**SELF-ASSESSMENT REPORT**

**ON THE 2016-2018 ACTION PLAN FOR LITHUANIA’S PARTICIPATION IN**

**THE INTERNATIONAL INITIATIVE**

**‘OPEN GOVERNMENT PARTNERSHIP’**

Vilnius

15-11-2018

On 30 May 2016, the Government of Lithuania has approved the third Action Plan for Lithuania’s Participation in the International Initiative ‘Open Government Partnership’ for the next 2 years’ period. The Action Plan provides for the main initiatives of the Open Government and for the guidelines for their implementation, actions, administrators who are responsible for these actions and expected results.

The areas for the implementation of the 2016-2018 Action Plan are as follows:

1. Openness to the public of the activities of government institutions;
2. Preventing corruption and promoting transparency;
3. Increased civic participation and engagement in public governance.

2016-2018 Action Plan for Lithuania’s Participation in the International Open Government Partnership Initiative (hereinafter the ‘Plan’)was worked out by the Working Group having resumed its activities under Order No V-34 of the Chancellor of the Government of 7 March 2016 ‘On Setting up a Working Group’. New members from the non-governmental sector joined the Working Group, namely: from the Civil Society Institute, Transparency International, NGO Information and Support Centre.

The Plan is based on Lithuania’s strategic documents, such as the national progress strategy ‘Lithuania 2030’, 2014-2020 National Progress Programme, Public Governance Improvement Programme for 2012-2020, the National Anti-corruption Programme of the Republic of Lithuania for 2015-2020, the Information Society Development Programme for 2014-2020 ‘Digital Agenda for the Republic of Lithuania’, etc.

The Plan was discussed with the stakeholders, the members of the Working Group and through public consultation: <http://epilietis.lrv.lt/lt/konsultacijos/pasiulymai-atviros-vyriausybes-partnerystes-veikloms>.

To obtain public input, public consultation was held on 11-24 September 2017: (<http://epilietis.lrv.lt/lt/formos/atviros-vyriausybes-partnerystes-plano-igyvendinimo-konsultacija>), which aimed to present the progress achieved in the implementation of the Plan, gather public opinion as well as to receive suggestions for the implementation of the actions of the Plan. An electronic survey method was used for public consultation involving NGO‘s, business associations, active citizens and others participants. The outcomes of the consultation (survey) are available at: (<http://epilietis.lrv.lt/lt/konsultacijos/atviros-vyriausybes-partnerystes-plano-igyvendinimo-konsultacija>).

To implement the requirements for the preparation of a two-year action plan raised by the International Initiative ‘Open Government Partnership’, including the midterm self-assessment, a Midterm Self-Assessment Report on the Action Plan for Lithuania’s participation in the International Initiative ‘Open Government Partnership’ was drawn up and made publicly available at:<http://epilietis.lrv.lt/lt/dalyvauk-priimant-ir-keiciant-sprendimus/isitrauk-i-atviros-vyriausybes-veiklas/igyvendinti-veiksmu-planai>

All the information pertaining to Lithuania’s participation in the International Initiative ‘Open Government Partnership’ is available at the website of the Government: <http://lrvk.lrv.lt/lt/apie-vyriausybes-kanceliarija/vykdomi-projektai/atviros-vyriausybes-partneryste>.

Results achieved in the implementation of the 2016-2018 Action Plan for Lithuania’s Participation in the International Initiative ‘Open Government Partnership’[[1]](#footnote-1)

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| **Overall progress of the 2016-2018 Action Plan** |
|   |   | Not started | Started | Half-way through | Completed |
| 1. | Develop an open source data portal in Lithuania and integrate it into the European digital single market |   |  | x |   |
| 2. | Develop and implement measures for publicizing information about government activities and civic participation in governance |   |   | x |   |
| 3. | Publicise information on revenue and expenditure of state and municipal institutions and bodies on the Internet |   |  | x |   |
| 4. | Create and run social advertisements aimed at prevention of corruption in the health care |  | x |   |  |
| 5. | Create legal, organisational and technical tools to easily access detailed information about election and voting procedures, participation in the elections, donations to political campaign participants |   |   | x |   |
| 6. | Create public consultation mechanism |   |  |   | x |
| 7. | Foster open public governance culture in public sector by introducing values of Open Government Partnership |   |  | x |   |
| 8. | Create an NGO database |   | x |  |   |
| 9. | Create an NGO fund |   | x |  |   |

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| **I. Openness to the public of the activities of government institutions** |
| 1. Develop an open source data portal in Lithuania and integrate it into the European digital single market
 |
| 31 May 2016 – 31 December 2018 |
| Lead implementing agency | Information Society Development Committee under the Ministry of Transport and Communications |
| **Commitment description** |
| What is the public problem that the commitment will address? | Increasing the transparency of public administration activities and the availability of public information to the public is an important Open Government initiative. Opening up of the public sector data encourages the effective reuse of public sector information for the development of innovative online services, and at the same time, there is a significant potential for stimulating business, especially small and medium enterprises. * Currently, Lithuania does not have favourable conditions for free access to information accumulated by state institutions.
* Although the state has accumulated large amounts of digital information resources, which ensure smooth inter-institutional cooperation and communication with the population and businesses, there is no prerequisite for opening up public data to private individuals for their private purposes.
* Only a small percentage of institutions provide data files in open formats that are appropriate for the development of machine-readable and advanced processing services. Most of the data is presented in fragmented extracts or formats not suitable for machine reading or they are not provided at all because it relates to personal data, economic, social, law enforcement or other interests of the state or other information, which fall subject to legal restrictions as its publication.
* So far, there is no infrastructure in Lithuania for providing open data to EU Member States and to use open data from other EU Member States and thus integrate in a single European digital market.

