

OPEN GOVERNMENT PARTNERSHIP

Romania National Action Plan July 2014 – June 2016

END OF TERM SELF-ASSESSMENT REPORT

30 September 2016

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1. Introduction

The Romanian Government is a member of the Open Government Partnership since 2011 and its action plan commitments were designed to achieve the objectives of the agreement: to promote transparency and the fight against corruption, to encourage civic participation and the use of new technologies in administration.

The second NAP approved after joining the Partnership, covering 2014-2016, followed the model required by the OGP, thus being the result of consultations and communication between central administration and civil society. The efforts of the OGP team¹ from the Chancellery of the Prime-Minister, that is in charge with coordinating and monitoring the OGP National Action Plan since 2013, were strengthened by the support received from non-governmental organisations, especially the NGOs that form the Coalition for Open Data².

Following the co-creation of the Plan commitments, the approach was to also implement them through shared actions of the administration and civil society, as well as to continue this way of working for the third National Action Plan 2016-2018.

In 2016, the Romanian Government has strengthened its open governance efforts by establishing the Ministry for Public Consultation and Civic Dialogue, with the mission to improve access to information and transparency in the public sector, increase civil society participation in the decision-making process and the consultations with the non-governmental sector.

2. National Action Plan Development Process

A. Consultation during NAP development



¹ <u>http://ogp.gov.ro/</u>

² <u>http://datedeschise.fundatia.ro/</u>

The draft of the 2014-2016 National Action Plan was based on the proposals received from the central administration and those received from the civil society, and followed the timeline that was published by the Chancellery of the Prime-Minister on the ogp.gov.ro website prior to consultation, and was also presented during the first public consultation meeting that took place in February 2014. The resources on which the debates and consultations were based were published on the ogp.gov.ro website, in a timely manner.

During 7-31 May 2014, the public consultation on the final draft of the new National Action Plan took place, and the received comments were taken into account in the final version of the Plan. Although the comments and recommendations were included in the NAP draft, we did not publish a detailed report on why it was decided to include some of the comments and some not. However, these decisions were explained and detailed during a meeting with the representatives of the civil society that submitted the respective comments and recommendations.

The consultations for the new Plan were also included by the Chancellery in the OGP Club meetings, in which stakeholders from the public administration, the civil society, the public and private sector or the academic sector held informal debates on opening administration and government.

Information regarding the consultations was published on the ogp.gov.ro website and on social media (the OGP Romania Facebook page).

B. Consultation during implementation



During the Plan implementation period, the OGP Club hosted series of debates on specific themes related to the NAP commitments: transposing of the provisions of the Directive on the re-use of public sector information, open legislation and justice, open data, online communication for the public administration, open contracting data standard, health, open access, open data from the subnational level. In 2016, a series of working meetings and debates were held to discuss the possible continuation of certain commitments in the 2016-2018 Plan, such as open access, access to public information or open contracting.

Online consultations also too place for the Open data publishing Guide, the 2015 Selfassessment report, the 2015 IRM Report and the continuation of previous commitments in the new Plan. The collaboration of the OGP governmental unit with the members of civil society consisted not only in consultations, but also continued in the implementation and evaluation phases, as well as in participating to and/or organising different events in partnership³.

The Coalition for Open Data endorsed the OGP related actions of the government and helped organise the information and training sessions, participated in the development of supportmaterials, promoted OGP efforts through social media.

C. Brief description of the consultation period for the Self-Assessment Report

The representatives of the Coalition and the OGP team agreed on the process of drafting the self-assessment report: first the implementation status of all commitments would be monitored and included in the report and, afterwards, the Report would be made public for the consultation period.

As such, during 2-15 September 2015, the draft of the Self-assessment Report has been published online for public consultation, and, on 28 September a public debate was organised on the subject of the final version of the Report as part of the monthly OGP Club meeting. 51 persons took part in the debate, from the leading agencies and NGOs involved in the NAP, as well as from other public institutions. Most of the comments received during the consultation period came from the OGP Club debate, and the proposals and observations on the NAP actions are included in the final version of the Report, published on the ogp.gov.ro website (http://ogp.gov.ro/rapoarte/).

In 2016, public consultations on the Self-assessment Report were announced since January, with the publication of the proposed 2016 OGP Action Calendar (http://ogp.gov.ro/noutati/propunerea-calendarului-de-actiuni-pentru-anul-2016/).

On 5 September, a public debate was announced for the date of 15 September regarding the self-evaluation of the 2014-2016 NAP implementation. The Report was available for public consultation from 13-27 September. Submitted observations were included in the final version of the Report, published on the ogp.gov.ro website on 4 October.

3. IRM Recommendations

For the development of the 2014-2016 National Action Plan, we capitalized on the lessons learned from the implementation of the previous plan, but also took into account the

³ As detailed in 6. Conclusions, B. Other initiatives

recommendations from the assessment report of the Independent Reporting Mechanism and the priorities agreed upon by both the representatives of the government and the civil society. Thus, following public consultations, it was established that some of the prior uncompleted commitments will be reassessed and continued, while others will be abandoned. As such, the 2014-2016 Plan included some revised commitments from the previous plan as well as new, clear, succinct, and action-oriented measures that were to be implemented in the two-year period it covered.

The first year of implementation (2014-2015) of the 2014-2016 NAP was assessed through both the Self-assessment Report developed by the Chancellery and civil society in September 2015 and through the IRM Report published in February 2016. The IRM Report was published on the ogp.gov.ro website and was discussed during the Open Government Week debates. The IRM Report and mechanism were presented by Tinatin Ninua, Research Manager, the Independent Reporting Mechanism and Dani Sandu, Independent Researcher, IRM Romania.

In drafting the commitments for the new 2016-2018 action plan, we tried to comply with the general recommendations of the 2016 IRM Report on the next steps for OGP:

1. Give the next OGP national action plan a higher normative force, approving it by governmental decision.

The new Steering Committee will analyse the need and opportunity of this recommendation.

2. Increase accountability and institutional capacity within the OGP process in order to extend the implementation both on a national and on a local level

In the first phase, a series of pilot projects will be implemented locally (Subnational). These will be the starting point and will help gather experience for the development of a larger scale program aimed at increasing the number of local OGP contact points, as well as training of public servants and public awareness raising.

3. Make OGP/SNA (National Anti-corruption Strategy) actions more prominent and extend institutional responsibility by raising the number of responsible persons designated within institutions

Within the pilot project described above, the OGP coordination team from the Chancellery of the Prime-Minister will work in collaboration with the SNA team from the Ministry of Regional Development and Public Administration that undertook similar actions through the 2012-2015 SNA campaign with local authorities, as well as with the team from the MCPDC.

4. Improve the role of public consultations

Starting 2015, the Ministry for Public Consultation and Civic Dialogue was assigned attributions in this field and has developed a Guide on transparency and efficiency in the public consultation process, including the standardization of the public consultation procedure. The guidebook will be disseminated to all 3200 territorial and administrative

divisions (municipalities). To increase the administrative capacity of central institutions for public consultation, the ministry has organised 7 debates on topics of interest for the civil society with ministries such as: the Ministry of National Education, the Ministry of Regional Development and Public Administration, the Ministry of Environment or the Ministry of Communications and Information Society. In its 5 months of activity, the Ministry for Public Consultation and Civic Dialogue has made 9 visits to local authorities to promote open government at the subnational level and collaboration with the associative, non-governmental sector.

The Government dedicated a section of this Plan to the public consultation process - Improving citizen access to the decision-making process.

