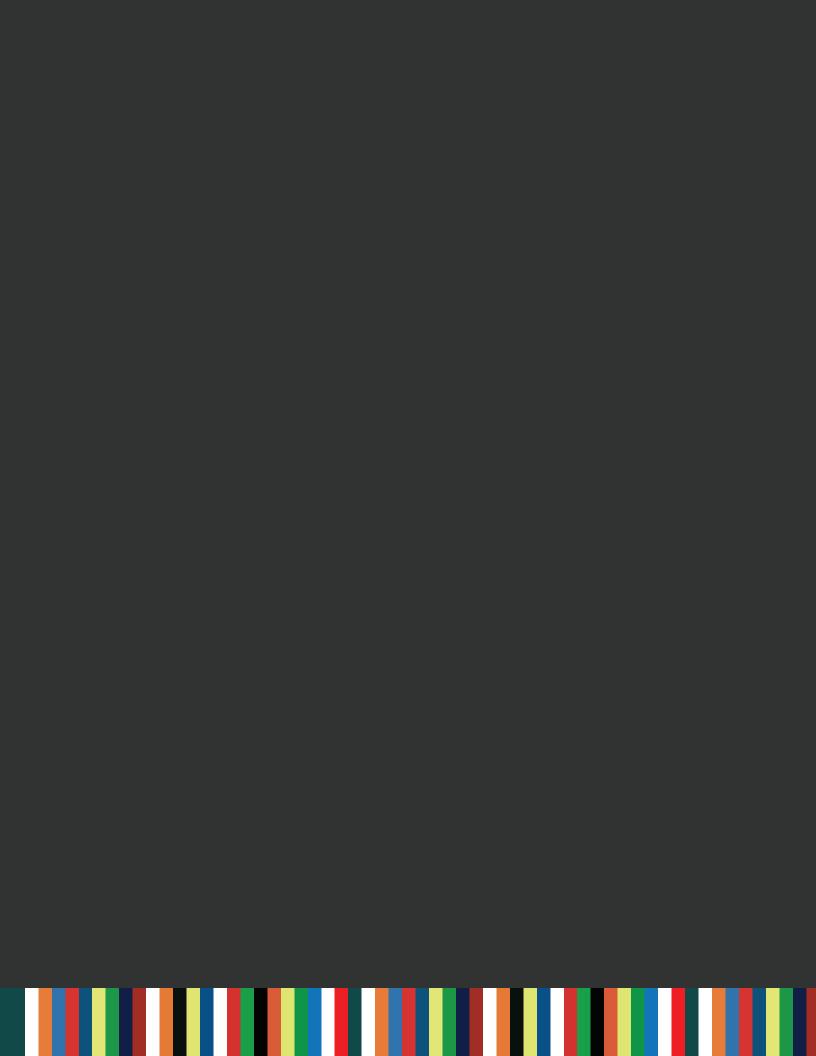
- 1. Access Info Europe
- 2. Banco Mundial
- 3. BID
- 4. Grupo de Trabajo AGA Acceso a la información Pública
- 5. Grupo de Trabajo AGA Anticorrupción
- 6. Grupo de Trabajo AGA de Apertura de Recursos Naturales
- 7. Grupo de Trabajo AGA de Datos Abiertos
- 8. Grupo de Trabajo AGA de Transparencia Fiscal
- 9. Instituto Nacional de Transparencia Acceso a la Información y Protección de datos personales (INAI)
- 10. Red de transparencia y Acceso a la Información Pública (RTA)
- 11. USAID

Related Links

More detailed information on Paraguay Open Government and the co-creation process of its third Action Plan can be found on:

- Paraguay Open Government website: www.gobiernoabierto.gov.py
- News: www.gobiernoabierto.gov.py/noticias
- Documents/ Materials: http://www.gobiernoabierto.gov.py/documentos
- Control board of the Second Action Plan of Paraguay Open Government: www.gobiernoabierto.gov.py/avances
- Co-creation Process of the Action Plan of Open Government 2016-2018 Section: www.gobiernoabierto.gov.py/plan2016-18
- Paraguay Open Government on Facebook: www.facebook.com/gobiernoabiertopy
- Paraguay Open Government on Twitter: twitter.com/paraguayabierto
- Channel on YouTube with streaming recordings of the meetings of the Working Groups for the third plan, #GobiernoAbiertoPy programs, among others.
 bit.ly/GobiernoAbiertoYoutube
- Paraguay section in the Open Government Partnership Portal www.opengovpartnership.org/country/paraguay
- National Development Plan Paraguay 2030 www.stp.gov.py/pnd/
- Sustainable Development Agenda 2030 www.un.org/sustainabledevelopment/es/
- Open Government Partnership (OGP) website www.opengovpartnership.org/es





PLAN DE ACCIÓN 2016 - 2018