The goal is to create centrally managed and shared information technology environment, which enables data processors to prepare and publish data processed by public sector institutions and which enables businesses and the population to freely and conveniently find and use the data both for business development and for the implementation of non-governmental initiatives. |
| What is the commitment? | * Create an open data portal enabling the development of open data and metadata and their use;
* Create prototype solutions for the elimination of data desensitisation or legally sensitive information and transformation into open data structures and formats;
* Train specialists of state institutions on how to use portal services;
* Prepare the priority open data sets and their metadata of the project participants accessible through the open data portal;
* Integrate the Lithuanian Open Data Portal with that of the European Union.
 |
| How will the commitment contribute to solve the public problem? | 1. Data processed by state institutions are the artefacts of the efficiency, transparency and reasonableness of their decisions. The possibility to publicly accede these data creates preconditions for:1.1. ascertaining whether the activities of the authorities are in the public interest;1.2. ascertaining whether the activities of the authorities are effective;1.3. ascertaining whether their decisions are justified;1.4. providing rational proposals on the expedience, benefit, efficiency and transparency of the measures undertaken by public authorities;1.5. promoting public involvement in the activities of public authorities and their objective evaluation;1.6. motivating public authorities to improve and rationalise their activities and raise efficiency.This creates an opportunity for the public to control the activities of public authorities and creates preconditions for increasing the accountability of institutions and politicians. |
| Why is this commitment relevant to OGP values? | * The commitment directly serves the opening of the data. The quality of the data and information will increase, so will the public access to information – this is the guarantee of the value of transparency.
* The commitment creates preconditions necessary for the public to participate in decision making. It is a catalyst of confident and critical civil society.
* The commitment creates an informational basis to objectively evaluate the work of public servants and public institutions and their results and hence demand their accountability.
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| Additional information | * For the purpose of the project ‘Implementation of the methodological and legal regulation measures for the development of open data in Lithuania and the development of employees competences at State Institutions’ under Measure 10.1.2-ESFA-V-915 ‘Increasing openness of public administration institutions and promoting public involvement in public administration’ in the framework of Axis 10 ‘Society oriented smart public administration’ of Operational Programme for the European Union Funds’ Investments in 2014-2020 (EUR 350.534,68);
* For the implementation of the project ‘Implementation of open data platforms enabling effective public-sector information reuse for business and creation of data management tools’ under Measure 02.2.1-CPVA-V-523 ‘Open Data Interoperability and Optimisation’ under Axis 2 ‘Promoting information society’ of Operational Programme for the European Union Funds’ Investments in 2014-2020 (EUR 2 927 593).
 |
| Completion stage | Not started | Started | Half-way through | Completed |
|  |  | X |  |
| Description of concrete results | * Development of methodological documents, which define processes for open data processing and their implementation, as well as development and adoption of new legislation and amendments to the existing legislation enabling and ensuring implementation of an open data formation process;
* Creation of centralised infrastructure to access the Lithuanian public-sector metadata and open data sets, which makes it convenient to find and obtain open data. Advanced data processing methods have been introduced;
* Preparation of material for the procession of the metadata of open data, and training of the staff from state institutions;
* Integration of Lithuania’s open data into the EU digital single market;
* Creation of an open data portal combining the necessary technological tools - metadata management, data loss and deletion, other regulatory restrictions for access, open-source data conversion, semantic linking, data retrieval and presentation management;
* Creation of an interface for automatic data provision;
* Integration of the Lithuanian Open Data Portal with the European one.
 |
| Next steps | 1. Procurement of project implementation services;
2. Implementation of projects;
3. Monitoring and correction of state data opening process.
 |
| Milestone status | Start date: | End date: | Completion stage |
| Adoption of amendments to the Law on the Right to Obtain Information from State and Municipal Institutions and Law on Management of State Information Resources providing for open access to data | 2014 | 2016 | Completed |
| Preparation of project proposals:* Implementation of the methodological and legal regulation measures for the development of open data in Lithuania and the development of employee’s competences at State Institutions;
* Implementation of open data platform enabling effective public-sector information reuse for business and creation of data management tools
 | 2016 | 2016 | Completed |
| Preparation, presentation and approval of applications for financing | 03-2017 | 04-2017 | Completed |
| Organising tenders for project execution and service contracting | 03-2017 | 12-2017 | In progress - half-way through |
| Execution of project ‘Implementation of the methodological and legal regulation measures for the development of open data in Lithuania and the development of employees’ competences at state institutions‘ | 2017 | 2019 | In progress - half-way through |
| Implementation of open data platforms enabling effective public-sector information reuse for business and creation of data management tools | 2018 | 2020 | Started  |
| Continuous formation of open data by all state institutions and bodies | as of 2020 | Continuously  | Foreseen |
| Contact information |
| Lead implementing agency | Information Society Development Committee under the Ministry of Transport and Communications |
| Persons in charge | Kęstutis Andrijauskas, Julius Belickas |
| Title, department | Kęstutis Andrijauskas, Deputy DirectorJulius Belickas, Adviser, Information Resources Division |
| Email and phone | kestutis.andrijauskas@ivpk.lt, tel. +370 693 63852julius.belickas@ivpk.lt, +370 618 72994 |
| Other actors involved |
| Ministries, departments/agencies | Information Society Development Department at the Ministry of Transport and Communications |
| CSOs, private sector, multilaterals, working groups | Information Business Association, Infobalt |