5. Increase public awareness on the OGP action plan in Romania

This objective is inherently linked to all OGP activities and, from the experience gained so far, it proved to depend on the number and degree of involvement of stakeholders. Unfortunately, efforts undertaken so far did not produce satisfactory results at the local level, where strategies and campaigns must be specifically designed to target regional/local issues.

4. Implementation of National Action Plan commitments

The commitments are structured on four major topics:

I. enhancing transparency and administrative efficiency;

II. increasing the quality and quantity of open datasets published by the public institutions;

III. training human resources in the field of open data;

IV. disseminating information on the OGP principles and promoting the open data concept in an accessible manner.

I. ENHANCING TRANSPARENCY AND ADMINISTRATIVE EFFICIENCY

PUBLISHING THE PUBLIC INTEREST INFORMATION ON A SINGLE GOVERNMENT PORTAL: TRANSPARENTA.GOV.RO

Lead Agency		Chancellery of the Prime-Minister				
Name of respo	onsible	Radu Puchiu				
person						
from impleme	enting					
agency						
Title, Departn	nent	Secretary of Stat	te			
Email		radu.puchiu@go	ov.ro			
Phone		+4021.314.34.00	0/1018			
Other Go	vernmen	Public institution	ns			
involved t						
actors Civ	vil society	Open Data Coali	tion			
Main Objectiv	e	Increasing the tr	ransparency of p	oublic administrati	on	
Brief Descript	ion of	Public institutions will upload on the gateway the information				
Commitment		that is subject to compulsory disclosure according to Law no.				
		544/2001.				
Relevance		Transparency	Accountabilit	y Public	Technology	
				participation	and	
					innovation	
		\checkmark				
		Promoting government transparency is one of the main objectives				
		of the OGP. This project will confirm to this objective by				
		facilitating the public's access to information of public interest on				
		a single government gateway.				
Ambition		Improving public services by facilitating access to information				
		regarding public institutions.				
Completion level		Not started	Limited	Substantial	Completed	
		\checkmark				
Description	of the	-	-	ation of this con		
results		caused by adr	ministrative iss	sues: lack of ad	equate human	
		resources and absence of a normative framework that would				
		allow the ministries to upload and regularly update public				

	information on the single gateway.			
End date	June 2016			
Next steps	 The commitment will be continued in the 2016-2018 NAP: Access to Information - Centralized publishing of public interest information on the single gateway transparenta.gov.ro. Following the standardization process and the harmonization of legislation in this field, the pre-requisites for centralized publishing will be achieved. The Ministry for Public Consultation and Civic Dialogue will provide methodological assistance based on its activity and experience, while the Chancellery of the Prime-Minister will develop the platform. 			

MAKING AN INVENTORY OF THE DATASETS PRODUCED BY THE MINISTRIES AND SUBORDINATE AGENCIES						
Lead Agen	су	Public institutio	ns			
Name of re person from imple agency	•	Angela Benga				
Title, Depa	artment	Prime-Minister		s and Design, Ch	ancellery of the	
Email		angela.benga@g	<u>30v.ro</u>			
Phone		+4021.314.34.0	0/1152			
Other	Government	Chancellery of t		er		
involved actors	Civil society	Open Data Coali				
Main Obje	ctive	-	Enhancing administrative transparency; Increasing the quality and quantity of open datasets published by the public institutions;			
Brief Desc	-	As a result of this commitment, the ministries and their				
Commitme	ent	subordinate agencies will create, publish and keep up to date inventories of the datasets they prepare, whether published or unpublished.				
Relevance		Transparency	Accountabilit	y Public participation	Technology and innovation	
		\checkmark	\checkmark	\checkmark	\checkmark	
		Improving transparency and efficiency in public administration				
Ambition		Increasing publ	Increasing public integrity and more effectively managing public			
	1 1	resources	1 1	Calculation (1)		
Completio	n level	Not started	Limited	Substantial	Completed	
Descriptio	n of the results	<u> </u>				
-	the open data G		Design, in co	nent for Online llaboration with p palition, developed	members of the	

 2. The ministries and their subordinate agencies will be required to establish and enforce the internal processes needed for: a) identifying all the datasets they generate that could be published in an open format; b) regular assessment and update of the datasets (December 2014) 	for the publication of open data in February – March 2015. The Guidelines were sent to the ministries for dissemination and is published on the home page of the ogp.gov.ro website. According to the reports received from the ministries, at the central level, the procedures have been developed.
3. The ministries will create inventories of the datasets that may be published in an open format, whether published or unpublished. These lists will include both the datasets generated at the central level (ministry) and those generated by subordinate agencies. (April 2015)	Many of the datasets included in the inventories do not meet the open data criteria (for example PDFs and DOCs were included). In many cases, the inventories are incomplete, due to lack of response from the subordinate agencies. The ministries that have not submitted the datasets inventories are: the Ministry of Economy, Commerce and Relations with the Business Environment and the Ministry of Transport.
4. The inventories will be gathered in a single database by the Chancellery of the Prime-Minister, and will include: the name of the dataset, the agency that owns it, the available format, the proposed date for publishing and the proposed updating frequency. The centralized inventory will be published online on ogp.gov.ro and, based on requests and feedback received from the public through an online form, it should also facilitate the prioritization of the publication of particular datasets. (December 2015)	The centralised inventory is published on the ogp.gov.ro website. With the 2016 monitoring of the implementation of this commitment, the Chancellery included a reminder of the provisions of art.9 of Law no.299/2015 amending Law no.109/2007 on the re-use of public information: (1) Public institutions must ensure conditions to facilitate access to available documents by publishing the lists of available documents and
	 by designating the persons responsible for ensuring access and re-use. (2) To facilitate access to and search of the documents published in an electronic format and machine-readable format, public

		 institutions must publish the documents referred to in paragraph (1) on the governmental open data portal – data.gov.ro, along with the relevant metadata, following the portal guidelines. (4) The documents referred to in paragraph (1) may be uploaded by the public institutions either on their own internet pages or on portals with links to the lists of datasets, mentioning the points of information. 	
End date	December 2015		
Additional information	informationAn issue that affected the implementation was the compeople working on the open data inventories is institutions.During the 28 September meeting, members of the Coal Open Data made a series of recommendations regard inventorying of datasets. These are included in a compublished online, availablehttps://docs.google.com/document/d/1x5S-1zIUQ35DllcxXS9pUZBQBxr9AQqz33QD5laZX-A/edit.		
	number of open Chancellery will drafting of proce status of dataset central institutio	project entitled "Increasing the quality and datasets published by public institutions", the make an analysis within ministries on the edures for the publication of open data and the es inventories. There will be 5 piloted local and ons that will be given assistance in drafting making the inventories.	

ENSURING THE FREE ONLINE ACCESS TO NATIONAL LEGISLATION							
Lead Agency	Ministry of Just	ice					
Name of responsible person from implementing agency	TBC						
Title, Department							
Email							
Phone	+4 0372 04 11				. -		
Main Objective	_				ational legislation		
Brief Description	-		-	-	cation to ensure		
of	-		-		ooth Romanian ci	-	
Commitment	-				e from the Eur European legislat	-	-
Relevance	Transparency	A	ccountability		Public participation	Technology and innovation	7
	\checkmark						
	Ensuring the fr	ee o	online access to	o up	p-to-date nationa	llegislation	
Ambition	Improving pub			1			
Completion level	Not started	Li	mited	Sı	ubstantial	Completed	
						\checkmark	
Description of the re							
1. The ministry electronic application free access of citizens to the national legisla (December 2014)	launched the Portal (legisla	bet atie	per 2014, the M ta version of the r e.just.ro). The off anuary 2015.	ational legislat	ive		
2. Testing of the dev application (February 2015)	veloped electror	ic	Testing of the	e ap	plication was suc	cessful.	