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| **I. Openness to the public of the activities of government institutions** |
| 2. Develop and implement measures for publicizing information about government activities and civic participation in governance. |
| 31 December 2016 - 31 December 2017 |
| Lead implementing agency | Office of the Government of the Republic of Lithuania |
| **Commitment description** |
| What is the public problem that the commitment will address? | Currently, there is a lack of uniform communication and measures for shaping a positive image of the activities of public institutions, enabling appropriate and efficient communication of the message about the value of public consultations for the population. First, government-accountable institutions and agencies lack common standards for publicizing information about government activities; second, communication is effected by different institutions with different communication skills and resources, which prevents uniform message of Government activities. A more effective and faster public communication calls for the use of the public information channels that are in line with the latest communication trends. Social networks currently claim strong positions in this regard. 65 per cent of the average age of Lithuania’s population use the Internet every day, most of them have Facebook accounts. 37 per cent of the population aged 15-74 access Facebook on daily basis (TNS data 2016).Effective communication across social networks needs an active generation of interesting content and its attractive visual presentation. |
| What is the commitment? | Public information about government activities should be easily accessible and presented clearly and understandably in most appropriate communication channels. At the same time, the public has to have access to information on public governance processes and participation possibilities. It is necessary not only to systematically publicize this information but also to ensure methodological assistance to institutions and strengthen their capacities needed for greater openness. |
| How will the commitment contribute to solve the public problem? | Information about the activities of the government will be accessible to the public and presented in a clear and understandable form. Common standards will be created for publicizing governmental activities, and methodological assistance will be offered for institutions in terms of building their capacities needed to increase openness of public governance processes. |
| Why is this commitment relevant to OGP values? | The commitment is relevant to the value of transparency. The planned activities will result in a greater public accessibility of the information about the activities of the government. The commitment is also relevant to the value of civic engagement. The planned activities will result in a greater public access to governance processes. |
| Completion stage | Not started | Started | Half-way through | Completed |
|  |  | X |  |
| Description of concrete results | * Brandbook of the government has been created.
* Development of the guidelines (recommendations) on how to ensure publicly acceptable publicizing of government activities, focusing on a common standard, interactivity, feedback and efficiency, through the application of the latest uniform communication standards, methods and tools.
* Development of a PowerPoint template (presentation template) for the presentation of government activities.
* Creation of an interactive electronic newsletter on government activities.
* Creation of templates for publicizing government activities.
* Open Government publicity campaign in Facebook social network. Facebook page ‘Pilieciu ministerija’ has been created, which introduces participation opportunities and encourages people to engage in public consultation.
* Training held for public relations specialists from bodies accountable to the Government to strengthen their competences that are necessary to enhance the openness of the governance processes.
* The content of the portal ‘My Government’ has been made more reader-friendly, clearer and more understandable content.
 |
| Next steps | * Creation of an interactive electronic newsletter on government activities.
* Creation of templates for publicising government activities.
* Training held for public relations specialists from bodies accountable to the Government to strengthen their competences that are necessary to enhance the openness of the governance processes.
* The content of the portal ‘My Government’ has been made more reader-friendly, clearer and more understandable content.
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| Milestone status | Start date: | End date: | Completion stage |
| Development of a PowerPoint template for the presentation of governmental activities.  | 01-04-2017 | 30-05-2017 | Completed |
| Training held for public relations specialists from bodies accountable to the Government to strengthen their competences that are necessary to enhance the openness of the governance processes. | 01-04-2017 | 08-02-2018 | Completed |
| The content of the portal ‘My Government’ revised and transformed into a more reader-friendly, clearer and more understandable content. | 01-09-2017 | 01-06-2019 | Started |
| Development of the guidelines (recommendations) for the publicity of governmental activities, the creation of the Brandbook of the Office of the Government. | 01-01-2017 | 08-02-2018 | Completed |
| Open Government publicity campaign in Facebook social network. The creation of Facebook page ‘Pilieciu ministerija‘, which introduces participation opportunities and encourages people to engage in public consultation. | 01-01-2017 | 01-10-2017 | Completed |
| Development of a PowerPoint template for the presentation of government activities. | 06-2017 | 08-02-2018 | Completed |
| Contact information |
| Lead implementing agency | Office of the Government of the Republic of Lithuania |
| Persons in charge | Laima Staknytė-Patinskienė |
| Title, department | Public Relations Unit, Communication Department |
| Email and phone | Laima.Patinskiene@lrv.lt  |
| Other actors involved |
| Ministries, departments/agencies | Ministries and their subordinate bodies  |
| CSOs, private sector, multilaterals, working groups |  |

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| **II. Preventing corruption and promoting transparency** |
| 3. Publicise information on revenue and expenditure of state and municipal institutions and bodies in the electronic environment via the created information system |
| 1 July 2016 – 31 December 2018 |
| Lead implementing agency | Ministry of Finance of the Republic of Lithuania |
| **Commitment description** |
| What is the public problem that the commitment will address? | * Currently, there is no unified methodological, legal and IT tool model which would ensure the publicity of information on revenue, sources of revenue, expenditure and other financial data of public sector entities (hereinafter the ‘PSE’) in the electronic environment.
* The public does not receive information on PSE revenue and expenditure in acceptable manner, access is limited to relevant information on state and/or municipal PSE revenue, sources of revenue, beneficiaries and/or other financial information by using electronic search and analytical tools as most of data is presented and published in different formats.

This commitment seeks to address the aforementioned and other related issues, thus increasing transparency, publicity of public sector decisions and procedures as well as its accountability to the public. |
| What is the commitment? | The commitment aims to develop and implement methodological and IT tools to publicize information in the electronic environment on PSE revenue, expenditure, other financial data and electronic search and analytical tools for finding and analysing information relevant to citizens, non-governmental organizations and other interested parties.This information will deliver a better understanding of financial activities of public entities and use of public financial resources. |
| How will the commitment contribute to solve the public problem? | The commitment will be implemented through the creation of an information system for publicizing information on PSE revenue and expenditure in the electronic environment (hereinafter the ‘IS’). The IS will also have tools for collecting, integrating and processing data from different data sources. |
| Why is this commitment relevant to OGP values? | This commitment will open up data, improve the quality of the open data or information, increase public access to information, grant public access to information, create and improve the public capabilities and capacities to participate in decision-making processes or influence them, and will improve the conditions for civil society. Therefore, the commitment relates to the value of civic participation. |
| Additional information | The commitment as a separate measure is provided in the Inter-institutional Action Plan for 2015-2019 of the National Anti-Corruption Programme for 2015-2025, approved by Resolution No 648 of the Government of the Republic of Lithuania of 17 June 2015 regarding the approval of the inter-institutional action plan for the implementation in 2015-2019 of the national anti-corruption programme of the Republic of Lithuania for 2015-2025 (Measure No 1.1.1 ‘Publicising information on revenue and expenditure of state and municipal institutions and bodies in the electronic environment via the created information system’Commitment budget – EUR 580 000.00 (five hundred and eighty thousand euros 00 ct). |
| Completion stage | Not started | Started | Half-way through | Completed |
|  |  | X |  |
| Description of concrete results | * Preparation of the architecture of the indicators of the information system;
* Preparation of technical specification of IS ‘Open Finance’ and system procurement documents;
* Starting the procurement for the services for the creation and introduction of the system.
 |
| Next steps | Creation and introduction of the IS ‘Open Finance’. |
| Milestone status | Start date: | End date: | Completion stage |
| Preparation of the architecture of IS indicators | 07-2016 | 03-2018 | Completed |
| Creation and introduction of the IS ‘Open Finance’: 1. Preparation of system procurement documents and publication of procurement;2. Creation and introduction of the system. | 06-201806-201812-2018 | 06-202011-201806-2020 | Started |
| Contact information |
| Lead implementing agency | Ministry of Finance of the Republic of Lithuania |
| Persons in charge | Rasa Kavolytė |
| Title, department | Deputy Director of the State Treasury Department, Ministry of Finance of the Republic of Lithuania |
| E-mail and phone | E-mail: rasa.kavolyte@finmin.ltPhone No. +370 5 2390 270 |
| Other actors involved |
| Ministries, departments/agencies | * Information Society Development Committee under the Ministry of Transport and Communications;
* Special Investigation Service of the Republic of Lithuania;
* Association of Local Authorities in Lithuania.
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| CSOs, private sector, multilaterals, working groups | Interinstitutional working group approved by Order No 1K-246 of the Minister for Finance of 4 June 2016 ‘On Setting up a Working Group. |

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| **II. Preventing corruption and promoting transparency** |
| 4. Create and run social advertisement, directed towards prevention of corruption in the health care system |
| 2016-2019 |
| Lead implementing agency | Ministry of Health of the Republic of Lithuania (MoH) |
| **Commitment description**  |
| What is the public problem that the commitment will address? | According to the results of the sociological survey ‘The Lithuanian map of corruption 2016’; 51 % of residents mentioned health care institutions as most corrupt (in 2014 - 55 %). Social advertising was conducted earlier only in personal healthcare institutions, including labels on the doctor office door saying ‘The best gratitude is patient’s smile and the word of thank you’, video adds in the clinics, leaflets, information on the billboards. Other public groups - children, young people, businesses, working people have failed to be accessed through the campaign, as they are not frequent visitors at medical facilities and thus do not see the anti-corruption-related information. |
| What is the commitment? | Create and run social advertisement, directed towards prevention of corruption in the health care system. |
| How will the commitment contribute to solve the public problem? | Anti-corruption social advertising in the health care system will contribute to implementation of an anti-corruption education and information, anti-corruption environment and corruption in the health care system among the public, health care system employees, businesses and other groups. |
| Why is this commitment relevant to OGP values? | Social advertising will contribute positively to the development of the values of the ‘Open Government Partnership’: increasing the transparency and openness of institutions, raising information for the public, increasing the availability of information, raising the quality of information for the public, developing and improving public opportunities (through the provision of feedback, reporting and complaints), to participate in the improvement of the services provided and increase the transparency of the activities of the institutions, promoting compliance with the requirements of legal acts and the provision of services, encourages the society to be civic and responsible, and not tolerate corruption. |
| Additional information  | The implementation of this measure contributes to the achievement of the goals laid down in the following documents:* National Anti-corruption Programme of the Republic of Lithuania for 2015-2025 approved by Resolution No XII-1537 of the Seimas of the Republic of Lithuania of 10 March 2015 on the approval of the National Anti-corruption Programme of the Republic of Lithuania for 2015-2025
* Sectoral corruption prevention programmes in health care for 2015-2019, approved by Order V-1433 of the Minister for Health of the Republic of Lithuania of 10 December 2015.
 |
| Completion stages | Not started | Started | Half-way through | Completed |
|  | X |  |  |
| Description of concrete results | The plan for the creation and dissemination of anti-corruption social advertising in the health care system was prepared and successfully implemented. |
| Next steps | * Contract signed with a service provider regarding the development and implementation of a social advertising plan;
* Agreement of the plan for the development and dissemination of anti-corruption social advertising across health care;
* Two campaigns launched in 2018 (out of 11 planned):
	1. No bribes. It is degrading and humiliating. Target audience - the general public;
	2. No bribes. Report it. Target audience - the general public, business, health care professionals;
	3. The campaigns will also include publication of articles on anti-corruption in national (‘Lietuvos sveikata’, ‘Lietuvos gydytojo žurnalas’) and regional newspapers and on the Internet; there will be radio coverage on the subject;

4. Please find here several illustrations: <https://www.delfi.lt/partnerio-turinys/nekisk-kysio/kur-kreiptis-susidurus-su-korupcija-sveikatos-prieziuros-sektoriuje.d?id=79377017>;* 1. <http://valstietis.lt/naujienos/salyje/susidure-su-korupcija-ligonineje-ar-poliklinikoje-raginami-skambinti-112/>
	2. <https://www.15min.lt/naujiena/aktualu/lietuva/nedave-populiariausio-kysio-ligonineje-papasakojo-kaip-su-jomis-tada-elgesi-56-1047134>;
	3. <https://www.delfi.lt/partnerio-turinys/nekisk-kysio/kysis-gydytojui-nusikaltimas-raginama-netyleti-ir-pranesti-apie-korupcija.d?id=79297487>;
	4. <https://www.15min.lt/naujiena/aktualu/lietuva/gydytojas-anesteziologas-v-jakutis-geriausias-ginklas-kovojant-su-korupcija-viesumas-56-1041984>.
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| Milestone status | Start date: | End date: | Completion stage |
| On 1 February 2018 the MoH and ESF signed an agreement on the financing of the project ‘Increasing the prevention of corruption in the health sector’ (including social advertising as part of its activities) | 01-01-2018 | 04-2020 | Started |
| On 7 August 2018, an agreement was signed on the creation and dissemination of social advertising aimed to combat corruption and on the preparation and implementation of the plan. | 07-08-2018 | 06-08-2020 | Started |
| * Planned campaigns:
* No bribes. Report it. Target audience - the general public, business, health care professionals;
* No bribes. It is degrading and humiliating. Target audience - the general public;
* No bribes. You will get appropriate treatment without it. The target audience - the general public.
* No bribes. It is a crime. Target audience - healthcare professionals and patients to make them better understand the essence and potential consequences of corrupt practices.
* No bribes. Thank the doctor. The target audience - the general public.
* No bribes. Invest in yourself. Target audience - senior citizens.
* No bribes. Best anti-corruption practice. The target audience - healthcare professionals and society.
* No bribes. You have already paid for treatment. The target audience is the general public.
* No bribes. Promote progress in health care. The target audience is the general public and healthcare professionals.
* No bribes. Watch public procurement closely. Target group is businesses related to the healthcare sector.
 | 11-2018 | 12-2019 | Not started  |
| * *The stage and dates of the implementation of the commitment depends on the date of the contract signed by the MoH and ESFA and funds received from the EU*
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| Contact information |
| Lead implementing agency | Ministry of Health of the Republic of Lithuania |
| Person in charge | Loreta Katinienė  |
| Title, department | Adviser, Anticorruption and Conformity Unit |
| Email and phone | loreta.katiniene@sam.lt |
| Other actors involved |
| Ministries, departments/agencies  | Special Investigation Service |
| CSOs, private sector, multilaterals, working groups | - |
| Additional Information |
| This commitment has been provided for as a separate measure in the Inter-institutional Action Plan for 2015-2019 of the National Anti-Corruption Programme for 2015-2025.Measure ‘Create and run social advertising directed towards corruption prevention in the health care system’ (Measure 5.1.8), as envisaged in the Inter-institutional Action Plan for 2015-2019 of the National Anti-Corruption Programme for 2015-2025, has been put back due to the protracted funding/procurement procedures to 31 December 2019 (TAR, 2018-10-22, No 2018-16487).This commitment is provided for in the Inter-institutional Action Plan for 2015-2019 of the National Anti-Corruption Programme for 2015-2025. |