Γ

ctronic application	The national legislative database has been		
ected with the	interconnected with the European portal N-Lex,		
portal N-Lex	and can be accessed at the following link:		
	http://eur-lex.europa.eu/n-		
	lex/legis ro/rodb form en.htm		
	The national legislative database can also be		
	accessed through an API:		
	http://legislatie.just.ro/ServiciulWebLegislatie.htm		
Using data obtained through the API, the next steps should focus on			
the development o	f applications that are specific to different areas.		
Representatives of	of the civil society (Open Society Foundation,		
Association for T	echnology and Internet) mentioned a number of		
subjects that requi	re further clarification:		
 the status o 	f the database of the Official Journal;		
• what are the plans for portal update and maintenance after the			
end of the current European funding;			
	the ministry plan to solve technical problems		
	d by users of the portal.		
	June 2015 Using data obtain the development of Representatives of Association for T subjects that requi • the status of • what are the end of the of • how does		

AMENDING LAW 109/2007 ON THE RE-USE OF PUBLIC SECTOR INFORMATION						
Lead Agen	су	Ministry of the	Information Soci	iety		
Name of re person from imple agency	-					
Title, Depa	rtment					
Email						
Phone		+4 021 311 41 6	50			
Other	Government	Ministry of Justi	ice			
involved	Civil society		Technology and	Internet		
actors	- t -i	Open Society Fo			former time and	
Main Obje	ctive	Ensuring the optimal use of public sector information and improving interaction between government, citizens and the business sector				
Brief Desc Commitme	-	The objective of this commitment is to create the legal framework for the publication of public data in an open, re- usable format, by implementing the provisions of the new European legislation.				
Relevance			Accountabilit	y Public participation	Technology and innovation	
		\checkmark			\checkmark	
		Use of new technologies to improve governance and citizen participation, particularly by developing and implementing open data related policies.				
Ambition		Improving public services: creation of new services and applications for citizens, public institutions and private sector.				
Completion level		Not started	Limited	Substantial	Completed	
				\checkmark		
Descriptio	n of the results	5		I		
the re-use of	of data and the j	egal framework f publication of op the provisions	en Information	2015 the Mir Society publish ultation, the draf		

Directive 2013/37/EU	amending the	Law 109/2007 regarding the re-use of public			
Directive 2003/98/CE or	Ũ	, , , , , , , , , , , , , , , , , , , ,			
Public Sector Information	n, thus amending	debate was held at the headquarters of the			
Law 109/2007.	-	Ministry.			
On the suggestion of civil	society, proposals	On 28 July 2015, the Government approved			
to create a legal framework	for open data will	the draft Law and it was sent to the			
also be taken into account.		Parliament for analysis and approval. It is			
		estimated that the Law will be approved by			
(June 2015)		the end of October 2015.			
End date	June 2015				
Additional information	Representatives of	f the civil society (Association for Technology			
	and Internet, Oper	n Society Foundation) asserted that the public			
	consultation proc	ess for the draft Law should be given more			
	consideration. They believe that the amended Law should				
	include much more detailed procedures for the publishing of				
	open data and proposed to continue the amending process				
	through Parliamen	through Parliament.			

OPENING DATA COLLECTED FROM THE NATIONAL HEALTH SYSTEM							
Lead Agen	су	Ministry of Hea	Ministry of Health				
Name of re person from imple agency	-	Cristian Petcu					
Title, Depa	rtment	Coordinator for	the Integrity Co	mpartment			
Email		cristian.petcu@	<u>ms.ro</u>				
Phone		+4 021 307 25 4	41				
Other involved actors	Government Civil society	Open Data Coali	ition				
Main Obje		8	1 5	national health sys			
Brief Desc Commitme	-	The Ministry of Health will develop the models for two information platforms: one monitoring the procurements of public health units and one monitoring the activity of the Ethical Councils in public health units. The available data will be published in an open format.					
Relevance		-	Accountabilit	y Public participation	Technology and innovation		
		\checkmark		✓			
		related activitie	es, has taken p published open	hown great inter- art in discussions datasets produce	s with the civil		
AmbitionOpening the data collected from the public health syst represents an important step in enhancing transparency a fight against corruption, and last but not least, in improv public trust in the system.					ansparency and		
Completion level		Not started	Limited	Substantial	Completed		
			\checkmark				
Descriptio	n of the results	5					
A. Development of the legislative The activity of the Ethical Councils from th public health units is taking place i							

B. Development of the platforms		 accordance with the provisions of the Order no.145/2015 of the Minister of Health. In 2015 ethical Councils were established in 350 hospitals. In July 2016, data from these health units was centralised in the Report for the first semester of 2016 that was submitted for approval. In 2015, as part of the project entitled "Good Governance through Integrity and Accountability in the Romanian Health System, a Methodology for the monitoring of public procurement in public hospitals was 	
		developed (Ministry of Health, Agency for the Digital Agenda of Romania, Special	
		Telecommunications Service). Based on the	
		Protocol between the ministry and the Agency for the Digital Agenda – in charge	
		with the public procurement portal, the	
		ministry will obtain the database with all the acquisitions made by public health units in	
		Romania.	
C. Initiate the opening of	f collected data	The Ministry has started publishing data about public health units and data from the	
		public procurement database on an open	
End data	2016	format on the data.gov.ro portal.	
End date	2016		
Additional information		ation of the public and other stakeholders is	
	necessary, focusing on the content of the platform and an		
	assessment of possible risks.		

OPENING DATA COLLECTED FROM THE MONITORING OF PREVENTIVE MEASURES AS PART OF THE NATIONAL ANTICORRUPTION STRATEGY 2012-2015					
Lead Agency	Ministry of Health	Ministry of Health			
Name of responsible	Cristian Petcu				
person					
from implementing					
agency	Coordinator for the Integrity Compartment				
Title, Department			bartment		
Email	cristian.petcu@m	<u>s.ro</u>			
Phone	+4 021 307 25 41	1 1 .	1. 1 11. 1 1.	1	
Main Objective	Increasing integri	-	-		
Brief Description of Commitment	The ministry wil	-		-	
Commitment	monitoring the re				
Relevance	the gathered data Transparency	Accountability	-	Technology	
Relevance	Tansparency	Accountability	participation		
				innovation	
	\checkmark		\checkmark		
	Increase transpar	ency			
Ambition		ability of the		and legislative	
	anticorruption fra			ion of resources	
	for the effectivene	_			
Completion level	Not started	Limited	Substantial	Completed	
		\checkmark			
Description of the resu	lts				
1. The ministry will d	evelop the model	The single m	onitoring platform	m for hospitals	
information platform for	or monitoring the	and county pu	blic health units	was developed	
results of anticorru	ption preventive	and launched i	n June 2015.		
measures					
(December 2014)					
2. The ministry will pilo	•	-	is piloted, sin	ce June, in 5	
collaboration with civil		-	-		
improve their functiona	ittles based on the	-	e units filed int		
results			egarding the pa		
(June 2015)		petitions.	and data rega	ung received	
		-	of the pilot	project, the	
		no a result		project, the	

Г

	representatives of the ministry and of the		
		hospitals involved have identified ways to	
		improve the platform.	
3. Completion of the platfor	m	The procedures to implement the platform	
(July 2015)		nationwide (350 hospitals) were finalized.	
4. Initiate platform large-sc	ale use	-	
(January 2016)			
5. Opening collected data		Data from the patient feedback mechanism is	
(July 2016)		being published on the data.gov.ro portal.	
		Data regarding the implementation of anti-	
		corruption preventive measures in the	
		Ministry of Health and subordinate agencies	
		will be published starting January 2017.	
End date	2016		
Additional information	Better promotio	n of the project and enhanced participation of	
	the public and of	ther stakeholders are necessary, focusing on the	
	content of the pl	atform (NGOs, citizens, patient associations,	
	-	opers) and an assessment of possible risks.	
	The representatives of the Ministry mentioned that there are		
	issues with the medical personnel that is not used to providing		
	reports through		
	reports through	such platiornis.	