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| **II. Preventing corruption and promoting transparency** |
| 5. Create legal, organisational and technical tools to easily access detailed information about election and voting procedures, participation in the elections, donations to political campaign participants |
| Lead implementing agency | The Central Electoral Commission of the Republic of Lithuania |
| **Commitment description**  |
| What is the public problem that the commitment will address? | Currently it is not possible to provide the public with comprehensive information on the electoral and voting procedures, to promote participation in elections and donations to participants’ political campaigns. |
| What is the commitment? | Provide the public with comprehensive information on the electoral and voting procedures, to promote participation in elections and donations to participants’ political campaigns. |
| How will the commitment contribute to solve the public problem? | IT system will be developed and introduced to provide detailed information on elections and voting procedures, participation in elections and the donations to participants’ political campaign. |
| Why is this commitment relevant to OGP values? | This commitment relates to:* the value of transparency, because it would disclose more information, it would improve the quality of the information disclosed, it would improve public accessibility to information and it would guarantee the right to information;
* the value of civic engagement, because it would create and improve public empowerment and capacities as regards participation in public decision making.
* the value of public sector accountability, because it would create and improve rules, regulations, and mechanisms to guarantee government officials’ accountability for their actions.
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| Additional information | • Commitment budget – EUR 2.6 mln.;• Links to other government programmes and strategic plans:1. Measure 1.1.2 of the Interinstitutional Action Plan for 2015-2019 of the National Anti-Corruption Programme for 2015-2025, approved by the Resolution No 648 of the Government of the Republic of Lithuania of 17 June 2015 ‘On the Implementation of the National Anti-Corruption Programme for 2015-2025 and approval of the Implementation Measures Plan of the Interinstitutional Action Plan for 2015-2019’;
2. Order No Į1-14(1.3) of the Chairman of the Central Electoral Commission of the Republic of Lithuania of 15 May 15 2017 ‘On the Approval of the Concept of Opening the Electoral Data to the Public’.

• Link to sustainable development goals:The aim is to ensure transparency in the implementation of the state welfare policy by developing and implementing innovative anti-corruption measures at local and regional levels. |
| Completion stages | Not started | Started | Half-way through | Completed |
|  |  | *X* |  |
| Description of concrete results | 1. The Central Electoral Commission of the Republic of Lithuania has implemented the project on advanced electronic services to voters ‘Voter’s Page’ (project code VP2-3.1 ISDC-14-K-01-011) under Measure VP2-3.1 ISDC-14-K) ‘Advanced Electronic Services’ implementing Axis 3 ‘Information Society for All’ of the Economic Growth Operational Programme, financed by the European Regional Development Fund and the budget of the Republic of Lithuania (project started: 01-09-2012, ended 30-06-2015). The project budget – EUR 1 528 108.31 EUR. The portal ‘Voter’s Page’ enables each elector to access their personal profile and receive basic personalized information about election and voting procedures, voter’s participation in election, order some personalized certificates (created in the framework of the project), upload some electronic documents and get some information about the donations received by the participants of political campaigns.
2. For the purpose of precision, ‘detailed information on elections’ has been defined and principles for opening necessary data have been laid down in ‘The Concept of Opening the Electoral Data to the Public’, approved by Order of Chairman of the Central Electoral Commission of the Republic of Lithuania of 15 May 2017 ‘On the Approval of the Concept of Opening the Electoral Data to the Public’.
3. Considering the fact that currently available limited financial resources and technical capacities cannot create maximum preconditions for ensuring transparency and publicity of election referendum) and that timely public information to the electorate during the election organization, its implementation and completion (reporting) stages is among the greatest ambitions of the Commission, which calls for additional funds which would help to reduce the risk of corruption in election, a project ‘Transparent Election’ has been prepared for the funding from EU Structural Funds to meet the goal ‘To reduce the factors for occurrence and spreading of corruption in public sector’ laid down in the project funding conditions under Measure 10.1.2-ESFA-V-916 ‘Implementation of national anti-corruption measures’ under Axis 10 ‘Society oriented smart public administration’ of Operational Programme for the European Union Funds’ Investments in 2014-2020, and activity under 9.3 ‘corruption, monitoring and management of corruption’s risk, as well as the corruption prevention and/or investigations on corruption-related offences and the elaboration, improvement and development of the necessary measures of management (e.g., registers, public information systems, methodological documents and other methodologically aimed measures).
 |
| Next steps | * To step up the dissemination of election data to publicly acceptable communication channels, which imply a greater accountability of the actors involved in politics to the public;
* Securely open the election data subject to legislation of the Republic of Lithuania, sort it by customer’s role (elector, candidate or election organiser).
 |
| Milestone status | Start date: | End date: | Completion stage |
| Creation of the portal ‘Voter’s page’ | 01-09-2012 | 30-06-2015 | Completed |
| Development of the portal ‘Voter’s page’ | - | - | Not started |
| Contact information  |
| Lead implementing agency | The Central Electoral Commission of the Republic of Lithuania |
| Persons in charge | Kristina Ivanauskaitė-Pettinari |
| Title, department | The Head of Training and Communication Unit |
| Email and phone | kristina.ivanauskaite-pettinari@vrk.lt; +370 5 239 6982 |
| Other actors involved |
| Ministries, departments/agencies | Ministry of Justice |
| CSOs, private sector, multilaterals, working groups | - |
| Additional Information  |
| The commitment has been planned as a separate measure in the Interinstitutional Action Plan for2015-2019 of the National Anti-Corruption Programme for 2015-2025. |

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| **III. Increased civic participation and engagement in public governance** |
| 6. To create the public consultation mechanism. |
| 31 December 2016 - 30 June 2018 |
| Lead implementing agency | Office of the Government of the Republic of Lithuania |
| **Commitment description** |
| What is the public problem that the commitment will address? | Currently, civic participation in governance processes is considerably weak. Increased engagement calls for the regulation of a common consultation mechanism and its practical application. So far, there is no common methodology for public consultation, nor the key consultation principles, terms or standards. Furthermore, consultation methods have not been described, and institutions are short of methodological aid and specific capacities to carry out proper public consultation. It is necessary not only to encourage civic participation, but also to monitor its efficiency. |
| What is the commitment? | The commitment to create a public consultation mechanism is linked to the objective to regulate the public consultation procedure, and, having drafted methodological documents, to introduce common consultation practice among institutions. The main objective is to encourage more active civic participation in governance. |
| How will the commitment contribute to solve the public problem? | 1. Public consultation methodology will be drawn up, and institutions and agencies accountable to the Government will jointly apply it. Municipal institutions and agencies will be recommended to apply the methodology as well. Public consultation principles, procedure for the organisation and execution of consultations, and participants to the public consultation process, as well as their functions, will be laid down in the methodology.Expected result: considering the methodology provisions, common public consultation practice will be shaped, and more active civic participation will be encouraged.2. In order to ensure proper application of the provisions of the public consultation methodology, guidelines for its application will be drafted. The guidelines will give practical recommendations for institutions on planning, organisation and execution of public consultation, as well as analysis, assessment, and publication of public consultation results in accordance with the methodology provisions. Expected result: the guidelines will help institutions achieve optimal way of consultation and will help, through concrete examples, shape common practice of public consultation.3. In order to encourage institutions to actively apply provisions of the public consultation methodology and to use its application guidelines, an electronic publication will be issued to make these methodological documents public. To encourage the society to take part in public consultation, an awareness-raising video clip will be created. Expected result: an electronic publication and an awareness-raising video clip will be presented (made public) to institutions and the society through various channels of communication, hence encouraging institutions to make use of the methodological documents, and the society to take part in consultations.4. To assess the effect of various means of civic participation in governance processes, a methodology for monitoring civic participation in governance processes will be drawn up and practically tested. The methodology will provide recommendations for carrying out monitoring, assessment, and publication of results on application of measures for public consultation and other methods of civic participation in governance processes.5. Regular monitoring and assessment of the efficiency of civic participation in governance processes will be carried out following the provisions of the methodology. |
| Why is this commitment relevant to OGP values? | This commitment is relevant to the following OGP values: transparency, civic engagement and accountability. The implemented commitment will help institutions to improve the accessibility and quality of information provided to the public about public consultations. The commitment is also improving opportunities for the public to participate and influence decisions; therefore, it is relevant to civic engagement. The commitment to create a public consultation mechanism is linked to the aim to improve the current regulation of the public consultation procedure.  |
| Completion stages  | Not started | Started | Half-way through | Completed |
|  |  |  | X |
| Description of concrete results | * In Q 1 of 2018 has seen the development and testing of the public consultation methodology providing for public consultation principles, integration of a public consultation stage into the process of better regulation, and unified standard for public consultation. Institutional guidelines for practical application of public consultation have been drafted.
* Testing of the public consultation process proposed in the methodology: 7 public consultations conducted on the basis of the unified standard in ministries and other institutions.
* The public consultation methodology and guidelines for its application were presented to institutions at the conference ‘Public Consultation: The Road to Better Decision Making’ held on 28-05-2012, and the public consultation mechanism was presented to the Office of the Government/Ministries (Interinstitutional meeting) on 12-06-2012.
* An electronic publication on the guidelines for practical application of public consultation ([www.epilietis.lt](http://www.epilietis.lt)) has been launched for institutions to consult and follow the unified standard as regards the quality of public consultation.
* A video clip has been created and posted ([www.epilietis.lt](http://www.epilietis.lt)) inviting the public to participate in public consultation.
* Completion of activities aimed at practical consolidation of the developed methodological tools: individual presentation of the principles of public consultation for each ministry.
 |
| Next steps | * By the end of 2018, monitoring of public participation in the governance will be carried out following the newly designed methodology. The monitoring will enable to see the progress of the public consultation process and practices in ministries, providing a strategy for ensuring quality in consultations, etc.
* In the beginning of 2019 staff training will be effected on the basis of public consultation;
* The plans are to try out new more inclusive, modern methods of public consultation by February 2020.
 |
| Milestone status | Start date: | End date: | Completion stage |
| 1. Public consultation methodology, 1 pcs.
 | 31-12-2016 | 30-06-2018 | Completed |
| 1. Guidelines for application of public consultation methodology, 1 pcs.
 | 31-12-2016 | 30-06-2018 | Completed |
| 1. Publicity measures for public consultation methodology and its application guidelines (an electronic publication and a video clip, 2 pcs.)
 | 31-12-2016 | 30-06-2018 | Completed |
| 1. Implementation of activities aimed at practical consolidation of the developed methodological tools: presentation of the principles and procedure of public consultation for each ministry individually (consultations, 14 pcs).
 | 08-08-2018 | 27-09-2018 | Completed |
| 5. Methodology for monitoring civic participation in public administration processes, 1 pcs. | 31-12-2016 | 30-06-2018 | Half-way through |
| Contact information  |
| Lead implementing agency | Office of the Government of the Republic of Lithuania |  |  |
| Persons in charge | Gitana Vaškelienė  |
| Title, department | Head of Personal Service Unit |
| Email and phone | gitana.vaskeliene@lrv.lt; +370 706 63 976 |
| Other actors involved |
| Ministries, departments/agencies | Ministry of the Interior of the Republic of Lithuania |
| CSOs, private sector, multilaterals, working groups | * Open Government Network
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| **III. Increased civic participation and engagement in public governance** |
| 7. Foster open public governance culture in public sector by introducing values of the OGP |
| 31 December 2016 - 30 June 2018 |
| Lead implementing agency | Office of the Government of the Republic of Lithuania |
| **Commitment description** |
| What is the public problem that the commitment will address? | Often civil servants and employees fail to grasp full importance of open government and open public governance. Even the understanding ones lack knowledge and skills as regards the application of the open governance principles. |
| What is the commitment? | To build capacities of civil servants and employees towards open governance culture, and to create a forum for cooperation between the State and municipal institutions and civil society intended to serve as a platform for sharing best practices in application of the open governance principles.  |
| How will the commitment contribute to solve the public problem? | 1. To strengthen capacities of civil servants and employees in open governance, civil servant trainings will be held. Civil servants and employees that serve citizens on daily basis will better understand the essence and methods of open governance and correctly apply the principles of open governance in their daily work.2. To create a forum for cooperation between the State and municipal institutions and civil society, conferences, seminars and discussions with civil society will be held. State and municipal institutions will have a platform for an organised cooperation with the civil society to bring in awareness as regards the essence and methods of open governance and provide for closer daily cooperation between authorities and civil society. |
| Why is this commitment relevant to OGP values? | This commitment is relevant to OGP values of transparency, accountability and civic participation.The completed commitment will strengthen capacities of civil servants and employees in open governance, enabling them to more extensively and intensively apply the principles and methods of open governance, including the principles of transparency and accountability.The forum for cooperation between the State and municipal institutions and civil society will broaden the possibilities and the potential for the public to participate in decision-making and make influence on decisions. |
| Completion stages | Not started | Started | Half-way through | Completed  |
|  |  | X |  |
| Description of concrete results | Holding one out of five planned discussions on open governance: a round table discussion ‘Open Public Administration: Where Are We Now and Where Are We Heading?’ |
| Next steps | * Up to 5 planned civil servant trainings will be held to cover the principles of open governance and other relevant information.
* In order to create a forum for cooperation between the State and municipal institutions and civil society, up to 2 conferences, 2 seminars and 4 discussions on open public administration will be held.
 |
| Milestone status | Start date: | End date: | Completion stage |
| 1. Conferences, seminars and discussions with civil society have been held. | 31-12-2016- | 30-06-2018 | Half-way through |
| 2. Civil servant trainings have been held.  | 31-12-2016 | 30-06-2018 | Started |
| Contact information  |
| Lead implementing agency | Office of the Government of the Republic of Lithuania |
| Persons in charge | Gitana Vaškelienė  |
| Title, department | Head of Personal Service Unit |
| Email and phone | gitana.vaskeliene@lrv.lt +370 706 63 976 |
| Other actors involved |
| Ministries, departments/agencies | Representatives of ministries and agencies accountable to them, representatives of municipal administrations. |
| CSOs, private sector, multilaterals, working groups | Civil Society Institute ‘Transparency International Lithuania’, NGO Information and Support Centre and other. |