	OPEN CONTRACTING					
Lead Agen	су	National Agency	/ for Public Proc	urer	ment (ANAP)	
Name of re person from imple agency	responsible Oana Marc lementing					
Title, Depa	artment	Legal advisor				
Email		Oana.marc@ana	ap.gov.ro			
Phone		+40213118090				
Other involved actors	Government Civil society	Ministry of the Information Society (Digital Agenda for Romania Agency - AADR); Ministry of Public Finance; Ministry of European Funds Funky Citizens Association;				
Main Obje		Open Society Foundation Increasing Public Integrity More Effectively Managing Public Resources				
Brief Desc Commitme	-	This commitment aims to increase transparency and lead to a more efficient spending of public money by involving citizens in the public contracting process including tendering, performance and completion.				
Relevance		TransparencyAccountabilityPublicTechnologicalparticipationand		Technology and innovation		
		\checkmark			\checkmark	
		Increase transp	arency and effic	ienc	y in public spe	nding
Ambition		Involving citizens in the public contracting process including tendering, performance and completion.			ocess including	
Completio	n level	Not started	Limited	Su	bstantial	Completed
\checkmark						
	on of the results			·		
1. The agencies will initiate consultations and explore the possibility of obtaining technical assistance from the World Bank (the coordinator of open contracting efforts worldwide)On 12 September 2014, the representative of the Government (Chancellery of the Prim Minister, ministries, agencies) and of the SCOs took part in a video-conference we World Bank experts on Open Contracting.			ry of the Prime- s) and of the onference with			

(July 2014)	
2. The agencies will consult all stakeholders in the Romanian procurement system – citizens, civil society, public institutions involved in the process and deliver a written Report. The report should include an assessment of the present context and issues, identify needs and required resources and next steps recommendations for the implementation of open contracting in Romania.	With the support of the Open Society Foundation, Tim Davies, Electronics and Computer Science, Faculty of Physical Sciences Engineering, University of Southampton – UK, member of the team that developed the standards for open data from public procurement – the Open Contracting Data Standard – held a presentation on the OCDS subject.
(September 2014 - March 2015)	Following the publication in the Official Journal of the EU of the new legislative package for the modernisation of European norms on public procurement, the ANAP was in charge with transposing the new Directives in the national legislation.
	The Chancellery and the Agency for the Digital Agenda made a series of recommendations for the correlation of the new legislative framework with the OCDS implementation requirements. The datasets resulting from the implementation of the OCDS will be published on the data.gov.ro portal.
3. The agencies will carry out an open contracting pilot project to build on the findings and help adjust the international principles to the Romanian context. Representatives of the civil society will take part in development and monitoring of the pilot. (April – September 2015)	In February 2015, the representatives of the OGP Unit, of the Open Society Foundation and of Funky Citizens held talks at the AM-POCA (Management Authority for the Operational Programme Administrative Capacity), proposing that this would be the institution to implement the open contracting pilot. However, the busy schedule of the AM and the introduction of new legislative framework on public procurement prevented the materialization of this proposal.
4. Analysis and presentation of the pilot's results. The project evaluation report, developed in collaboration by the representatives of public administration and	

civil cociety will be precent	od in a public	
civil society, will be presented in a public conference.		
(October 2015)		
5. Depending on the conclus		
assessment Report, draft th		
amend current legislation to		
implementation of open cor	ntracting.	
(November 2015)		
End date	June 2016	
Additional information	observations relapublished on data the new public published on data the new public public pro have been submitted The commitment Open Contracting, Informing local and ce Implement (public pro Following te calls accord Tender/Ini Planning, Classification Publishing implement Selection of implement Selection of implement Piloting the institution, phases: d implement During the 15 Sep Report, the repre OCDS sections to procurement plate as support for th platform will allo	Academic Society submitted a series of ated to the public procurement dataset a.gov.ro and a series of recommendations for rocurement system (SICAP). These comments sed to the responsible institutions. will be continued in the 2016-2018 NAP – including the following actions: and training the public procurement staff in entral public institutions; ation of the OCDS in the e-licitatie.ro portal curement portal); the JSON standard, a webservice will serve API ding to the OCDS, covering: Buyer Information, tiation, Award, Contract, Implementation, Document, Budget, Item, Amendment, on, Contact Point, Value, Period; the datasets resulted from the OCDS ation, on the data.gov.ro portal; of one or more public institutions for the ation of a pilot on applying the OC principles; e implementation of OC principles in one public in collaboration with civil society, in all evelopment/planning, awarding, execution, ation/monitoring, completion, assessment. otember public debate on the Self-assessment sentatives of AADR presented a demo of the hat will be included in the new public form (SICAP), stating that the standard comes e automatic processing of data and that the ow for data analysis and interpretation. The ives also announced their intention to organise

a series of presentation sessions to detail the functionalities of
the new system, once the platform is officially launched.

OPEN ACCESS					
OPENING UP DATA RESULTED FROM PUBLICLY-FUNDED RESEARCH PROJECTS					ROJECTS
Lead Agen	су	Ministry of Natio			
		-	te for higher edu	cation, scientific	research and
		technological de			
Name of re	esponsible				
person		2. Octavian Rusu	1		
from imple	ementing				
agency					
Title, Depa	rtment		or European Affa		onal Authority
			search and Innovat	. ,	
			ctor Engineer - The	• •	ninistration of
			work for Education	n and Research	
Email		1. <u>bogdan.velear</u>			
		2. <u>octavian@roe</u>			
Phone		1. +4 021 318 30			
		2. +4 074463233	39		
Other		National Counci			
involved		National Trade Union Federation "Alma Mater"			
actors	Civil society	Open Society Foundation;			
		Transparency International;			
		Kosson Initiative			
Main Obje	ctive	Enhancing the impact of publicly-funded scientific research			
Brief Desc	ription of	The commitmen	t refers to the pub	lishing of studies	and results of
Commitme	ent	publicly-funded	research, as wel	l as the develo	pment of the
		framework that	will allow the ac	loption on a na	tional level of
		policies in accor	dance with the Co	mmission Recom	nmendation on
			nd preservation	of scientific	information
Relevance		C(2012) 4890. Transparency	Accountability	Public	Technology
Relevance		Transparency	Accountability		and
				participation	innovation
		\checkmark			
		Increase transpa	arency in public res	search spending	<u>.</u>
Ambition		Results of publi	icly-funded resear	ch can be disse	minated more
		broadly and faster, to the benefit of researchers, innovative			
		industry and cit	izens. Open access	can also boost t	he visibility of