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| **III. Increased civic participation and engagement in public governance** |
| 8. Creation of NGO database |
| 30 September 2016 - 31 December 2018 |
| Lead implementing agency | Ministry of Social Security and Labour  |
| **Commitment description** |
| What is the public problem that the commitment will address? | The NGO database has been at the disposal of the main body - the Centre of Registers - since 2004, however it fails to identify organisations that are classified as NGOs under the Law on Development of Non-governmental Organisations. The State Tax Inspectorate under the Ministry of Finance also has a certain database (containing data on non-profit legal entities having the status of beneficiary) but NGOs are not specified there either in terms of the level of independence and in accordance with the NGO definition provided for in the Law. Therefore, a single information system for data collection on NGOs is needed which would not only distinguish the *real* NGOs but would also allow for reducing the administrative burden and expenditure related to changes in management bodies or reporting.The main problem is that up to date the number of registered and actually functioning NGOs is unclear, i.e. there is no concrete database on NGOs and their activities. According to the data of the Centre of Registers currently there are over 20 000 NGOs registered in Lithuania (associations, charity and support funds, public enterprises). This number is inaccurate due to 2 reasons: 1) it is unknown which organisations are indeed operational, as they might have been registered many years ago but do not perform actual activities; 2) it is not clear whether organisations established on the basis of these legal forms can be treated as NGOs.The indicated number of the NGOs registered in Lithuania does not show the actual scale of operation or compliance with the NGO definition provided for in the Law. The uncertainty leads to confusion the majority of potential supporters and even NGOs themselves, as they have no real information on the type of the organisations actually operating in Lithuania. |
| What is the commitment? | Work out and implement legal, technical and organisational measures to ensure the transparency and publicity of the NGO sector. The purpose of the NGO database is to have a data system that would provide standardised information on the NGO sector and its participation in the implementation of programmes publicly funded by state or municipal institutions. |
| How will the commitment contribute to solve the public problem? | This database would enable the creation of an instrument of collection and dissemination of consolidated information for the Statistics Lithuania, NGO sector and public authorities, academic community and public at large. This will ensure the implementation of the principle of transparency of the NGO sector and the reduction of the administrative burden (incurred by the public institutions), as well as the financial burden (incurred by NGOs for paying fees for the provision and updating of data to the Centre of Registers). It would be a single information system for data collection on NGOs and it would single out the *real* NGOs, it would also provide standardised information on NGO sector in Lithuania and its participation in the implementation of programmes publicly funded by state or municipal institutions. |
| Why is this commitment relevant to OGP values? | This database would enable the creation of an instrument of collection and dissemination of consolidated information for the Statistics Lithuania, NGO sector and public authorities, academic community and public at large. Such information will make it possible to have a real picture of the NGO sector, monitor the changing environment and financial data. This will also ensure the principle of transparency. |
| Additional information | Action Plan for the Implementation of the Programme of the Government of the Republic of Lithuania |
| Completion stages | Not started | Started | Half-way through | Completed  |
|  | X |  |  |
| Description of concrete results | In the light of the best practice of the European Commission, the concept for setting up an NGO database has been developed to improve the existing legal concept of NGOs and thus enable to create an NGO data base (for potential applicants for state funding and reporting for the funding received). Such legal regulation would help to collect data in the Register of Legal Entities on non-governmental organizations operating in Lithuania and to clearly determine the number of legal entities with the NGO status in Lithuania and would create preconditions for the creation of a Non-Governmental Organisations database in the Register of Legal Entities that would become the source for consolidated information on the situation of non-governmental organizations in Lithuania (legal status, type of activity, financing from the state budget, etc.), which would be especially useful for state institutions, which allocate funding from the state budget through tendering procedure. The creation of the NGO fund would provide a better opportunity for the stability and development of non-governmental organisations. |
| Next steps | Submitting a draft Law on the Development of Non-governmental Organisations in November 2018. |
| Milestone status | Start date: | End date: | Completion stage |
| Preparation of the Law on Development of Non-governmental Organisations providing for a revised NGO concept. | 01-04-2018 | 01-06-2018 | (2/4) |
| Public consultation (submission of remarks as regards the amendments to the Law on Development of Non-governmental Organisations and other related documents) | 27-06-2018 | 28-06-2018 | (2/4) |
| Improvement of the draft Law on Development of Non-governmental Organisations | 09-07-2018 | 10-08-2018 | (2/4) |
| Submission to the Government of the draft Law on Development of Non-governmental Organisations  | 19-11-2018 | 30-11-2018 | (2/4) |
| Contact information  |
| Lead implementing agency | Ministry of Social Security and Labour of the Republic of Lithuania |
| Persons in charge  | Aurelija Olendraitė |
| Title, department | Chief Adviser for NGOs and Communities |
| Email and phone | aurelija.olendraite@socmin.lt Tel. 8 706 68 248 |
| Other actors involved |
| Ministries, departments/agencies | Ministry of Justice |
| CSOs, private sector, multilaterals, working groups | NGO Council, National NGO Coalition |