	European research, and in particular offer small and medium- sized enterprises (SMEs) access to the latest research for utilisation.				
Completion level	Not started	Limited	Substantial	Completed	
		\checkmark			
Description of the results	6				
1. The responsible insti		• •	ciples are include		
monitor the implementat	-		ategy for Researc	-	
access principles in pul Romanian scientific	-	-	pproved by Gover	mment Decision	
programmes		929/2014. The Covernment	Decision 583	/2015 for the	
(Ongoing)			tional research, d		
(0.1.8011.8)			(PNCDI III)	-	
			the authors of p		
	1	hrough the Plan	to publish online	the summaries	
		of their publishe	ed works, withir	n a year from	
	-	oublication.			
		The implementation of the PNCDI III is the			
		responsibility of the National Authority for			
2. The responsible insti		Research and Innovation (ANCSI). Support activities and recommendations for Open			
issue recommendations			ok place and s	-	
development and use			training sessions		
license of institutional rep	_	AnelisPlus in 2014	-	5 ,	
for their integration in	to a single	Recommendations	s on the creation	on of national	
national gateway		repositories have been developed and published:			
(December 2015)		https://portal.anelisplus.ro/content/depozite-			
			elatia-cu-depozitu		
		Some institution			
			sitories: the Danu w.arthra.ugal.ro/]		
		oan Cuza	• • • •		
			c.ro/cercetare/pu		
		stiintifice/).			
		Гhe national Оре	nAccess reposito	ry was created	
		5	•	ublish on it	
			ess.anelisplus.ro/	-	
			created for the Na		
3. Drawing up proposals		-	Institute for Indus Ovidiu Voicu	0.1	
public policies on open acc	-	•	nitted a proposa		
public policies on open dee		Sundacion, Subi		a for the next	

(December 2015)		steps in open access policies development. The		
(December 2013)		proposal was accepted by the ANCSI		
		representatives, granted financing sources are		
		found to implement the proposed activities.		
End date	June 2016			
Additional	The Open Data Coalition partners consider it is necessary to maintain			
information	a direct and re	gular dialogue on actions included in the NAP		
	commitment betw	veen the leading agency and the other stakeholders –		
	from both the civi	l society and the government.		
		sentatives consider that it is necessary to include in		
	-	jects a chapter for the payment of articles published		
		peer-reviewed journals, so that the authors may		
		reer from the scientific research activities.		
		problems identified by the ANCSI regarding the		
	U			
	publishing in the open access institutional repositories there are:			
	a) the advantages of publishing in an institutional repository are not			
	sufficiently known	5		
	b) lack of funds repositories;	at institutional level to create and manage the		
	•	d staff in research institutions to greate and manage		
	the repositories;	d staff in research institutions to create and manage		
	d) data repositor	ies creation requires documentation and research		
	period to identify	and replicate best practices.		
	In 2016, the re	presentatives of the civil society proposed the		
		the commitment in the new NAP. However, the		
	responsible agency did not agree with this proposal,			
		spects regarding the available financial and human		
	-	spects regarding the available mancial and numan		
	resources.			

II. INCREASING THE QUALITY AND QUANTITY OF PUBLISHED OPEN DATA					
Lead Agen	су	Chancellery of t	he Prime-Minist	er	
Name of responsible person from implementing agency		Andrei Nicoară			
Title, Depa	artment	Counsellor, Chai	ncellery of the P	rime-Minister	
Email		andrei.nicoara@gov.ro			
Phone		+4 021 314 34 0	00 / 1018		
Other	Government	Public institutio	ns		
involved actors	Civil society	Open Data Coalition; ActiveWatch; Association for Technology and Internet; Funky Citizens			
Main Obje	ctive	Increasing the q	uality and quant	tity of published o	pen data
Brief Desc Commitme	-	Publishing on a single gateway, data.gov.ro, of an increased number of high quality data sets delivered by public institutions, particularly datasets that are considered priorities for citizens and the business sector.			
Relevance		Transparency	Accountabilit	y Public participation	Technology and innovation
		\checkmark	\checkmark	\checkmark	\checkmark
		Increasing publi More effectively		c resources	
Ambition		The use of new technologies to improve governance: Opening an increasing number of datasets has become a standard of the modern public administration. However, it is important that the market is prepared for the innovative use of the data. Opening public data should become something that is actually used by citizens, the administration itself and the business sector.			
Completio	n level	Not started	Limited	Substantial	Completed
			\checkmark		
Descriptio	n of the results	5			

1. Creation, within the Department for Online Services and Design, Chancellery of the Prime-Minister, of a dedicated unit that will provide technical support for the data.gov.ro gateway (2014)	According to paragraph 4, art. 4 from the Government Decision no.464/2016 on the attributions, organization and functioning of the Chancellery of the Prime-Minister, the CPM is coordinating the information technology sector at the level of the whole public administration, including e-government projects and open standards.
2. Development, online publication and dissemination of Open Data Guidelines. The document will be subject to revisions and amendments so as to meet the needs of the stakeholders (September 2014)	The Open Data Guidelines were published, with a significant delay, in March 2015. In 2016, with the support of the Share-PSI network members from Romania, a series of best practices identified in the Share-PSI project will be included in the Guidelines. In 2017, the Guidelines will be completed with the methodology that is to be developed in the project entitled Increasing the quality and number of open datasets published by public institutions. The projects is funded through the 2020 European Social Fund.
3. The government of Romania has already published datasets that fall under the 14 high value areas as designated by the G8 Open Data Charter, and will continue its efforts to update and improve the quality of these datasets (Ongoing)	The Government of Romania continued its efforts to complete and update the datasets that fall under the 14 high value areas as designated by the G8 Open Data Charter: 686 datasets published by the end of September 2016 on data.gov.ro.
4. The ministries will release 111 new datasets by publishing them on the data.gov.ro gateway	104 out of the 114 proposed datasets have been published so far.
5. The publication of the datasets requested by the civil society will be monitored. The list comprising these datasets is currently published on the ogp.gov.ro website and will be updated regularly following written requests submitted to the Department for Online Services and Design. The status of the publication will also be regularly updated. The institution in charge of a specific dataset will inform the Department on the projected publication timeline and/or any challenges encountered.	The Department for Online Services and Design received requests for specific datasets during the hackathons organised on various issues, as well as during the public consultations on the new 2016-2018 NAP. Any such requests have been submitted to the competent authority. Non-written requests from stakeholders have also been submitted to the responsible institutions and, when necessary, the Chancellery organised joint meetings for further clarifications.

(Ongoing)			
6. The mechanism required for the collection and storing of compulsory metadata as defined in DCAT-AP will be embedded in the national data.gov.ro portal (2015)		In August 2015, the mechanism was launched for public testing. Programmers have been informed and invited to test it on: http://data.gov.ro/catalog.ttl.	
7. A mechanism that will assess the comprehensiven published dataset will be emb national data.gov.ro portal (2015)	ness of any		
8. The national vocabula developed and harmonised wit (2018)			
9. All informatization / digitization programmes that are either being implemented or under development in public institutions will be assessed and will be adapted to include open data technical specifications, so that by the time implementation is completed each institution will be able to easily export open data from its system to the national gateway		According to the provisions of Decision no.170/2015, this action is the responsibility of the IT Working Group (GLIT), under the co- ordination of the Technic-Economic Committee for the Information Society, created according to the provisions of the Government Decision no.941/2013.	
(2016) 10. A mechanism will be implemented allowing the public institutions to receive recommendations on the published datasets. The recommendations would be registered and would require an official answer from the institution within 30 days. (2015)		2015	
End date Jur	ne 2016		
Go pro qu ap pro da As	During the programming marathons organised by the Government in collaboration with the Open Data Coalition, the programmers identified a number of problems related to the quality of information in the datasets. Whenever such issues appeared the publishing institution was informed and the programmers' recommendations will be used to ensure higher datasets quality. As the opening of data is gradually expanding to the local level, such as cities, the Smart City Association suggested the		

Department should provide simpler open data publishing
procedures, designed specifically for the local authorities. This
need will be analysed as part of the project entitled Increasing
the quality and number of the open datasets published by public
institutions.

III. HUMAN RESOURCE TRAINING IN THE FIELD OF OPEN DATA						
Lead Agen	cy	Chancellery of the Prime-Minister				
Name of responsible Angela Benga						
person						
from impl	ementing					
agency		Councellor				
Title, Department		Counsellor Department for Online Services and Design				
Email		angela.benga@			/csigii	
Phone		+4021.314.34.0				
			·			
Other	Government	Public institutio				
involved actors	Civil society	Open Data Coal	ition			
Main Obje	ctive	Improving the e	expertise of the r	persor	ns designated	l as responsible
		Improving the expertise of the persons designated as responsible for publishing open data and of the potential data users				-
Brief Desc	ription of		-	-		the utility and
Commitme	ent	necessity of opening public data, it is essential that the publ			that the public	
		servants already in charge with this process are tra			ss are trained	
		accordingly.				
Relevance		Transparency	Accountabilit	5	ublic articipation	Technology and
				p.	articipation	innovation
Ambition	Amhition				./	
montion		√ Improving put	,	oreas	$\frac{\sqrt{1}}{100}$	√ integrity: More
		Improving pub	lic services; In		0.	√ integrity; More
Completio	n level	Improving pub	,	ources	0.	√ integrity; More Completed
Completio	n level	Improving pub effectively man	lic services; In aging public reso	ources	5	
		Improving pub effectively man Not started	lic services; In aging public reso Limited	ources	5	
Descriptio	on of the result	Improving pub effectively man Not started	olic services; In aging public reso Limited √	Subs	stantial	
Descriptio	on of the result	Improving pub effectively man Not started	lic services; In aging public reso Limited ✓ he The materia	Subs	stantial	Completed g sessions were
Descriptio 1. The resp course cu	on of the result	Improving pub effectively man Not started s es will prepare t naterials will	he The materia blic services; In aging public reso timited the The materia	Subsequences Subsequences als for the ns, br	stantial the training Open Da cochures; all	Completed g sessions were ta Guidelines, l the materials
Descriptio 1. The resp course cu	on of the result ponsible agencion rricula. The multine in an open	Improving pub effectively man Not started s es will prepare t naterials will	he The materia be delivered: presentation were public	als for the ns, br	stantial stantial • the training Open Da cochures; all on the ogp.	Completed g sessions were ta Guidelines, l the materials gov.ro website,
Descriptio 1. The resp course cu available o	on of the result ponsible agencion rricula. The multine in an open	Improving pub effectively man Not started s es will prepare t naterials will	he The materia blic services; In aging public reso Limited ✓ he The materia delivered: presentatio were publis sent by e-m	als for the ns, br shed	stantial the training Open Da cochures; all on the ogp. rinted and p	Completed g sessions were ta Guidelines, l the materials

		events.	
2. Publication of the training timeline		Notices of the training timeline had been	
(September 2014)		published on the ogp.gov.ro website at least	
		two weeks prior to the events.	
3. The responsible agencie		8 training sessions were organised, from	
training sessions on Open	Ũ	September 2014 to May 2015, by the	
4 training sessions will		Department for Online Services and Design,	
support of the Open Data C		with the support of the Open Data Coalition,	
(September 2014 - June 20	16)	at the prefectures from all over the country	
		(county / local government). The sessions	
		included sections dedicated to the open data	
		subject. Another 3 training sessions were held with	
		personnel from the Ministry of Labour (2	
		December 2014), National Library (5	
		February 2015) and Ministry of Culture (29	
		June 2015).	
4. Pilot with a public instit	ution, involving as	-	
many interested parts as possible: the			
administration, civil society, journalists,			
citizens, such as to identify relevant data and			
the required steps for its publication, update			
and use.			
The pilot will aim to	-		
practices from other count			
The phases of this project v 1. Selecting the institut			
2. Training the person			
open data publishin			
3. Identifying relevant datasets and their			
potential application			
4. Publishing the datasets;			
5. Assessing and presenting the findings.			
The results will b	e presented in a		
public conference.			
(March – June 2015)			
End date	2016		
Additional information	-	ntatives of the public administration and the	
		ociety agree that the processes of training and	
	dissemination of information on the open data subject are an		
	essential step for the implementation of further actions in this		

area.
However, the success of this process depends on the degree to
which people understand the role and benefits of opening public
data, as well as the efforts entailed.
In this regard, we agreed that trainings and a motivational
program would provide better results if it is tailored to the
profile of different stakeholders: public servant, member of the
academia, member of the IT community, representatives of start-
ups or SMEs and so on.
In 2017, as part of the project entitled Increasing the quality and
number of the open datasets published by public institutions,
training courses are planned for the public administration staff,
along with the creation and dissemination of information
materials on open data management.

IV. DISSEMINATING INFORMATION ON THE OGP PRINCIPLES AND PROMOTING THE OPEN DATA CONCEPT IN AN ACCESSIBLE MANNER					
Lead Agenc	Lead Agency Chancellery of the Prime-Minister				
Name of responsible person		Angela Benga			
from implementing agency					
Title, Department		Counsellor			
		Department for		and Design	
Email		angela.benga@g	<u>gov.ro</u>		
Phone		+4021.314.34.0	0/1367		
Other	Government	Ministries	Ministries		
involved	Civil society,	Open Data Coali	tion		
actors	Private				
	Sector				
Main Objective		Wider dissemination of open government principles and information leading to greater openness of the administration and enhanced citizen participation and engagement in policymaking and governance			
Brief Description of		Through this commitment the government aims to improve			
Commitment		dissemination and promotion of the open data concept, of			
		efforts to date and long term benefits.			
Relevance		Transparency	Accountabilit	-	Technology
				participation	
					innovation
		\checkmark	\checkmark	\checkmark	\checkmark
Ambition		Improving public services; Increasing public integrity; More effectively managing public resources			integrity; More
Completion	level	Not started	Limited	Substantial	Completed
			\checkmark		
Description	of the results	· · · · · · · · · · · · · · · · · · ·			
1. The C	hancellery wi	ll organise 1		on sessions were	U
information sessions with the ministries and personnel from the Ministry of Labour, the					
subordinate agencies, in collaboration with Ministry of Culture and the Ministry of					

the designated once data manually	Economy
the designated open data responsible	Economy.
persons (June 2016)	
2. The Chancellery will organise 17 mixed	
group workshops with representatives of the	
administration, the civil society and private	
sector to discuss challenges, identify	
solutions and promote best practices	
(June 2016)	
3. The Chancellery will organise 8	From September 2014 to May 2015, 8
information sessions for the prefectures'	information sessions have been organised,
staff	with about 100 participants from the
(June 2016)	prefectures of all counties.
4. The Chancellery will organise 2	On 18 March 2015, an information session
information sessions for the Association of	took place in Oradea (capital city of Bihor
Romanian Towns	County) on OGP principles and open data.
(June 2016)	
5. The Chancellery will organise 2	
information sessions for the Association of	
Romanian Communes	
(June 2016)	
6. The Chancellery will organise 2	
information sessions for small and medium-	
sized enterprises	
(June 2016)	
7. The Chancellery will continue to organise	From June 2014 to September 2016, the
the monthly public meetings of the OGP Club	Chancellery held monthly meetings of the
(June 2016)	OGP Club. Participants included representatives of the public administration,
	of the civil society and of the business sector.
	The subject and invitations have been made
	public on the ogp.gov.ro website and through
	mailing lists, at least one week prior to the
	event. The summaries of all meetings have
	also been published and are available on the
	website (http://ogp.gov.ro/club-
	ogp/arhiva/).
8. The ogp.gov.ro website will be regularly	Information, materials and news regarding
updated to include relevant OGP or open data	the OGP and NAPs are regularly posted on
related efforts, both national and	the ogp.gov.ro website.
international.	
(June 2016)	The website hosts public consultations on
	36