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| **III. Increased civic participation and engagement in public governance** |
| 9. Creation of NGO fund |
| 31 December 2016 - 30 June 2018 |
| Lead implementing agency | Ministry of Social Security and Labour of the Republic of Lithuania |
| **Commitment description** |
| What is the public problem that the commitment will address? | National non-governmental organisations (hereinafter the ‘NGOs’) bring together over 1 million Lithuanian citizens. On the basis of the results of the recent surveys, it can be concluded that the fragmented or insufficient long term funding (limited basically to the provision of services) to NGOs restricts NGO involvement and participation in public policy.The National NGO Fund (hereinafter the ‘Fund’) is intended to specifically enable NGOs to be actively involved and participate in public policy, thus achieving a more active NGO cooperation with state institutions, strengthening NGO activities related to their efficient participation in public policy.So far, such NGO activities have not been financed by the state. In its 2017 feasibility study, the Agency for the Civil Society Development identified the financial instability of non-governmental organisations as one of the most serious obstacles to the development of civil society, preventing both professional cooperation between public authorities and non-governmental organisations as well as the involvement of citizens in the activities of non-governmental organisations. There is a risk of vicious circle, where an organisation with unstable financial resources cannot attract skilled and active workers, volunteers and members who would strengthen co-operation with public authorities and would be able to attract funds, sell services or generate income. |
| What is the commitment? | Institutional reinforcement of non-governmental organisations, providing targeted financing instruments for establishing a fund. It would be relevant in terms of making NGOs equal and important partners in social dialogue with public authorities. |
| How will the commitment contribute to solve the public problem? | Considering the best practice of other countries, a fund would be an effective way to address the problem of NGO institutional capacities. NGO representatives would share their experience by providing sector-relevant knowledge, and public authorities would mainstream it into the national strategic goals. The fund would provide financing for areas that are currently financially neglected and would address issues related to the allocation of support for NGOs, as well as the issues of the lack of publicity and transparency. |
| Why is this commitment relevant to OGP values? | The commitment relates to the following AVP values:* transparency: specifically increasing quality of NGO activities, would lead to their higher responsibility, the transparency of public policy decisions, and it would address problems related to priorities for the allocation of support, and it would bring in more publicity in project selection process;
* efficiency: strengthening the weak civil society in Lithuania, increasing the efficiency of governance, strengthening democracy, the adoption and implementation of decisions would better reflect the needs of the people, and it would increasing the trust in politicians and civil servants;
* accountability: making public the NGO performance results and its public role, gathering and organising information on the current status of the NGO sector and its activities, and publication of results achieved.
 |
| Additional information  | The proposed measure contributes to the implementation of the following national strategic documents:* Action Plan for the Implementation of the Programme of the Government of the Republic of Lithuania;
* Strategy ‘Lithuania 2030’;
* National Progress Programme for 2014-2020;
* Public Governance Improvement Programme for 2012-2020;
* OECD recommendations for Lithuania;
* Public Education Strategy for 2013-2022.
 |
| Completion stages | Not started | Started | Half-way through | Completed  |
|  | X |  |  |
| Description of concrete results | * Law on the Development of Non-governmental Organisations drafted in 2018;
* Public consultation held on 27 June2018 involving more than 40 people from different organisations and state institutions;
* Coordination of the project with the institutions concerned by 28 June 2018;
* Ministry of Finance report of 3 August;
* Improvement of the draft law on the basis of the offered remarks. Working on a more detailed justification for the NGO Fund budget.
 |
| Next steps | It has been planned:* to submit to the Government the draft Law on Development of Non-governmental Organisations in November 2018;
* to hold an international conference with a view to drawing on an experience of similar NGO funds operating in other countries.
 |
| Milestone status | Start date: | End date: | Completion stage |
| Preparation of the draft Law on Development of Non-governmental Organisations providing for a revised NGO concept. | 01-04-2018 | 01-06-2018 | (2/4) |
| Public consultation (submission of remarks as regards the amendments to the Law on Development of Non-governmental Organisations and other related documents) | 27-06-2018 | 28-06-2018 | (2/4) |
| Improvement of the draft Law on Development of Non-governmental Organisations | 09-07-2018 | 10-08-2018 | (2/4) |
| Submission to the Government of the draft Law on Development of Non-governmental Organisations  | 19-11-2018 | 30-11-2018 | (2/4) |
| Contact information  |
| Lead implementing agency | Ministry of Social Security and Labour |
| Persons in charge  | Aurelija Olendraitė |
| Title, department | Chief Adviser for NGOs and Communities |
| Email and phone | aurelija.olendraite@socmin.lt Tel. 8 706 68 248 |
| Other actors involved |
| Ministries, departments/agencies | Ministry of the Interior |
| CSOs, private sector, multilaterals, working groups | NGO Council, National NGO Coalition |

1. The report provides data on the actions completed by 1 November 2018. [↑](#footnote-ref-1)