		OGP issues, debate invitations, summaries of		
		meetings, activity reports and so on.		
9. The Chancellery will p		Presentations, brochures on OGP and open		
principles through: leaflets		data were produced, published online and		
interviews, social media, o	nline forums and	distributed during our events.		
other available means				
(June 2016)		In November 2014, the official Facebook page		
		of OGP Romania was launched, and it is part of the OGP Unit's efforts to keep its		
		stakeholders up-to-date on open government		
		related events and news:		
		https://www.facebook.com/RomaniaOGP.		
		As acknowledgement and support of the joint		
		efforts of government, civil society and		
		business sector in implementing and		
		respecting the OGP principles, the		
		Chancellery of the Prime-Minister organized		
		the OGP Romania Awards in 2014 and 2016.		
		On the 2015 and 2016 International Open		
		On the 2015 and 2016 International Open Data Day, the Chancellery and members of		
		the civil society, with the support of the		
		embassies of the United Kingdom, United		
		States and the Netherlands, organised several		
		events promoting open government and open		
		data.		
		In 2015 and 2016, as part of the Internship		
		Program organised by the Government of		
		Romania, information sessions were held for the interns.		
		the interns.		
		The representative of the OGP unit from the		
		Chancellery has given media interviews on		
		the subject of the OGP, open government and		
		related events, on numerous occasions in		
		2015 and 2016.		
End date	2016			
Additional information	-	ntatives of the public administration and the		
		embers of civil society agree that the processes of training and		
	dissemination of information on the open data subject are an			

essential step for the implementation of further actions in this
area.
However, the success of this process depends on the degree to
which people understand the role and benefits of opening public
data, as well as the efforts entailed.
In this regard, we agreed that the training and motivational
program would provide better results if it is tailored to the
profile of different stakeholders: public servant, member of the
academia, member of the IT community, representatives of
start-ups or SMEs and so on.
In 2017, as part of the project entitled Increasing the quality and
number of the open datasets published by public institutions,
information materials and data visualisations instruments are to
be developed and promoted.
be developed and promoted.

5. Peer Exchange and Learning

The Chancellery of the Prime-Minister, with the help of the World Bank, has organised four video-conferences with WB experts and representatives of the Governments of Croatia and Indonesia. They shared their experiences and best practices in implementing OGP plans with the Romanian civil society and government representatives. The subjects included: the institutional framework for the collaboration between government and civil society (Croatia); methods of extending the implementation of OGP plans to the local governments (Indonesia); global open contracting standards and best practices in the procurement process that ensure the greatest degree of transparency; NAP priorities.

Members of the OGP team presented the status of open governance components in Romania (open data, open access, open contracting) at the Share-PSI workshops in Lisbon and Timisoara. Share-PSI 2.0 is the European network for the exchange of experience and ideas around implementing open data policies in the public sector. It brings together government departments, standards bodies, academic institutions, commercial organisations, trade associations and interest groups to identify what does and doesn't work, what is and isn't practical, what can and can't be expected of different stakeholders.

On 1 April 2015, the Department arranged a meeting between the Comsode project team (<u>http://www.comsode.eu/</u>) and members of central government and civil society. Comsode is a research and development project, run by a pan-European consortium, aimed at progressing the capabilities in the field of Open Data re-use.

Romania's experience in the OGP was also shared in May 2015 during a peer exchange workshop in the third Open Data Conference in Ottawa.

On 2 July 2015, the OGP governmental team shared its experience in the Open Government Partnership with representatives of central administration and NGOs from Armenia and Georgia; the talks referred to our accomplishments from 2011 to 2015, but also to specific issues and problems.

Within the Open Government Week event from March 2016, the Chancellery, with the help of the OGP Support Unit, organised a peer learning and exchange meeting with OGP points of contact from Romania, Moldova, Greece, Bulgaria, as well as data.gov.uk representatives.

In April 2016, with the support of the US Embassy, representatives of the central administration, civil society and diplomats from Romania, Bulgaria, Macedonia and Slovakia took part in a two-day workshop on the implementation of OGP action plans.

Another opportunity for exchange of experience was offered by the regional event Data for Development Results, organised by the UNDP and the Slovak Ministry of Finance, where regional perspectives on good governance, digital activism, citizen engagement and open data strategies were presented.

6. Conclusion, Other initiatives and Next Steps

A. Lessons learned

The implementation of the first National Action Plan has provided everyone involved with a series of lessons to be learned, and one of the main conclusions that has been drawn is that, in order to establish an efficient mechanism for open government, a more substantial commitment on the partnership between the government and the civil society / private sector / citizens / the media is required. Increased efficiency of the administration may stem from better communication between public institutions, as well as between civil servants and other stakeholders. In 2016, there was an increase in the number of stakeholders involved in the development and the implementation of open government commitments, as proved by the number and scale of the events organised in partnerships and by the new 2016-2018 NAP, that involves more responsible agencies and NGOs than before.

Starting from the proposal made by civil society regarding the coordination of OGP in Romania, the Chancellery of the Prime-Minister and the Ministry for Public Consultation and Civic Dialogue will initiate a public consultation process for the creation of an institutionalized mechanism for coordination and dialogue. According to the proposals, this should materialize in an OGP Coordination Committee and will work on the principle of continuous cooperation between Government and civil society in all its actions: co-creation of the national action plan, implementation, monitoring and evaluation. The Committee will be composed of an equal number of representatives of public institutions and civil society.

Other lessons included the clear need for dissemination of information and for broadening of the consultation process at the local level, as well as the need to further develop all forms of government - citizen dialogue. In this respect, the 2016-2018 NAP includes a commitment on Open government at the subnational level that seeks to improve the engagement of local authorities in the OGP process, as well as citizen participation in the local decision-making processes. Another important aspect that has to be mentioned is the application by two Romanian cities (Timișoara and Cluj) to join the Subnational Pilot Program initiated by the Open Government Partnership. Although neither was chosen to participate in this first phase, the intention and the common objectives of stakeholders from those communities (public

administration, private sector and civil society, academia) are valued and promoted as good practices at national level.

The public administration should strive to improve the level of information available and encourage citizen engagement in the development of public services by informing, consulting, providing feedback and releasing data for use and reuse.

The organization of programming marathons that make use of open public data provides a great opportunity for all involved: the government discovers new ways to use/reuse its data and can even improve the quality of its databases, while the participants can discover new means to develop successful start-ups.

In 2016, the OGP Romania Awards were dedicated to applications and visualization solutions based on open data from public procurement and the health sector. The DiploHack competition, organised in collaboration with the Embassy of the Netherlands in Romania, was focused on involving as many stakeholders as possible (diplomats, public administration representatives, civil society, programmers, students) in finding solutions for improving the quality of life or for community development through government transparency and open data re-use.

The open government subject has created ever higher expectations coming from the civil society regarding visible progress on actions related to the above assertions. As such, the SCOs demand that the Chancellery exerts to a greater extent its leadership status to impel public institutions to improve implementation of the commitments and to expand the number of people involved in the OGP process. One of the greatest challenges within the OGP is high-level commitment that remains constant and un-affected by changes of governments.

During the public debate on this Report, leading voices from the civil society drew attention to the fact that it would be useful to adopt post-implementation monitoring indicators and suggested that the Self-assessment Report should be approved by Government Memorandum, just like the Plan itself, so that some sort of penalties for unfulfilled commitments can be considered.

The representatives of the Ministry for Public Consultation and Civic Dialogue, that, according to the provisions of the Government Decision no.464/2016 on the attributions, organisation and functioning of the Chancellery of the Prime-Minister, is coordinating with the Chancellery the implementation of the Open Government Partnership, suggested that a deeper analysis is required to establish the reasons for the delays and uncompleted commitments and identify management issues.

To the question whether fundamental changes occurred as a result of OGP membership, the representatives of the civil society answered that the changes cannot be deemed as

fundamental, but rather elitist and with limited impact, and that, unfortunately, there are no clearly identifiable effects on citizen engagement.

On the other hand, they acknowledged some important changes that wouldn't have occurred without the government's OGP commitments: the OCDS, open data, progress on open data based journalism. The partnership between government and civil society for the implementation of OGP in Romania proved to involve a learning process for both sides, and the diversification of themes constitutes an obvious progress.

Other conclusions included:

- Clarifications should be made on the differences between implementation of the National Action Plans and the national, European and international framework on good governance;
- Opening data and using it for creating applications can represent an influencing factor for citizen engagement and the quality / quantity of policies;
- Besides the obvious need to encourage citizen participation, there is also a clear need for specialists that can identify solutions;
- In order to achieve noticeable impact, technical assistance from the OGP experts would be welcomed in the implementation of national commitments.

B. Other initiatives

The Department for Online Services and Design has provided support and participated in several events on themes related to open government:

Conferences and workshops: the annual Anti-corruption Conference, held on 7 • October, 2014; September, 2014: the Open Government and Open Data debate, organised for the launch of the first paper in the new series of Open Society Reports (datedeschise.fundatia.ro/dezbatere-guvernare-deschisa-si-date-publice-deschise-inromania/); Education for health in Romania - communication platform (http://ogp.gov.ro/noutati/educatie-pentru-sanatate-in-romania/); Open Geodata Initiative; International Open Data Day, between 20-22 February, 2015, in collaboration with civil society, business sector and diplomatic missions; Open Education conference: Open Data Priorities and Engagement international workshop, organised in Timisoara, on 16-17 March, 2015, as part of the Share-PSI 2.0 project; Copernicus conference, 2015 edition (http://ogp.gov.ro/date-deschise/dateledeschise-din-sectorul-geo-spatial/); Open Science Workshop (http://ogp.gov.ro/noutati/atelier-pentru-stiinte-deschise-26-noiembrie-2015/); Good governance through integrity and accountability in the Romanian health system (http://ogp.gov.ro/noutati/integritate-si-responsabilitate-in-sistemul-de-sanatateromanesc/); GEOIDEA.ro (http://ogp.gov.ro/noutati/workshop-final-geoidea-ro-3decembrie-2015/); 2016 OGP Romania Awards (http://ogp.gov.ro/noutati/premiileogp-2016/); Open Government Week 2016 (http://ogp.gov.ro/planul-national/pna-2014-2016-2/saptamana-guvernarii-deschise-2016-2/); workshop Romania,

Bulgaria, Macedonia and Slovakia (http://www.opengovpartnership.org/blog/ogp-webmaster/2016/06/02/p-partnership-us-embassies-partner-romania-bulgaria-slovakia-and);

- starting October 2014, the launch and regular meetings of the DigiGov Club, a network dedicated to communications persons from the public institutions;
- TechSparency & TechVocacy HUB event, 2-3 July, 2015, organised by the Institute for Public Policies and the Black Sea Trust, the Analytical Centre on Globalization and Regional Cooperation (Armenia) and the Caucasus Institute for Peace, Democracy and Development (Georgia);
- We will OGP EU! session, organised in partnership with the Open Society Foundation, at the 2015 OGP Summit Mexico-City (<u>http://ogp.gov.ro/noutati/concluzii-summit-ogp-2015/</u>);
- Information campaigns and activities promoting open government: HackTM 2014, 2016, 2016 (http://ogp.gov.ro/date-deschise/date-deschise-pentru-orase-inteligente/, http://ogp.gov.ro/noutati/hacktm-20-22-mai-2016/); the creation of Romania's largest digital library for the blind (http://ogp.gov.ro/noutati/colectie-digitala-pentru-persoane-cu-dizabilitati-vizuale/); Patient Feedback Mechanism (http://ogp.gov.ro/ms/campanie-de-promovarea-a-mecanismului-de-feedback-al-pacientului/); OpenDatathon (http://ogp.gov.ro/noutati/opendatathon/); Diplohack (http://ogp.gov.ro/noutati/diplohack-9-septembrie-2016/).

C. Next steps

- improve dialogue with the civil society and increase citizen trust in government;
- improve the co-creation process;
- complement transparency and open government efforts with greater focus on citizen feedback and government responsiveness;
- increase commitment coordination, monitoring and evaluation capacity;
- promote and strengthen support for central and local administration initiatives;
- improve thematic leadership, so that ministries and NGOs can work together across a set of priority issues to raise their collective ambition to solve common challenges and learn from each other;
- broaden the collective buy-in and enthusiasm for OGP across line ministries and across a broader range of civil society actors, and attract new actors into OGP who have a pivotal role to play, such as subnational governments, parliaments, youth and the private sector;
- encourage local authorities to adopt open government principles.

D. Conclusion on the positive impact of NAP actions

Open government, as promoted through OGP actions, means a cultural change in administration and support for reforms, as well as constant improvement of the dialogue with civil society, and Romania has gradually learned the benefits of such a process.

Firstly, the constant dialogue with the representatives of the non-governmental organisations has obviously had a positive impact on all OGP related activities. In addition, the public administration has provided lately more and more examples of taking into account the position of the civil society and keeping a constant dialogue with CSOs.

There was significant progress in the field of open data, proven by usability improvements to the national open data portal, by the increase in the number of public institutions willing to publish or already publishing data sets on the single gateway (including local government entities), efforts to standardize procedures, apps that prove the utility of the use and re-use of open datasets, local and central government training sessions etc. The constant promotion of the importance of open data resulted in the inclusion of open data criteria in the legal framework for transparency and access to information, as well as in the measures aimed to reduce bureaucracy.

Romania is among the first countries that showed interest in implementing the Open Contracting Data Standard in its electronic procurement system. This step is perceived as a useful tool to increase transparency in public procurement and allows for better transposing of the new European directives. Although this process is still under way, the Agency for the Digital Agenda of Romania is currently working on technical solutions for the implementation of the standard.

The Government of Romania has made efforts to meet the OGP objectives and, specifically, the commitments included in the action plans. Romania's experience within the OGP has received acknowledgement from both Romanian partners and from the other OGP member countries with the July 2015 elections when it was elected as member of the Steering Committee.

To facilitate peer learning and exchange between Partnership member states, 5 working groups have functioned within the OGP until now (Fiscal Openness, Legislative Openness, Access to Information, Open Data and Natural Resources). A new group was added on Anti-Corruption, and the Romanian Government was invited to participate, as OGP member that undertook significant actions in the fight against corruption. The correlation of the OGP actions with the National Anti-Corruption Strategy is continued in the new 2016-2018 NAP, which includes a series of important commitments on this subject.

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